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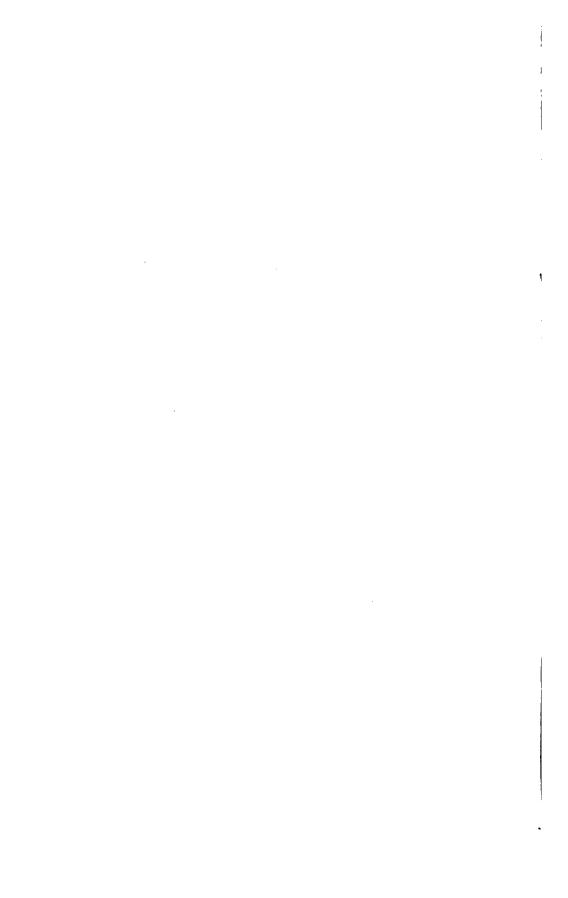
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MASSACHUSETTS SYSTEM

COMMON SCHOOLS;

BRING AN

ENLARGED AND REVISED EDITION

OF THE

TENTH ANNUAL REPORT

THE FIRST SECRETARY

OF THE

MASSACHUSETTS-BOARD OF EDUCATION.

BOSTON:
DUTTON AND WENTWORTH, STATE PRINTERS,
NO. 87, CONGRESS STREET.
1849.

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SECRETARY OF STATE'S OFFICE,

DEAR SIR,

Boston, May 4, 1849.

I transmit to you an attested copy of the "Resolves relating to a Reprint of the Tenth Report of the Secretary of the Board of Education," passed, I believe unanimously, by the Legislature, at its late session; and remain,

With great respect,

Your obedient servant,

Hon. Horace Mann.

W. B. CALHOUN.

COMMONWEALTH OF MASSACHUSETTS.

In the Year One Thousand Eight Hundred and Forty-Nine.

RESOLVES

Relating to a Reprint of the Tenth Report of the Secretary of the Board of Education.

RESOLVED, That the late Secretary of the Board of Education, Honorable Horace Mann, be hereby appointed to prepare for republication, so much of his Tenth Annual Report as, with the requisite additions and alterations, to be also made by him, will exhibit a just and correct view of the Common School system of Massachusetts, and the provisions of law relating to it.

RESOLVED, That there be printed ten thousand copies of such republication, to be distributed and disposed of in the same manner as is now or may be provided in regard to the annual reports of the Board of Education.

RESOLVED, That the Governor and Council be authorized to determine the compensation to be made to Mr. Mann for the foregoing service, and to draw upon the treasurer of the Commonwealth for the amount.

House of Representatives, March 21, 1849.

Passed. FRANCIS B. CROWNINSHIELD, Speaker.

In Senate, March 22, 1849.

Passed.

JOSEPH BELL, President.

March 23, 1848.—Approved. GEO. N. BRIGGS.

Secretary's Office; Boston, March 23, 1849.

I certify the foregoing to be a true copy of the original Resolves.

WM. B. CALHOUN, Secretary of the Commonwealth.



To His Excellency, George N. Briggs, Governor, and the Honorable Council, of the Commonwealth of Massachusetts:—

Gentlemen;—In pursuance of the Resolves above cited, I have carefully revised the Tenth Annual Report, therein referred to, and superintended its publication.

According to my understanding of the Resolves, they did not contemplate any substantial change in the plan or structure of the Report; but only such modifications of its details, as would make it the true representative and illustrator of our Public School system, as it now exists.

In conformity with this view, I have subjected the Report to such changes and additions, as the legislation of the State for the last three years has rendered necessary; and have incorporated into it all the leading decisions of the Supreme Court, so far as they interpret and apply the statute law.

I have also subjoined to the Report, in a chronological order, all the statute laws of the Commonwealth, now in force, on the subject of Public Instruction. A few enactments that have been repealed or superseded, are also inserted, on account of the light which they throw on existing laws, and on the history and progress of our educational legislation.

In this part of the work, it has been my endeavor, wherever a previous statute has been limited, enlarged, or otherwise modified by a succeeding one, to refer to the modifying statute, in the body of the one so modified, or at its end. This will make all references easy, and will give notice to all readers that the former statute is not to be received as the existing law, without an examination of the one referred to.

The Statistical and Graduated Tables, for the current year, which are also inserted, were prepared under the direction of my successor in office. Without an examination of this class of Tables, our Common School system cannot be well understood.

A copious Index to the Report closes the work,—all of which, in a printed form, I have now the honor most respectfully to submit.

HORACE MANN.

West Newton, Nov. 29th, 1849.

MASSACHUSETTS SYSTEM

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COMMON SCHOOLS.

To write a History of Popular Education in Massachusetts would be a work of great interest, and of little difficulty. Such a history, however, seems not to have been contemplated, and, therefore, would not be warranted, by those Resolves of the Legislature under which the following pages are prepared. The Resolves provide only for "the republication of so much of his [the late Secretary's] Tenth Annual Report, as, with the requisite additions and alterations, will exhibit a just and correct view of the Common School system of Massachusetts, and the provisions of law relating to it." An adequate idea of this "system," however, can hardly be obtained without a brief reference to its origin, and to those great fundamental principles, which its authors and supporters seem rather to have tacitly assumed than to have fully expounded.

The Pilgrim Fathers who colonized Massachusetts Bay made a bolder innovation upon all preëxisting policy and usages than the world had ever known since the commencement of the Christian era. They adopted special and costly means to train up the whole body of the people to industry, to intelligence, to virtue, and to independent thought. entry, in the public record-book of the town of Boston, bears date, "1634, 7th month, day 1." The records of the public meetings for the residue of that year pertain to those obvious necessities that claimed the immediate attention of an infant settlement. But in the transactions of a public meeting, held on the 13th day of April, 1635, the following entry is found: "Likewise it was then generally agreed upon, that our brother Philemon Purmont [or Purment] shall be intreated to become scholemaster for the teaching and nourtering of children with us." Mr. Purmont was not expected to render his services gratuitously. Doubtless he received fees from parents; but the same records show that a tract of thirty acres of land, at "Muddy River," was assigned to him; and this grant, two years afterwards, was publicly confirmed. About the same time, an assignment was made of a "garden plott to Mr. Daniel Maude, schoolemaster, upon the condition of building thereon, if neede be." From this time forward, these golden threads are thickly inwoven in the texture of all the public records of Boston.

It is not unworthy of remark, that a word of beautiful significance, which is found in the first record on the subject of schools ever made on this continent, has now fallen wholly out of use. Mr. Purmont was entreated to become a "scholemaster," not merely for the "teaching," but for the "nourremag" of children. If, as is supposed, this word, now obsolete in this connection, implied the disposition and the power, on the part of the teacher, as far as such an object can be accomplished by human instrumentality, to warm into birth, to foster into strength, and to advance into precedence and predominance, all kindly sympathies towards men, all elevated thoughts respecting the duties and the destiny of life, and a supreme reverence for the character and attributes of the Creator, then how many teachers have since been employed, who have not nourished the children committed to their care!

In 1642, the General Court of the colony, by a public act, enjoined upon the municipal authorities the duty of seeing that every child, within their respective jurisdictions, should be educated. Nor was the education which they contemplated either narrow or superficial. By the terms of the act, the selectmen of every town were required to "have a vigilant eye over their brethren and neighbors,—to see first that none of them shall suffer so much barbarism in any of their families, as not to endeavor to teach, by themselves or others, their children and apprentices, so much learning, as may enable them perfectly to read the English tongue, and [obtain a] knowledge of the capital laws; upon penalty of twenty shillings for each neglect therein."

Such was the idea of "barbarism," entertained by the colonists of Massachusetts Bay more than two centuries ago. Tried by this standard, even at the present day, the regions of civilization become exceedingly narrow; and many a man, who now blindly glories in the name and in the prerogatives of a republican citizen, would, according to the better ideas of the Pilgrim Fathers, be known only as the "barbarian" father of "barbarian" children.

The same act further required that religious instruction should be given to all children; and also, "that all parents and masters do breed and bring up their children and apprentices in some honest, lawful calling, labor, or employment, either in husbandry or some other trade, profitable for themselves and the Commonwealth; if they will not or cannot train them up in learning to fit them for higher employments."

Thus were recognized and embodied, in a public statute, the highest principles of Political Economy and of social well-being;—the universal education of children, and the prevention of drones or non-producers among men.

By the same statute, the selectmen and magistrates were empowered to take children and servants from the custody of those parents and masters, who, "after admonition," "were still negligent of their duty in the particulars above mentioned," and to bind them out to such masters as they should deem worthy to supply the place of the unnatural parent,—boys until the age of twenty-one, and girls until that of eighteen.

The law of 1642 enjoined universal education, but it did not make education free; nor did it impose any penalty upon municipal corporations for neglecting to maintain a school. The spirit of the law, however, worked energetically in the hearts of the people; for, in Governor Winthrop's Journal, (History of New England, vol. 2, p. 215, Savage's edition,) under date of 1645, we find the following: "Divers free schools were erected, as at Roxbury, (for maintenance whereof every inhabitant bound some house or land for a yearly allowance forever,) and at Boston, where they made an order to allow fifty pounds to the master and an house, and thirty pounds to an usher, who should also teach to read and write and cipher, and Indians' children were to be taught freely, and the charge to be by yearly contribution, either by voluntary allowance, or by rate of such as refused, &c., and this order was confirmed by the

General Court. Other towns did the like, providing maintenance by several means."

It is probable, however, that some towns, owing to the sparseness of their population and the scantiness of their resources, found all the moneys in their treasury too little to pay the salary of a master; and, surrounded by dangers, as they were, from the ferocity of the aborigines and the inclemency of the climate, believed that not an eye could be spared from watching nor a hand from labor, even for so sacred a purpose as that of instruction; and therefore failed to sustain a school for the teaching and "nourtering" of their children. But, in all these privations and disabilities, the government of the colony saw no adequate excuse for neglecting the one thing need-They saw and felt, that, if "learning were to be buried in the graves of their forefathers, in Church and Commonwealth," then they had escaped from the house of bondage, and swam an ocean, and braved the terrors of the wilderness, in vain. In the year 1647, therefore, a law was passed making the support of schools compulsory, and education both universal and Free.

By this law, every town, containing fifty householders, was required to appoint a teacher, "to teach all such children as shall resort to him to write and read;" and every town, containing one hundred families or householders, was required to "set up a grammar school," whose master should be "able to instruct youth so far as they may be fitted for the university."

The penalty for non-compliance with the above requirements was five pounds per annum. In 1671, the penalty was increased to ten pounds per annum; in 1683, to twenty pounds; and, in 1718, to thirty pounds, for every town containing one hundred and fifty families; to forty pounds, for every town containing two hundred families; and so on, pro rata, for towns containing two hundred and fifty or three hundred families. The penalty was increased, from time to time, to correspond with the increasing wealth of the towns. All forfeitures were appropriated to the maintenance of Public Schools.*

^{*} It is well known that, in the dearth of the precious metals which prevailed among the early settlers of Massachusetts, the colonial and provincial governments made various kinds

It is common to say that the act of 1647 laid the foundation of our present system of Free Schools. But the truth is, it not only laid the foundation of the present system, but, in some particulars, it laid a far broader foundation than has since been built upon, and reared a far higher superstructure than has since been sustained. Modern times have witnessed great improvements in the methods of instruction and in the motives of discipline; but, in some respects, the ancient foundation has been narrowed, and the ancient superstructure lowered. The term "grammar school," in the old laws, always meant a school where the ancient languages were taught, and where youth could be "fitted for the university." Every town, containing

of grain,—wheat, rye, barley, Indian corn, &c.,—with several other commodities, a legal tender in payment of debts, and received them for taxes. In our early legislation and history, these were called "country pay." From time to time, the law determined the value of the bushel, or unit, of each kind of product. On an examination of twenty such determinations of value, made from 1642 to 1694, inclusive, I find that Indian corn was rated at from one shilling and two pence a bushel to three shillings and six pence; and that the average for this whole period was, within a very slight fraction, two shillings and ten pence a bushel.

Allowing six persons to a family, a town of three hundred families would contain a population of eighteen hundred.

To pay a fine of sixty pounds, therefore, to which such a town would be liable by one of the laws above referred to, if paid in Indian corn, at the average of the prices which prevailed from 1642 to 1694, would require four hundred and twenty-three bushels.

The rates of labor, as ordained by the colonial government, show, in a still more striking manner, how heavily the towns were mulcted for neglecting to support schools.

Under date of September 30, 1630, "It is ordered, that laborers shall not take aboue 12d a day for their work and not aboue 6d and meate and drink under paine of 10s; noe master carpenter, mason, joyner or bricklayer, shall take aboue 16d a day for their worke, if they have meate and drink,—and the second sort not aboue 12d a day under payne of 10s both to giver and receaver."

At these rates, it would take a laborer, (having board,) four hundred and eighty days to pay a fine of one pound. The penalty imposed upon towns, by the law of 1647, for not maintaining a free school, was five pounds,—equivalent, at the above rate, to the work of a common laborer, (with board, but without clothing,) for twenty-four hundred days; or all the working days in almost eight years.

Under date of September 3, 1634, it was ordered, that "noe person that keepes an ordinary shall take above 6d a meale for a person, and not above 1d for an ale quarte for beare out of meale time vnder the penalty of 10s for eury offence, either of dyet or beare."

In 1654, May 3, the following order was made:—"As the countrie is in debt, no stock in the treasury, no meanes, at present, to raise any, so that workmen cannot be procured to finish the Castle, which yett is necessary forthwith to be done," the several military companies must do it; one division of them by having each of their soldiers labor three days on this fortification, and another by being individually assessed 4s 6d. Hence it would seem that 4s 6d were held to be an equivalent for three days' work on the Castle, and going to and returning from the work.—See An historical account of Massachusetts Currency, by JOSEPH B. FELT.

one hundred families or householders, was required to keep Were such a law in force at the present time, such a school. there are not more than twelve towns in the Commonwealth which would be exempt from its requisitions. But the term "grammar school" has wholly lost its original meaning; and the number of towns and cities which are now required by law to maintain a school, where the Greek and Latin languages are taught, and where youth can be fitted for college, does not The contrast between our ancestors and ourexceed thirty. selves, in this respect, is most humiliating. Their meanness in wealth was more than compensated by their grandeur of soul.

The institution of a Free School system, on so broad a basis and of such ample proportions, appears still more remarkable, when we consider the period, in the world's history, at which it was originated, and the fewness and poverty of the people by whom it was maintained. In 1647, the entire population of the colony of Massachusetts Bay is supposed to have amounted only to twenty-one thousand souls. The scattered and feeble settlements were almost buried in the depths of the forest. The external resources of the people were small, their dwellings humble, and their raiment and subsistence scanty and homely. They had no enriching commerce, and the wonderful forces of nature had not then, as now, become gratuitous producers of every human comfort and luxury. The whole valuation of all the colonial estates, both public and private, would hardly have been equal to the inventory of many a private citizen of the The fierce eye of the savage was nightly seen present day. glaring from the edge of the surrounding wilderness, and no defence or succor, save in their own brave natures, was at Yet it was then, amid all these privations and dangers, that the Pilgrim Fathers conceived the magnificent idea, not only of a Universal, but of a Free education for the whole peo-To find the time and the means to reduce this grand conception to practice, they stinted themselves, amid all their poverty, to a still scantier pittance; amid all their toils, they imposed upon themselves still more burdensome labors; and, amid all their perils, they braved still greater dangers.

divine ideas filled their great hearts,—their duty to God and to posterity. For the one, they built the church; for the other, they opened the school. Religion and Knowledge!—two attributes of the same glorious and eternal truth, and that truth the only one on which immortal or mortal happiness can be securely founded!

It is impossible for us adequately to conceive the boldness of the measure which aimed at universal education, through the establishment of Free Schools. As a fact, it had no precedent in the world's history; and, as a theory, it could have been refuted and silenced by a more formidable array of argument and experience than was ever marshalled against any other institution of human origin. But time has ratified its soundness. Two centuries of successful operation now proclaim it to be as wise as it was courageous, and as beneficent as it was disinter-Every community in the civilized world awards it ested. the meed of praise; and states at home, and nations abroad. in the order of their intelligence, are copying the bright example. What we call the enlightened nations of Christendom, are approaching, by slow degrees, to the moral elevation which our ancestors reached at a single bound; and the tardy convictions of the one, have been assimilating, through a period of two centuries, to the intuitions of the other.

The establishment of Free Schools was one of those grand mental and moral experiments whose effects could not be developed and made manifest in a single generation. But now, according to the manner in which human life is computed, we are the sixth generation from its founders; and have we not reason to be grateful, both to God and man, for its unnumbered blessings! The sincerity of our gratitude must be tested by our efforts to perpetuate and to improve what they established. The gratitude of the lips only is an unholy offering.

In surveying our vast country,—the rich savannas of the south, and the almost interminable prairies of the west,—that great valley, where, if all the nations of Europe were set down together, they could find ample subsistence,—the ejaculation involuntarily bursts forth, "Why were they not colonized by men like the Pilgrim Fathers?"—and as we reflect, how

different would have been the fortunes of this nation, had those states.—already so numerous, and still extending, circle beyond circle,—been founded by men of high, heroic, puritan mould; how different in the eye of a righteous Heaven, how different in the estimation of the wise and good of all contemporary nations, how different in the fortunes of that vast procession of the generations which are yet to rise up over all those wide expanses, and to follow each other to the end of time;—as we reflect upon these things, it seems almost pious to repine at the ways of Providence; resignation becomes laborious, and we are forced to choke down our murmurings at the will of Is it the solution of this deep mystery, that our ancestors did as much in their time, as it is ever given to one generation of men to accomplish, and have left to us and to our descendants the completion of the glorious work they began?

The alleged ground upon which the founders of our Free School system proceeded, when adopting it, did not embrace the whole argument by which it may be defended and sustained. Their insight was better than their reason. They assumed a ground, indeed, satisfactory and convincing to Protestants; but, at that time, only a small portion of Christendom was Protestant, and even now only a minority of it is so. The very ground on which our Free Schools were founded, therefore, if it were the only one, would have been a reason, with more than half of Christendom, for their immediate abolition.

In later times, and since the achievement of American independence, the universal and ever-repeated argument in favor of Free Schools has been, that the general intelligence which they are capable of diffusing, and which can be imparted by no other human instrumentality, is indispensable to the continuance of a republican government. This argument, it is obvious, assumes, as a postulatum, the superiority of a republican over all other forms of government; and, as a people, we religiously believe in the soundness, both of the assumption and of the argument founded upon it. But if this be all, then a sincere monarchist, or a defender of arbitrary power, or a be-

liever in the divine right of kings, would oppose Free Schools, for the identical reasons we offer in their behalf. A perfect demonstration of our doctrine,—that Free Schools are the only basis of republican institutions,—would be the perfection of proof, to his mind, that they should be immediately exterminated.

Admitting, nay, claiming for ourselves, the substantial justness and soundness of the general grounds on which our system was originally established and has since been maintained, yet it is most obvious that, unless some broader and more comprehensive principle can be found, the system of Free Schools will be repudiated by whole nations as impolitic and dangerous; and, even among ourselves, all who deny our premises will, of course, set at nought the conclusions to which they lead.

Again; the expediency of Free Schools is sometimes advocated on grounds of Political Economy. An educated people is always a more industrious and productive people. Knowledge and Abundance sustain to each other the relation of cause and effect. Intelligence is a primary ingredient in the Wealth of Nations. Where this does not stand at the head of the inventory, the items in a nation's valuation will be few, and the sum at the foot of the column insignificant.

The moralist, too, takes up the argument of the economist. He demonstrates that vice and crime are not only prodigals and spendthrifts of their own, but defrauders and plunderers of the means of others; that they would seize upon all the gains of honest industry, and exhaust the bounties of Heaven itself, without satiating their rapacity for new means of indulgence; and that often, in the history of the world, whole generations might have been trained to industry and virtue by the wealth which one enemy to his race has destroyed.

And yet, notwithstanding these views have been presented a thousand times, with irrefutable logic, and with a divine eloquence of truth which it would seem that nothing but combined stolidity and depravity could resist, there is not at the present time, with the exception of the states of New England and a few small communities elsewhere, a country or a state in Christendom, which maintains a system of Free Schools for

the education of its children. Even in the state of New York, with all its noble endowments, the Schools are not Free.*

I believe that this amazing dereliction from duty, especially in our own country, originates more in the false notions which men entertain respecting the nature of their right to property, than in any thing else. In the district school meeting, in the town meeting, in legislative halls, every where, the advocates for a more generous education could carry their respective audiences with them in behalf of increased privileges for our children, were it not instinctively foreseen that increased privileges must be followed by increased taxation. Against this obstacle, argument falls dead. The rich man, who has no children, declares that the exaction of a contribution from him, to educate the children of his neighbor, is an invasion of his rights of property. The man who has reared and educated a family of children denounces it as a double tax, when he is called upon to assist in educating the children of others also; or, if he has reared his own children without educating them, he thinks it peculiarly oppressive to be obliged to do for others what he refrained from doing even for himself. Another, having children, but disdaining to educate them with the common mass, withdraws them from the Public School, puts them under what he calls "selecter influences," and then thinks it a grievance to be obliged to support a school which he contemns. Or, if these different parties so far yield to the force of traditionary sentiment and usage, and to the public opinion around them, as to consent to do something for the cause, they soon reach the limit of expense at which their admitted obligation, or their alleged charity, terminates.

It seems not irrelevant, therefore, in this connection, and for the purpose of strengthening the foundation on which our Free School system reposes, to inquire into the nature of a man's right to the property he possesses; and to satisfy ourselves respecting the question, whether any man has such an indefeasible title to his estates, or such an absolute ownership of them,

^{*} By an act of the New York Legislature, passed at its last session, the question, whether Free Schools shall be established throughout the state, is to be submitted to the decision of the people, to be determined by ballot, at their primary meetings, during the current year.

as renders it unjust in the government to assess upon him his share of the expenses of educating the children of the community, up to such a point as the nature of the institutions under which he lives, and the well-being of society, require.

I believe in the existence of a great, immortal, immutable principle of Natural Law, or Natural Ethics,—a principle antecedent to all human institutions, and incapable of being abrogated by any ordinances of man,—a principle of divine origin, clearly legible in the ways of Providence as those ways are manifested in the order of nature and in the history of the race,—which proves the absolute right to an education, of every human being that comes into the world; and which, of course, proves the correlative duty of every government to see that the means of that education are provided for all.

In regard to the application of this principle of natural law,—that is, in regard to the extent of the education to be provided for all, at the public expense,—some differences of opinion may fairly exist, under different political organizations; but under our republican government, it seems clear that the minimum of this education can never be less than such as is sufficient to qualify each citizen for the civil and social duties he will be called to discharge;—such an education as teaches the individual the great laws of bodily health; as qualifies for the fulfilment of parental duties; as is indispensable for the civil functions of a witness or a juror; as is necessary for the voter in municipal and in national affairs; and finally, as is requisite for the faithful and conscientious discharge of all those duties which devolve upon the inheritor of a portion of the sovereignty of this great republic.

The will of God, as conspicuously manifested in the order of nature, and in the relations which he has established among men, places the *right* of every child that is born into the world, to such a degree of education as will enable him, and, as far as possible, will predispose him, to perform all domestic, social, civil, and moral duties, upon the same clear ground of natural law and equity, as it places a child's *right*, upon his first coming into the world, to distend his lungs with a portion of the common air, or to open his eyes to the common light, or to

receive that shelter, protection, and nourishment, which are necessary to the continuance of his bodily existence. And so far is it from being a wrong or a hardship to demand of the possessors of property their respective shares for the prosecution of this divinely-ordained work, that they themselves are guilty of the most far-reaching injustice, when they seek to resist or to evade the contribution. The complainers are the wrong-doers. The cry, "Stop thief," comes from the thief himself.

To any one who looks beyond the mere surface of things, it is obvious that the primary and natural elements or ingredients of all property consist in the riches of the soil, in the treasures of the sea, in the light and warmth of the sun, in the fertilizing clouds, and streams, and dews, in the winds, and in the chemical and vegetative agencies of nature. In the majority of cases, all that we call property, all that makes up the valuation or inventory of a nation's capital, was prepared at the creation, and was laid up of old in the capacious storehouses of nature. For every unit that a man earns by his own toil or skill, he receives hundreds and thousands, without cost and without recompense, from the All-bountiful Giver. A proud mortal, standing in the midst of his luxuriant wheat-fields or cottonplantations, may arrogantly call them his own; yet what barren wastes would they be, did not Heaven send down upon them its dews and its rains, its warmth and its light; and sustain, for their growth and ripening, the grateful vicissitude of the seasons! It is said that from eighty to ninety per cent. of the very substance of some of the great staples of agriculture are not taken from the earth, but are absorbed from the air; so that these productions may more properly be called fruits of the atmosphere than of the soil. Who prepares this elemental Who scatters it, like a sower, through all the regions of the atmosphere, and sends the richly-freighted winds, as His messengers, to bear to each leaf in the forest, and to each blade in the cultivated field, the nourishment which their infinitelyvaried needs demand? Aided by machinery, a single manufacturer performs the labor of hundreds of men. could he accomplish without the weight of the waters which God causes ceaselessly to flow? or without those gigantic forces

which He has given to steam? And how would the commerce of the world be carried on, were it not for those great laws of nature,—of electricity, of condensation, and of rarefaction,—that give birth to the winds, which, in conformity to the will of Heaven, and not in obedience to any power of man, forever traverse the earth, and offer themselves as an unchartered medium for interchanging the products of all the zones? These few references show how vast a proportion of all the wealth which men presumptuously call their own, because they claim to have earned it, is poured into their lap, unasked and unthanked for, by the Being so infinitely gracious in his physical as well as in his moral bestowments.

But for whose subsistence and benefit were these exhaustless treasuries of wealth created? Surely not for any one man, nor for any one generation; but for the subsistence and benefit of the whole race, from the beginning to the end of time. They were not created for Adam alone, nor for Noah alone, nor for the first discoverers or colonists who may have found or have peopled any part of the earth's ample domain. They were created for the race, collectively, but to be possessed and enjoyed in succession, as the generations, one after another, should come into existence;—equal rights, with a successive enjoyment of them! If we consider the earth and the fulness thereof as one great habitation or domain, then each generation, subject to certain modifications for the encouragement of industry and frugality,—which modifications it is not necessary here to specify,—has only a life-lease in them. There are certain reasonable regulations, indeed, in regard to the out-going and the in-coming tenants,-regulations which allow to the outgoing generations a brief control over their property after they are called upon to leave it, and which also allow the in-coming generations to anticipate a little their full right of possession. But, subject to these regulations, nature ordains a perpetual entail and transfer, from one generation to another, of all property in the great, substantive, enduring elements of wealth;in the soil; in metals and minerals; in precious stones, and in more precious coal, and iron, and granite; in the waters, and winds, and sun; -- and no one man, nor any one generation of

men, has any such title to, or ownership in, these ingredients and substantials of all wealth, that his right is invaded when a portion of them is taken for the benefit of posterity.

This great principle of natural law may be illustrated by a reference to some of the unstable elements, in regard to which each individual's right of property is strongly qualified in relation to his contemporaries, even while he has the acknowledged right of possession. Take the streams of water, or the wind, for an example. A stream, as it descends from its sources to its mouth, is successively the property of all those through whose land it passes. My neighbor, who lives above me, owned it vesterday, while it was passing through his lands; I own it today, while it is descending through mine; and the contiguous proprietor below will own it to-morrow, while it is flowing through his, as it passes onward to the next. But the rights of these successive owners are not absolute and unqualified. They are limited by the rights of those who are entitled to the subsequent possession and use. While a stream is passing through my lands, I may not corrupt it, so that it shall be offensive or valueless to the adjoining proprietor below. I may not stop it in its downward course, nor divert it into any other direction, so that it shall leave his channel dry. I may lawfully use it for various purposes,-for agriculture, as in irrigating lands or watering cattle; for manufactures, as in turning wheels, &c.; but in :" my uses of it, I must pay regard to the rights of my neighbors lower down. So no two proprietors, nor any half-dozen proprietors, by conspiring together, can deprive an owner, who lives below them all, of the ultimate right which he has to the use of the stream in its descending course. We see here, therefore, that a man has certain qualified rights,—rights of which he cannot lawfully be divested without his own consent.—in a stream of water, before it reaches the limits of his own estate :--at which latter point, he may, somewhat more emphatically, call it his own. And in this sense, a man who lives at the outlet of a river, on the margin of the ocean, has certain incipient rights in those fountain-sources, that well up from the earth at the distance of thousands of miles.

So it is with the ever-moving winds. No man has a permanent interest in the breezes that blow by him, and bring healing and refreshment on their wings. Each man has a temporary interest in them. From whatever quarter of the compass they may come, I have a right to use them as they are passing by me; yet that use must always be regulated by the rights of those other participants and co-owners whom they are moving forward to bless. It is not lawful, therefore, for me to corrupt them,—to load them with noxious gases or vapors, by which they will prove valueless or detrimental to him, whoever he may be, towards whom they are moving.

In one respect, indeed, the winds illustrate our relative rights and duties, even better than the streams. In the latter case, the rights are not only successive, but always in the same order of priority,—those of the owner above necessarily preceding those of the owner below; and this order is unchangeable, except by changing the ownership of the land itself to which the rights are appurtenant. In the case of the winds, however, which blow from every quarter of the heavens, I may have the prior right to-day, but, with a change in their direction, my neighbor may have it to-morrow. If, therefore, to-day, when the wind is going from me to him, I should usurp the right to use it to his detriment, to-morrow, when it is coming from him to me, he may inflict retributive usurpation upon me.

The light of the sun, too, is subject to the same benign and equitable regulations. As the waves of this ethereal element pass by me, I have a right to bask in their genial warmth, or to employ their quickening powers. But I have no right, even on my own land, to build up a wall, mountain-high, that shall eclipse the sun to my neighbor's eyes.

Now, all these great principles of natural law, which define and limit the rights of neighbors and contemporaries, are incorporated into, and constitute a part of, the civil law of every civilized people; and they are obvious and simple illustrations of the great proprietary laws by which individuals and generations hold their rights in the solid substance of the globe, in the elements that move over its surface, and in the chemical and vital powers with which it is so marvellously endued. As successive owners on a river's bank have equal rights to the waters that flow through their respective domains, subject only to the modification that the proprietors nearer the stream's source must have precedence in the enjoyment of their rights over those lower down, so the rights of all the generations of mankind to the earth itself, to the streams that fertilize it, to the winds that purify it, to the vital principles that animate it, and to the reviving light, are common rights, though subject to similar modifications in regard to the preceding and succeeding generations of men. They did not belong to our ancestors in perpetuity; they do not belong to us in perpetuity; and the right of the next generation in them will be limited and defeasible like ours. As we hold these rights subject to the claims of the next generation, so will they hold them subject to the claims of their immediate successors, and so on to the end of time. And the savage tribes that roam about the headsprings of the Mississippi, have as good a right to ordain what use shall be made of its copious waters, when, in their grand descent across a continent, they shall reach the shores of arts and civilization, as any of our predecessors had, or as we ourselves have, to say what shall be done, in perpetuity, with the soil, the waters, the winds, the light, and the invisible agencies of nature, which must be allowed, on all hands, to constitute the primary and indispensable elements of wealth.

Is not the inference irresistible, then, that no man, by whatever means he may have come into possession of his property, has any natural right, any more than he has a moral one, to hold it, or to dispose of it, irrespective of the needs and claims of those, who, in the august procession of the generations, are to be his successors on the stage of existence? Holding his rights subject to their rights, he is bound not to impair the value of their inheritance, either by commission or by omission.

Generation after generation proceeds from the creative energy of God. Each one stops for a brief period upon the earth, resting, as it were, only for a night,—like migratory birds upon their passage,—and then leaving it forever, to others whose existence is as transitory as its own; and the migratory flocks of water-fowl, which sweep across our latitudes in their

passage to another clime, have as good a right to make a perpetual appropriation, to their own use, of the lands over which they fly, as any one generation has to arrogate perpetual dominion and sovereignty, for its own purposes, over that portion of the earth which it is its fortune to occupy during the brief period of its temporal existence.

Another consideration, bearing upon this arrogant doctrine of absolute ownership or sovereignty, has hardly less force than the one just expounded. We have seen how insignificant a portion of any man's possessions he can claim, in any proper and just sense, to have earned; and that, in regard to all the residue, he is only taking his turn in the use of a bounty bestowed, in common, by the Giver of all, upon his ancestors, upon himself, and upon his posterity,—a line of indefinite length, in which he is but a point. But this is not the only deduction to be made from his assumed rights. The present wealth of the world has an additional element in it. all that is capable of being earned by man, has been earned by our predecessors, and has come down to us in a solid and enduring form. We have not erected all the houses in which we live; nor constructed all the roads on which we travel; nor built all the ships in which we carry on our commerce with the world. We have not reclaimed from the wilderness all the fields whose harvests we now reap; and if we had no precious metals, or stones, or pearls, but such as we ourselves had dug from the mines, or brought up from the bottom of the ocean, our coffers and our caskets would be empty indeed. But even if this were not so, whence came all the arts and sciences, the discoveries and the inventions, without which, and without a common right to which, the valuation of the property of a whole nation would scarcely equal the inventory of a single man,-without which, indeed, we should now be in a state of barbarism? Whence came a knowledge of agriculture, without which we should have so little to reap; or a knowledge of astronomy, without which we could not traverse the oceans; or a knowledge of chemistry and mechanical philosophy, without which the arts and trades could not exist? of all this was found out by those who have gone before us,

and some of it has come down to us from a remote antiquity. Surely all these boons and blessings belong as much to posterity as to ourselves. They have not descended to us to be arrested and consumed here, or to be sequestrated from the ages to come. Cato, and Archimedes, and Kepler, and Newton, and Franklin, and Arkwright, and Fulton, and all the bright host of benefactors to science and art, did not make or bequeath their discoveries or inventions to benefit any one generation, but to increase the common enjoyments of mankind to the end of time. So of all the great lawgivers and moralists who have improved the civil institutions of the state, who have made it dangerous to be wicked, or,—far better than this, -have made it hateful to be so. Resources developed, and property acquired, after all these ages of preparation, after all these facilities and securities, accrue not to the benefit of the possessor only, but to that of the next and of all succeeding generations.

Surely, these considerations limit still more extensively that absolutism of ownership which is so often claimed by the possessors of wealth.

But sometimes, the rich farmer, the opulent manufacturer, or the capitalist, when sorely pressed with his natural and moral obligation to contribute a portion of his means for the education of the young, replies,-either in form or in spirit,-" My lands, my machinery, my gold, and my silver, are mine; may I not do what I will with my own?" There is one supposable case, and only one, where this argument would have plausibility. If it were made by an isolated, solitary being,—a being having no relations to a community around him, having no ancestors to whom he had been indebted for ninety-nine parts in every hundred of all he possesses, and expecting to leave no posterity after him,—it might not be easy to answer If there were but one family in this western hemisphere, and only one in the eastern hemisphere, and these two families bore no civil and social relations to each other, and were to be the first and last of the whole race, it might be difficult, except on very high and almost transcendental grounds, for either one of them to show good cause why the other should contribute to help educate children not his own. And, perhaps, the force of the appeal for such an object, would be still further diminished, if the nearest neighbor of a single family upon our planet were as far from the earth as Uranus or Sirius. In self-defence, or in selfishness, one might say to the other, "What are your fortunes to me? You can neither benefit nor molest me. each of us keep to his own side of the planetary spaces." is this the relation which any man amongst us sustains to his fellows? In the midst of a populous community to which he is bound by innumerable ties, having had his own fortune and condition almost predetermined and foreordained by his predecessors, and being about to exert upon his successors as commanding an influence as has been exerted upon himself, the objector can no longer shrink into his individuality, and disclaim connection and relationship with the world at large. He cannot deny that there are thousands around him on whom he acts, and who are continually reacting upon him. is much too small, or the race is far too numerous, to allow us to be hermits; and, therefore, we cannot adopt either the philosophy or the morals of hermits. All have derived benefits from their ancestors, and all are bound, as by an oath, to transmit those benefits, even in an improved condition, to posterity. We may as well attempt to escape from our own personal identity, as to shake off the threefold relation which we bear to others,—the relation of an associate with our contemporaries; of a beneficiary of our ancestors; of a guardian to those who. in the sublime order of Providence, are to succeed us. these relations, manifest duties are evolved. The society of which we necessarily constitute a part, must be preserved; and, in order to preserve it, we must not look merely to what one individual or one family needs, but to what the whole community needs; not merely to what one generation needs, but to the wants of a succession of generations. To draw conclusions without considering these facts, is to leave out the most important part of the premises.

A powerfully corroborating fact remains untouched. Though the earth and the beneficent capabilities with which it is endued belong in common to the race, yet we find that previous

and present possessors have laid their hands upon the whole of it:—have left no part of it unclaimed and unappropriated. They have circumnavigated the globe; they have drawn lines across every habitable portion of it, and have partitioned amongst themselves, not only its whole area, or superficial contents, but have claimed it down to the centre, and up to the concave,—a great inverted pyramid for each proprietor. so that not an unclaimed rood is left, either in the caverns below or in the aërial spaces above, where a new adventurer upon existence can take unresisted possession. They have entered into a solemn compact with each other, for the mutual defence of their respective allotments. They have created legislators, and judges, and executive officers, who denounce and inflict penalties even to the taking of life; and they have organized armed bands to repel aggression upon their claims. Indeed, so grasping and rapacious have mankind been, in this particular, that they have taken more than they could use, more than they could perambulate and survey, more than they could see from the top of the mast-head, or from the highest peak of the mountain. There was some limit to their physical power of taking possession, but none to the exorbitancy of their desires. Like robbers, who divide their spoils before they know whether they shall find a victim, men have claimed a continent while still doubtful of its existence, and spread out their title from ocean to ocean, before their most adventurous pioneers had ever seen a shore of the realms they coveted. The whole planet, then, having been appropriated, -there being no waste or open lands, from which the new generations may be supplied as they come into existence,have not those generations the strongest conceivable claim upon the present occupants for that which is indispensable to their well-being? They have more than a preëmptive, they have a possessory right to some portion of the issues and profits of that general domain, all of which has been thus taken up and appropriated. A denial of this right by the present possessors, is a breach of trust,—a fraudulent misuse of power given, and of confidence implied. On mere principles of political economy, it is folly; on the broader principles of duty and morality, it is embezzlement.

It is not at all in contravention of this view of the subject, that the adult portion of society does take, and must take, upon itself, the control and management of all existing property, until the rising generation has arrived at the age of majority. Nay, one of the objects of their so doing, is to preserve the rights of the generation which is still in its minority. Society, to this extent, is only a trustee managing an estate for the benefit of a part-owner, or of one who has a reversionary interest in it. This civil regulation, therefore, made necessary even for the benefit of both present and future possessors, is only in furtherance of the great law under consideration.

Coincident, too, with this great law, but in no manner superseding or invalidating it, is that wonderful provision which the Creator has made for the care of offspring, in the affection of their parents. Heaven did not rely merely upon our perceptions of duty towards our children, and our fidelity in its per-A powerful, all-mastering instinct of love was therefore implanted in the parental, and especially in the maternal breast, to anticipate the idea of duty, and to make duty Yet the great doctrine, founded upon the will of God, as made known to us in the natural order and relation of things, would still remain the same, though all this beautiful portion of our moral being, whence parental affection springs, were a void and a nonentity. Emphatically would the obligations of society remain the same for all those children who have been bereaved of parents; or who, worse than bereavement, have only monster parents of intemperance, or cupidity, or of any other of those forms of vice that seem to suspend or to obliterate the law of love in the parental breast. society is doubly bound to be a parent, and to exercise all that rational care and providence which a wise father would exercise for his own children.

If the previous argument began with sound premises and has been logically conducted, then it has established this position,—that a vast portion of the present wealth of the world either consists in, or has been immediately derived from, those great natural substances and powers of the earth, which were bestowed by the Creator alike on all mankind; or from the

discoveries, inventions, labors, and improvements of our ancestors, which were alike designed for the common benefit of all their descendants. The question now arises, At what time is this wealth to be transferred from a preceding to a succeeding generation? At what point are the latter to take possession of it, or to derive benefit from it, or at what time are the former to surrender it in their behalf? Is each existing generation, and each individual of an existing generation, to hold fast to his possessions until death relaxes his grasp? or is something of the right to be acknowledged, and something of the benefit to be vielded, beforehand? It seems too obvious for argument, that the latter is the only alternative. If the in-coming generation have no rights until the out-going generation have actually retired, then is every individual that enters the world liable to perish on the day he is born. According to the very constitution of things, each individual must obtain sustenance and succor, as soon as his eyes open in quest of light, or his lungs gasp for the first breath of air. His wants cannot be delayed until he himself can supply them. If the demands of his nature are ever to be answered, they must be answered years before he can make any personal provision for them, either by the performance of any labor, or by any exploits of skill. infant must be fed before he can earn his bread; he must be clothed before he can prepare garments; he must be protected from the elements before he can erect a dwelling; and it is just as clear that he must be instructed before he can engage or reward a tutor. A course contrary to this, would be the destruction of the young, that we might rob them of their rightful inheritance. Carried to its extreme, it would be the act of Herod, seeking, in a general massacre, the life of one who was supposed to endanger his power. Here, then, the claims of the succeeding generation, not only upon the affection and the care, but upon the property, of the preceding one, attach. God having given to the second generation as full and complete a right to the incomes and profits of the world, as he has given to the first, and to the third generation as full and complete a right as he has given to the second, and so on while the world stands,—it necessarily follows that children must come into a partial and qualified possession of these rights, by the paramount law of nature, as soon as they are born. No human enactment can abolish or countervail this paramount and supreme law; and all those positive and often arbitrary enactments of the civil code, by which, for the encouragement of industry and frugality, the possessor of property is permitted to control it for a limited period after his decease, must be construed and executed in subservience to this sovereign and irrepealable ordinance of nature.

Nor is this transfer always, or even generally, to be made in kind; but according to the needs of the recipient. The recognition of this principle is universal. A guardian or trustee may possess lands, while the ward, or owner under the trust, may need money; or the former may have money, while the latter need raiment or shelter. The form of the estate must be changed, if need be, and adapted to the wants of the receiver.

The claim of a child, then, to a portion of preëxistent property begins with the first breath he draws. The new-born infant must have sustenance, and shelter, and care. If the natural parents are removed, or parental ability fails,—in a word, if parents either cannot or will not supply the infant's wants,—then society at large,—the government,—having assumed to itself the ultimate control of all property,—is bound to step in and fill the parent's place. To deny this to any child, would be equivalent to a sentence of death,—a capital execution of the innocent,—at which every soul shudders. It would be a more cruel form of infanticide than any which is practised in China or in Africa.

But to preserve the animal life of a child only, and there to stop, would be,—not the bestowment of a blessing, or the performance of a duty,—but the infliction of a fearful curse. A child has interests far higher than those of mere physical existence. Better that the wants of the natural life should be disregarded than that the higher interests of the character should be neglected. If a child has any claim to bread to keep him from perishing, he has a far higher claim to knowledge to preserve him from error and its fearful retinue of calamities. If a child has any claim to shelter to protect him from the destroy-

ing elements, he has a far higher claim to be rescued from the infamy and perdition of vice and crime.

All moralists agree, nay, all moralists maintain, that a man is as responsible for his omissions as for his commissions,—that he is as guilty of the wrong which he could have prevented, but did not, as for that which his own hand has perpetrated. They, then, who knowingly withhold sustenance from a newborn child, and he dies, are guilty of infanticide. And, by the same reasoning, they who refuse to enlighten the intellect of the rising generation, are guilty of degrading the human race. They who refuse to train up children in the way they should go, are training up incendiaries and madmen to destroy property and life, and to invade and pollute the sanctuaries of soci-In a word, if the mind is as real and substantive a part of human existence as the body, then mental attributes, during the periods of infancy and childhood, demand provision at least as imperatively as bodily appetites. The time when these respective obligations attach, corresponds with the periods when the nurture, whether physical or mental, is needed. right of sustenance is of equal date with birth, so the right to intellectual and moral training begins at least as early as when children are ordinarily sent to school. At that time, then, by the irrepealable law of nature, every child succeeds to so much more of the property of the community as is necessary for his education. He is to receive this, not in the form of lands, or of gold and silver, but in the form of knowledge and a training to good habits. This is one of the steps in the transfer of property from a present to a succeeding generation. sagacity may be at fault in fixing the amount of property to be transferred, or the time when the transfer should be made, to a dollar or to an hour; but certainly, in a republican government, the obligation of the predecessors, and the right of the successors, extend to and embrace the means of such an amount of education as will prepare each individual to perform all the duties which devolve upon him as a man and a citizen. It may go further than this point; certainly, it cannot fall short of it.

Under our political organization, the places and the pro-

cesses where this transfer is to be provided for, and its amount determined, are the district school meeting, the town meeting, legislative halls, and conventions for establishing or revising the fundamental laws of the state. If it be not done there, society is false to its high trusts; and any community, whether national or state, that ventures to organize a government, or to administer a government already organized, without making provision for the free education of all its children, dares the certain vengeance of Heaven; and, in the squalid forms of poverty and destitution, in the scourges of violence and misrule, in the heart-destroying corruptions of licentiousness and debauchery, and in political profligacy and legalized perfidy,—in all the blended and mutually aggravated crimes of civilization and of barbarism, will be sure to feel the terrible retributions of its delinquency.

I bring my argument on this point, then, to a close; and I present a test of its validity, which, as it seems to me, defies denial or evasion.

In obedience to the laws of God and to the laws of all civilized communities, society is bound to protect the natural life of children; and this natural life cannot be protected without the appropriation and use of a portion of the property which society possesses. We prohibit infanticide under penalty of death. We practice a refinement in this particular. of an infant is inviolable even before he is born; and he who feloniously takes it, even before birth, is as subject to the extreme penalty of the law, as though he had struck down manhood in its vigor, or taken away a mother by violence from the sanctuary of home, where she blesses her offspring. why preserve the natural life of a child, why preserve unborn embryos of life, if we do not intend to watch over and to protect them, and to expand their subsequent existence into usefulness and happiness? As individuals, or as an organized community, we have no natural right; we can derive no authority or countenance from reason; we can cite no attribute or purpose of the divine nature, for giving birth to any human being, and then inflicting upon that being the curse of ignorance, of poverty, and of vice, with all their attendant calamities. We are brought, then, to this startling but inevitable alternative. The natural life of an infant should be extinguished as soon as it is born, or the means should be provided to save that life from being a curse to its possessor; and, therefore, every state is morally bound to enact a code of laws legalizing and enforcing infanticide, or a code of laws establishing Free Schools!

The three following propositions, then, describe the broad and ever-during foundation on which the Common School system of Massachusetts reposes:—

The successive generations of men, taken collectively, constitute one great commonwealth.

The property of this commonwealth is pledged for the education of all its youth, up to such a point as will save them from poverty and vice, and prepare them for the adequate performance of their social and civil duties.

The successive holders of this property are trustees, bound to the faithful execution of their trust, by the most sacred obligations; and embezzlement and pillage from children and descendants have not less of criminality, and have more of meanness, than the same offences when perpetrated against contemporaries.

Recognizing these eternal principles of natural ethics, the Constitution of Massachusetts,—the fundamental law of the state,—after declaring, (among other things,) in the preamble to the first section of the fifth chapter, that "the encouragement of arts and sciences, and all good literature, tends to the honor of GOD, the advantage of the Christian religion, and the great benefit of this and the other United States of America," proceeds, in the second section of the same chapter, to set forth the duties of all future legislators and magistrates, in the following noble and impressive language:—

"Wisdom and knowledge, as well as virtue, diffused generally among the body of the people, being necessary for the preservation of their rights and liberties; and as these depend on spreading the opportunities and advantages of education in the various parts of the country, and among the different orders of the people, it shall be the duty of legislatures and mag-

istrates, in all future periods of this Commonwealth, to cherish the interests of literature and the sciences, and all seminaries of them; especially the University of Cambridge, Public Schools, and Grammar Schools in the towns; to encourage private societies and public institutions, rewards and immunities, for the promotion of agriculture, arts, sciences, commerce, trades, manufactures, and a natural history of the country; to countenance and inculcate the principles of humanity and general benevolence, public and private charity, industry and frugality, honesty and punctuality in their dealings; sincerity, good humor, and all social affections, and generous sentiments among the people." See also Rev. St., ch. 23, § 7.

I now proceed to give an account of existing legal enactments for the organization and administration of the Massachusetts School System. In giving this account, I may have occasion to point out some imperfections; but, on the whole, it is truly surprising that our ancestors, without experience and without precedent, should have devised a system so perfect in its organic principles, so well suited to their own purposes, and, at the same time, so expansive as to be capable of easy adaptation to an advancing state of society.

For more convenient reference, specific provisions and explanations will be numbered as distinct sections.

TERRITORIAL ORGANIZATION OF MASSACHUSETTS, FOR SCHOOL PURPOSES.

1. Authorities differ in regard to the area of Massachusetts. The extremes, I believe, are 7250 square miles, and 8200.* This area is divided, territorially, into three hundred and fourteen towns or cities. Each town and city is a body politic and corporate, required by law, among many other municipal duties, to provide one or more schools for the free admission and free education of all its children. The towns and cities vary greatly in population and extent of territory. Boston, in 1845, had a population of 114,366; Hull, according to the

^{*} The following Table, exhibiting the areas of the several States and Territories of the United States, in square miles and acres, was prepared in the Land Office at Washington, and published in 1849:—

last United States census, had a population of 231 only. According to Hayward, the superficial extent of the town of Middleborough is one hundred and sixty-eight and three fourths square miles; that of Newburyport, one square mile only. But,

TO DO AN AMOU								
FREE STATES.	SLAVE STATES.							
SQ. MILES. ACRES.	SQ. MILES. ACRES.							
Maine, 35,000 22,400,000	Delaware, 2,120 1,356,800							
New Hampshire, . 8,030 5,139,200	Maryland,							
Vermont, . 8,000 5,120,000	Virginia,							
Massachusetts, . 7,250 4,640,000	North Carolina, . 45,500 29,120,000							
Rhode Island, 1,200 768,000	South Carolina, . 28,000 17,920,000							
Connecticut, . 4,750 3,040,000	Georgia,							
New York, 46,000 29,440,000	Kentucky, 37,680 24,115,200							
New Jersey, . 6,851 4,384,640	Tennessee, 44,000 28,160,000							
Pennsylvania, . 47,000 50,080,000	Louisiana, 46,431 29,715,840							
Ohio,	Mississippi, 47,147 30,174,080							
Manage	Alabama, 50,722 32,462,080							
Illinois,	Missouri, 67,380 43,123,200							
Michigan, 56,243 35,995,520	Arkansas,							
Iowa, 50,914 32,584,960	Florida, 59,268 37,931,520							
Wisconsin, 53,924 34,511,360	Texas, (if bounded							
Total, 454,340 290,777,600	by Rio Grande,) 325,520 208,332,800							
2000, 202/010 200,,000	District of Columbia, 50 32,000							
	Total, `936,368 599,275,520							
Territory north and west of Mississippi River and east of the Rocky Mountains.								
	MILES. ACRES.							
Bounded north by 49° north latitude; east, by	Mississippi River;							
south, by the state of Iowa and Platte R								
south, by the state of Iowa and Platte R	iver, and west by							
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2,081,717,760

greater or less, each town is indictable and punishable, if it does not maintain one or more schools. St. 1839, ch. 56, \$ 1. Revised Statutes, ch. 23, \$ 60. The law fixes the minimum, but not the maximum, of schooling.

In regard to this statutory and peremptory requisition to maintain a school, it is observable that the law is superseded, or has become obsolete, in an extraordinary way. There are but two towns in the State which do not voluntarily tax themselves for an amount of schooling many times greater than the law requires. One of these excepted towns supports its schools with the income of a fund received by donation; and the population of the other town is so small that it has no occasion for more than one school; and, therefore, the length of the year will not allow it to transcend the law so much as it doubtless otherwise would. In this respect, the towns are like a righteous man, who acts from a higher motive than a legal mandate;—who does right because it is right, and has no occasion to think of penalties as restraints from wrong.

- 2. All children, residing within the limits for which the above-mentioned schools are respectively established, have the right of free admission to them. The law does not specify any age, below which the right of attending the Public School does not attach, or above which, it ceases. The power of determining these questions is supposed to belong to the school committees of the respective towns. As a matter of fact, children of a very tender age are sometimes sent to school, without objection; and, in some parts of the State, it is no uncommon thing to find young men and women, from twenty to twenty-five years of age, still participating in the benefits of the Public School. St. 1849, ch. 117, § 4.
 - 3. Besides schools for children, each city or town may ap-

Length of the Atlantic Coast to the mouth of St. Mar	ver,	•	HILES. 1,450	
From mouth of St. Mary's River to Cape of Florida,				450
Gulf Coast to mouth of the Sabine River, .	•			1,200
Total				3,100

Those states where the public lands are situated, are generally exclusive of lakes, ponds, &cc. Marshes are estimated.

The territories include such waters as are interior.

propriate such further sums of money as it may deem expedient, for the support of schools for the instruction of *adults*, in reading, writing, English grammar, arithmetic, and geography. St. 1847, ch. 137, § 1.

- 4. Such moneys are to be assessed, levied, collected, and paid into the treasury, in the same manner as other city or town taxes are; and are then at the disposal of the school committee of the city or town, and to be expended by them, for the purpose above-mentioned, in such manner as they may deem expedient. Ib. § 2.
- 5. It is left optional with each town either to subdivide its territory into school districts, or to administer its schools in its corporate capacity, and without any such subdivision. Rev. St., ch. 23, § 24. As a matter of fact, most towns are subdivided into districts. A portion of the towns maintain their schools without any such territorial subdivision.

As a general fact, the schools in undistricted towns are greatly superior to those in districted towns;—and for obvious The first class of towns,—the undistricted,—provide all the schoolhouses, and, through the agency of the school committee, employ all the teachers. If one good schoolhouse is provided for any section of the town, all the other sections, having contributed their respective portions of the expense to erect the good house, will demand one equally good for themselves; and the equity of such a demand is so obvious, that it cannot be resisted. If, on the other hand, each section were a separate district, and bound for the whole expense of a new house, if it should erect one, it would be tempted to continue an old house, long after it had ceased to be comfortable; and indeed, as experience has too often and sadly proved, long after it has ceased to be tenantable. So, too, in undistricted towns, we never see the painful, anti-republican contrast of one school, in one section, kept all the year round, by a teacher who receives a hundred dollars a month, while, in another section of the same town, the school is kept on the minimum principle, both as to time and price, and, of course, vielding only a minimum amount of benefit,—to say nothing of probable and irremediable evils that it may inflict. In regard to

supervision, also, if the school committee are responsible for the condition of all the schools, they are constrained to visit all alike, to care for all alike, and, as far as possible, to aim, in all, at the production of equal results; because any partiality or favoritism will be rebuked at the ballot-box. In undistricted towns, therefore, three grand conditions of a prosperous school,—viz., a good house, a good teacher, and vigilant superintendence,—are secured by motives which do not operate, or operate to a very limited extent, in districted towns. Under the non-districting system, it is obvious that each section of a town will demand, at least, an equal degree of accommodation in the house, of talent in the teacher, and of attention in the committee; and, should any selfish feelings be indulged, it is some consolation to reflect that they too will be harnessed to the car of improvement.

I consider the law of 1789, the germ of which may be found in the Province Law of 8 Geo. 1, ch. 1, (Anc. Ch., p. 666,) authorizing towns to divide themselves into districts, the most unfortunate law, on the subject of Common Schools, ever enacted in the State. During the last few years, several towns have abolished their districts, and assumed the administration of the schools in their corporate capacity; and I learn, from the reports of school committees, and from other sources, that many other towns are contemplating the same reform.

6. In order to constitute legal school districts, the whole territory of a town must be divided. The several districts must also be set off by metes and bounds. It is not sufficient to assign certain individuals by name, with their families, to a The town must be divided geographically. ering's Rep. 206, Perry v. Dover. 7 Ib. 106, Withington v. But if certain individuals named, with their polls and estates, are assigned to a district, it will be valid. assignment of estates will carry the real estate of the persons It is not necessary that the district should be included within continuous geographical lines. 7 Metcalf's Rep. 218, Alden v. Roundsville. Probably a large number of towns in the State, which carry on their schools on the district system, will be found, should any litigation arise, not to be legally districted.

The number of different districts, or schools,—for some districts have more than one school, and some towns are not districted,—in the State, during the school year 1848-9, was 3,748. Taking the whole area of the State at 8,200 square miles, this gives, on an average, two \$\frac{17}{27}\$ths square miles to a district or school,—a fraction more than two miles and one fifth. But there are in the State 955,283\frac{1}{2}\$ acres of unimproved lands; and 360,278\frac{1}{2}\$ acres which are unimprovable; so that there is, upon an average, about one school to every two square miles of improved land, in the State.

- 7. Two or more contiguous school districts, in adjoining towns, may, with the consent of each district, and of the respective towns to which they belong, unite and form one district. Rev. St., ch. 23, §§ 49, 50. They may separate by a vote of the united district and of the towns. Ib. § 51. See post, under the head of "Contiguous School Districts in adjoining Towns."
- 8. Any two or more contiguous districts may associate together and form a Union District, for the purpose of maintaining a Union School, to be kept for the benefit of the older children of such associated districts, if the inhabitants of each of such districts shall, at legal meetings called for the purpose, agree to form such union by a vote of two thirds of the legal voters of each district, present and voting thereon. St. 1838, ch. 189, § 1. These acts were passed ch. 56, \$ 2. to facilitate the classification of scholars. If two districts have seventy-five scholars each, of all the various ages admitted to the schools, each will maintain its school under almost paralyzing disadvantages. Each will have a great number of studies, and a great number of classes;—of course, there will be but little time for each class; and a teacher most eligible for the large scholars may be very unfit for the small ones, and vice But by forming a union district, each can send twentyfive of its more advanced pupils to a union school, to be taught by a male, and retain the other fifty, to be taught by females. Thus three schools of proper size would be formed, which could be maintained for as small a sum as the two original ones would cost; and, as every teacher well knows, could be

taught with threefold the efficiency. Should a larger number of districts, or districts containing a larger number of scholars, be united, the benefits would be proportionably enhanced. See post, under the head of "Union School Districts."

- 9. Any two adjacent towns, neither of which has more than two thousand inhabitants, may form themselves into one High School District, for establishing a school where the more advanced branches of knowledge may be taught, whenever a majority of the citizens of each town, in meetings called for the purpose, shall so determine. St. 1848, ch. 279, § 1. See post, under the head of "High Schools for adjacent Towns."
- 10. Two districts of an anomalous character exist in the State, each of which was created by a special act of incorporation obtained from the Legislature. Unlike other districts, these chartered ones have power to tax themselves for the general support of schools. They have, in this respect, the same power that towns have. For school purposes, each one is a The establishment of such districts is town within a town. contrary to the general policy of the State; and though several efforts have been made, within a few years past, for the creation of similar districts in other towns, they have been unsuccessful. The objection urged against these applications is briefly this:-If the populous and wealthy part of a town has power to tax itself for the support of schools, the strongest motive to make common cause with the whole town, for the same object, is taken away. The privileged part of the town can have the best of schools, though all the residue of it should have the poorest. The incorporated portion may have the preponderance in respect to wealth, and a majority of the voters. If so, the rest of the town would be at their mercy, and would be obliged to accept such schools as their charity would grant. The incorporated part, having incurred the expense of providing for its own schools, must be actuated by very high motives, to do for others as it had done for itself. The whole host of selfish impulses would be arrayed against a compliance with this great law of Christian ethics. other hand, if the affluent and educated portion of the town can move no faster than its neighboring districts move; if the

condition of its own improvement is, that the neighboring districts shall be improved also; then, whether animated by interested or disinterested motives, it must labor for the advancement of others that it may secure its own.

This division of the State into towns, school districts, contiguous school districts in adjoining towns, union districts, and high school districts for adjacent towns,—with the two incorporated districts last mentioned,—includes the whole territorial organization of the Commonwealth, for school purposes.

DUTY OF TOWNS TO MAINTAIN SCHOOLS.

- 11. Each town in the State, however small may be its territory, its wealth, or its population, must maintain, in each year, one school, for the term of six months, or two or more schools for terms of time that shall together be equivalent to six months. Rev. St., ch. 23, § 1. St. 1839, ch. 56, § 1.
- 12. In every town containing one hundred families or house-holders, there must be kept, in each year, one school for the term of twelve months, or two or more schools for terms of time that shall together be equivalent to twelve months. Rev. St., ch. 23, § 2.
- 13. In every town containing one hundred and fifty families or householders, there must be kept, in each year, two schools for nine months each, or three or more schools for terms of time that shall together be equivalent to eighteen months. Rev. St., ch. 23, § 3.
- 14. In every town containing five hundred families or house-holders, there must be kept, in each year, two schools for twelve months each, or three or more schools for terms of time that shall together be equivalent to twenty-four months. Rev. St., ch. 23, § 4.
- 15. It is required that, in each of the above-mentioned schools, a teacher be employed whose morals are good, and who is competent to instruct children in orthography, reading, writing, English grammar, geography, arithmetic, and good behavior. Rev. St., ch. 23, §§ 1, 2, 3, 4, 5.
- 16. Every town containing five hundred families or house-holders, must, besides the schools above mentioned, maintain

a school, to be kept by a master of competent ability and good morals, who shall, in addition to the branches of learning before mentioned, give instruction in the history of the United States, book-keeping, surveying, geometry, and algebra; and such last mentioned school must be kept for the benefit of all the inhabitants of the town, ten months at least, exclusive of vacations, in each year; and at such convenient place, or alternately at such places, in the town, as the said inhabitants at their annual meeting shall determine; and in every town containing four thousand inhabitants, the said master shall, in addition to all the branches of instruction which have been above enumerated for both classes of schools, be competent to instruct in the Latin and Greek languages, general history, rhetoric and logic. Rev. St., ch. 23, § 5.

- 17. The two last mentioned schools must be kept for the benefit of the whole town. It is not sufficient to establish such a school for the benefit of one part of the town only. 16 Mass. Rep. 141, Commonwealth v. Dedham.
- 18. To constitute such a school within the meaning of the law, the teacher must not only be qualified, as the law provides, but must be engaged to teach a school of that description, and the school must be duly regulated as to the admission of scholars. Ib.
- 19. In every school in the Commonwealth, containing fifty or more scholars, as the average number, the school district, or town, to which such school belongs, must employ a female assistant or assistants, unless such school district or town shall, at a meeting regularly called for the purpose, vote to dispense with the same. St. 1839, ch. 56, § 1.

The above are all the provisions of the law which are obligatory upon towns, and which can be enforced by penalties, in regard to the length of schools which the towns must provide, the qualifications of the teachers they must employ, and the number of branches which must be respectively taught therein.

20. Any town containing less than five hundred families or householders may establish and maintain a school, for the benefit of all the inhabitants of the town, for such term of time in any year, or in each year, as they may deem expedient, in which school, instruction shall be given in the history of the United States, book-keeping, surveying, geometry, and algebra. Rev. St., ch. 23, § 6. See the next section.

21. For the purpose of carrying into execution the above requirements of the law, it is expressly provided that "towns," (and by a general provision of law, the word "towns" includes "cities" also, unless the latter are expressly excepted,) "shall have power to grant and vote such sums of money as they shall judge necessary for the following [among many other] purposes:—

"For the support of town schools." Rev. St., ch. 15, § 12. See also Rev. St., ch. 23, § 9.

It was for a long time a debated question, whether, under this general authority given to towns, "to grant and vote such sums of money as they shall judge necessary for the support of schools," they could "grant and vote" any more money than would be sufficient to maintain the grades of schools specified, and for the length of time specified, in the law,that is, whether their power were limited by their obligation. This question has, at last, been carried to the Supreme Court of the State, and determined by it; and it is now decided by the highest judicial tribunal in the Commonwealth, that the statute only expresses the minimum of time and of quality, below which the schools shall never be suffered to fall, but that it allows any town to rise as high above this lowest limit, as, in its discretion, fairly and honestly exercised, it may deem This conclusion was deemed to be a fair inference from the language of the law, confirmed by long-continued usage, and demanded by the necessities of a republican government. John N. Cushing v. Inhabitants of Newburyport, 10 Metcalf's Rep. 508.

In the above case, the town of Newburyport, which had raised money for the support of all the schools required by law, and had supported them, also raised money to support, and did support, a female high school for the purpose of teaching book-keeping, algebra, geometry, history, rhetoric, mental moral, and natural philosophy, botany, the Latin and French

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languages, and other higher branches of knowledge than were taught in the grammar schools of the town. The court held this to be a town school, within the meaning of the Revised Statutes, and that the money for its support could be legally raised by tax. Ib.

The schools of Massachusetts, therefore, are not merely free, but the towns have a right to make them as good, as long, and as numerous, as, in the exercise of an honest discretion, they may deem expedient.

- 22. Each town holds one or more annual meetings. meetings are called annual because the law requires that they shall be held on some one of certain specified days, each year. Of all these meetings, due notice must be given by a public. official document, called a "warrant." Every male citizen, of twenty-one years of age and upwards, (excepting paupers and persons under guardianship,) who has resided in the State one year, and within the town, in which he may claim a right to vote, six months next preceding any meeting for the transaction of town affairs, and who shall have paid, by himself or his parent, master, or guardian, any state or county tax, which shall, within two years next preceding such meeting, have been assessed upon him in any town; and also, every citizen who shall be by law exempted from taxation, and who shall, in all other respects, be qualified as aforesaid, is a legally qualified voter upon all questions concerning town affairs; and, of course, upon all questions concerning schools and school com-Rev. St., ch. 15, § 17; 11 Pick. 538.
- 23. On the day appointed the voters assemble. The article in the warrant, relative to the raising of money for the support of schools, comes up in its order for the consideration and action of the town. A specific sum must be proposed, and any voter has a right to name the sum he wishes to have raised. If any other voter deems it either too high or too low, he may propose to modify the original proposition. The whole subject of Public Education is thus thrown open. The liberal, the public-spirited, those who see in our Public School system the great upholding principle of all our institutions, and the means of advancing the civilization of the race,—who see in it both

the conservative and the progressive principle of society.--will advocate a generous appropriation. Others, who are actuated by opposite motives, if such there are, will contend for a reduction of the grant to the lowest possible amount. On the one side, the duty of a people to educate its children; their right to so much of the property of the community as is necessary for such an object; the relation of education, on the one hand, to crime and pauperism, to superstition and violence, and, on the other, to individual dignity and happiness, to social prosperity and renown, to the ability of the people to read and interpret the Scriptures for themselves, and to learn more of the attributes of God from a knowledge of his works;-all these and every other consideration which legitimately appertains to the subject, may be adduced and expounded; while all the arguments, and pretexts, and sophistries, which cupidity, and narrow-mindedness, and an aristocratic feeling dare to set forth, Every man who has a right may be advanced on the other. to vote, has a right to speak. When the discussion has closed, -which has sometimes lasted for days,—the vote is taken. The will of the majority decides the question. If exercised in good faith, there is no earthly tribunal that can reverse the de-The vote is recorded. The amount is certified to the assessors, is levied upon the inhabitants, and collected from them, in the same manner as all other town taxes are levied Rev. St., ch. 23, § 9. and collected.

Thus annually, in these primary meetings, the great vital principles on which society is organized are subject to be brought under review, in the presence of the whole people. The claims of the future upon the present, the duty of parents towards children, of ancestors to posterity, may be rehearsed or discussed anew, with every returning year.

It is obvious, that, in a free government, the cause of Popular Education cannot advance without a corresponding advancement of the people. Hence, he who would improve the schools must enlighten the public. The work is slow, like the uprising of a coralline rock from the bottom of the ocean; but when it has once spread out its broad foundations and reached the surface, it will defy the tempests and billows of

popular commotion; for nothing but some great catastrophe of nature can upheave or overwhelm it.

When collected, the school money is deposited in the hands of the town treasurer.

24. In all towns whose territory is divided into districts, an important question now arises, respecting the principles on which the money shall be apportioned among them. The authority to apportion the money is vested exclusively in the towns. It is doubtful whether any other power, so important and so liable to abuse, has ever been conferred upon a municipal corporation, without some right of appeal or redress, in case of mal-administration.

The circumstances of the districts are exceedingly various. Some contain but half a dozen scholars; others as many hun-Some have only a few small and poor farms; in others, there is a concentration of wealth. Hence, in a town containing a dozen districts, it often happens that a majority of them pay but a small portion of the school tax, while the residue of it is principally derived from a few of the rest. obvious, therefore, that no specific rule can be devised for cases This is probably the reason why the law has submitted all questions, relative to the distribution of the school money among the districts, to the towns respectively. The manner of distribution has been quite as various as the circumstances which the towns have had to consult. In some cases, where no striking inequalities existed in the condition of the districts, the money has been equally distributed among them. In other cases, one third, one half, two thirds, three fourths, or some other fractional part, has been divided equally among the districts, and the residue, according to the number of children they respectively contained, between the ages of 4 and 16 years; or between the ages of 4 and 21. In some, the division has been made according to the number of heads of families in each district; and, in others, according to the number of houses in each! Devices have been innumerable, and, for want of recognizing a natural standard, the most arbitrary ones have been adopted. Public attention had never been called to this subject, until the year 1844. In that year, the basis of distribution, adopted by the several towns in the State, was ascertained and published. (See Eighth Annual Report of the Board of Education, pp. 79-97, and 7th volume Common School Journal, pp. 102-114.) There is reason to fear that, in many cases, an equitable principle of distribution has not been applied. The stronger districts, being able to out-vote the weaker, have sometimes assigned to themselves the lion's share. The principle of distribution advocated in that Report was, the bestowment of equal school privileges upon all the children in the town, whether they chanced to belong to a large district or to a small one, to a rich district or to a poor one.

The amount and quality of education which a child should receive from the town of its nativity or residence, should not depend upon his being born or having his home on one side or the other of a school district boundary, arbitrarily drawn. The republican and the Christian doctrine is,—the bestowment of equal privileges upon all, and then let the fortunes of each individual depend upon the use which he makes of the privileges bestowed.

25. We have now arrived at a point in the order of proceedings, where the money for the current expenses of the schools has been voted by the town, collected, and deposited in the town treasury, and the principles which are to regulate its distribution have been made known. But this money may not have been designed to cover all the expenses incident to the support of the schools. In cases where the towns are districted, it is specifically restricted to the three following items:—the wages of teachers, the board of teachers, and fuel for the schools. St. 1846, eh. 223, § 2.

A suitable house must be provided, in which the school may be kept, and the house must be properly furnished for the convenience of teacher and scholars.

- 26. When a town is not divided into districts, the duty of erecting and furnishing schoolhouses must be performed by the town in its corporate capacity. Rev. St., ch. 23, § 24.
- 27. And even when a town chooses to divide itself into districts, it may still, in its corporate capacity, erect, own, and

furnish all the schoolhouses, and retain the control over them. Rev. St., ch. 23, §§ 32, 28.

28. When a town which has been districted wishes either to abolish its districts, or to resume its right of ownership and control over the schoolhouses, a convenient and equitable mode of proceeding is, for the town to cause an appraisement of the value of all the existing schoolhouses to be made, to levy a tax sufficient for the erection of new ones, in all the districts, and then to remit to the tax-payers of each of the districts a proportion of the tax equal to the value of its house. In this way, all the houses become the common property of the town, and if any district has just provided itself with a suitable building, it is exempted from a further assessment; it pays its tax by surrendering its house.

I now proceed to consider the important subject of

SCHOOL DISTRICTS.

29. These are formed by the town,—the voters in each district having no further power, in giving them shape or extent, than that which they possess as voters in the town. Rev. St., ch. 23, § 24.

A town has authority to alter the limits of all its school districts, or of any of them. 15 Pick. 35, Allen v. Westport; 4 Mass. 534, Richards v. Daggett.

30. But no town can be districted anew, for school purposes, so as to change the taxation of lands of proprietors, into districts using different schoolhouses, oftener than once in ten years. St. 1849, ch. 206.

Where districts exist, it is apparent that they must be invested with certain powers, by which they can perform their duties and protect their rights.

- 31. In Massachusetts, each school district is a body corporate. It can prosecute or defend, in any action relating to the property or affairs of the district. Rev. St., ch. 23, § 57.
- 32. Individual members of a district, however, have no right to appear and be heard in defence of an action against the district, on the ground that they have an interest in the re-

- sult. Lane v. School District in Weymouth, 10 Metcalf's Rep. 462.
- 33. A district has power, as a corporation, to take and hold, in fee simple or otherwise, any estate, real or personal, which may be given to it, or purchased by it, for the support of a school or schools in the district. Rev. St., ch. 23, \$ 58.
- 34. The inhabitants of any school district, qualified to vote in town affairs, may, at any meeting legally called for the purpose, raise money for erecting or repairing schoolhouses in their respective districts; for purchasing or hiring any buildings to be used as schoolhouses, and land for the use and accommodation thereof; and for purchasing fuel, furniture, or other necessary articles for the use of schools; they may also determine in what part of their respective districts such schoolhouses shall stand, and may choose any committee to carry into effect the provisions aforesaid. Rev. St., ch. 23, § 28.

Every school district must be organized,—that is, it must have a class of officers by whom its records can be made, kept, and authenticated, and who can execute its legally expressed will.

- 35. Where, however, an action was brought in the name of a school district which was not duly organized, and while the action was pending, the district organized itself legally, and ratified the prosecution of the action, the ratification was held to be valid and effectual, and the action was sustained. Stoneham v. Richardson, 23 Pick. 62.
- 36. The selectmen of all towns, divided into school districts, and the prudential committees of all such districts, upon application made to them, respectively, in writing, by three or more residents in any district, who pay taxes, must issue their warrant directed to one of the persons making such application, requiring him to warn the inhabitants of such district, who are qualified to vote in town affairs, to meet at such time and place in said district, as shall be expressed in the warrant. Rev. St., ch. 23, § 46.
- 37. The warning above described must be given seven days at least before the time appointed for the meeting, and it must be either by personal notice to every voter in the district, or

by leaving at his last and usual place of abode a written notification, expressing therein the time, place, and purpose of the meeting. Rev. St., ch. 23, § 47.

38. After a district meeting has been once legally called, and the district organized, the voters may, at any regular meeting, having an article in the warrant for the purpose, prescribe the mode of warning all future meetings of the district. They may also direct by whom, and in what manner, such meetings shall be called. Rev. St., ch. 23, § 48.

It is a general principle that no business can be legally transacted in any meeting, of which due notice has not been given by the insertion of an article in the warrant, calling the same. 10 Pick. 543, Little v. Merrill.

39. But where an application for calling a meeting of a school district contained, in precise and enumerated articles, the objects of the meeting, and such application was annexed to the warrant for calling the meeting, and the person, to whom the warrant was addressed, was therein directed to warn the inhabitants of the district to meet for the purpose of acting on the articles named in such annexed application, it was held that those articles were a part of the warrant, as effectually as if embodied in it. George v. School District in Mendon, 6 Metcalf's Rep. 497.

40. So, in the case of Alden v. Rounsville, 7 Metcalf's Rep. 218, the following article was inserted in the warrant:-"To act any thing in relation to the limits of school districts, that the town may see cause." When the town came to act on this article, a petition from the inhabitants of four school districts was presented, and the town voted to refer the whole subject to the selectmen. At an adjourned meeting, the selectmen made a report, recommending that said four districts be formed into three only; and their report was recommitted to them "to divide said districts." In the warrant for a subsequent town meeting, were the following articles:-"To hear all reports of committees, and act thereon;" "to act any thing in relation to the limits of school districts, or relating to individuals or parts of districts, who may wish to be set off from one district to another," &c. It was held, that these articles were sufficient to authorize the town at the last meeting to accept the report of the selectmen making three districts out of said four, and to establish those three districts.

- 41. But at a meeting of a school district, duly called by a warrant of the selectmen "to choose a district committee, and to act on other business that may be thought necessary," it was voted that future meetings should be warned by the clerk of the district; and, at a future meeting so warned, a sum of money was voted to be raised, which was afterwards assessed by the assessors of the town. The court held that the vote at the first meeting, authorizing the clerk to warn future meetings, was invalid, as there was no article in the selectmen's warrant concerning the calling of future meetings, and therefore the subsequent meeting, and the grant and assessment of the money, were illegal. The clause "to act on other business that may be thought necessary," was not sufficiently specific. Little v. Merrill, 10 Pick. 543.
- 42. A freeholder, to whom a warrant was directed for calling a school district meeting, returned thereon that "he had warned all the legal voters" in the district "to meet at the time and place and for the purposes within mentioned." It was held that the return was defective in not specifying how notice was given, or how long before the time of the meeting. Perry v. Dover, 12 Pick. 206.
- 43. But the return of a person to whom a warrant was directed to warn a meeting of the inhabitants of a school district, pursuant to the statute of 1799, ch. 66, § 4, certifying that he had warned the inhabitants of the district in the manner required by the statute, was held to be conclusive evidence of the fact, in an action against the assessors for assessing a tax voted to be raised at such meeting. Saxton v. Nimms, 14 Mass. 315.
- 44. It is the first duty of the qualified voters, after having been legally warned, and having assembled, to choose a moderator. They must then choose a clerk. The clerk must be sworn to the faithful discharge of the duties of his office, by the moderator, in open meeting, or by a justice of the peace. When qualified by taking the oath of office, the clerk must

make a fair record of all votes passed at the meeting, and certify the same when required. The clerk is to hold his office until another is chosen and sworn in his stead. Rev. St., ch. 23, § 27.

- 45. The clerk of a school district is liable only for a want of integrity on his part. Should the district pass any illegal vote for raising money by tax, the district is itself liable for the illegality of its proceedings; but if the clerk has certified truly, to the assessors of the town, the votes of the district, he is not liable. Rev. St., ch. 23, § 29.
- 46. In a book of records of a school district, it did not appear that, at a certain meeting, there was an election of a prudential committee; and another record was introduced, which the clerk of the district testified contained a true record of the meeting, and in which the election of such a committee was entered. He further testified that both these records were made by him, soon after the meeting, from loose memoranda put on paper at the time of the meeting. It was held that the election of the committee was duly proved, the records not being contradictory, and both being originals, and the one which contained the entry of the election of equal validity with the other. Williams v. Lunenburg, 21 Pick. 75.
- 47. Where the clerk of a school district removed into an adjoining district, but within the same town, and another was chosen in his stead, but not sworn, it was held that the first continued competent to act as clerk. Ib.

PRUDENTIAL COMMITTEES.

- 48. It is optional with the town, even after it has divided its territory into school districts, either to choose a prudential committee for the several districts belonging to the town, or to decide that each district shall choose its own. Rev. St., ch. 23, §§ 25, 26.
- 49. By whomsoever chosen, the prudential committee must be a resident of the district for which he is chosen. Ib.
- 50. Whenever a town determines that teachers shall be selected and contracted with by the prudential committees of the several districts, such town or district may elect three per-

sons instead of one, as its prudential committee. Rev. St., ch. 23, § 25. St. 1839, ch. 137.

If the town chooses the prudential committees, then the town will determine whether they shall consist of one or of three; if the town delegates this choice to the districts, then the districts will determine.

51. Primarily, it is the duty of the superintending school committee to select and contract with all the teachers for the district schools. But if any town so chooses, it may vote to transfer this duty from the superintending to the prudential committees. St. 1838, ch. 105, § 2. Rev. St., ch. 23, § 25.

There must be an article in the warrant for the above purpose, and it is supposed that the vote has validity only during the school year for which it is passed. If so, then the vote must be renewed each year, or else the duty of selecting teachers and contracting with them will devolve upon the superintending committee.

52. The duties of the prudential committee, by whomsoever chosen, are as follows:—

If the district owns a schoolhouse, he is to keep it in good repair, at the expense of the district. Rev. St., ch. 23, This does not require a previous vote of the district, directing or requiring the committee to put the house in proper order. If a window pane is broken; if a window blind loses a hinge or a fastening, or a door is without a latch, or the plastering has fallen from the walls, or the room needs whitewashing, or is tight and without a ventilator, or the seats need repairs to make them comfortable, or if the windows have neither blinds nor curtains; - in all these and all similar cases, it is the duty of the prudential committee to repair the injury. or supply the defect. So in regard to chairs, shovel, tongs, andirons, brooms, mats, door-scrapers, sink, water-pail, dippers, or tumblers, &c. &c. Emphatically, if the schoolhouse be without an appendage which modesty and decency require, and which may prevent unchaste thoughts and indecent exposures from maturing into an unchaste life, it is believed to be the immediate duty of the prudential committee to supply it.

53. Second. If the district owns no schoolhouse, then the

prudential committee is to provide a suitable place in which the school may be kept. The place provided must be a "suitable" one; but whatever is incompatible with comfort, or injurious to health; whatever embarrasses the teacher in communicating knowledge, or retards the children in acquiring it, cannot be held "suitable" by any reasonable tribunal. The comprehensive expression of the law is, that the committee shall "provide all things necessary for the comfort of the scholars." Rev. St., ch. 23, § 25. 21 Pick. 199, Medford v. Medford.

For all the above-mentioned purposes, the prudential committee has the whole credit of the district at his command. Their property is at his disposal. He must make these provisions, and the district must pay for them. They cannot prohibit him by any vote. He derives his power from the law, and the district cannot repeal a statute of the Commonwealth.

If an execution be obtained against the district, on account of a liability properly incurred by the prudential committee, it may be levied upon the property of any individual belonging to the district; and this is so even if the district has corporate property liable to be taken. 6 Metcalf's Rep. 546, Gaskill v. Dudley.

For no one of the above purposes can the prudential committee take any part of the money raised by the town for the support of schools. They are charges upon the district, and the district must raise the money necessary to defray them.

It has often happened that the prudential committee has been seriously embarrassed for want of a small sum of ready money in his hands, to pay for trifling repairs, or to purchase necessary articles of small value. It is true, he may bind the whole property of the district by any contract he may make; but to impose upon the district and the town all the trouble and expense incident to the levying and collecting of a small tax, is what a good citizen is reluctant to do, unless under circumstances admitting of no alternative. Formerly, and before the illegality of such a course was pointed out, it was customary for the prudential committees to abstract a portion of the money raised by the town for the support of schools, in order

to defray these contingent expenses. But such a course is clearly without warrant, and may subject all parties concerned in it to legal animadversion. As the law now stands, the proper way to meet these petty contingencies is, for the district to vote a small sum,—ten, twenty, fifty, or more dollars, according to its circumstances and probable needs,—to be placed in the hands of the prudential committee, and to be by him applied to defray this class of expenses, as they may arise,—he, of course, being accountable to his successor, at the end of his official term, for any surplus remaining in his hands.

- 54. Third. The prudential committee is to provide fuel for the schools. The expense of fuel may be taken from the money appropriated by the town,—St. 1846, ch. 223, § 2;—or the district may raise money for this purpose by a tax. Rev. St., ch. 23, § 28.
- When an express vote of the town, passed for 55. Fourth. the then current year, has transferred the duty of selecting and contracting with teachers from the superintending to the prudential committee, the duty of making such selection devolves Rev. St., ch. 23, §§ 25, 28; St. 1839, ch. upon the latter. But it is not legally possible, under any circumstances, for the prudential committee to make an absolute, unconditional contract with any person for keeping a school. cannot appoint a teacher; he can only nominate a candidate for The person selected must be approved by the superintending committee, before he can legally commence the Such an approval ratifies the act of the prudential committee; but the act without such ratification is void. St., ch. 23, § 14.
- 56. Fifth. The prudential committee must give such information and assistance to the school committee of the town as may be necessary to aid them in the discharge of their duties. Rev. St., ch. 23, § 25. Under this specification of duty, the prudential committee is bound,—
- 1st. To cause the candidate to appear before the superintending committee, at such time and place as they may have appointed, for examination;—and the prudential committee should, if practicable, be present at the examination.

- 2d. To ascertain whatever, by diligent and careful inquiry, he can, respecting the moral character of the candidate he presents, his previous history, and his success as a teacher if he has ever taught school before, and what means he has taken to qualify himself for teaching.
- 3d. To give the superintending committee due notice of the time when the school will begin, and also of the time when it will close, so that they may visit it according to law.
- 4th. To give the superintending committee the earliest information of any danger, from any cause within their jurisdiction, which may impend over the school, and threaten to impair its usefulness.

The prudential committee and the superintending committee are different hands of the same body, and if they are not animated and moved by a common spirit, either one can defeat the most praiseworthy efforts of the other.

- 57. In all cases where, through neglect or other cause, no prudential committee shall be chosen for any school district, the superintending school committee must perform all the duties of the prudential committee. Rev. St., ch. 23, § 31. The rule would doubtless be the same, if a prudential committee should die, remove, or be otherwise disabled, or resign, and no successor should be appointed.
- 58. So, too, if any district should neglect or refuse to establish a school and provide a teacher for the same, it becomes the duty of the superintending committee to establish such school, and to provide a teacher therefor, as the prudential committee should have done. Rev. St., ch. 23, § 45. See also post, 104.
- 59. In an action against a school district, to recover the rent of a schoolroom, hired by the prudential committee of the district, he is competent to testify to the contract made by him, and to the fact of the keeping of a district school in such room. Allen v. Westport, 15 Pick. 35.
- 60. It is no defence to such action that the school was partly supported by private contributions, and so was continued longer than it otherwise would have been, or that the instructors were not legally employed or duly qualified for their situa-

tions, or that there was no legal appropriation or distribution by the town of the funds raised for the support of schools. Ib.

DISTRICT SCHOOLHOUSES.

- 61. To enable towns and districts to construct schoolhouses after the most approved models, one copy of a work entitled, "School Architecture for the improvement of schoolhouses," by Henry Barnard, Esq., is furnished, at the expense of the State, to the clerk of each town and city. Res. 1849, ch. 70.
- 62. If the town does not provide the schoolhouses, it is the duty of the districts, respectively, to do so. Rev. St., ch. 23, \$\\$ 25, 32.
- 63. The voters of any regularly constituted school district may raise money for erecting or repairing a schoolhouse, or for purchasing or hiring any building to be used as a schoolhouse, and land for the use and accommodation thereof. They may also raise money for purchasing fuel, furniture, and other necessary articles for the use of the school or schools. Rev. St., ch. 23, § 28. Ante, 34.
- 64. But a district, after having voted to raise money, may, at any time before it is assessed, rescind the vote. *Pond* v. *Negus*, 3 Mass. 280.
- 65. The district may determine where their schoolhouse shall stand, and they may choose any committee to carry into effect any of the above-named powers. Ib.
- 66. If the voters of a district cannot determine where to place their schoolhouse, the selectmen of the town to which the district belongs, upon application made to them by the committee appointed to build or to procure the schoolhouse, or by five or more of the legal voters of the district, shall determine where such schoolhouse shall be placed. Rev. St., ch. 23, § 30.
- 67. Whenever a suitable place shall have been designated by any town, or by any school district, for the erection of a schoolhouse and necessary buildings, and the owner of the land so designated shall refuse to sell the same, or shall demand a price therefor which, in the opinion of the selectmen, is unreasonable, the said selectmen, with the approbation of the

town, may proceed to select, at their discretion, a schoolhouse lot, and lay out the same, not exceeding in quantity forty square rods, and to appraise the damages to the owner of such land, in the same way and manner as is provided for laying out townways and appraising damages sustained thereby; and upon payment, or tender of payment, of the amount of such damages, by the town or district designating such schoolhouse lot, to the owner thereof, the said land may be taken, held, and used for the purpose for which it was designated. St. 1848, ch. 237, § 1.

- 68. But if the owner of such land feels aggrieved by the selection of such lot, or by the amount of damages awarded for it, he is entitled to have the matter of his complaint tried by a jury, which may be applied for within one year after the location of the lot, and the county commissioners are bound The jury have power to change to order a jury accordingly. the location of the lot, and to re-assess the damages. ceedings in all respects are to be conducted in the same manner as is provided in cases of damages occasioned by laying out highways. If the jury shall increase the damages, or change the location, then the damages and all charges shall be paid by the town or district for whose benefit the lot was selected; otherwise, the charges which may arise on such application shall be paid by the applicant himself. Ib. & 2.
- 69. The land so taken can be held and used for no other purpose than that for which it was taken; and upon the discontinuance upon the same, for one year, of such a school as may be required by law at the time of such discontinuance, the land will revert to the original owner, his heirs or assigns, disencumbered of the easement or lien to which it had been subject. Ib.
- 70. It may happen that a majority of the voters in a district may be opposed to assessing upon themselves the requisite sums of money for any of the purposes for which a district is authorized to raise money. To prevent the evils which might follow, if, at any time, the district should fall under the power of perverse or avaricious men, it is provided that any five inhabitants of the district, who pay taxes, may make application

in writing to the selectmen of the town in which the school district is situated, requesting them to insert, in their next warrant for a town meeting, an article requiring the opinion of the town relative to the expediency of raising such moneys as were proposed in the warrant for the district meeting; and if the majority of the voters present in such town meeting shall think the raising of any of the sums of money, proposed in said warrant, to be necessary and expedient, they may vote such sum as they shall think necessary for the said purposes, and the same shall be assessed on the polls and estates of the inhabitants of such district, and it may be collected and paid over for the use of the district. Rev. St., ch. 23, § 44.

- 71. If, however, the inhabitants of the district neglect or refuse to choose a committee to expend the money so voted by the town, for the purpose for which it was voted, then the town may empower its board of selectmen, or its school committee, or it may choose a special committee to superintend the laying out of the money so voted. In such case, the money must be paid over, not to the district but to the committee authorized to expend it. St. 1848, ch. 274.
- 72. When a town abolishes the school districts and forms new ones, the legal title to the existing schoolhouses vests in those of the new districts within whose territory they happen to fall. Stoneham v. Richardson, 23 Pick. 62.
- 73. A school district, at a meeting legally held, voted to build a schoolhouse, chose a building committee, and instructed said committee to make a written contract with M, to build the house for a certain sum, pursuant to M's proposal. The meeting was then adjourned. At another meeting, called and held before the day to which the former meeting was adjourned, the district voted to build a schoolhouse on a plan then first proposed by D; to purchase a site therefor according to a proposal then first made; to raise and appropriate a certain sum for building the house and purchasing the site thereof; and chose a building committee to oversee the erection of the house, to enter into a contract with D for the building thereof, according to the plan proposed by D, and to take a deed of the site. It was held, that the votes of the second meeting, by necessary

implication, rescinded the votes passed at the first, and that they were legal and binding. George v. School District in Mendon, 6 Metcalf's Rep. 497.

74. Where a school district accepted the proposals of a builder to erect a schoolhouse for a certain sum, with liberty to build a public hall over the same as the builder's property, he allowing the district to have the use of the hall, free of charge, for meetings of the district, for examination of the schools, &c.; and the house was so built; it was held that the district had not exceeded its authority, and that a tax to pay for the house was legally assessed. Ib.

SCHOOL DISTRICT TAXES.

- 75. Whatever moneys a school district has legally voted to raise by tax, must be certified by the clerk of the district to the assessors of the town. Within thirty days after the receipt of the certificate, the assessors are required to assess the moneys so certified, in the same manner as town taxes are assessed, upon the polls and estates of the tax-payers in the district and on all lands liable to be taxed therein. Rev. St., ch. 23, § 37. Williams v. Lunenburg, 21 Piek. 75.
- 76. Having made the assessment, the assessors must issue their warrant and direct it to one of the collectors of the town, requiring him to collect the tax so assessed, and to pay the same to the treasurer of the town, within a time to be limited in the warrant. A certificate of the assessment must also be made by the assessors, and delivered to the treasurer of the town. Rev. St., ch. 23, § 38.
- 77. This last provision, in relation to the certificate of the assessment to be delivered to the treasurer, is necessary, because, if the moneys are not collected and paid over to said treasurer at the time specified in the warrant, he is authorized to enforce their collection and payment in the same manner as in the case of moneys raised by the town for its own use. Rev. Stat., ch. 23, § 41.
- 78. Every collector has the same powers, in regard to the collection of a district tax; all assessors have the same power in regard to the abatement, in whole or in part, of the same; and the collector, assessors, and treasurer are respectively enti-

tled to the same compensation for services performed in relation to a district tax, as for the like services in respect to town taxes. Rev. Stat., ch. 23, \$\\$ 40, 43, 42.

- 79. In raising and assessing money, in the several school districts, every inhabitant of the district must be taxed, in the district in which he lives, for all his personal estate, (see below, 81,) and for all the real estate which he holds in the town, being under his own actual improvement; and all other of his real estate, in the same town, shall be taxed in the district in which it lies. Rev. Stat., ch. 23, § 33.
- 80. In the assessment of all taxes, pursuant to the preceding paragraph, all real estate and machinery, belonging to manufacturing corporations, must be taxed in the districts where the same are situated, (see below, 81;) and in assessing the shares in such corporation, for the like purposes, the value of said machinery and real estate shall be first deducted from the value of such shares. Rev. Stat., ch. 23, § 34.
- 81. All stocks in trade, including stock employed in the business of manufacturing, or of any of the mechanic arts, in towns within the State, other than where the owners reside, must be taxed in those towns, if the owners hire or occupy manufactories, stores, shops, or wharves therein, whether the said stocks in trade, or the goods, wares, and merchandise, or other property composing the same, are within said towns, on the first day of May, of the year when the tax is made, or elsewhere. St. 1839, ch. 139, § 1.
- 82. Whenever the real estate of a non-resident owner shall be taxed to such owner, it may be taxed in such district as the assessors of the town shall determine; and the said assessors, before they assess a tax for any district, must determine in which district the lands of any such non-resident shall be taxed, and certify their determination to the clerk of the town, who shall record the same; and such land, while owned by any person resident without the limits of the town, shall be taxed in such district accordingly, until the town shall be districted anew. Rev. St., ch. 23, § 35. St. 1849, ch. 206.
- 83. All the lands, within any town, owned by the same person, not living therein, must be taxed in the same district. Rev. St., ch. 23, § 36.

- 84. The moneys collected and paid over to the town treasurer, in the manner above described, for the use of any district, are then at the disposal of any committee appointed by the district, to be by them applied to the building or repairing of schoolhouses, or to the purchase of buildings to be used as schoolhouses, or to any other purpose for which the district may lawfully raise money, according to the votes or directions of the inhabitants of the same. Rev. St., ch. 23, \\$ 39.
- 85. If, after a tax has been voted and assessed on the inhabitants of a school district, part of the district is set off to another district, the inhabitants of such part still remain liable to pay the tax. Waldron v. Lee, 5 Pick. 323.
- 86. But if, after the inhabitants of a school district have voted to raise money for building a schoolhouse, and before the same is assessed, the limits of the district be altered, and a new district be formed by the town, the vote to raise the money is annulled, and the assessment cannot be legally made. *Richards* v. *Daggett*, 4 Mass. 534.
- 87. Moneys voted to be raised by a school district, for the building and repairing of a schoolhouse, pursuant to statute 1799, ch. 66, were held to be legally assessed by assessors chosen after such vote. *Pond* v. *Negus*, 3 Mass. 230.
- 88. It was held not necessary that such vote should be certified by the district clerk, to the assessors in office at the time the vote passed, but that it might be certified to assessors chosen afterwards. Ib.
- 89. It was also held unnecessary for the assessors to make the assessment within *thirty* days from the date of the certificate of the district clerk; the naming of the time for the assessment being directory to the assessors, and not a limitation of their authority. Ib. *Williams* v. *Lunenburg*, 21 Pick. 75.
- 90. Should the assessors make an illegal assessment, and issue their warrant to collect the money, they may revoke their doings, and make a new assessment and issue a new warrant, without a second certificate from the district clerk; or, if their office should expire before making such new assessment, or, if they should neglect, or have no time to make any

assessment, the district clerk may make a second certificate to their successors, who may make the assessment. *Pond* v. *Negus*, 3 Mass. 230.

- 91. If a school district vote that the money raised by them, for the purpose of building or repairing a schoolhouse, shall be paid within a certain time, the assessors may, notwithstanding such vote, make the assessment after the expiration of the time of payment expressed in the vote. Ib.
- 92. Should assessors omit, through error of judgment, or mistake of law, to assess on an individual a school district tax, such omission would not invalidate the assessment as against other persons. Williams v. Lunenburg, 21 Pick. 75.
- 93. Nor would a tax assessed upon the inhabitants of a school district be rendered void by the omission of the assessors, through misinformation, mistake of fact, or error of judgment, to assign the real estate of one or more non-resident owners to any school district. George v. School District in Mendon, 6 Metcalf's Rep. 497.
- 94. But, where stat. 1826, ch. 143, § 11, (Rev. St., ch, 23, § 35,) required assessors, before assessing any school district tax, to determine in which district the lands of persons residing out of the limits of the town, should be taxed, and to certify in writing, their determination to the clerk of the town whose duty it was to record the same, and a school district tax was assessed, and the assessors failed to comply with the above directions, the assessment was held invalid. Taft v. Wood, 14 Pick. 362.
- 95. In an action against a school district, to recover back a tax which had been paid to a collector de facto of the town, it was held that it was not open to the plaintiff to object that the officer had not been duly elected and sworn. Williams v. Lunenburg, 21 Pick. 75.
- 96. In an action against a school district, to recover back money paid for a school district tax, the plaintiff objected that the meeting at which the tax was voted, was called by a prudential committee, elected at a meeting warned under an irregular warrant. It was held that the question of the regularity of this warrant was not open; it was sufficient that the committee was a committee de facto. Ib.

- 97. It seems, in general, that an inhabitant of a school district cannot bring an action against the town for money collected on an illegal assessment upon the district, but the money is received by the town treasurer when paid over to him, as agent of the district. *Perry* v. *Dover*, 12 Pick. 206.
- 98. All property belonging to Common School districts, the income of which is appropriated to the purposes of education, is exempt from taxation. St. 1843, ch. 85.

CONTIGUOUS SCHOOL DISTRICTS IN ADJOINING TOWNS.

- 99. In treating of the territorial division of the State for school purposes, it was mentioned, that any two or more contiguous school districts, in adjoining towns, may, with the consent of each district, and of the respective towns to which they belong, unite and form one district. *Ante*, p. 38. Rev. St., ch. 23, § 49.
- 100. But no districts can be so united unless the inhabitants of each, at a legal meeting called for the purpose, shall agree thereto; nor unless the towns to which such districts belong, shall, at legal town meetings, called for the purpose, assent to such union. When any such vote shall be passed by any school district, the clerk of the district must forthwith send a certified copy of the vote to the clerk of his town. Rev. St., ch. 23, § 50.
- 101. Whenever the voters of such united districts shall, at any legal meeting called for the purpose, deem it expedient to separate, and again resolve themselves into their original districts, they may do so, first obtaining the consent of their respective towns. Rev. Stat., ch. 23, § 51.
- 102. The first meeting of such united district shall be called in such manner as may be agreed upon by the respective districts, at the time of forming the union; and the united district may, from time to time thereafter, prescribe the mode of calling and warning the meetings, in like manner as other school districts may do. Rev. St., ch. 23, § 52.
- 103. Such district, at its first meeting, and annually thereafter, must choose a prudential committee, who shall receive and expend the money, raised and appropriated in each town,

for said united district, and shall possess all the powers, and discharge all the duties, allowed or prescribed to the prudential committees of other districts. Rev. St., ch. 23, § 53.

No provision is made for the case that would occur if one of the towns containing a part of the united district should authorize its prudential committees to select and contract with teachers, and the other town should give no such authority.

104. At the time of voting to raise any money by such united district, the voters must determine the amount to be paid by the inhabitants in each town,—which amount must be in proportion to their respective polls and estates; and the clerk of the united district must certify such vote to the assessors of each of the towns to which the territory of the district belongs. Rev. St., ch. 23, § 54.

105. All moneys duly voted to be raised by any such united district shall be assessed, by the assessors of the respective towns, upon the polls and estates of the inhabitants of the district, and collected in the same manner in which taxes are assessed and collected in other school districts. Rev. St., ch. 23, § 55.

106. The respective school committees of the towns, from which such united district is formed, must discharge the duties of school committee for the district, in alternate years, commencing with the most ancient town. Rev. St., ch. 23, § 56.

UNION SCHOOL DISTRICTS.

107. In speaking of the territorial division of the State for school purposes, the power of any two or more contiguous districts to unite for the purpose of forming a Union School district, and also the design, benefit, and preliminary conditions of such union, were mentioned. St. 1838, ch. 189, § 1. Ante, p. 38.

108. Every union district thus formed is a body corporate, possessing all the powers of other school districts in relation to prosecuting and defending suits at law, or holding real or personal property. Such a name may be given to such district as may be determined by itself at its first meeting. Ib. § 2.

109. The first meeting of such union district must be called

in such manner, and at such time and place, as may be agreed upon by the several associated districts respectively, by a vote of the same, at the time of forming the union; and the union district may, from time to time thereafter, prescribe the mode of calling and warning the meetings thereof, in like manner as other school districts may do, and may also determine at what time its annual meetings shall be held. Ib. § 3.

- 110. Such union district, at the first meeting thereof, must choose, by ballot, a clerk, who shall be sworn in the same manner, and shall perform the same duties, as are prescribed in relation to the clerks of other school districts, and shall hold his office until another shall be chosen in his stead. Ib. § 4.
- 111. Such union district, at any legal meeting called for that purpose, may raise money for erecting, purchasing, renting, or repairing any building to be used as a schoolhouse for the union school, and for purchasing or renting land for the use and accommodation thereof; also, for purchasing fuel, furniture, and other necessary articles for the use of said school; and in assessing and collecting a tax or taxes for the above purposes, such proceedings must be had as are prescribed by law for other school districts. (See ante, pp. 59-63.) The union district may also determine where its schoolhouse shall stand, and in case the location thereof be not determined by said district, the same must be referred to the selectmen of the town, in the same manner as is provided in the case of other districts. (See ante, p. 56.) A union district has power to choose any committee to carry its legally expressed purposes into effect. Ib. \ 5.
- 112. The prudential committees of the respective districts forming the union district shall, together, constitute the prudential committee of the union district; and they have all the powers, and are bound to discharge all the duties, in relation to the school and schoolhouse of the union district, which are prescribed to other prudential committees in relation to the schools and schoolhouses of their respective districts. Ib. § 6.
- 113. The prudential committee of the union district must also determine the ages and qualifications of the children of the associated districts, who may attend the union school, and

they must also determine what proportion of the money, raised and appropriated by the town for each of the districts composing the union district, shall be appropriated and expended in paying the instructor or instructors of the union school; subject, however, in both the above cases, and in all other matters relating to said school, to any votes of said union district that may be passed at any legal meeting thereof. But the schools in each of the associated districts must continue to be maintained, in the same manner as though no union district had been formed. Ib. § 7.

Should one of the associated districts have a prudential committee consisting of three persons, while the prudential committee of the other, or others, of said associated districts should consist of but one, it is presumed that, in voting, the three would have the power of giving but one vote.

114. The school committee of the town in which a union district may be located, are invested with the same powers, and must perform the same duties, in relation to such union school, as are prescribed to them in relation to district schools. Ib. § 8.

HIGH SCHOOLS FOR ADJACENT TOWNS.

115. There is a further provision for the union of two adjacent towns for the purpose of forming a high school. No such union, however, can be formed by any town, or with any town, whose population exceeds two thousand. The language of the law is also clear and express, that "a majority of the citizens of each town," (and not merely a majority of the voters legally assembled in town meeting,) is necessary to make such union a valid one. St. 1848, ch. 279, \$ 1.

116. The school committees of the two towns, so united, must elect one member from each of their respective boards, and the two, so elected, will form the committee for the management and control of such school. These two persons are invested with all the powers which the law confers upon school committees and prudential committees. St. 1848, ch. 279, § 2.

117. If the associated towns vote to erect a schoolhouse,

this committee has the power of determining its location; if the towns make no provision for a schoolhouse, then the committee may cause the school to be kept alternately in the two towns. Ib. § 3.

118. Unless the towns otherwise agree, (which they have power to do,) all expenses of what kind soever, caused by such school, are to be borne by the two towns according to the proportions which they pay of the county tax. Ib. § 4.

The course of proceedings has now been traced from the territorial division of the State into towns, and of towns into districts, to the raising and apportioning of money for the support of schools, and the erection, furnishing, and warming of the schoolhouses. We have now the districts, the houses, and the money for sustaining the schools. The provisions for supplying teachers and for superintending the schools remain to be mentioned. This leads to a consideration of the powers and duties of

SCHOOL COMMITTEES.

- 119. The inhabitants of every town, at their annual meeting, must choose, by written ballots, a school committee, consisting of three, five, or seven persons. The powers to be exercised by this committee are expressed in the most general and comprehensive terms. They are to "have the general charge and superintendence of all the Public Schools in the town." Rev. St., ch. 23, § 10.
- 120. The designation given to this committee by the statute is "a school committee;" but where the record of an annual town meeting, for the choice of town officers, stated the election of a prudential committee, and then of an examining committee of five persons, and no other committee which was chosen was designated or described as a school committee, it was held that the school committee were sufficiently denoted by the term examining committee. *Hartwell* v. *Littleton*, 13 Pick. 229.
- 121. Any town containing more than four thousand inhabitants may choose an additional number, not exceeding six, on such committee. Ib. § 12.

- 122. Special provisions for cities, in regard to the number of the school committee they may choose, and the manner in which they shall be chosen, are contained in their respective charters.
- 123. For every day in which a member of this committee shall be actually employed in discharging the duties of his office, he is entitled to demand and receive one dollar from the town, and at the same rate for any part of a day. The city of Boston is specially excepted from the provision which entitles school committee men to compensation for their services. Any town may add to the legal compensation of the committees whatever sum it may choose. St. 1838, ch. 105, § 4.
- 124. The powers of the school committees are derived from the law, and their duties are enjoined by it. Their authority cannot be restricted, nor their compensation diminished, by any act of the town. The town chooses them; when chosen, the law governs them.
- 125. But if any school committee shall fail to make the annual report or the annual return, required by law, and in consequence of such failure, the town shall lose its portion of the income of the school fund, then the town may withhold from the committee such compensation for their services, as they would otherwise be entitled to receive. St. 1847, ch. 183, § 2, and St. 1848, ch. 173, § 1.
- 126. The first duty of a school committee, after being duly organized, is to provide themselves with a record-book, in which all the votes, orders, and proceedings of the committee must be duly recorded. St. 1838, ch. 105, § 3.
- 127. If their predecessors in office had such a book, the committee are entitled to receive it from them. If they had not, the committee must supply themselves forthwith. The expense of such a book is a legal charge against the town. At the expiration of their term of office, the committee are bound to deliver this book to their successors. St. 1838, ch. 105, § 3.
- 128. If the territory of a town be not divided into school districts, it is the duty of the school committee to select and contract with the teachers employed in the Public Schools. Rev. St., ch. 23, §§ 10, 24, 31.

129. If a town be divided into school districts, it is still the duty of the school committee to select and contract with the teachers, unless the town, having an article in the warrant for the purpose, shall have expressly voted to transfer this duty from the school committee to the prudential committees. St. 1838, ch. 105, § 2. It is presumed that this vote, in order to be valid, must be annual.

130. When the following preliminary conditions are performed, viz., the division of the town into districts; the choice of prudential committees for the districts,—whether by the town, or by the districts themselves,—and the express vote of the town that the teachers shall be selected and contracted with by said prudential committees, then it becomes the duty of said prudential committees to select the teachers and present them to the school committee for examination. Rev. St., ch. 23, §§ 24, 25, 26. St. 1838, ch. 105, § 2.

131. But in all cases, and by whomsoever these preliminary duties are performed, the school committee have the sole power of examining teachers, and of giving them a certificate of qualification. No person can legally enter any Public School, in the capacity of a teacher, until he has received from the school committee a written certificate of his qualifications therefor. Rev. St., ch. 23, §§ 13, 14. Commonwealth v. Dedham, 16 Mass. 141.

132. Whenever any school committee, being satisfied respecting the qualifications of a candidate, shall give a certificate, said certificate must be prepared, in duplicate, and one copy must be filed with the town treasurer, before any payment is made to the teacher on account of his services. Ib. § 14. Any moneys paid to any person by the town treasurer, on the ground of services performed as a teacher, without first receiving one of the duplicate certificates which the committee are required to give, are paid by said treasurer without authority of law, and he will still remain liable to the town for the sum, as though no payment had been made. No reason is perceived why this liability should not continue during the legal existence of his bond,—that is, for twenty years after its date,—binding his heirs, and the sureties and their heirs, during this term of time.

133. The power, then, of a prudential committee to select and contract with a teacher, extends no further, in any case, than to make an agreement, conditioned that, if the candidate for teaching the school shall be able to undergo a satisfactory examination before the school committee, and obtain a certificate of qualification from them, he may then commence the school. Ib. § 14. The power of the prudential committee, in regard to teachers, is only a power of nomination or presentation.

134. The law does not stop with requiring that schools shall be kept; it solicitously points out the qualifications of the teacher; and before any person can keep such a school as the law recognizes, he must submit himself to be examined by the school committee; and, in all cases, and at the very least, the committee must be satisfied of the existence of the following qualifications in the candidate, before they give him their certificate of approval.

135. MORAL QUALIFICATIONS. The committee must be satisfied of the good moral character of a teacher. Rev. St., ch. 23, § 13. No talents, however profound, no genius, however splendid, no attainments, however ample, can atone for any deficiency in moral character. In the beautiful language of the law, it is the "duty of the president, professors, and tutors of the university at Cambridge, and of the several colleges, and of all preceptors and teachers of academies, and all other instructors of youth, to exert their best endeavors to impress on the minds of children and youth, committed to their care and instruction, the principles of piety, justice, and a sacred regard to truth, love to their country, humanity, and universal benevolence, sobriety, industry, and frugality, chastity, moderation, and temperance, and those other virtues, which are the ornament of human society, and the basis upon which a republican constitution is founded; and it shall be the duty of such instructors to endeavor to lead their pupils, as their ages and capacities will admit, into a clear understanding of the tendency of the above-mentioned virtues to preserve and perfect a republican constitution, and secure the blessings of liberty, as

well as to promote their future happiness, and also to point out to them the evil tendency of the opposite vices." Rev. St., ch. 23, § 7.

The school committee may be satisfied respecting the moral character of the candidate, by actual knowledge, derived from long personal acquaintance; or, in the case of a stranger, they may have well authenticated testimonials of the fact. committee should note, in their record-book, all letters or certificates of recommendation exhibited by any candidate, whom they shall approve, with the names of their authors; and, when practicable, the letters and certificates themselves should be put on the committee's files, so that their authors may be held to a rigid accountability for the truth of the credentials they have given. If, before the civil tribunals, a man is held to a strict pecuniary liability for accrediting an insolvent as a man in good mercantile standing, or for recommending a swindler as a man of integrity, how much more stringent ought the rule of a moral tribunal to be, when the dearest and most sacred interests of children are perilled by means of false testimonials of good character, whether knowingly or heedlessly given!

136. 2d. LITERARY QUALIFICATIONS. The committee must satisfy themselves, "by personal examination," of the "literary qualifications" of the candidates;—that is, they must personally examine the candidates in all the branches they will be called upon to teach. Ib. § 13. Even for the lowest grade of schools known to the law, the teacher must be competent to give instruction in orthography, reading, writing, English grammar, geography, and arithmetic. This is the minimum of literary qualification. It is lawful for districts to employ teachers who are competent to teach higher branches; or who are able to teach the required branches better, because they are masters of higher ones; -who, for instance, can teach reading better, because familiar with the principles of elocution and rhetoric, and with the etymology of words, from whatsoever language they may be derived; -who can teach writing better, because adepts in drawing ;--who can teach English grammar better, because familiar, from the study of other languages,

with the principles of universal grammar;—who can teach geography better, because acquainted with astronomy, geology, statistics, and civil and natural history;—and who can teach arithmetic better, because masters of the higher mathematics. So, too, a knowledge of Human Physiology may be required in a teacher, in order to secure the health of the children; because, on health depends their ability to go to school at all, and much also of their ability to study when in school.

When the wealth of the town is sufficient to bear the expense, and the proficiency of the scholars in all the primary branches has prepared them to enter upon a higher course, the law will not only authorize a town to demand instruction in a more advanced course, but its true spirit will require the examining committee to reject a candidate who is not competent to carry the pupils through it. Cushing v. Newburyport, 10 Metcalf's Rep. 508.

137. 3d. CAPACITY TO GOVERN. The committee must also make special inquiry as to the capacity of each candidate for the government of a school. Rev. St., ch. 23, § 13. No ambiguous indications, on this point, will be given by the general air and manner of a candidate, the expression of the countenance, the tone of the voice, the firmness or fickleness legible in the eye, the self-esteem, or the servility proclaimed by the natural language.

When a candidate has taught school before, and has succeeded in maintaining good order, without the use of improper means, or without the use of proper means to an improper extent, this fact is strong evidence in favor of a capacity for government. Especially is it so, if the general circumstances and condition of the schools are substantially alike.

Visiting a school in which a candidate may be engaged, and actually witnessing the manner in which he conducts it, is also a valuable means of ascertaining the same fact.

But it is supposed that neither nor all of the above methods can supersede an actual questioning of the candidate as to his views of the principles on which a school should be conducted. It is of primary importance to know whether the fundamental idea of government, in his opinion, is the will of the teacher, or the applause of the neighborhood,—which may be for one quality in one place and for another quality in another,—or the good of the governed;—whether, on the one hand, he would succumb to resistance and be driven away before rebellion, rather than to strike a blow; or, on the other, whether he would flout the docile, and be capricious towards the obedient, to prove whether there exists in them an unreasoning and unconditional submission to his claim of sovereignty.

If a candidate has no views respecting the great principles on which the government of a school should proceed, the committee cannot affirm that he has a capacity to govern. If such a person has any capacity, it must be in a latent state; but the committee must be satisfied, not of a possible or potential, but of an actual capacity; it must be in a developed state.

Probably few provisions, if any, in the statute book, have been more efficacious and serviceable in improving our schools, than the one which requires committees to examine teachers, as a few considerations will abundantly show.

There are annually employed, in the Public Schools of Massachusetts, between five and six thousand different persons as teachers. I suppose it to be indisputable that no section of the Union, of equal population, supplies so large a proportion of young men for the professions, and for the various departments of educated labor, as New England; and, among the New England States, Massachusetts, in this respect, is doubtless preeminent. The Public Schools of many towns, and the large number of highly respectable academies and private schools, carry forward a numerous body of young men and women to such a degree of literary attainment as enrolls them in the list of candidates for school keeping. Students in our colleges; ambitious young men, who are looking forward to some other employment, actually more lucrative, and, in public estimation, more honorable, and who must obtain a little money as a means of securing their ultimate object; many mechanics and farmers, possessed of more than ordinary intelligence and attainment, and who were renowned, when they went to school, for doing all the "hard sums" in the arithmetical text books :-

all these have been candidates for public school keeping. ded to this, the average rate of compensation given to teachers in Massachusetts has far exceeded that which has been given in any of the neighboring states. Hence, in the autumn of the year, hosts of adventurers flock hither, from Maine, from New Hampshire, from Vermont, and from Connecticut, in quest of employment as teachers in our schools. Some of these are full, not only of enterprise, but of talent; but, under such circumstances, it would be strange indeed, if among the fine gold there should not be found something of dross. All these are competitors for our Public Schools. They often exhibit recommendations of a highly imaginative character,-recommendations which prove the good will of their signers, far more than their good sense or their trustworthiness; for it is well known that the facility with which such recommendations can be obtained is the scandal of our people. What barrier, then, but the vigilance and intelligence of our school committees, shall prevent our schools from being invaded by practical immorality. by literary imposture, and by an inaptitude for all government except the government of fear and force? What but the fidelity of school committees shall prevent sound knowledge and high talent from being thrust aside by ignorance and pretension? The interests of all good teachers, emphatically the interests of the rising generation, demand, by every consideration that can appeal to patriotism, to philanthropy, or to the sense of religious obligation, that the legal duty of examining teachers should be performed without fear, or favor, or excep-It has happened, a thousand times, that prosperity or adversity has shone or frowned upon the schools of a town,--like sunshine or frost upon the early flowers of spring,—as it has been blest or cursed with a faithful or a neglectful school committee.

Yet it cannot be denied that, for every public consideration demanding a thorough examination of teachers, there is a self-ish one which resists it. Individuals in a district or a town, who, in their own minds, have appropriated to themselves the ensuing term of the schools, may, by management or collusion, secure the choice of a committee, who, either through inability

or favoritism, will make the examination only a polite and facile ceremony of introduction into the school; or,—what has not unfrequently happened,—the expectants will secure the choice of a prudential committee, who will open to them the door of the schoolhouse without any examination at all. Sometimes it is not difficult for a person, through his relatives and friends, to create an apparent public opinion in a district, which shall seem to demand, that the individual shall be selected to keep the school who has himself been the fraudulent author of the factitious opinion that points to him. All persons, too, who are intending to obtain a school, but who are fearful of the results of an examination, will, of course, be opposed to the principle of the law which requires an examination, and will therefore be ready to aid those who strive to evade it.

The statute of 1826, ch. 143, \$ 5, (passed March 10, 1827,) directed that school committees should ascertain the qualifications of teachers, by personal examination, "or otherwise." Under the alternative clause, "or otherwise," committees might legally justify themselves for deciding the question of qualification, on written or oral evidence, produced by the candidate, or by the prudential committee; and, as a matter of fact, it is well known that the committees, either to avoid the labor of examination, or for some other reason, usually adopted such a course. But in the Revised Statutes, ch. 23, \$ 13, reenacting, in other respects, the former provision, the words, "or otherwise," were purposely omitted. Hence the only mode now known to the law, of performing this duty, is by a personal examination of the candidate,—that is, by question and answer, either oral or written.

In the autumn of 1837,—two years after the enactment of the Revised Statutes, and during the first year of the existence of the Board of Education,—a circular letter was sent to each board of school committee men in the State, inquiring, among other things, to what extent teachers were examined before they commenced their schools; and, where an examination was had, whether it was genuine and thorough, or only formal and superficial. The result of the answers received was, that,

in regard to a majority of the teachers in the State, the examination was either dispensed with altogether, or candidates were tried by tests which were not sure to make any discrimination between the genuine and the spurious. What still further aggravated this difficulty was, that in two thirds of the towns in the Commonwealth, more or fewer of the teachers were allowed, in contravention of the express letter and true spirit of the law, to commence their schools without being examined at all. As a natural consequence, wherever this important provision of the law has been disregarded, a greater or less number of incompetent teachers have obtained illicit possession of the schools; and their pupils, if afterwards subjected to a thorough scrutiny, have betrayed not only a meagreness of general attainment, but shameful looseness and inaccuracy in what they professed to have learned.

Public opinion, however, has now, for twelve years, been brought to bear upon this subject; the positive requirements of the law have been urged home upon committees; the benefits of a compliance with it have been experienced, and this experience has been contrasted with the evils of non-compliance, until, at the present time, this salutary law is professedly complied with in almost every town in the State, and, in the great majority of them, it is substantially so.

138. Should the examination of a candidate prove satisfactory to the committee, they are to prepare two certificates of the same tenor and date. One of these constitutes the commission or credential of the teacher. It shows, to all parties concerned, that he has authority to enter the school and to assume the instruction and government of it. The other, as before stated, must be filed with the treasurer of the town, before any payment can lawfully be made to the teacher on account of his services. Ib. § 14.

139. It follows, from these provisions, as a necessary consequence, that a teacher who opens his school, without having previously received a certificate of qualification from the committee, must forfeit all claim to wages, until such time as a certificate may be given him. Having entered the school, not only without law, but in defiance of law, he can recover

nothing in a court of law; but is the object of punishment, rather than of remuneration.

Neither can a committee antedate a certificate. To give their certificate an earlier date than the true one would be a plain violation of their duty, because they cannot say, officially, that a man has been qualified, but only that he is now qualified.

So, too, the practice which, in some few instances, has existed, of giving a conditional certificate,—that is, that a teacher may commence the school, provided he will submit to a further examination afterwards; or that he may commence the school, but shall leave it, provided the committee are not satisfied, at their first visitation, with its appearance; or, indeed, on any other condition,—has no warrant in law. The statute provides only for the alternative of a full certificate, for the school for which it is given, or an absolute rejection.

140. An important question has been agitated, whether a person illegally admitted, or smuggled, into a school, by the prudential committee, without a certificate, can legally exercise any of the prerogatives of a teacher;—whether, for instance, if he should chastise a refractory or vicious scholar, so much only, as, under other circumstances, would be held justifiable, he could defend himself from fine or damages, in a prosecution or action for assault and battery, instituted against him in a court of law.

On the one hand, it is maintained, that a supposititious teacher,—a teacher without a certificate,—can no more justify a punishment inflicted by him on a scholar, than a sheriff, without a commission, can justify an arrest of person, or a seizure of chattels;—no more than a constable or collector can justify the taking of property for non-payment of taxes, when he has received no warrant from the assessors to collect them;—no more than a judge, who, without a commission from the executive in conformity with the constitution and laws of the land, has usurped the bench, can, with impunity, pronounce sentence of imprisonment or of death against an offender arraigned at his bar. As, in the above cases, the sheriff cannot justify himself by pleading, that the subject of his arrest was obnoxious

to punishment; nor the collector, that the man whose property he has taken was liable for taxes; nor the judge, that the person arraigned had committed offences worthy of imprisonment or execution; so, it is said, the teacher cannot show, in his defence, that the pupil whom he has punished had been guilty of misconduct. The pretended teacher is not a teacher. would be of the worst possible tendency to allow any man to derive lawful authority from the commission of an unlawful act. Public policy requires that a teacher, who has obtruded himself into a school without the necessary credentials, should be peremptorily debarred from pleading his own misconduct in justification of an act, which, if committed out of a school, would doubtless be unlawful. How can a teacher commend or enforce his own laws, for the well-ordering of the school, when his being where he is, and doing what he does, is a perpetual violation and contempt of the law of the Commonwealth? Such is the course of argument usually presented, against the right of a teacher to punish, who has received no certificate of qualification from the committee.

On the other hand, some incline to the opinion that a teacher, without a certificate, though not, in law, a teacher, yet is so, in fact; and that, while the actual relation of teacher and pupil subsists, all the legal powers of a teacher attach to this relation, and may therefore be exercised by him. If a school kept by a teacher, without a certificate, is not a Public School, then it must be a private school; and the teacher of a private school has as clear a legal right to inflict punishment, in exigencies that require it, as any other teacher, or as any parent. Every parent who sends his child to a private school, is presumed, by that very act, to transfer so much of his authority to the teacher, as may be necessary for the good government of that child; and if a school, otherwise public, becomes a private school, because the teacher has no certificate, then every parent is to be presumed, in the same way, to transfer to the teacher so much of his authority as may be necessary to keep his child or children in order. It is maintained, too, that the right grows out of the relation, independently of any idea. of transfer. Such is the course of argument on the other side.

The reply to this argument admits the correctness of its positions in regard to the rights and powers of a private school teacher; but it avers that every person who sends a child to a Public School, has a right to suppose, and is bound to suppose, that it is a legally constituted Public School, and is kept by a legally qualified teacher; and, therefore, that he is not to be subjected to any of the legal presumptions or conditions that appertain to the relation between a parent and a private school teacher.

Without giving any opinion upon this debatable point, I would express an earnest hope, that a compliance with the law by all teachers may prevent so unpleasant a question from ever being litigated in our courts.

141. The laws of the state of Maine, besides annulling the right of a teacher without a certificate to recover any compensation for his or her services, enact that every such teacher whall forfeit and pay a sum, not exceeding the sum agreed upon for his or her daily wages, for each day he or she shall so teach such school.

Such a law would be very salutary in Massachusetts. It would save committees a vast amount of trouble and perplexity, and greatly improve the character of our schools, by excluding those interlopers, who are afraid to go before a committee for examination, but are not afraid to violate a law of the Commonwealth.

- 142. A certificate given by a committee in one town, has no legal validity in any other town.
- 143. A committee cannot give a certificate to continue in force for more than a year after its date; they can neither post-date nor antedate a certificate. The better opinion seems to be, that they cannot give a certificate which will survive or outlast their own official term, (See Jackson v. Hampden, 20 Maine Rep. 37,) although to this limitation there may be excepted cases, arising under the charters of cities.
- 144. The committee may, and generally should, designate the school or schools, and the term or terms, for which they declare a candidate to be qualified; for, where there is a gradation of schools, a teacher may be well qualified to keep one

school, and not another; or to keep a summer term, and not a winter term.

145. 4th. Good Behavior. In addition to good morals and literary attainments, the law requires that every teacher shall be competent to teach "Good Behavior." Rev. St., ch. 23, & 1. Unfortunately, conduct scrupulously upright and exemplary, and acquisitions extensive and profound, are not always accompanied by gentlemanly or lady-like demeanor; or, in other words, observation assures us, that awkward, rude, or grotesque manners, and personal habits uncleanly and even disgusting, are sometimes found in the company of spotless integrity and various knowledge. But it should not be so. feel a painful sense of incongruity when it is so. Our children should be saved, not only from the contaminations of immorality, but from the contagion of coarse manners. Before the habits of youth are formed, they are as easily formed to civility and decorum as to rudeness and vulgarity; or, if they are not as easily moulded to the former as to the latter, then the need of good breeding, in order to make up this difference in natural tendency, becomes so much the more urgent. If prepossessions for uncouth and inelegant manners are once formed in the minds of children, or natural aptitudes for what is low and unseemly once developed, they will remain a part of their constitution forever. Subsequent opportunities and efforts may relieve and partially conceal their grossness; yet, like the inner layers of a tree which has been diseased in its youth, though the health and vigor of a hundred subsequent years may cover them over with a hundred circles of beautiful fibre, the unsoundness within will remain forever.

If the framers of this provision of the law comprehended its full meaning and significance, they were indeed sagacious. Manners easily and rapidly mature into morals. As childhood advances to manhood, the transition from bad manners to bad morals is almost imperceptible. Vulgar and obscene forms of speech keep vulgar and obscene objects before the mind, engender impure images in the imagination, and make unlawful desires prurient. From the prevalent state of the mind, actions

proceed as water rises from a fountain. Hence, what was originally only a word or a phrase, becomes a thought, is meretriciously embellished by the imagination, is inflamed into a vicious desire, gains strength and boldness by being always made welcome, until at last, under some urgent temptation, it dares, for once, to put on the visible form of action; it is then yentured upon again and again, more frequently and less warily, until repetition forges the chains of habit; and then language, imagination, desire, and habit bind their victim in the prison-house of sin. In this way, profane language wears away a reverence for things sacred and holy; and a child, who has been allowed to follow, and mock, and hoot at an intemperate man in the streets, is far more likely to become intemperate himself, than if he had been accustomed to regard him with pity, as a fallen brother, and with a sacred abhorrence, as one self-brutified or demonized. So, on the other hand, purity and chasteness of language tend to preserve purity and chasteness of thought and of taste; they repel licentious imaginings; they delight in the unsullied and the untainted, and all their tendencies and aptitudes are on the side of virtue. Excepting prior-formed habits, habit can overcome anything but instinct, and can greatly modify even that.

There is another consideration which shows not only the importance, but the indispensableness, of "good behavior," as a means of advancing the civilization of the race. Superstition, ignorance, cruelty, poverty, do not make up our entire conception of barbarism. We include in this idea, not only great enormities, but all minor offences against modesty, civility, and decorum. The flagitious deeds even of savages are committed with long intervals between,—as it were upon the holidays of license or revenge; but their personal manners fill up all the intercourse of life,—a continual grit in the daily bread of exist-Now, a people cannot pass from a state of barbarism to one of refinement and civilization without casting off this exterior of rude and rugged manners, as well as by becoming skilful in the arts and learned in the sciences. This change, from the coarse to the refined, is supposed to have first taken place in cities and in the courts of kings. From cities and from courts

are derived almost all the words which we now use to express the manners of a lady or a gentleman; while the words which express inelegance, or want of refinement, are borrowed from the country. Etymologically, the words urbane and urbanity are derived from a Latin word signifying a city; while their opposites, rustic and rusticity, signify qualities which were supposed to belong to the country. The word polite also has a derivation precisely similar, though it comes from another language; while impolite means something unlike the city. Civility, in the same way, is an abstract term, derived from the manners of city residents; incivility, from those who resided elsewhere. So courtesy was borrowed from the court, and indicates the elegance of manners, the complaisance and the kindness which belong to a true gentleman or lady.

But since the signification and use of these and similar words have become fixed, great changes have taken place. On the one hand, refinement has often run into a hateful fastidiousness, while the spirit of true politeness and civility has evaporated, leaving nothing but heartless conventionalism behind; and, as a natural consequence, an adherence to certain arbitrary forms in the intercourse of life, has been deemed of more value than benevolence and sincerity. On the other hand, the condition of the masses has been greatly improved. In many nations they have been elevated from the state of serfs and slaves to the enjoyment of a few natural and civil rights, and occasionally they have been allowed to exercise political franchises. In our own country, the whole people, by a single revolutionary act, have declared themselves to be freemen and sovereigns;—as freemen, repudiating all foreign authority, and as sovereigns, assuming the exclusive right to govern themselves. If, then, with us, every man calls himself a citizen, his conduct should be characterized by civility; and if all the people, by virtue of their political franchises, are sovereigns, and have a right of presentation at court, the manners of all should be stamped with courtesy.

And yet it cannot be denied that, in a life of unintermitting manual toil, there is something adverse to the cultivation of refined manners, of elegant tastes, and of that ease and grace of demeanor, which are the appropriate expression of welltrained kindness and benevolence. The general idea of manual labor includes, of course, all the various occupations and forms of employment, which the present highly artificial demands of society have originated. Though but very few of these employments are incompatible with cleanliness both of dress and person, yet, almost without exception, they tempt the laborer to forego this elementary or constituent part of "good behavior." If the laborer be in straitened circumstances, he feels compelled to live in a tenement so small as to endanger those decencies which domestic life should cultivate. and grievously to encroach upon, if not to destroy, those delicate attentions or forbearances, which each sex owes to the other. If pressed for time, he is tempted to take his meals with indecent haste;—he is prone, on these oft-returning occasions, to cast off the restraints of propriety, and, in the eager indulgence of his own appetite, to forget the wants or the rights of others. If surrounded by children, the importunate demands of nature, clamoring for the means of subsistence, force every thing else to give way. Should poverty, with its cruel restrictions, invade the family, should its daily wants exceed its supplies, the selfishness of each of its members is brought into vigorous action. A hungry child, watching for his share of bread at the table, a cold one for his place at the fire, or for his portion of the scanty covering of the bed, is in a most untoward condition for the cultivation of kindness and generosity. And what, under such hostile circumstances, can the maternal head of the family do, to tame the wild energy of natural impulses, and to domesticate the virtues of gentleness and affection, of deference for the rights of others, and of forbearance in the assertion of one's own? How grievously must all these difficulties be aggravated, when sickness invades the humble dwelling, and subtracts greatly from the resources, which are already too scanty for the wants of its inmates! Yet it is under circumstances at least similar to these, if not identical with them, that a portion of our children are reared.

Take many retired spots in the country where the population is sparse; where each family depends mainly for its sub-

sistence upon the productions of a small farm and upon household industry; where the children are born, and where they live until the years of majority, far away from the great thoroughfares of the world, rarely, if ever, going beyond the neighboring hills; and how few of them, comparatively speaking, during all the forming years of childhood and youth, ever enjoy the opportunity of a single hour's conversation or intercourse with any refined and educated man or woman; -- with any one whose manners are a model for imitation; whose conversation is instructive and captivating; who always seeks for useful topics of remark, and never seeks in vain; whose language is pure and copious; whose dress and address are comely, appropriate, and dignified; and who exhibits, in all his words, and tones, and gestures, that vast difference, so difficult to be described, and yet so impossible to be unnoticed, which marks the distinction between a gentleman and a clown!

The members of the three learned professions, as they are called, are supposed to have enjoyed better opportunities for obtaining intelligence, and for acquiring polished manners and courteous habits, than any other class of our people. without exception, they have enjoyed a collegiate education, and have had opportunities to move in refined and educated circles; and there is scarcely a town in the Commonwealth, where there is not a clergyman, a lawyer, or a physician, who is an educated man. In the great majority of our towns, there are several members, of one or another of the professions, who come within this description. But how infrequent is the intercourse of either of these classes with the mass of the people, as they are scattered about in their farmhouses and their workshops! The clergyman may make it a point of duty to visit the families belonging to his parish, at least once a year; but how little effect can such an annual and perhaps hasty visit have in the formation of the tastes or the manners of children! Physicians rarely visit the houses of their townsmen, except on the occasion of sickness,—that is, at times of some degree, at least, of peril and alarm, and when even the rules and forms of civility, which men are wont to observe in their common intercourse with each other, are liable to be suspended, amid the intrusive demands or fears of the hour. more seldom, perhaps, does a lawyer visit the private dwelling of the laborer, unless it be for the performance of some professional duty,—to take the deposition of a sick man, or to make the will of a dying one, or to superintend the legal transfer of property, when a family is broken up and dispersed by the cruel fate of an insolvency. In populous towns, there may be, it is true, a few others, who do something towards giving expression and authority to the usages of refined life. There are a few of the wealthy and the educated, who are exempt from the necessity even of professional labor, who devote themselves to literature and to a study of the works of art, and who have the resources and the leisure for commanding the objects and for indulging the pleasures of an imagination formed to the study and the appreciation of classic elegance. But, generally speaking, this class of persons, so far from mingling with the mass of the people, and exciting a desire for more polished manners, through a sympathy with the moral qualities of their possessors, almost invariably gather themselves into a clan,-surrounding themselves with a partitionwall, high and thick, that they may shut out the offensiveness of the plebeian gaze, and bar out the contamination of a plebeian foot.

With children circumstanced as above supposed, born of illiterate parents, surrounded by neighbors as rustic as themselves, and having no opportunity for companionship or acquaintance with well-bred people, why is it not inevitable, under all the existing arrangements of society, save one;—why is it not inevitable, that they should grow up without those restraints upon their feelings which decorum imposes, with offensive provincialisms or vulgarities in their speech, with habits of pronunciation uncouth and contrary to all the usages of good speakers, with voice and gesture untrained, and perhaps with ridiculous oddities of manner? In the byways and crowded streets of a city, where poverty casts its victims into heaps, and stows them away in cellars and garrets, the condition of the children is even worse than in the most obscure and secluded portions of the country. Here it

often happens that the surface disease of coarse and untamed manners is aggravated and made virulent by moral distempers within.

Now, to meet a great exigency of civilization; to save a considerable portion of the rising generation from falling back into the condition of half-barbarous or of savage life, what other instrumentality does society afford, than to send, into every obscure and hidden district in the State, a young man or a young woman whose education is sound, whose language is well selected, whose pronunciation and tones of voice are correct and attractive, whose manners are gentle and refined, all whose topics of conversation are elevating and instructive, whose benignity of heart is constantly manifested in acts of civility, courtesy, and kindness, and who spreads a nameless charm over whatever circle may be entered? Such a person should the teacher of every Common School be. teacher, by associating with the children of the school for a considerable portion of the time each day; by remaining with them for weeks and months successively; by having an opportunity to observe their conduct towards each other, and thus to become acquainted with their various dispositions; by gaining access to their minds through the delightful medium of instruction; and, finally, by prolonging this relationship through all the susceptive and impressible years of childhood and youth,—such a teacher, so far as it may be in the power of any mortal agency to do it, may mould the habits and manners of the rising generation into the pleasing forms of propriety and decorum, and, by laying their foundations in the principles of justice, magnanimity, and affection, may give them an ever-during permanence.

146. Notwithstanding all the guards and precautions of an examination, it may still happen that a teacher, having the certificate of the committee in his pocket, may be found, on trial, unfit to keep a school; or, at least, to keep the particular school for which he was approved. This may happen, either through some inherent quality of disposition or of temperament, not revealed by the examination, or from some change of views or of purposes arising subsequently to it. To meet

this class of cases, the law has wisely empowered the school committee of each town "to dismiss from employment any teacher in such town, whenever the said committee may think proper." St. 1844, ch. 32. The teacher's wages cease from the time of his dismission. Ib. This has proved a terrible law to incompetent teachers.

DUTY OF THE TOWN COMMITTEE TO PROVIDE A SCHOOL WHEN THE PRUDENTIAL COMMITTEE FAILS TO DO SO.

Two provisions of the law may here be mentioned, which perhaps have not been brought out with sufficient distinctness under an appropriate head.

147. If, through any refusal or neglect, a prudential committee man be not chosen for a district, or if any one, who has been chosen, neglects or declines to serve, or expressly resigns, or becomes incapable of resigning through disease or insanity, and the vacancy be not filled,—then all the duties of the prudential committee of such a district devolve upon the town's committee. They are to see that there is a suitable place in which the school may be kept, and that all suitable furniture be provided for it. These provisions are to be made at the expense of the district, and, for these purposes, the committee have the credit of the district at their command; that is, they may incur whatever expense may be necessary, and the district is liable to pay it. In such a case, too, notwithstanding the town has voted that the prudential committees of the respective districts shall select and contract with their own teachers, it will be the duty of the town's committee to select and contract with a teacher, to make arrangements for his board, and to provide fuel for the school. The expenses of board and fuel may be defrayed from the district's distributive share of the money raised by the town.

In a word, in all cases where no prudential committee man is chosen, or where, from any cause, he does not act, the town committees are not only to discharge their own proper duties, but those of the prudential committee also. The expenses must be borne by the same parties as before. The intent of the law evidently is, to prevent the neglect or perverseness of

any district committee from working a forfeiture of the children's school privileges. Rev. St., ch. 23, § 45.

148. It may sometimes be a difficult question to be determined, at what time the duties of a prudential committee, in making provision for a school, are transferred to the town's com-The only tangible rule seems to be this;—there must have been a neglect on the part of the district, or of its prudential committee; and then the town's committee must proceed to repair the consequences of that neglect, sufficiently early to allow the school to be kept its full term of time, during the customary or appropriate season of the year. For instance, if the district draws a sum of money from the town sufficient to keep a summer school for four months, and if custom, convenience, and good policy point to the first of October as the most eligible period for closing the summer school, then the town's committee must see that a school be commenced in the district early in the month of June. is no interim, or point of time, when the legal power to make provision for the school does not exist somewhere. It exists in the district, or in the prudential committee, until they forfeit it by non-performance of duty; and, at the moment of forfeiture, it is transferred to the town's committee. Nor can the power exist in both parties at the same time. When the town committee have lawfully assumed its exercise, in regard to a particular school, the prudential committee cannot reclaim it.

149. It is supposed that the town's committee are entitled to the same compensation for this class of services as for any other which the law imposes upon them.

DUTT OF THE TOWN'S COMMITTEE IN REGARD TO SCHOOLS KEPT FOR THE BENEFIT OF ALL THE INHABITANTS OF THE TOWN.

The other provision, above referred to, relates to the schools which are established for the benefit of all the inhabitants of the town.

150. It will be recollected that every town containing five hundred families, or householders, is required to keep a school of a higher grade, for the benefit of all the inhabitants of the town. Rev. St., ch. 23, § 5. This class of schools may be

kept by any town. Cushing v. Newburyport, 10 Metcalf's Rep. 508.

151. In regard to the above class of schools,—viz., those kept for the benefit of all the inhabitants of the town,—the town's committee are required to make all the necessary arrangements, and to perform all the duties, which the prudential committees are required to do for district schools. In regard to this class of schools, no provision exists for the choice, in any case, of a prudential committee. In addition to the general duty of supervision, all the duties belonging to the prudential committees of districts, in regard to district schools, belong to the town's committee in regard to this class of schools.

152. The school committee are to determine the number and qualifications of the scholars to be admitted into the school kept for the benefit of the whole town. Rev. St., ch. 23, § 15. See ante, (19,) and post, "Visitation of Schools," and "School Books."

If all the preceding legal requirements have been observed, then a suitable schoolhouse has been provided and furnished, and a teacher has been examined and rightfully installed over the school. The business of instruction is now to begin.

VISITATION OF SCHOOLS.

Here a new order of duties opens upon the school committee. One class of these duties,—that of visiting the schools, is specifically pointed out by the law; other duties are too various and indefinable to be the subject of statutory enumeration.

153. The duty of visiting all the district and town schools not less than a certain number of times, depending in each case upon the length of the school, is expressly enjoined upon the committee.

In regard to schools kept for the benefit of all the inhabitants of the town, the committee must visit them at least "quarter yearly." Rev. St., ch. 23, \$ 15. At the "quarter yearly" visitations, the committee are required to make a careful examination of the school, and to ascertain whether the scholars are supplied with books; they must also inquire into

the regulation and discipline of the school, and the habits and proficiency of the scholars therein. Ib.

154. In regard to district schools, the committee, or some one or more of them, are to visit each school in the town on some day during the first or second week after it is opened; and also on some day during the two weeks preceding its close. Respecting these two visits, the law is silent on the point of giving previous notice of the visit, and it is therefore discretionary with the committee, whether to give such notice or not. Ib. § 16. In practice, the notice is usually given.

155. In addition to the two special visits above named, the committee, or some one or more of them, are to visit "all the schools kept by the town," once a month, without giving previous notice thereof. Ib. Hence there must be, in each term, two more visits than the number of months during which the school is kept.

156. It has been sometimes contended, in regard to district schools, that the law requires but two visits to each,—one near the opening and the other towards the close,—and that the provision which requires the committee to visit "all the schools kept by the town," once a month, without giving previous notice, refers to those schools of a higher grade which are to be kept, in the language of the law, "for the benefit of all the inhabitants of the town."

That such a construction is erroneous, it is believed will sufficiently appear, from two considerations.

1st. In the section which provides for the visitation of the schools kept "for the benefit of all the inhabitants of the town," the number of visits enjoined is explicitly given. They are to be "at least quarter yearly." After having thus expressly stated, in one section, the number of visits to be made by the committee to this class of schools, it is hardly conceivable, that the statute would go on, in the next section, to say that the visits to the same schools shall be monthly.

2d. There are many towns in the State not districted. If the law had required the monthly visits to be made to *district* schools only, it might possibly have been contended, that it did not apply to schools in towns not districted; but by requiring that "all the schools kept by the town" should be visited once a month, it doubtless embraced all the schools, whether the town should be districted or not, except the particular class of schools which had been before provided for.

157. The law prescribes the minimum of visits; it does not prohibit the committee from making more than the specified number, when, in their discretion, the good of the school requires it.

At these visits, the whole condition of the school is to be in-The order and proficiency of the scholars; the course of instruction and discipline; the sufficiency of school books, whether as to number or kind; the classification of the scholars; the fitness of the studies pursued; and, indeed, all the elements are to be thoroughly investigated, which, in their combination, make up a school's prosperity. At the first visitation, the committee will naturally desire to learn the then present condition of the school; to ascertain, as exactly as possible, its state of progress, that they may measure, at the end of the term, the advancement it has made. They will observe the methods of the teacher, and, if they deem it useful, will give him, -in private, -such friendly counsel and advice as They will urge upon the pupils, by he may appear to need. the most powerful and persuasive arguments and incitements they can use, the indispensableness to their highest good of regularity and punctuality in attendance, of diligence and ardor in study, of correctness in deportment, of cheerful and prompt obedience to the requirements of the teacher, and of a sacred regard to duty in all their conduct. They will strive to incite in the minds of the school an invincible resolution to be diligent and dutiful children, that they may become useful and exemplary men; and to kindle in their hearts a holy ambition to do right, -though unapplauded by the world, though unobserved, though in obscurity and in solitude, - because it is right.

158. During the period of visitation, the committee have the entire control of the school. For the time being, it is their school, and the teacher is their servant. They may decide what classes shall be called upon to perform exercises, and in what studies. They may direct the teacher to conduct the examination, or may conduct it wholly themselves, or they may combine both methods. In fine, they may dismiss the teacher for the hour, and pursue the examination in his absence. All these prerogatives are supposed to be indispensable to enable the committee, under such circumstances as have existed, and may possibly exist again, to ascertain the true condition of a school, and, therefore, they are necessarily incident to the office of an examining committee. Should any scholar misbehave himself, or prove refractory or contumacious to the committee, while they are engaged in examining the school, it is presumed they have authority to suspend, to expel, or to punish on the spot, in the same way that the teacher may do in case of like misconduct committed against himself. To the honor, however, of the schools of Massachusetts, it should be said, that not more than two or three instances of such an exigency have come to my knowledge within the last twelve years.

The examination of teachers and of scholars constitutes an unerring index of the condition of any system of schools. As these are thorough or ceremonial, the schools will rise to the zenith of prosperity and usefulness, or sink to the nadir of worthlessness and banefulness.

159. Although the school committees, throughout the State, (with a very few special exceptions in the cities,) are chosen at an annual town meeting held in the month of February, March, or April, yet, for the single purpose of completing their official business for the year, they retain their offices, notwithstanding successors have been chosen. St. 1846, ch. 223, § 1.

160. It is the duty of the school committee of each year to visit the winter schools at their close, and, after they have closed, to make a return of all such particulars in their condition as are indicated by the blank Form of Inquiry, prepared by the Board. (See post, under the head "Inquiries and Returns.") But the winter schools may not close until after the annual meeting at which the school committee are chosen. Were the newly elected committee to succeed to all the duties pertaining to the office, as soon as they have been elected, they would be required, in many instances, to report

upon schools which they had never visited, and of whose condition they would be ignorant. Hence the law provides that the committee of the preceding year shall complete the work they had begun. So far as the examination of new teachers, and the visitation of schools belonging to the new year, are concerned, the newly elected committee are to enter upon the discharge of their duties immediately after their election. Ib. There may be a time, therefore, when two school committees are rightfully in office, in the same town. But though two committees may exist, they exist only in relation to different duties. They have coördinate but not concurrent jurisdiction.

SCHOOL BOOKS.

161. The law is peremptory in declaring that the committee shall prescribe what books are to be used in the schools. St., ch. 23, § 17. They should prepare a list of such books as they may deem most conducive to the advancement of the scholars, and cause a copy thereof to be placed in the hands of each teacher before the opening of the school. Other means should be used by the committee to make known to all the inhabitants of the town, or of the several districts, what books are prescribed for their respective schools, so as to enable each parent or guardian to procure, in season, and without unnecessary trouble, the requisite supply. As far as the varying condition of the schools will allow, the books should be the same for all the town; but the committee, so far from being debarred from prescribing different books for different schools, would be bound to do so, should a difference in their proficiency demand it.

162. The committee may direct what books shall be used in the respective classes. Ib. It is optional with them to use this power or not. Their conduct must therefore be determined by their discretion. To prescribe what books shall be used in the respective classes would be nearly equivalent to classifying the school, and determining all the studies to be pursued therein. This may sometimes be expedient.

163. When the committee have prepared the list, and certified the same to the teacher and parents, it is a virtual exclu-

sion of all other text books from the school. No teacher or pupil is at liberty to substitute any other therefor. There would seem to be no legal impediment, nor indeed any reasonable objection, to making use of other books, as books of reference,—as books for comparison or elucidation merely; but the lessons must be studied in, and recited from, the books on the committee's list.

- 164. The above provisions have reference to text books only,—to books for the use of the classes or the teacher, in the regular routine of exercises. They have no relation to library books. The selection of these belongs to the town or the district, or to any committee to whom they may respectively delegate the power of choice.
- 165. It is the duty of all parents, masters, and guardians, to furnish the children, whom they send to school, with the kind and the number of books prescribed for their use by the committee. Rev. St., ch. 23, § 18.
- 166. In case any scholar shall not be furnished, by his parent, master, or guardian, with the requisite books, he must be supplied therewith by the school committee. Ib. § 20.
- 167. The expense of supplying books to scholars who come to school without them, is, in the first instance, to be directly charged to the town by the committee. Ib. But this expense, except in certain specified cases, is to be reimbursed to the town in the following manner:—
- 168. The school committee are to keep an account of all the books so supplied by them, with their prices, and also an account of the names of all children to whom they were furnished, and of their parents, masters, or guardians. At some convenient and proper time, after such supply is made, the committee are to give notice, in writing, to the assessors of the town, of the kinds and the cost of the books so by them supplied, together with the names of the children so supplied, and the names of the parents, masters, or guardians by whom the books should have been supplied. Ib. \\$ 21.
- 169. When the list of the books which have been furnished to the children shall be delivered to the assessors, as above mentioned, they are, in the first place, to decide whether the

parents, masters, or guardians, whose names have been returned to them, are, or are not, pecuniarily able to pay therefor; or, if not able to pay for the whole, then whether they are able to pay a part of the price of said books, and what part. Said price, or so much thereof as the assessors may adjudge the parents, masters, or guardians of ability to pay, they shall add to the next annual tax of said parents, masters, or guardians, and the amount so added is then to be levied, collected, and paid into the town treasury, in the same manner as town taxes. Ib. \$\\$ 21, 22. In this way, the town reimburses itself for such portion of the original cost of the books furnished, as the parents, masters, or guardians of the children, so supplied, are able to pay. The residue is a gratuity to the poor, and is a charge upon the town.

170. The deficiency of books intended by the statute is a deficiency in the kinds of books prescribed by the committee. No number of other books can be any legal substitute for those prescribed. If scholars bring other books instead of those enumerated on the committee's list, they are still to be considered as destitute of books; and they are to be supplied by the committee, and the cost charged to the parents, or other parties liable.

171. As conducive to uniformity in books, by making the kinds which the committee have prescribed easily obtainable by all, the law authorizes the committee of each town to procure, at the expense of the town, or otherwise, a sufficient supply of class or text books for all the schools in the town. Rev. St., ch. 23, § 19. 13 Pick. 229, Hartwell v. Littleton.

172. If the committee adopt this course, they are required to give notice of the place where the books are deposited; and they are bound to furnish said books to all the scholars belonging to the schools, at such prices as will merely reimburse to the town the expense of the same. Ib. This "expense" must mean the original cost of the books, all reasonable charges for transportation, and commission for sales. If the committee are judicious in their purchases, this mode of furnishing school books is much the most economical.

173. The requisition of the statute, in regard to giving notice of the place or places where the books which the com-

mittee have procured for the schools may be obtained, is substantially complied with by furnishing the books to the school teachers, with notice to the schools that they may be procured from the teachers. 13 Pick. 229, *Hartwell* v. *Littleton*. The committee, however, should make the notice as extensive as possible.

174. If any of the books so purchased by the committee remain on hand, at the expiration of their official year, a question has arisen whether they should not be personally liable therefor; and it is said that if the committee have unlimited power in this respect, they may purchase a favorite kind of books in such quantity as to control their successors, by limiting their free choice in the selection of books; or, as a necessary consequence, subject the town to great loss, by leaving in their possession a large amount of unsalable works.

On this point it may be observed that, where the committee purchase books at the expense of the town, it will be impossible for them to determine with exactness how many will be called for. If, then, they have acted in good faith in making the purchase, it would be an unreasonable hardship to compel them to take any excess of books which might remain on hand at the end of the year. If, on the other hand, a committee should ever abuse their discretionary power, by purchasing an inordinate quantity of books, either for the sake of enforcing, under the penalty of a pecuniary loss, the continuance of a favorite book in the schools, or for any other sinister and reprehensible end, the town could refuse payment of the bills, and would doubtless be sustained by the courts in its refusal. A suspicion of such a case has never arisen in Massachusetts, within my knowledge, but once.

RELIGIOUS LIBERTY.

175. The school committee shall never direct to be purchased or used, in any of the town schools, any school books which are calculated to favor the tenets of any particular sect of Christians. Rev. St., ch. 23, § 23.*

^{*}See Abstract of School Returns for 1843-4, "Templeton," for a case where a teacher was dismissed, for persisting in his efforts to give sectarian instruction.

"It is the right, as well as the duty, of all men in society, publicly, and at stated seasons, to worship the Supreme Being, the great Creator and Preserver of the universe. And no subject shall be hurt, molested, or restrained, in his person, liberty, or estate, for worshipping GOD in the manner and season most agreeable to the dictates of his own conscience; or for his religious professions or sentiments, provided he doth not disturb the public peace, or obstruct others in their religious worship." Massachusetts Declaration of Rights, Art. 2.

"All religious sects and denominations, demeaning themselves peaceably and as good citizens of the Commonwealth, shall be equally under the protection of the law; and no subordination of any one sect or denomination to another shall ever be established by law." Amendments to the Constitution of Massachusetts, Art. 11.

"Congress shall make no law respecting an establishment of religion or prohibiting the free exercise thereof." Constitution of the United States, Amendments, Art. 1.

For other duties of the school committees, and for a definition of the times when their offices begin and when they terminate, see post, "Inquiries and Returns," and "Committees' Reports."

TEACHERS.

176. Before leaving those provisions which the law has made for the *internal* management and regulation of the schools, it is necessary to say a few words respecting the authority of teachers.

Until a Public School teacher has received a certificate of qualification from the committee of the town where he teaches, it is at least questionable whether he has any authority at all as a teacher, and whether he would have any right to enforce his commands, however openly or contumaciously resisted. But, having a legal certificate in his possession, he has an indisputable right to repress disobedience to his orders, and to enforce compliance with all lawful commands. For this purpose, he may, in the last resort, appeal to physical force, and

inflict any bodily chastisement, not unsuitable to the age, sex, or condition of the offender. The circumstances which justify an appeal to this ultimate remedy must, in the first instance, be decided upon by the teacher himself; but this decision is always liable to be appealed from, and the soundness of the discretion used to be readjudicated, by a court and jury of the It is true, there is no statutory provision in our law empowering teachers to inflict blows; but the reason of this omission was, not because it was intended to withhold the power, but because the power was so universally known and recognized, as to supersede the necessity of conferring it. There is not a law book in the English language, which treats of the relative rights and duties of parents and children, of master and apprentice, of master and servant, or of teacher and pupil, which does not recognize in the former, in certain supposable cases, a right to inflict personal chastisement upon the latter; and there is not a court of record either in England or America in which this right has ever been denied or questioned, while it has been affirmed in innumerable instances. In all the legal adjudications that have ever been made, no question has ever been raised as to the abstract right. only questions have been, either as to the sufficiency of the circumstances, alleged and proved, to justify its use; or whether the punishment, considering the nature and circumstances of the particular offence, has not been excessive.

177. But pupils have rights as well as teachers. They have as valid a right to immunity from punishment, when they have committed no offence; they have as valid a right to exemption from severity or frequency of punishment, when their offences have been slight, or far between, as the teacher has to inflict punishment at all.

178. Teachers have a right to expel, temporarily, from school; committees have a right to expel, permanently, from school,—that is, during their continuance in office. If teachers have occasion to suspend or expel a scholar from school, the sentence should not cover a longer period of time than would be sufficient for convening the committee, in order to lay the case before them. (See Report made by the Committee on

Education to the House of Representatives, Feb. 8, 1841; cited at length in the Common School Journal, Vol. III, p. 65.)

The question is not without some practical difficulty, how far the school committee and teachers may exercise authority over school children, before the hour when the school begins, or after the hour when it closes, or outside of the schoolhouse door or yard. On the one hand, there is certainly some limit to the jurisdiction of the committee and teachers, out of school hours and out of the schoolhouse; and, on the other hand, it is equally plain, if their jurisdiction does not commence until the minute for opening the school has arrived, nor until the pupil has passed within the door of the schoolroom. that all the authority left to them, in regard to some of the most sacred objects for which our schools were instituted. would be but of little avail. To what purpose would the teacher prohibit profane or obscene language among his scholars, within the schoolroom and during school hours, if they could indulge it with impunity, and to any extent of wantonness, as soon as the hour for dismissing the school should ar-To what purpose would he forbid quarrelling and fighting among the scholars, at recess, if they could engage in single combat, or marshal themselves into hostile parties for a general encounter, within the precincts of the schoolhouse, and within the next five minutes after the school should be closed? to what purpose would he repress insolence to himself, if a scholar, as soon as he had passed the threshold, might shake his fist in the teacher's face, and challenge him to personal combat? These considerations would seem to show that there must be a portion of time, both before the school commences and after it has closed, and also a portion of space between the door of the schoolhouse and that of the paternal mansion, where the jurisdiction of the parent, on one side, and of the committee and teachers, on the other, is concurrent. Many of the school committees in the Commonwealth have acted in accordance with these views, and have framed regulations for the government of the scholars, both before and after school hours, and while going to and returning from the school. same principle of necessity by virtue of which this jurisdiction,

out of school hours and beyond school premises, is claimed, defines its extent and affixes its limit. It is claimed, because the great objects of discipline and of moral culture would be frustrated without it. When not essential, therefore, to the attainment of these objects, it should be forborne.

- 180. Payment of a teacher's wages by the town to the committee does not discharge the town, if the teacher does not receive the money. Clark v. Great Barrington, 11 Pick. 260.
- 181. When the prudential committee of a district hires a teacher, he acts as the agent of the town and not of the district, and therefore the teacher's claim is not upon the committee but upon the town. Ib.
- 182. The teacher of a town school is not liable to an action by a parent for refusing to instruct his children. Spear v. Cummings, 23 Pick. 224.

BOARD OF EDUCATION.

183. I now come to the consideration of an entirely distinct class of agencies and of duties, whose object it is to obtain information respecting the true principles of Popular Education, and the most eligible means of promoting it; and to diffuse that information among the people.

If anything has been done within the last twelve years to carry forward the cause of education in Massachusetts, it has been done by arguments and appeals, founded upon an unim-The people of this Commonwealth peachable basis of facts. are a highly reflecting people,—not so susceptible and volatile as to be suddenly carried away by any new theory, however brilliant or plausible, nor so bigotedly conservative, as to set their faces against improvement, because it is innovation. They well know that improvement is necessarily innovation. present form of government was a bold innovation upon that which preceded it; and one of the greatest innovations in the whole history of mankind was the establishment of Free Schools themselves. One needs not hesitate to say that, if any new measure, depending upon the popular will, were to be attempted in Massachusetts, it would be necessary to convince a much larger portion of the people of its justice and its utility, than in any other state in the Union, or country in the world. In a despotism it is only necessary to convince the sovereign of the expediency of a new measure, and his resistless fiat insures its execution. Many self-styled republics have been but little better than oligarchies, where, under a nominal government of the whole, a few politicians have ruled the state. But experience has proved that no organic change can be effected in the institutions of Massachusetts, but by carrying a conviction of the justness and the expediency of the proposed modification home to the minds,—by satisfying both the intellect and conscience,—of a great majority of the people.

Hence, the numerous and important additions which, within the last twelve years, have been engrafted upon the school system of Massachusetts, have been questioned at every step, and encountered by every conceivable objection. The advocates of each measure have been called upon, not merely to demonstrate its practical utility, but to answer imaginary forebodings respecting evils possibly consequent upon it. The demonstration was easy, while the objections drawn from the imagination have been confuted by time. So careful have the Board of Education, and their coadjutors, both in and out of the Legislature, been, not to venture upon any ill-considered or ill-digested schemes, that, in not a single instance, has it been necessary for them to retrace their steps.

184. The Board of Education was established by an act of the Legislature, approved April 20, 1837, and it was organized on the 29th of June of the same year.*

The Board consists of ten persons. The Governor and Lieutenant-Governor for the time being are, ex officis, members of the Board. The remaining eight persons are nominated to the Council by the Governor, and, if the nomination be approved, they are appointed. The members appointed by the Governor

^{*}Immediately after its organization, the Board issued an "Address to the People of Massachusetts," which was afterwards appended to their First Annual Report. (See, also, Common School Journal, Vol. I, p. 268.) In its internal organization, the Board has a standing committee of visiters, (so called,) for each of the State Normal Schools, an executive committee, a committee on school libraries, a committee on accounts, and such other committees as, from time to time, may be found necessary. The Secretary of the Board is chosen annually. He has a right to take part in the deliberations of the Board, but has no right of voting. The Board also chooses a Treasurer, who holds his office for one year.

and Council hold their office for the period of eight years; but for the purpose of securing a rotation of office, it was provided, in the original constitution of the Board, that the person first named in the commission should go out of office at the end of one year, the second at the end of two years, and so on, till the whole Board should be changed. This provision of the law having been executed, each new member is now appointed for the term of eight years; or, in case of the resignation of a member, to complete an unexpired term of eight years. In practice, the construction of the law has uniformly been, that no member is reappointable as his own immediate successor. St. 1837, ch. 241, § 1.

185. In the act establishing the Board, (the provisions of which have since been very much modified and enlarged,) the following duties were enjoined upon them and upon their Secretary:—

1st. They were required to prepare and lay before the Legislature, in a printed form, on or before the second Wednesday in January, annually, an Abstract of the School Returns, received by the Secretary of the Commonwealth. Ib. § 2.

186. 2d. They were to appoint a Secretary, at a salary not exceeding one thousand dollars a year, whose duty it should be, under the direction of the Board, "to collect information of the actual condition and efficiency of the Common Schools, and other means of Popular Education, and to diffuse, as widely as possible, throughout every part of the Commonwealth, information of the most approved and successful methods of arranging the studies and conducting the education of the young, to the end that all children in this Commonwealth, who depend upon Common Schools for instruction, may have the best education which those schools can be made to impart." Ib.

187. 3d. The Board was required, annually, to "make a detailed Report to the Legislature of all its doings, with such observations as their experience and reflection might suggest upon the condition and efficiency of our system of Popular Education, and upon the most practicable means for improving and extending it." Ib. § 3.

188. Afterwards, by St. 1838, ch. 55, it was provided that

the expenses actually incurred in the discharge of their official duties, by those members of the Board who are appointed by the Governor and Council, after being audited and allowed by the Governor and Council, should be reimbursed to them. These expenses consist in the cost of attending the annual or other meetings of the Board, in making visitations to the State Normal Schools, in postage, stationery, &c. Their average amount has been not far from two hundred dollars a year, for the whole Board. The services of the Board are gratuitously rendered.

189. In 1838, the duties of the Secretary having been very much enlarged, his salary was fixed at \$1500 a year. But no allowance was made for any expenses incurred in the discharge of his duties. During the continuance of the first Secretary in his office, no allowance was ever made for office-rent, clerk-hire, purchase of suitable or necessary books, and so forth, or for other incidental expenses. Though required, once in each year, at such time as the Board of Education should appoint, to "attend, in each county of the Commonwealth, a meeting of all such teachers of Public Schools, members of the school committees of the several towns, and friends of education generally in the country, as might voluntarily assemble;" yet no part of the travelling or other expenses of these circuits was ever provided for or refunded.*

SECRETARY OF THE BOARD OF EDUCATION.

190. The Secretary of the Board of Education is Librarian of the State Library. St. 1849, ch. 155, § 1. As such librarian, the apartments in the State House, occupied by the State Library, are furnished for his accommodation, and set apart as

^{*} The first Secretary of the Board of Education never made application to the Legislature himself, nor suffered his friends to make application for him, for any cherical or other assistance in the discharge of the duties of his office, or for any relief from its pecuniary burdens. His ambition was to place the importance and utility of the effice on such high and incontestable grounds that, when he should resign it, it should be deemed worthy to be incorporated into the government of the State as one of its integral and permanent departments; and that his successor should be placed upon such a footing of independence and dignity as should make his position an eligible one for any man of high talents, of varied attainments, and of philanthropic character. How far this ambition has been gratified, will appear by reference to the provisions subsequently enumerated in the text.

his office. He is to report annually, in the month of January, respecting the condition of the Library. Ib. § 3.

191. The Secretary has power to appoint an assistant, who, when necessary, shall act as clerk of the Board.

192. The Secretary is to "apply himself diligently to the object of collecting information of the condition of the Public Schools;"—"of the fulfilment of the duties of their office by all members of the school committees of all the towns, and the circumstances of the several school districts, in regard to all the subjects of teachers, pupils, books, apparatus, and methods of education; with the intent of furnishing all requisite materials for the report by law required from the Board of Education." St. 1838, ch. 159, § 1.

193. The Secretary is to suggest to the Board and to the General Court, improvements in the present system of Common Schools. St. 1849, ch. 215. This provision, in connection with a clause in the first section of the sixty-fifth chapter of the statutes of 1849, clearly implies that the Secretary is to make an annual report.

He is to visit, as often as his other duties will permit, different parts of the Commonwealth, for the purpose of arousing and guiding public sentiment in relation to the practical interests of education;

To collect in his office such school books, apparatus, maps and charts, as can be obtained without expense to the Commonwealth;

To purchase rare and valuable works on education for the use of the Board, and for the benefit of teachers, authors and others, who wish to consult them; for which purpose the sum of fifty dollars a year is placed at his disposal;

To receive and arrange in his office, the reports, returns and registers [blank,] now or hereafter in the office of the Secretary of the Commonwealth; and

To receive, preserve or distribute the State documents in relation to the Common School system. St. 1849, ch. 215, § 1.

194. The Secretary of the Board is to make up the annual Abstracts of the School Returns. St. 1847, ch. 183, § 1.

195. He is to cause the blank Forms of Inquiry, the School Registers, the Abstract of School Returns, and the annual Report

of the Board of Education and that of its Secretary, to be forwarded to the sheriffs of the several counties, for distribution to the clerks of the several towns and cities within their counties respectively. St. 1849, ch. 65, § 1.

196. He is also to make an annual report to the Legislature of the several expenses incurred by the Board of Education, "for any object whatever." Res., March 1, 1842.

197. The Secretary's salary is \$1600 per annum, payable quarterly. St. 1849, ch. 215, § 2.

198. All necessary travelling expenses, incurred by the Secretary in the performance of his official duties, after being approved by the Board; and all postages and other necessary expenses arising in his office, are to be paid by the State. St. 1849, ch. 215, § 3.

SCHOOL REGISTERS.

199. The Board of Education are required to prescribe a blank Form for a School Register, to be used in all the Public Schools in the State. St. 1849, ch. 209. The Registers are to be forwarded from the office of the Secretary of the Board, through the hands of the sheriffs of the several counties, to the town clerks, by whom they are to be delivered to the school committees. St. 1849, ch. 65.

200. Each school is to be furnished with a Register. The committees of the towns having received the Registers are thenceforth responsible for them; and it is their duty to cause the Registers, in the form prescribed by the Board, to be faithfully kept in all the schools. St. 1838, ch. 105, § 6.

201. No teacher is entitled to receive any payment for his or her services, until the Register for his or her school, properly filled up and completed, shall be deposited with the school committee, or with such person as they may designate to receive it. St. 1849, ch. 209.

202. The following exhibits a condensed plan of the Register prescribed by the Board, and now in use in the schools of the State:*

^{*}It being understood that the Board had under its consideration the subject of making some change in the form of the present Register, application was made to them for a copy

mittee have procured for the schools may be obtained, is substantially complied with by furnishing the books to the school teachers, with notice to the schools that they may be procured from the teachers. 13 Pick. 229, *Hartwell* v. *Littleton*. The committee, however, should make the notice as extensive as possible.

174. If any of the books so purchased by the committee remain on hand, at the expiration of their official year, a question has arisen whether they should not be personally liable therefor; and it is said that if the committee have unlimited power in this respect, they may purchase a favorite kind of books in such quantity as to control their successors, by limiting their free choice in the selection of books; or, as a necessary consequence, subject the town to great loss, by leaving in their possession a large amount of unsalable works.

On this point it may be observed that, where the committee purchase books at the expense of the town, it will be impossible for them to determine with exactness how many will be called for. If, then, they have acted in good faith in making the purchase, it would be an unreasonable hardship to compel them to take any excess of books which might remain on hand at the end of the year. If, on the other hand, a committee should ever abuse their discretionary power, by purchasing an inordinate quantity of books, either for the sake of enforcing, under the penalty of a pecuniary loss, the continuance of a favorite book in the schools, or for any other sinister and reprehensible end, the town could refuse payment of the bills, and would doubtless be sustained by the courts in its refusal. A suspicion of such a case has never arisen in Massachusetts, within my knowledge, but once.

RELIGIOUS LIBERTY.

175. The school committee shall never direct to be purchased or used, in any of the town schools, any school books which are calculated to favor the tenets of any particular sect of Christians. Rev. St., ch. 23, § 23.*

^{*}See Abstract of School Returns for 1843-4, "Templeton," for a case where a teacher was dismissed, for persisting in his efforts to give sectarian instruction.

"It is the right, as well as the duty, of all men in society, publicly, and at stated seasons, to worship the Supreme Being, the great Creator and Preserver of the universe. And no subject shall be hurt, molested, or restrained, in his person, liberty, or estate, for worshipping GOD in the manner and season most agreeable to the dictates of his own conscience; or for his religious professions or sentiments, provided he doth not disturb the public peace, or obstruct others in their religious worship." Massachusetts Declaration of Rights, Art. 2.

"All religious sects and denominations, demeaning themselves peaceably and as good citizens of the Commonwealth, shall be equally under the protection of the law; and no subordination of any one sect or denomination to another shall ever be established by law." Amendments to the Constitution of Massachusetts, Art. 11.

"Congress shall make no law respecting an establishment of religion or prohibiting the free exercise thereof." Constitution of the United States, Amendments, Art. 1.

For other duties of the school committees, and for a definition of the times when their offices begin and when they terminate, see post, "Inquiries and Returns," and "Committees' Reports."

TEACHERS.

176. Before leaving those provisions which the law has made for the *internal* management and regulation of the schools, it is necessary to say a few words respecting the authority of teachers.

Until a Public School teacher has received a certificate of qualification from the committee of the town where he teaches, it is at least questionable whether he has any authority at all as a teacher, and whether he would have any right to enforce his commands, however openly or contumaciously resisted. But, having a legal certificate in his possession, he has an indisputable right to repress disobedience to his orders, and to enforce compliance with all lawful commands. For this purpose, he may, in the last resort, appeal to physical force, and

inflict any bodily chastisement, not unsuitable to the age, sex, or condition of the offender. The circumstances which justify an appeal to this ultimate remedy must, in the first instance, be decided upon by the teacher himself; but this decision is always liable to be appealed from, and the soundness of the discretion used to be readjudicated, by a court and jury of the country. It is true, there is no statutory provision in our law empowering teachers to inflict blows; but the reason of this omission was, not because it was intended to withhold the power, but because the power was so universally known and recognized, as to supersede the necessity of conferring it. There is not a law book in the English language, which treats of the relative rights and duties of parents and children, of master and apprentice, of master and servant, or of teacher and pupil, which does not recognize in the former, in certain supposable cases, a right to inflict personal chastisement upon the latter; and there is not a court of record either in England or America in which this right has ever been denied or questioned, while it has been affirmed in innumerable instances. In all the legal adjudications that have ever been made, no question has ever been raised as to the abstract right. only questions have been, either as to the sufficiency of the circumstances, alleged and proved, to justify its use; or whether the punishment, considering the nature and circumstances of the particular offence, has not been excessive.

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178. Teachers have a right to expel, temporarily, from school; committees have a right to expel, permanently, from school,—that is, during their continuance in office. If teachers have occasion to suspend or expel a scholar from school, the sentence should not cover a longer period of time than would be sufficient for convening the committee, in order to lay the case before them. (See Report made by the Committee on

Education to the House of Representatives, Feb. 8, 1841; cited at length in the Common School Journal, Vol. III, p. 65.)

The question is not without some practical difficulty, how far the school committee and teachers may exercise authority over school children, before the hour when the school begins, or after the hour when it closes, or outside of the schoolhouse door or yard. On the one hand, there is certainly some limit to the jurisdiction of the committee and teachers, out of school hours and out of the schoolhouse; and, on the other hand, it is equally plain, if their jurisdiction does not commence until the minute for opening the school has arrived, nor until the pupil has passed within the door of the schoolroom. that all the authority left to them, in regard to some of the most sacred objects for which our schools were instituted, would be but of little avail. To what purpose would the teacher prohibit profane or obscene language among his scholars, within the schoolroom and during school hours, if they could indulge it with impunity, and to any extent of wantonness, as soon as the hour for dismissing the school should ar-To what purpose would he forbid quarrelling and fighting among the scholars, at recess, if they could engage in single combat, or marshal themselves into hostile parties for a general encounter, within the precincts of the schoolhouse, and within the next five minutes after the school should be closed? to what purpose would he repress insolence to himself, if a scholar, as soon as he had passed the threshold, might shake his fist in the teacher's face, and challenge him to personal combat? These considerations would seem to show that there must be a portion of time, both before the school commences and after it has closed, and also a portion of space between the door of the schoolhouse and that of the paternal mansion, where the jurisdiction of the parent, on one side, and of the committee and teachers, on the other, is concurrent. the school committees in the Commonwealth have acted in accordance with these views, and have framed regulations for the government of the scholars, both before and after school hours, and while going to and returning from the school. same principle of necessity by virtue of which this jurisdiction,

which constitute a school week, according to the custom of the place where he teaches. If both Wednesday and Saturday afternoons are half holidays, then ten half days, whether of absence or attendance, will make a week.

The above problem is so easy, that any teacher who cannot work it out correctly should be cautious about becoming a candidate for school keeping.

The Register books are of different sizes. Where the number of scholars in a school does not exceed thirty-three, two pages will be sufficient for a term. If the number of scholars be more than thirty-three, but not exceeding sixty-six, four pages will suffice for a term. And so of still larger schools.

Where more than one leaf is occupied, there will be some supernumerary headings; but this it was impossible to avoid.

It will be observed by school committees, that Register books of different sizes are sent to them. The different sizes of the books are intended to correspond with the different numbers of scholars belonging to their respective schools, as ascertained by an examination of the School Returns for the last and previous years. Where it has appeared by these Returns, that the number of scholars belonging to a school has been equal to twenty-five, a book sufficient for thirty-three has been prepared, in order to provide for an increase of the school. The same proportion has been observed in regard to larger schools. The school committees, of course, will distribute the Registers according to the number of scholars respectively belonging to their districts, or schools.

The books are designed to last for FIVE YEARS. Should another sheet, or another book, be wanted before the expiration of that time, application must be made to the Secretary of the Board, stating the whole number of the scholars belonging to the school, and whether or not that number will probably increase, before the expiration of the five years above mentioned.*

INQUIRIES AND RETURNS.

203. During the month of January,—and, of course, some months before the expiration of the committees' official year,—a Blank Form of Inquiry is to be prepared, under the direction of the Board of Education. One copy of this blank form is to be sent by the Secretary of the Board, through the hands of

"The above Form of a Register was prepared with great care, and after the examination of hundreds of different forms used in the schools of this country and in these of Europe. When the first sketch or outline of it was completed, it was exhibited, or a copy of it transmitted, to distinguished teachers in every county in Massachusetts, and to other teachers of the highest reputation, in the other New England States and in New York. As only one medification of any importance was suggested, it may be said to have had the unanimous approval of the most distinguished educators in this country.

The advantages of a permanent Register book over fugitive sheets, are almost too obvious to be enumerated. It is less expensive; it is less liable to be lost, mislaid, or mutilated; it will exhibit the condition of a school for a series of years; from its pages much can be learned of the early history of the achelous; and hence it will be one of the strongest proofs to show the intimate connection between yeathful conduct and adult character. A meanfacturer may as well be without a Time book, or a marchant without a Journal, as a teacher without a Register.

the sheriffs, to the clerks of the several cities and towns, and the clerks are respectively to deliver said copy to the school committee of each city and town in the State. St. 1846, ch. 223, § 3. 1849, ch. 65.

A portion of this blank is of a permanent character,—being the same, or substantially the same, from year to year; a portion of it is variable, being adapted to obtain information, on a certain class of facts, one year, and on another class, another year. The permanent part comprises all the great statistical facts,—such as the amount of money appropriated, the length of the schools, the total attendance and average attendance of the scholars, &c.,—which constitute the basis, and denote the prosperity, of the system. The Inquiries propounded by the other part are of such a nature that they need not be repeated from year to year. The Board has discretionary power to insert, in the blanks, whatever questions they deem expedient.*

*Among other questions propounded, within the last ten years, to school committees, professional men, and others, in order to obtain information bearing upon the question of Popular Education, are the following:—

Is inconvenience or discomfort suffered from the construction or location of schoolhouses in your town, and, if so, in what manner? Are the requisitions of law complied with in your town, in relation to the aggregate lengths of time in which schools are kept; the different kinds of schools kept, and the qualifications of the teachers employed? Does your town choose a school committee each year? Do they organize as a committee, and do they visit and examine the schools, as required by law? Are school committee men paid for their services, and, if so, how much? Are teachers employed for the Public Schools, without being examined and approved, or before being examined and approved, by the committee? Do parents in general exhibit any public interest in the character and progress of schools, by attending examinations or otherwise? Do the school committee select the kinds of books to be used in schools, or is it left to parents and teachers? Do the school committee cause books to be furnished, at the expense of the town, to such scholars as are destitute of those required? Is there a uniformity of books in the same school? Is any apparatus used in your schools? If so, in how many, and of what kinds is it? Have any teachers been employed who practise school keeping as a regular employment, or profession? If any, how many? Are they male or female?

Are scholars in your schools kept in spelling classes, from the time of their earliest combination of letters, up to the time of their leaving school; or what is the course ordinarily pursued, in regard to teaching orthography, and how long is it continued? Are there defects in teaching scholars to read? This inquiry is not made in regard to the pronunciation of words and the modulation of the voice; but do the scholars fail to understand the meaning of the words they read? Do they fail to master the sense of the reading lessons? Is there a presence, in the minds of the scholars, when reading, of the ideas and feelings intended to be conveyed and excited by the author?

Is there in your town any Town, Social, or District School Library? If so, how many? What number of volumes do they contain, and what is their present value, as nearly as you can estimate it? What number of persons have a right of access to them? Are the books of which they consist adapted to the capacities of children and youth, and have they good

intellectual and moral tendencies? Please be as particular as your convenience will allow, respecting the character of the books.

Have you any Mechanics' Institute in your town, either with or without reading rooms? If any, what number of members belong to it? Have you Lyceums, Literary Societies, or Associations under any name, before which courses of Popular Lectures, on literary or scientific subjects, have been delivered within the year last past? If any, what number of persons have usually attended the Lectures? What amount of money has been expended for Lectures within the last year? What is the probable amount of incidental expenses for Lecture rooms, fuel, lights, attendance, &c.? At what time were the above institutions established, and are they in a flourishing or declining condition?

How many schoolhouses are owned in your town, either by the town or school districts? How many schoolhouses have been built in your town, since the beginning of the year 1838, to the present time? At what cost, including the price of land, and all fixtures and appurtenances? How many schoolhouses have been substantially repaired or remodelled during the same period? At what cost?

In how many of your Public Schools, (if in any,) are there regular exercises in vocal music?

On what basis is the money raised by your town apportioned or distributed among the school districts, and what is the lowest sum apportioned to any one district?

Please state how many schools have been broken up (if any) during the school year, and for what cause,—whether from incompetency of the teacher, insubordination of the scholars, or any other. Please state, in months, or in years and months, (as the case may be,) for what period of time your teachers have been engaged, respectively, in keeping school, and how many of them have taught, during the current year, for the first time.

How many of your schoolrooms have a black-board? How many have none? How many of your schoolrooms have outline maps? How many have none? How many of your schoolrooms have a globe? How many have none? What other apparatus is there in your schools?

QUESTIONS CONTAINED IN A CIRCULAR ADDRESSED TO MANUFACTURERS, RAIL-ROAD CONTRACTORS, AGRICULTURISTS, &c. 1st. Have you had large numbers of persons in your employment or under your superintendence? If so, will you please to state how many? Within what period of time? In what department of business? Whether at different places? Whether natives or foreigners? 2d. Have you observed differences among the persons you have employed, growing out of differences in their education, and independent of their natural abilities; that is, whether, as a class, those who, from early life, have been accustomed to exercise their minds by reading and studying, have greater docility and quickness in applying themselves to work; and, after the simplest details are mastered, have they greater aptitude, dexterity, or ingenuity in comprehending ordinary processes, or in originating new ones? Do they more readily or frequently devise new modes by which the same amount of work can be better done, or by which more work can be done in the same time, or by which raw material or motive-power can be economized? In short, do you obtain more work and better work with less waste, from those who have received what, in Massachusetts, we call a good Common School education, or from those who have grown up in neglect and ignorance? Is there any difference in the earnings of these two classes, and consequently in their wages? 3d. What, within your knowledge, has been the effect of higher degrees of mental application and culture upon the domestic and social habits of persons in your employment? Is this class more cleanly in their persons, their dress, and their households; and do they enjoy a greater immunity from those diseases which originate in a want of personal neatness and purity? Are they more exemplary in their deportment and conversation, devoting more time to intellectual pursuits or to the refining art of music, and spending their evenings and leisure hours more with their families, and less at places of resort for idle and dissipated men? Is a smaller portion of them addicted to intemperance? Are their houses kept in a superior condition? Does a more economical and judicious mode of living purchase greater comforts at the same expense, or equal comforts with less means? Are their families better brought up, more respectably

dressed, more regularly attendant upon the school and the church; and do their children. when arrived at years of maturity, enter upon the active scenes of life with better prospects of success? 4th. In regard to standing and respectability among co-laborers, neighbors. and fellow-citizens generally, how do those who have enjoyed and improved the privilege of good Common Schools, compare with the neglected and the illiterate? Do the former exereise greater influence among their associates? Are they more often applied to for advice and counsel in cases of difficulty; or selected as umpires or arbitrators for the decision of minor controversies? Are higher and more intelligent circles for acquaintance open to them, from conversation and intercourse with which their own minds can be constantly improved? Are they more likely to rise from grade to grade in the scale of labor, until they enter departments where greater skill, judgment, and responsibility are required, and which. therefore, command a larger remuneration? Are they more likely to rise from the condition of employees, and to establish themselves in business on their own account? 5th. Have you observed any difference in the classes above-named, (I speak of them as classes, for there will, of course, be individual exceptions,) in regard to punctuality and fidelity in the performance of duties? Which class is most regardful of the rights of others, and most intelligent and successful in securing their own? You will, of course, perceive that this question involves a more general one, viz., from which of the above described classes, have those who possess property, and who hope to transmit it to their children, most to fear from secret aggression, or from such public degeneracy as will loosen the bands of society, corrupt the testimony of witnesses, violate the sanctity of the juror's oath, and substitute, as a rule of right, the power of a numerical majority, for the unvarying principles of justice. 6th, Finally, in regard to those who possess the largest shares in the stock of worldly goods, could there, in your opinion, be any police so vigilant and effective, for the protection of all the rights of person, property, and character, as such a sound and comprehensive education and training as our system of Common Schools could be made to impart; and would not the payment of a sufficient tax to make such education and training universal, be the cheapest means of self-protection and insurance? And in regard to that class which, from the accident of birth and parentage, are subjected to the privations and the temptations of poverty, would not such an education open to them new resources in habits of industry and economy, in increased skill, and in the awakening of inventive power, which would yield returns a thousand fold greater than can ever be hoped for, from the most successful clandestine depredations, or open invasion of the property of others?

EXTRACT FROM A CIRCULAR ADDRESSED TO PHYSICIANS. From a retrospect of your extensive medical practice, and from your observations on health and longevity, I trust you will be able to arrive at, or at least to approximate, some pretty definite conclusion respecting the proportion of sickness, physical disability, and premature death, which may be fairly attributed to an ignorance of physiological principles, already discovered, and which most persons would avoid, if proper attention were paid to early education and habits. Or, in other words,—in the present state of the science of Physiology, how great a proportion of disease, of suffering, of a diminution of the physical capacity of usefulness, and of the abridgment of life, comes from sheer ignorance, (as contradistinguished from that which proceeds from causes not known, or from inordinate indulgences,) and which, therefore, we might hope to see averted, if the community had that degree of knowledge which is easily attainable by all.

By so doing, I think you will furnish a powerful argument in favor of making those conditions, on which health and life depend, a subject of study, not only for adults, but especially for the young;—and, in order to reach the latter class as extensively as possible, you would prove the expediency of introducing the study of Physiology into our Common Schools, after the primary studies have been mastered.

204. The following is a copy of the permanent part of the Blank Form of Inquiry:

[On one side of the blank sheet is the following:]

INQUIRIES to be answered in respect to each Public School in the Town of

for the School Year

Fenales.	alue Amount of	In the In the In the Summer Wint. Term. Te	
Fran	Amt. of wages V	per month, in- of cluding value	
	Amount of	month, exchusive of board	
MALES.	Value	of board per month.	
	Amt.of wages	per month, in- cluding value of board.	
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attend- be sev-	books.	In the Wint.	
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holars	School.	In the Wint.	
No. of Scho of all ages in	Соштоп	In the Summer. W	
2	or Name	School.	

[On the other side is the following:]

INQUIRIES to be answered in respect to the Public Schools, &c. in the Town of

for the School Year

1. What amount of money is raised by taxes for the support of schools, including only teachers' wages, board and fuel?

2. Of what value are the board and fuel, (if any,) voluntarily contributed for the Public Schools in your town?

3. Are there any incorporated academies? If any, what number of months is each kept? What is the average number of scholars attending each? And what is the estimated amount of money paid for tuition therein?

No. of Incorporated Academies.	No. of Months kept.	Average No. of Scholars.	Amount paid for Tuition.	Miscellaneous Remarks.

School Committee.

4. Are there any unincorporated academies, private schools, or schools kept to prolong Common Schools? If any, what number of months is each kept? What is the average number of scholars attending each? And what is the amount of money paid for tuition therein?

	Schools, and Schools kept, &c. No. of Months Kept. Average No. of Schools Amount paid for 1 milon	n. Miscellancous Remarks
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5. What number of persons are there in your town between the ages of 5 and 15 years?

8. Are there are any funds for the support of Common Schools? If any, what is their amount, and what their annual income? 6. What number under the age of 5 years attend the Public Schools? 7. What number over the age of 15 years attend the Public Schools?

Signed

, do certify, from the best information we have been able to obtain, that on the first day of May, in persons between the ages of five and fifteen years; and we further dollars for the support of Common Schools for the current year,* including only the , there were belonging to said town the number of

wages and board of teachers, and fuel for the schools. certify, that said town has raised the sum of

WE, the School Committee of

School Committee.

, personally appeared the above , and made , School Committee of the town of day of

oath that the above certificate, by them subscribed, is true. Before me,

named

Justice of the Peace.

* The words "eurrent year," mean the school year

205. When these forms are sent out, they are called "Blank Forms of Inquiry;" when returned by the committees, they are called "Returns."

206. If, through accident or mistake, any committee should fail to receive a Blank Form of Inquiry on or before the last day of March, it is their duty forthwith to give notice of such failure to the Secretary of the Board, who must then transmit such blank as soon as may be. St. 1846, ch. 223, \\$ 3. 1849, ch. 65, \\$ 1. This leaves committees without any excuse for not making their Returns within the period prescribed by law.

207. The committees, having received the Blanks, are to take the Registers which have been kept through the year, to collate and condense, (or transcribe, as the case may require,) the respective entries made therein, to answer all the inquiries which the blank contains, to make oath to a certificate of the number of persons between the ages of 5 and 15, within the town, on the first day of the preceding May, and of the amount of money which the town has raised by tax during the then current year, for the payment of the wages and board of teachers, and for providing fuel for the schools, to sign the same, by a majority at least of their members, and to return it to the office of the Secretary of State, on or before the last day of April. St. 1846, ch. 223, § 2.

In order to make the Return a valid one, it has recently been decided by the House of Representatives, (on the petition of the school committee of Boston, 1845,) that said Return must be signed by a majority of the committee.

208. But whenever, in consequence of vacancies occurring in the committee of any city or town, after the date of the warrant for the annual town meeting for the election of their successors, or the inability, arising after the said date, of any of the members of said committee to act, such committee shall be reduced to a minority of the original number, the remaining members of the committee are competent to make the returns required to be made and transmitted to the office of the Secretary of the Commonwealth. In such case, however, the returns must be accompanied by a certificate of the person or persons so making them, setting forth the existence of such

vacancies or disabilities, and the time when they arose. St. 1849, ch. 144.

- 209. If the respective parties, before mentioned, have performed the duties required of them by law, the following things have now been done:—
- 1. A School Register has been prepared by the Board of Education, and a number of copies of the same has been forwarded to the several school committees sufficient to supply each school in their respective towns with one copy.
- 2. The committees have distributed the Registers among the teachers, at or before the commencement of their respective schools.
- 3. The teachers have made their daily entries in the Registers, and each teacher, at the close of his school, has, as a condition precedent to his right to demand payment for his services, delivered his book to the committee, or to some person authorized by them to receive it.

The Board of Education has also prepared a Blank Form of Inquiry, and one copy of the same has been transmitted by the Secretary of the Board to each school committee in the State.

5. The school committee have taken the Registers of all the schools in the town, collated and condensed their statistical items, and transferred the results to the Blank Form of Inquiry. They have also answered all such questions as may have been inserted in the Forms, have authenticated the whole by the proper signatures and certificates, and have returned the same, (on or before the last day of April of each year,) to the office of the Secretary of State for the use of the Board of Education.

It is obvious that a vast body of statistical information, comprehensive, exact, and touching all the vital interests of the schools, will now have been collected, and deposited in the hands of the Board.

SCHOOL COMMITTEES' REPORTS.

210. But there is another fruitful field of wisdom, whose productions have not yet been gathered.

By the law of 1838, ch. 105, § 1, and a reënactment of the

same, with slight modifications,—St. 1846, ch. 223, § 4,—the school committees of all the towns are required annually to make a "detailed report" of the condition of the several Public Schools, in their respective towns, which report shall contain such statements and suggestions in relation to these schools as the said committee shall deem necessary or proper to promote the interests thereof. This report is to be read before the assembled citizens, at an annual town meeting to be held in each town, in the month of February, March, or April; or, at the discretion of the school committee, to be printed for the use of the inhabitants.

It will be seen that, by virtue of the above provision, the report prepared by the committee must be either read in open town meeting, or printed for the use of the inhabitants; and that it is left optional with the committee to decide which course shall be taken.

- 211. The law, requiring the committee, as one of the alternatives of their duty, to print their report, while it does not prescribe the number of copies to be printed, leaves the determination of this question, of course, with the committee. If they exercise their discretion in an unimpeachable manner, their decision is final and binds the town. The town thereby becomes liable to defray all the necessary expenses incident to the printing and distribution of the report.
- 212. The report, if printed, is to be printed "for the use of the inhabitants." A fair construction of this would seem to imply that one copy at least should be supplied to every head of a family or householder in the town, and to every voter, whether or not he might be the head of a family or a householder, together with a few extra copies for the use of the committee, to enable them to exchange reports with the committees of other towns. In populous cities, where it cannot be expected that every householder or voter would read the report, a less number may be sufficient.
- 213. The original report, whether read in open town meeting, or printed for the use of the inhabitants, is to be deposited in the office of the town clerk. St. 1846, ch. 223, § 4; 1838, ch. 105, § 1.

No jurisdiction or control over this report seems to be given to the town. They may accept it in testimony of their approval; but they have no authority to reject it, or to modify it. The law points out the path which the original report must take:—it must be read in open town meeting, or be printed for the use of the inhabitants, and then go to its place of deposit in the office of the town clerk. Neither, on the other hand, has the report, as such, any legal force or validity. It may recommend new measures or propose the abolition of old ones; but, if not accepted or made authoritative and binding by the act of the town, the old measures will continue in force, and the newly proposed ones will have no legal existence.

214. The school committee of each town must make a copy of the report and transmit it to the office of the Secretary of State, on or before the last day of April. This copy must be certified or attested; but the law does not say by whom. Doubtless, any member of the committee, by law required to make the report, or the clerk of the town, who is made the legal depositary of it, would be held a proper certifying officer, within the meaning of the law. St. 1846, ch. 223, § 4; 1838, ch. 105, § 1.

SCHOOL ABSTRACTS.

215. When the Returns,—which were described above, and which embrace all the statistics of the schools,—together with the Reports which contain the committees' "detailed" statements of the condition of the schools, are received by the Secretary of the Commonwealth, both classes of documents are handed over to the Board of Education. From these documents, the Secretary of the Board prepares a volume, entitled "The Abstract of the Massachusetts School Returns."

216. The Reports of the committees are all carefully read by the Secretary of the Board, and selections are made from them of such parts as possess the greatest interest and value, and to such an extent as is compatible with the limits of the volume to be prepared. In his office, also, the Returns are all collated and condensed, and arranged in convenient tabular forms, so as to show, as far as statistics can show it, both the

actual and relative condition of the schools, in every town in the State. St. 1838, ch. 105, § 7.

217. It is obvious, from the nature of the case, that the statistical returns of our schools, if accurately made, and made by all the towns in the State, must possess an intrinsic and permanent value. The tables, (if prepared as they have hitherto been,) will show the population and valuation of each town, and the number of persons belonging to it between the ages of 5 and 15 years. Thus they give direct and authentic information of the number of children to be provided for, and of the extent of the town's pecuniary resources, from which its ability to make provision arises. They will show the number of Public Schools in each town, the whole number of children who have attended these schools at any time during the year; how many of them were between the ages of 5 and 15 years, how many were under 5 and how many were over 15; and, in connection with these items, they also show the average number in attendance. They show the aggregate length of all the schools in each town, both for the summer and winter terms, and the number of teachers in each town and their sex. They show the average compensation made to teachers, both male and female, and the value of their board. They show the amount of money raised by tax in each town, and, as the amount of the valuation of each town is also given, it is easy to determine what percentage the respective towns levy upon themselves for this object. The number of children between 5 and 15 being also given, it is easy to see how much the towns raised per capita for the education of the children within them. If the inhabitants of any town have the public spirit which prompts them to contribute something, either in the way of supplying board for the teachers, or fuel for the schools, beyond the regular appropriation made by the town in its corporate capacity, that amount also appears; and if there are any funds or revenues devoted by any town to this purpose, the town is credited with their amount.

218. The existence of any other educational means is also recognized and reported. The number of incorporated academies, with the number of months they may have been kept

during the year, the average number of scholars belonging to them, and the aggregate paid for tuition therein; the number of private schools of all kinds, together with the number of months kept, average of scholars, and aggregate of tuition,—all have their appropriate heads, and are matters of distinct statement. From these last-mentioned items, it may be seen, at a glance, whether the academies of the State are in a flour-ishing or a declining condition, and whether the private schools, in any town, are gaining upon and supplanting the Public Schools, or whether the spirit of republicanism and Christianity is gradually levelling up the privileges of the poorer classes to an equality with those of their more wealthy townsmen.

For a complete specimen of the Statistical Tables, as they are annually prepared, see Appendix.

219. The Reports of the committees embrace a species of information which statistics can never exhibit. If the committees have performed their duty, they have thoroughly examined every teacher before he was allowed to enter his school. They have made themselves acquainted not only with the text books already in the schools, but with such of their competitors for public favor as present any reasonable claims to superiority. They have visited all the schools within their jurisdiction, both summer and winter,—once shortly after their commencement, to ascertain their condition; once each month during their progress, to inspect, to counsel, and to encourage; and once near their close, to winnow the chaff from the wheat, by a thorough examination. At these visitations, they have had an opportunity to learn the condition of the schoolhouse and its appurtenances, and to determine their fitness or unfitness as a place for physical, mental, and moral growth. They have had an opportunity to observe the manners of the teacher in his intercourse with the children,—to learn whether he has been actuated by a proper spirit in the relation which he has sustained to the future citizens of a republic and to heirs of immortality, and whether he has had the tact and the talent successfully to execute the good things he may have devised for their benefit. They have had an opportunity to ascertain on what principles the school has been classified, the regular or irregular attendance of the scholars, their supply or deficiency of text books, the presence or absence of black-boards, charts, maps, globes, and other apparatus, the possession or non-possession of a school library, and so forth. They have had an opportunity to know whether the irrevocable lapse of a most important period of the pupils' lives has left its equivalent of improvement behind it,—in fine, whether the teacher has carried the children successfully forward through one of the stages of that immense distance that lies between the weakness, the ignorance, and the irresponsibility of infancy, and the power, the knowledge, and the majestic and glorious attributes of full-developed manhood.

220. Nor has the attention of the faithful and intelligent school committee been circumscribed even within the ample outline of duties above denoted. They have inquired what has been done in other towns, and with what results of success or of failure, and they have investigated the causes of either; they have cautiously experimented, wherever the probabilities of reason or the preponderance of testimony gave hope of improvement; and they have critically examined into all those external relations, those circumstances of the neighborhood, which bear with favorable or with adverse influence upon the Surveying the vast interests intrusted to their care, foreseeing the mighty events to be one day evolved from inceptive processes, now so minute, and, to most minds, so trivial, and pervaded by a sense of religious obligation for the faithful discharge of their duties, the committee have sought for wisdom as for hid treasure, and have studied to turn all their acquisitions to practical account.

It is under these circumstances, that the faithful committee sit down to deliberate upon and to prepare their report. They award personal commendation or censure; they point out improvements and defects in modes or systems; they detail the results of experiments, whether successful or unsuccessful; they propose changes, or give their reasons for adhering to existing usages; in fine,—having formed opinions, by the aid of experience, observation, and study,—they seek to advance those opinions from theory to practice.

221. Beyond any thing hitherto spoken of, it must also be mentioned, that one most conspicuous and far-shining quality, in many of the committees' reports, has been their eloquent advocacy of the precious and enduring interests connected with our Common Schools; -not any brilliant declamation or rhetorical artifices do I mean; but there has been a calm and steady transfusion into the public mind of the great thoughts which belong to this great theme, until many, who before looked upon the institution as valueless, or even as oppressive, have come to regard it as containing the only guaranties of liberty, order, and law. Just in proportion as the community has appreciated this interest, it has itself been elevated. indeed, is the effect with which nature invariably rewards the attainment of any new truth. Truth enfranchises its recipient. It gives prerogatives and dominion unknown before; and, wherever it restrains, it makes its disciple see that the freedom of which he before boasted was but bondage. The devotee of sensual and sordid propensities, if once he can be made to taste the refined and exquisite gratifications of generosity and nobleness, will turn and dash in pieces the idol pleasures which before he had worshipped as gods.

222. The Reports of the committees, containing the matured results of their observation and experience, and the Returns, comprising the statistics of the schools, being placed in the hands of the Secretary of the Board of Education, are the materials from which the Annual Abstract is compiled. Hitherto the volumes of Abstracts have averaged nearly or quite three hundred closely printed octavo pages. The number of copies of the Abstract, which are to be printed for distribution, has never been determined by law. The customary number, since they were first required to be printed, has been 1750. When ready for distribution, one copy is given to each member of the Legislature, so that the rulers of the State may have the means of knowing the condition of its schools, and be exculpated from the criminality of that ignorance and indifference which attach to so vast a proportion of all the legislators of the country, whether State or National. One copy is sent to each town and city clerk, and two or more copies to each board of school committee men in the Commonwealth. Thus each town and each school committee, in requital for its own contribution to the common stock, receives back the views, plans, suggestions, and experimental results, of all the other committees in the State. The light emanating from each town is concentrated in a focus, from which its whole radiance is reflected back to every point, whence any beam of it was originally rayed forth.

In reading the reports from year to year, it has been interesting to remark, how a voice of wisdom emanating from one committee, perhaps in a remote or obscure section of the State, would, the succeeding year, be echoed back from a hundred points; and how an original or important suggestion, thrown out for consideration in one town, would come back, the subsequent year, reported upon as tried by the test of experiment, and ratified. In some instances, two different towns have tried the same experiment with different results, and hence, have sent forth opposite opinions respecting its utility. Upon this conflict of testimony, a third town has re-subjected the case to experiment, detected the causes of the different results which had been reported, and determined more accurately the conditions of success.

In only one instance has there been too free a use, by any committee, of the labors of others. In that case, an entire report, made in a previous year by the committee of a distant town, was transcribed, without alteration or acknowledgment, and submitted as original,—a bold, bald, unmitigated, unconscionable plagiarism!

REPORTS OF THE BOARD OF EDUCATION, AND ITS SECRETARY.

223. Another instrumentality provided by the Legislature for diffusing information, not only on the subject of Common Schools, in particular, but on the general principles of education and on educational systems, is the following:—

By the act establishing the Board of Education, they were authorized to appoint a Secretary, whose duty it should be to "collect information," &c. See ante, 186. St. 1837, ch. 241, § 2.

224. By the same act, the Board of Education was required, annually, to "make a detailed report to the Legislature of all its doings, with such observations as their experience and reflection might suggest, upon the condition and efficiency of our system of Popular Education, and the most practicable means of improving and extending it." St. 1837, ch. 241, § 3.

225. By the act of 1849, ch. 65, § 1, the Secretary of the Board is required, among other things, to forward to the sheriffs "the Annual Report of the Board of Education, and that of its Secretary." This clearly implies that it is now the legal duty, as it has heretofore been the practice, of the Secretary, to make an Annual Report.

226. It is the duty of the clerk of the Senate, for the time being, to cause to be printed annually, before the meeting of the Legislature, or as soon thereafter as may be, eight thousand copies of the Report of the Board of Education, three thousand copies of which are to be reserved for the members of the Legislature. Resolve, 1849, ch. 52.

227. It has been before mentioned that all documents, sent out by the Secretary of the Board, are to be sent to the sheriffs of the respective counties. *Ante*, 195. St. 1849, ch. 65, § 1.

228. These documents are to be distributed, by each sheriff, to the clerks of the cities and towns within his county, for which service he is entitled to receive three cents a copy, to be paid by the treasurer of the Commonwealth. Ib.

229. When the clerks of the several cities and towns receive the documents so transmitted, they are to deliver the blank Forms of Inquiry and the Registers to the school committee. St. 1849, ch. 65, § 2. They are also to deliver one copy of the Annual Abstract of School Returns and one copy of the Report of the Board of Education and of its Secretary, to the secretary of the school committee, to be by him carefully kept for the use of the committee, and handed over to his successor in office; and also two additional copies of said reports for the use of said committee; and it is further the duty of said clerks to deliver one copy of the said report to the clerk of each of the school districts in his city or town, to be by said district

clerk deposited in the district school library, if there be one, and if not, to be carefully kept by himself for the use of the prudential committee, the teachers, and the inhabitants of the district, during his continuance in office, and then to be handed over to his successor; and in case the city or town shall not be districted, the said reports shall be delivered to the school committee, and so placed by them that they shall be accessible to the several teachers and to the citizens; and said reports shall be deemed to be the property of the city or town, and not of any officer, teacher, or citizen thereof. St. 1849, ch. 65, § 2.

All the *direct* means for diffusing information among the citizens at large, on the subject of schools and of education, have now been enumerated.

Among other provisions for increasing the efficiency of our schools, are the laws and resolves on the subject of Apparatus, District School Libraries, State Normal Schools, Teachers' Institutes, &c.

SCHOOL LIBRARIES AND APPARATUS.

230. The inhabitants of any school district, in any city or town, and of any city or town not divided into school districts, may, at any meeting called for that purpose, raise money for the purchase of libraries and necessary school apparatus, in the same manner as school districts may now raise money for erecting and repairing schoolhouses in their respective districts. St. 1849, ch. 81, § 1.

231. In addition to the above liberal provisions, the State offers a bounty to encourage the purchase of school libraries, on the following conditions:—

Each school district, in every town legally divided into school districts, however small may be the number of the children belonging to it, on exhibiting proof to the treasurer of the Commonwealth that it has raised and appropriated the sum of fifteen dollars or more for a district school library, is entitled to receive fifteen dollars from said treasurer, to be expended for the same object. Said moneys are to be paid over by the treas-

urer to the order of the selectmen of the town, or the mayor of the city, in which such district is situated. Resolve, March 3, 1842.

232. If any school district has twice sixty children between the ages of 4 and 16 years, and shall produce evidence to the treasurer that it has raised and appropriated, for a school library, twice fifteen dollars, then, and on the same terms and conditions as above specified, it is entitled to draw from the treasurer twice fifteen dollars, for the same purpose. Any district containing three times sixty scholars between the ages of 4 and 16, four times sixty, or any higher number of times sixty, has the same ratable or proportional claim upon the treasurer, on exhibiting the same proof of its title. Resolves, March 7, 1843, and March 11, 1844.

233. Any town or city in the Commonwealth, whose territory is not legally divided into school districts, on producing evidence to the treasurer that it has raised and appropriated for school libraries as many times fifteen dollars, as the number sixty is contained, exclusive of fractions, in the number of children between 4 and 16 years of age belonging to such town or city, is entitled to receive from said treasurer, to be expended for the same purpose, as many times fifteen dollars, as the number sixty is contained in the number of its children between the above-mentioned ages. Resolve, March 7, 1843.

234. For special provisions in regard to school libraries for the schools of the city of Boston, see Resolve, March 25, 1845.

235. The question has been once or twice asked, and under circumstances which authorized the suspicion that some ulterior action was contemplated, whether a school district, after having received and expended the bounty of the State for the purchase of a school library, could then sell the library and dispose of the money for any other purpose,—either by dividing it among the inhabitants of the district, or in any other way. Disclaiming all authority and desire to adjudicate upon the merits of such a case, I have, nevertheless, expressed the individual opinion, that any disposition of a library, purchased in part by means derived from the State, for any other purpose than that of re-investing the proceeds of the sale in other library books, would not be warranted by law.

The object and intent of the law evidently were to establish a library for the benefit of the school district. A school district has the nature and qualities of a perpetual corporation. The library, therefore, was as much designed for those who are to belong to the district in future, as for those who are now members of it. Hence, each district holds its library not only for the benefit of the children now belonging to it, but for the benefit of their successors. To dispose of it, therefore, and appropriate the proceeds of the sale for any other purpose, even though in itself a laudable one, would seem to be a breach of trust; and, if so, it would, of course, be unlawful. The Legislature of the State doubtless has power,—should it ever see good reason,—for granting a dispensation.

236. It is supposed that a town would have no more right than a district to abolish its school libraries, after having availed itself of the bounty of the State for their procurement.

237. Any town or district, being the legal owner of a school library, has, according to the principles of the common law, a right to make all reasonable rules and regulations for its care and management.

STATE NORMAL SCHOOLS.

238. One of the most efficient agencies for improving not only the Common Schools, but all the schools in the State, has been the State Normal Schools.

In a communication made by the Secretary of the Board of Education to the Legislature, dated March 12, 1838, it was stated that private munificence had placed at his disposal the sum of ten thousand dollars, to be expended, under the direction of the Board of Education, for qualifying teachers for our Common Schools, on condition that the Legislature would place in the hands of the Board an equal sum, to be expended for the same purpose.

On the 19th day of April of the same year, resolves were passed, accepting the proposition, and authorizing the Governor, with the advice and consent of the Council, to draw his warrant upon the treasurer for the sum of ten thousand dollars, to be placed at the disposal of the Board for the purpose specified in the communication made by the Secretary.

239. The Board, after mature deliberation, decided to establish three Normal Schools,—one for the northeastern, one for the southeastern, and one for the western part of the State. Accordingly, one was opened at Lexington, in the county of Middlesex, on the 3d day of July, 1839. This school, having outgrown its accommodations at Lexington, was removed to West Newton, in the same county, in September, 1844, where it now occupies a commodious building.

The second Normal School was opened at Barre, in the county of Worcester, on the 4th day of September, 1839. This school has since been removed to Westfield, in the county of Hampden, both on account of the insufficiency of the accommodations at Barre, and because the latter place is situated far east of the centre of population of the western counties.

The third school was opened at Bridgewater, on the 9th day of September, 1840, and is permanently located at that place.

- 240. For the two last-named schools, there had been, from the beginning, very inadequate schoolroom accommodations. In the winter of 1845, a memorial, on behalf of certain friends of education in the city of Boston and its vicinity, was presented to the Legislature, offering the sum of five thousand dollars, to be obtained by private subscription, on condition that the Legislature would give an equal sum, for the purpose of erecting two Normal Schoolhouses,—one for the school at Westfield and one for that at Bridgewater. By resolves of March 20, 1845, the proposition of the memorialists was accepted and the grant made; and by the same resolves it was ordered, "that the schools, heretofore known as Normal Schools, shall be hereafter designated as State Normal Schools."
- 241. The school at West Newton is appropriated exclusively to females; those at Bridgewater and Westfield admit both sexes.
- 242. Among the standing regulations adopted by the Board, for the government of the State Normal Schools, are the following:—most of which were adopted in the beginning, and have been constantly in force,—only a few modifications, and those very slight ones, having since been introduced.

Admission. As a prerequisite to admission, candidates must

declare it to be their intention to qualify themselves to become school teachers. If they belong to the State, or have an intention and a reasonable expectation of keeping school in the State, tuition is gratuitous. Otherwise, a tuition-fee is charged, which is intended to be about the same as is usually charged at good academies in the same neighborhood. If pupils, after having completed a course of study at the State Normal Schools, immediately engage in school-keeping out of the State, or in a private school or an academy, they are considered as having waived the privilege growing out of their declared intention to keep a Common School in Massachusetts, and are held bound in honor to pay a tuition-fee for their instruction.

If males, pupils must have attained the age of seventeen years complete, and of sixteen, if females; and they must be free from any disease or infirmity, which would unfit them for the office of school teachers.

They must undergo an examination, and prove themselves to be well versed in orthography, reading, writing, English grammar, geography, and arithmetic.

They must furnish satisfactory evidence of good intellectual capacity and of high moral character and principles.

Examinations for admission take place at the commencement of each term, of which there are three in a year.

TERM OF STUDY. At West Newton and Bridgewater, the minimum of the term of study is one year, and this must be in consecutive terms of the schools. In regard to the school at Westfield, owing to the unwillingness of the pupils in that section of the State to remain at the school even for so short a time as one year, the rule requiring a year's residence has been from time to time suspended. It is found to be universally true, that those applicants, whose qualifications are best, are desirous to remain at the school longest.

Course or Study. The studies first to be attended to, in the State Normal Schools, are those which the law requires to be taught in the district schools, namely, orthography, reading, writing, English grammar, geography, and arithmetic. When these are mastered, those of a higher order are progressively taken. For those pupils who wish to remain at the school more than one year, and for all belonging to the schools, so far as their previous attainments will permit, the following course is arranged:—

- 1. Orthography, reading, grammar, composition, rhetoric, and logic.
 - 2. Writing, drawing.
- 3. Arithmetic, mental and written, algebra, geometry, book-keeping, navigation, surveying.
- 4. Geography, ancient and modern, with chronology, statistics, and general history.
 - 5. Human Physiology, and Hygiene, or the Laws of Health.
 - 6. Mental Philosophy.
 - 7. Music.
- 8. Constitution and History of Massachusetts and of the United States.
 - 9. Natural Philosophy and Astronomy.
 - 10. Natural History.
- 11. The Principles of piety and morality common to all sects of Christians.
- 12. THE SCIENCE AND ART OF TEACHING WITH REFERENCE TO ALL THE ABOVE-NAMED STUDIES.

Religious Exercises. A portion of the Scriptures shall be read daily in every State Normal School.

VISITERS. Each Normal School is under the immediate inspection of a Board of Visiters, who are in all cases to be members of the Board of Education, except that the Secretary of the Board may be appointed as one of the visiters of each school.

The Board appoints one Principal Instructor for each school, who is responsible for its government and instruction, subject to the rules of the Board, and the supervision of the visiters. The visiters of the respective schools appoint the assistant instructors thereof.

243. To each Normal School an Experimental or Model School is attached. This school is under the control of the Principal of the Normal School. The pupils of the Normal School assist in teaching it. Here, the knowledge which they

acquire in the science of teaching is practically applied. art is made to grow out of the science, instead of being empirical. The Principal of the Normal School inspects the Model School, more or less, daily. He observes the manner in which his own pupils exemplify, in practice, the principles he has taught them. Sometimes, all the pupils of the Normal School, together with the Principal, visit the Model School in a body, to observe the manner in which the teachers of the latter, for the time being, conduct the recitations or exercises. Then, returning to their own schoolroom, in company with the assistant teachers themselves, who have been the objects of inspection, each one is called upon to deliver his views, whether commendatory or otherwise, respecting the manner in which the work has been performed. At this amicable exposition of merits and defects, the Principal of the Normal School presides. After all others have presented their views, he delivers his own : and thus his pupils, at the threshold of their practice, have an opportunity to acquire confidence in a good course, of which they might otherwise entertain doubts, and to rectify errors which otherwise would fossilize into habit.

The salaries of the teachers of the State Normal Schoels are paid by the State.

244. An appropriation of seven thousand dollars a year, (by a Resolve which will expire in April, 1852,) is made for the support of the Normal Schools. Resolve, 1849, ch. 89.

TEACHERS' INSTITUTES.

245. Teachers' Institutes are assemblies of teachers, of one or of both sexes, for the purpose of being taught. In other words, a Teachers' Institute is a school composed of teachers, and of persons intending to become such, who assemble to spend a longer or a shorter time together, for the purpose of imprevement in the art of teaching. The duration of the meeting is not fixed. It is longer or shorter, according to the shility and zeal of the members. It is not known that any one has been held for a shorter period than one week. Some have continued six weeks. As an instrumentality adapted to the improvement of teachers at large, Institutes were first in-

troduced in the state of New York. They are now held in various states,—New York, Massachusetts, Maine, Connecticut, Rhode Island, New Hampshire, Vermont, Ohio, Michigan, Pennsylvania, and perhaps others.

246. Massachusetts was the first State to afford legislative encouragement to Teachers' Institutes. The sum of twenty-five hundred dollars a year is placed at the disposal of the Board of Education, to defray certain expenses incident to this class of meetings. St. 1846, ch. 99, \$3.

247. Whenever "reasonable assurance" is given to the Board, that a number of teachers of Common Schools, not less than fifty, shall desire to assemble for the purpose of forming a Teachers' Institute, and to remain in session for such period of time as the Board shall determine, then the Board, by a committee, or by their Secretary, or, in case of his inability, by such person or persons as they may delegate, are to appeint a time and place for a meeting, make suitable arrangements therefor, and give due notice thereof. St. 1846, ch. 99, \$ 1; 1848, ch. 10; 1849, ch. 62.

248. The Board, or their committee or appeintee, must engage teachers and lecturers for each Institute that may be called; provide rooms, fires, lights, attendance, and so forth; but for these purposes, they are not authorized to expend on any one Institute a greater sum than two hundred dollars. By a regulation of the Board, the personal expenses of the Secretary of the Board, incurred in calling and attending the Institutes, may be defrayed from said sum of two hundred dollars; but no extra allowance is made for his services. The personal expenses of the members for travel, board, and so forth, are to be defrayed by themselves.

249. The committee of the Board, its Secretary, or, in his absence, the person appointed by them, or him, stands in the same relation to the Institute in which a teacher stands to his school.

250. The instruction at the Institutes is designed to be of such a character as shall furnish a model for Common School exercises, although the former will naturally partake more of the oral method than the latter. Owing to the shortness of

the time during which the Institutes are usually held, they can do but little besides giving some practical skill,—some knowledge of the *art* of teaching. For a mastery of principles, or an indoctrination into the *science* of teaching, Normal Schools must be the main and the only unfailing reliance, in any system of Common Schools.

251. The evenings of the session are usually occupied by debates, or by lecturers, who treat of any of the important topics embraced in the vast range of Common School interests.

PENALTIES FOR DISTURBING SCHOOLS, FOR NOT PROVIDING, AND FOR WITHHOLDING, THE MEANS OF EDUCATION.

252. Every person who shall wilfully interrupt or disturb any school, or other assembly, met for a lawful purpose, within the place of such meeting or out of it, shall be punished by imprisonment in the county jail, not more than thirty days, or by fine not exceeding fifty dollars. St. 1849, ch. 59.

253. In addition to the penalties to which any town, school district, or school officer may be liable, at common law, for malfeasance or nonfeasance in the performance of official duty, it is expressly provided by statute, that if any town shall refuse or neglect to raise money for the support of schools, as required by law, such town shall forfeit a sum equal to twice the highest sum which had ever before been voted for the support of schools therein. Rev. St., ch. 23, § 60.

254. If any town shall refuse or neglect to choose a school committee to superintend its schools, or to choose a prudential committee for its several districts, when it is the duty of the town to choose such prudential committee, such town shall forfeit a sum not less than one hundred nor more than two hundred dollars, which shall be paid into the treasury of the county. One fourth of said sum shall be for the use of the county; the other three fourths shall be paid by the county treasurer to the school committee of the town on which the fine had been imposed; or, if no such committee exists, then to the selectmen of the town for the use of the schools therein. Ib.

255. Every such school committee or board of selectmen

must forthwith receive, from the treasurer of the county, any money so payable to them, and must apportion and appropriate the same to the support of the schools of such town, in the same manner as it should have been appropriated, if it had been regularly raised by the town for that purpose. Ib. § 61.

256. CHILDREN IN MANUFACTURING ESTABLISHMENTS. No child under the age of fifteen years shall be employed in any manufacturing establishment, unless such child shall have attended some public or private day school,—where instruction is given by a teacher qualified according to law to teach orthography, reading, writing, English grammar, geography, arithmetic, and good behavior,—at least one term of eleven weeks of the twelve months next preceding the time of such employment, and for the same period during any and every twelve months in which such child shall be so employed. St. 1836, ch. 245, § 1; 1849, ch. 220, § 1.

257. The above prohibition does not apply to any child who shall have removed into this Commonwealth from any other state or country, until such child shall have resided six months within this Commonwealth. 1849, ch. 220, § 1.

258. The owner, agent, or superintendent of any manufacturing establishment, who shall employ any child in such establishment contrary to the above provision, shall forfeit a sum not exceeding fifty dollars for each offence, to be recovered by indictment, to the use of Common Schools in the town where such establishment may be situated. St. 1836, ch. 245, § 2; St. 1842, ch. 60, § 2; 1849, ch. 220, § 3.

259. If any owner, agent, or superintendent of a manufacturing establishment, before employing any child under the age of fifteen years, shall obtain and preserve a certificate, signed by the instructor of the school where such child did attend, at least one term of eleven weeks of the twelve months next preceding the time of such employment, declaring that said child has received the instruction required by law, and if the truth of the certificate shall be sworn to by the instructor before some justice of the peace for the county where the instructor resides, and, upon the certificate, shall also be certified the fact of the administration of an oath or affirmation by said justice,

then the person otherwise liable to said penalty shall be exempted therefrom. St. 1838, ch. 107; 1849, ch. 220, \$\$ 1, 3.

260. It is the special duty of the school committees in the several towns and cities of the Commonwealth to prosecute the owners, agents, or superintendents of manufacturing establishments, for employing children under fifteen years of age, who have not received the instruction above described. St. 1842, ch. 60, § 1.

261. No child under the age of twelve years can be lawfully employed to labor, in any manufacturing establishment, more than ten hours in any one day. St. 1842, ch. 60, § 3.

262. The owner, agent, or superintendent of any manufacturing establishment, who shall knowingly employ any child, under the age of twelve years, more than ten hours in any one day, shall forfeit the sum of fifty dollars for each offence, to be recovered in any court competent to try the same, to the use of the person prosecuting. St. 1842, ch. 60, § 4.

263. Any child, unlawfully excluded from public school instruction in this Commonwealth, may recover damages therefor, in an action on the case, to be brought in the name of said child by his guardian or next friend, in any court of competent jurisdiction to try the same, against the city or town by which the public school instruction is supported. St. 1845, ch. 214. This act was passed in order to secure to all colored children equal privileges with the whites, in all our schools.

AIDS AND ENCOURAGEMENTS TOWARDS UNIVERSAL EDUCATION.

264. It is the duty of all resident ministers of the gospel, of the selectmen and the school committees, in the several towns and cities of the State, to exert their influence and use their best endeavors, that the youth of their towns or cities shall regularly attend the schools established for their instruction. Rev. St., ch. 23, § 8; ch. 2, § 6, art. 17.

265. All property belonging to Common School districts, the income of which is appropriated to the purposes of education, is exempt from taxation. St. 1843, ch. 85.

266. MASSACHUSETTS SCHOOL FUND. In the year 1834, it was enacted that from and after the first day of January then

next, all moneys in the treasury derived from the sale of lands in the state of Maine, and from the claim of the State on the government of the United States for military services, and not otherwise appropriated, together with fifty per cent. of all moneys thereafter to be received from the sale of lands in the state of Maine, should be appropriated to constitute a permanent fund for the aid and encouragement of Common Schools; provided, that said fund shall never exceed one million of dollars. St. 1834, ch. 169, § 1. Rev. St., ch. 11, § 13. St. 1844, ch. 6, § 1.

267. The investment of all moneys appropriated to the school fund is to be made by the treasurer of the Commonwealth, with the approbation of the Governor and Council. Rev. St., ch. 11, § 14.

268. When the lands are sold, notes are usually, if not always, taken. The usage and practice under the act have always been, to add the interest accruing on the notes to the principal. When the notes are paid, the moneys received are invested, and then become a part of the funded capital. It is the income of the funded capital only which is distributed among the towns.

269. The Massachusetts School Fund, therefore, consists of two parts. 1. "Notes for lands," the interest of which is added to the principal of the fund, until the notes are paid. 2. "The funded capital,"—that is, stocks, notes of banks, cash deposited and bearing interest, &c.,—the interest of which is annually distributed. The whole amount of the fund, on the first of June, 1849, was \$868,452 60. The amount of income which was apportioned to cities and towns, on the same day, (besides \$240 given to certain tribes of Indians,) was \$33,763 20. A part of the fund bears an interest of six per cent.; no part of it bears a less interest than five per cent.

270. All sums of money drawn from the treasury, by virtue of appropriations made for educational purposes, are a charge upon the moiety of the proceeds of the sales of the public lands now set apart for the purpose of constituting a "school fund;" and all payments made on account of such appropriations are to be deducted from the amount received into the

treasury from the moiety of the sales of the public lands, before such moiety shall be credited to the school fund. If the sum received on account of said moiety should not be sufficient to pay the sum drawn, on account of any appropriation for educational purposes, such draft must then be paid from the "school fund" already invested. St. 1846, ch. 219, § 2.

271. The income of the funded capital, to the first day of June, in each year, (excepting the sum of two hundred and forty dollars appropriated to the Indians, as hereafter mentioned,) is apportioned by the secretary and treasurer of the Commonwealth, and is payable by the treasurer, on the tenth day of July, to the treasurers of the several cities and towns for the use of the Common Schools therein, according to the number of persons in said cities and towns between the ages of 5 and 15 years, provided certain conditions have been complied with by said cities and towns. St. 1846, ch. 223, \\$5; 1849, ch. 117; 1840, ch. 7, \\$1; 1839, ch. 56, \\$3. Rev. St., ch. 23, \\$67. See ante, 269.

272. The conditions, whose performance entitles a city or town to a distributive share of the income of the fund, are the following:—

1st. It must have raised by taxation, upon the polls and estates therein, for the payment of the wages and board of teachers, and for fuel for the schools, a sum equal at least to one dollar and fifty cents for each person, between the ages of 5 and 15 years, belonging to said city or town on the first day of May. St. 1846, ch. 223, \$5; 1849, ch. 117, \$3.

273. 2d. It must have ascertained, through the agency of the school committee, as soon as practicable after the first day of May, and by their actual examination, or in such other way as they may direct, the number of persons belonging to said city or town, on said first day of May, between the ages of 5 and 15 years, and the said number must be certified by the oath of the committee. The committee must also certify under oath the amount of money which the town has raised by taxation, for the payment of the wages and board of the teachers, and for fuel for the schools. St. 1846, ch. 223, § 2. The certificates of the committee must be signed and sworn to by a

majority of the committee, with an exception previously mentioned. See ante, 208, and St. 1849, ch. 144.

274. 3d. It must, by its school committee, have answered all the inquiries and filled all the blanks contained in the Blank Form of Inquiries prepared by the Board of Education, and transmitted by its Secretary. St. 1846, ch. 223, § 3.

275. 4th. The school committee of said town or city must have made a detailed report of the condition of the several Public Schools within their jurisdiction, which report must contain such statements and suggestions, in relation to said schools, as the committees may deem necessary or proper in order to promote the interests thereof. This report must be read in open town meeting, at one of the annual meetings of the town, or, at the discretion of the committee, be printed for the use of the inhabitants of the town. The original report must be deposited in the office of the town clerk, and a certified copy of it be transmitted by the committee to the Secretary of the Commonwealth, on or before the last day of April. Ib. § 4.

Indians. Within the limits of Massachusetts there are a few small tribes or communities of Indians. According to an actual enumeration of them, made by commissioners, in 1848, their whole number, including all people of color connected with them, amounted to 847. See Report of F. W. Bird, Whiting Griswold, and Cyrus Weeks. House Document for 1849, No. 46.

276. That there may not be a child in the State destitute of the means of education, the Commonwealth annually approates the following sums for the support of Common Schools among these Indians, namely:—

For the Marshpee Indians, one hundred dollars. Rev. St., ch. 23, § 68.

For the Gay Head Indians, sixty dollars. St. 1838, ch. 154. For the Christiantown and Chappequiddick Indians, sixty dollars. Ib.

For the Herring Pond Indians, twenty dollars. Ib.

These sums are to be paid over on the first of January, annually. Rev. St., ch. 23, § 68. St. 1838, ch. 154.

An annual account of the appropriation of these moneys is to be rendered to the Governor and Council.

277. In addition to the above, the sum of twenty-five hundred dollars was reserved from the Surplus Revenue, and has been loaned by the treasurer of the Commonwealth, the income of which is distributed as follows, namely:—

To the Marshpee Indians, the income of one thousand dollars. St. 1837, ch. 85, § 7.

To the Christiantown and Chappequiddick Indians, the income of six hundred dollars. Ib.

To the Gay Head Indians, the income of six hundred dollars. Ib.

To the Herring Pond Indians, the income of three hundred dollars. Ib. All of said sums are to be paid over in the month of March, annually, and to be appropriated to the purposes of Common School education among said Indians. Ib.

278. American Institute of Instruction. This society was formed in the year 1830. It held its first meeting in the hall of the House of Representatives, in Boston, on the 19th day of August of the same year. At this meeting, eleven states were represented. A constitution was adopted, which declares that the object of the society shall be "the diffusion of useful knowledge in regard to education." Discussions were held and twelve lectures delivered. In 1831, the society was incorporated under the name of "The American Institute of Instruction." St. 1831, ch. 67. It has since held annual meetings, and has published nineteen volumes of lectures delivered before it. The twentieth volume is now in press.

279. To enable the society to publish its lectures, and otherwise to promote the object of its formation, the Legislature of Massachusetts, since the year 1835, has granted it an annuity of three hundred dollars. Res. 1835, March 14; 1840, March 23; 1845, ch. 112.

280. The Institute may justly be considered as the source of all the improvements in education, which have since been made in New England and the other Northern States; and its influence is slowly diffusing itself through the uncongenial regions of the South.

- 281. Massachuserrs Teachers' Association. The sum of one hundred and fifty dollars is to be paid annually, in the month of August, to the president or treasurer of the Massachusetts Teachers' Association, to be applied to the purposes of said association. Resolve, 1849, ch. 75.
- 282. County Associations of Teachers. Whenever any County Association of Teachers and others shall hold semi-annual meetings of not less than two days each, for the express purpose of promoting the interests of Common Schools, such associations are entitled to receive fifty dollars a year from the State. St. 1848, ch. 301, § 1.
- 283. For obtaining said sum of fifty dollars, the president and secretary of the association must certify under oath, to the Governor, that two such semi-annual meetings have been held. The Governor will then draw his warrant on the treasurer of the Commonwealth. Ib. § 2.
- 284. The Dear and Dumb. The State of Massachusetts makes an annual grant of eight thousand five hundred dollars to defray the expenses of instruction, board, washing, lodging, and stationery of all the indigent deaf and dumb persons, belonging to it, who are between the ages of 8 and 25 years. These beneficiaries of the State are educated at the American Asylum in Hartford, Connecticut. Res. Feb. 18, 1825, ch. 83; March 24, 1843; 1847, ch. 94.
- 285. To encourage and assist those parents, who have sufficient pecuniary ability to pay for the education of their children, at Hartford, the State will, in the first instance, become responsible to the asylum for all expenses of instruction, board, &c., and will accept the obligation of the parents to make reimbursement. Res. Feb. 18, 1825, ch. 83.
- 286. The beneficiaries of the State are entitled, under the above provisions, to remain at the institution at Hartford, for the period of six years. Res. Feb. 18, 1825; March 24, 1843.
- 287. The Blind. The Perkins Institution and Massachusetts Asylum for the Blind was opened in 1833. By virtue of the Resolves of the sixteenth and twenty-eighth of February, 1833, and others of a subsequent date, the institution has received not less than a hundred and twenty thousand dollars from the

treasury of the State; and yet no one doubts that it has saved the community much more than this sum, by turning those, who would otherwise have been dependents and burdens upon their friends or upon society, into intelligent, industrious, and useful citizens. All this, however, is nothing when compared with the sufferings it has relieved and the happiness it has bestowed.

288. By the Resolve of 1847, ch. 49, the sum of \$9000 is annually appropriated to the institution, during the pleasure of the Legislature. The condition attached to this grant is, that the institution shall receive, board, lodge, and educate forty indigent blind persons, belonging to the Commonwealth, if there shall be so many applicants. In point of fact, the institution has always received and educated all the indigent blind belonging to the State, who have brought themselves within the general rules for admission adopted by its government.

289. By the Resolve of 1849, ch. 77, the sum of \$5000 was given to the institution for the purpose of erecting, on the land of the institution, a suitable workshop for the employment of adult blind poor persons; on condition that the institution should add thereto the like sum of \$5000, and any further sum that might be found necessary to complete the building. This establishment is to be under the general superintendence of the trustees of the Blind Institution. It will furnish employment and the means of a comfortable subsistence to the adult blind poor.

290. IDIOTS. A sum, not exceeding twenty-five hundred dollars a year, is appropriated for three years for the purpose of testing the teachableness and improvability of idiots. Resolve, 1848, ch. 65. Under this Resolve, a school for idiots has been opened in the Blind Institution, at South Boston. The effects already produced upon the members of the school furnish the most gratifying auguries of its ultimate success.

291. PRISONERS IN THE STATE PRISON, IN JAILS, AND IN HOUSES OF CORRECTION. The county commissioners of the several counties in the Commonwealth are authorized, at their discretion, and at the expense of their respective counties, to provide moral and religious instruction for the prisoners confined in their jails and houses of correction. St. 1848, ch. 29.

292. The sum of one hundred dollars annually is appropriated, from the funds of the State Prison, to be expended by the warden, under the direction of the inspectors of the prison, for the increase, preservation, and care of the library of said prison. Res. 1847, ch. 16.

293. The warden and inspectors of the State Prison, the county commissioners of each county, the mayor and aldermen of the city of Boston, with the sheriffs of each county respectively, are authorized to furnish, at the expense of said counties, suitable instruction in reading and writing, for one hour each evening, (Sundays excepted,) to all such prisoners as may be benefited by said instruction, and are desirous to receive the same. St. 1848, ch. 324, § 3.

294. LYCEUMS, &c. Any twenty or more persons, in any county or town in the State, may associate together for the purpose of mutual improvement and the promotion of common education, and may become a corporation by any name they may choose to adopt. Rev. St., ch. 41, § 7. St. 1846, ch. 94, § 1. Such corporation may hold real and personal estate to any amount not exceeding twenty thousand dollars. St. 1846, ch. 94, § 2.

295. STATE REFORM SCHOOL. The State Reform School is located at Westborough, in the county of Worcester. It is about twelve miles distant from the city of Worcester, and two and a half from the Boston and Worcester Railroad. This school was established by the State, by the act of 1847, ch. 165. It was opened for the admission of members, November 1, 1848. The buildings afford accommodation for 300 boys, besides all necessary apartments for superintendent, teachers, and attendants. A farm of about 225 acres belongs to the establishment. The grants made by the State for the erection of buildings, and other objects connected with the institution, amount to \$115,000. Besides this, an individual, who concealed his person, and showed only his bountiful hand, gave \$22,500 for the school.*

296. The object of the school is declared to be, "for the in-

^{*}Since ascertained to be the Honorable Theodore Lyman, who died July 17, 1849.

struction, employment, and reformation of juvenile offenders." The government is vested in a board of seven trustees, to be appointed and commissioned by the Governor, by and with the advice and consent of the Council. St. 1847, ch. 165, § 1.

Two trustees are to be appointed and commissioned annually; and, for this purpose, the places of the two senior members, as they stand arranged in their commission, are to be annually vacated. The actual expenses of the trustees are to be refunded to them. No trustee receives any compensation for his services. Ib. § 14.

297. The trustees of the school, for the time being, are a corporation for the purpose of taking and holding, to themselves and their successors, in trust for the Commonwealth, any grant or devise of lands, and any donation or bequest of money, made for the use of the institution, and for the purpose of preserving and investing the proceeds of any such grant, devise, donation, or bequest, in notes, bonds, or other securities. St. 1848, ch. 305, § 1.

298. The trustees have charge of the general interests of the institution; they appoint its officers, and have full visitatorial powers. St. 1847, ch. 165, § 2.

299. Whenever any boy, under the age of sixteen years, shall be convicted of any offence known to the laws of the Commonwealth, and punishable by imprisonment, other than such as may be punished by imprisonment for life, the court or justice, before whom such conviction shall be had, may, at their discretion, sentence such boy to the State Reform School, or to such punishment as is now provided by law for the same offence. If the sentence shall be to the school, then it shall be in the alternative, to the State Reform School, or to such punishment as would have been awarded, without this act. Ib. § 4.

300. Any boy, convicted and sent to the school, may be there kept, disciplined, instructed, employed, and governed until he shall be either reformed or discharged; or he may be bound out by the trustees; or, if adjudged by them to be incorrigible, or an unfit subject for the school, he may be remanded to prison under the sentence of the court. Ib. §§ 5, 6.

301. No commitment of any boy can be for a longer term

than for his minority, nor for a shorter term than one year. Boys, however, whom the trustees adjudge to be reformed, may be discharged at any time. Whenever any boy is discharged, as reformed, or by the expiration of his term, or as having arrived at the age of twenty-one, such discharge is a full and complete release from all penalties and disabilities, created by the sentence. Ib. § 7.

302. The trustees may bind out the boys, as apprentices or servants. When any boy is so bound, all the parties to the indentures come within the provisions of the eightieth chapter of the Revised Statutes, "Of Masters, Apprentices, and Servants." Ib. § 8.

303. The trustees are to cause the boys under their charge to be instructed in piety and morality, and in such branches of useful knowledge as shall be adapted to their age and capacity. The boys are also to be instructed in some regular course of labor, either mechanical, manufacturing, agricultural, or horticultural, or a combination of them, as shall be best suited to their age and strength, disposition and capacity; or in any such other arts and trades, as may seem to the trustees best adapted to secure the reformation, amendment, and future benefit of the boys. In binding them out, the trustees must have scrupulous regard to the religious and moral character of those to whom they are bound, to the end that they may secure to the boys the benefit of a good example and wholesome instruction, and the sure means of improvement in virtue and knowledge, and thus the opportunity of becoming intelligent, moral, useful, and happy citizens of this Commonwealth.

304. The superintendent, together with such subordinate officers as the trustees may appoint, are to have the immediate charge and custody of the boys. The superintendent must be a constant resident at the institution, and must discipline, govern, instruct, and employ, and use his best endeavors to reform the inmates, in such a manner, as, while preserving their health, will secure the formation, as far as possible, of moral, religious, and industrious habits, and regular, thorough progress and improvement in their studies, trades, and various employments. Ib. § 10.

305. The superintendent must keep a register, containing the name and age of each boy, and the circumstances connected with his early history; and he is also to add such facts as may come to his knowledge relating to the subsequent history of each boy, while at the institution, and after he shall have left it. Ib. § 11.

306. One or more of the trustees must visit the school once in every two weeks, for the examination of the boys in the schoolroom and workshop. Once in every three months, the school, in all its departments, is to be thoroughly examined by a majority of the board, and a report made. Annually, in December, an abstract of the quarterly reports is to be prepared, which, together with a full report by the superintendent, is to be laid before the Governor and Council, for the information of the Legislature. Ib. § 15.

For other information respecting the management of the farm, the pecuniary responsibility of certain officers, &c. &c., see the statute itself, 1847, ch. 165.

307. International Literary and Scientific Exchanges. By a standing Resolve, the sum of three hundred dollars is appropriated annually to promote the system of international literary and scientific exchanges, introduced by M. Vattemare. Res. 1849, ch. 115. See also Resolves of 1845, ch. 51, and of 1847, ch. 41.

PROVISION FOR ANSWERING THE REQUESTS OF OTHER STATES AND FOREIGN COUNTRIES.

308. The constitution of Massachusetts, after having declared the obvious truths, that the encouragement of arts and sciences and all good literature tends to the honor of GOD, the advantage of the Christian religion, and the benefit of the State, proceeds to recognize and to act upon the principles of a wise and broad philanthropy, by superadding, that it tends also to the benefit of "the other United States of America." Ch. 5, sec. 1, art. 1.

309. In pursuance of this noble and beneficent sentiment, the Legislature, by a standing provision, has *instructed* the Secretary of the Commonwealth, under the direction of the

Governor, to obtain and forward, at the public expense, books and other documents containing information respecting the literary, charitable, and other institutions of this Commonwealth, as applications for the same are received, from time to time, from the authorities of other states or of foreign countries. Res. March 20, 1845, ch. 101.

I have now completed, as well as I have been able, the proposed account of our laws and decisions on the subject of Public Instruction. The recital of this provision for sending abroad, to other states and foreign countries, gratuitous information respecting our education and our charities, brings the work I had undertaken to an appropriate close. It is the topmost spire of light shooting its beams high up and afar off, from the Pharos of our educational and charitable institutions, for the enlightening of mankind;—at once illuminating the earth and pointing to heaven.

Massachusetts is parental in her government. More and more, as year after year rolls by, she seeks to substitute prevention for remedy, and rewards for penalties. She strives to make industry the antidote to poverty, and to counterwork the progress of vice and crime by the diffusion of knowledge and the culture of virtuous principles. She seeks not only to mitigate those great physical and mental calamities of which mankind are the sad inheritors, but also to avert those infinitely greater moral calamities which form the disastrous heritage of depraved passions. Hence it has long been her policy to endow or to aid asylums for the cure of disease. She succors and maintains all the poor within her borders, whatever may have been the land of their nativity. She founds and supports hospitals for restoring reason to the insane; and even for those violators of the law whom she is obliged to sequestrate from society, she provides daily instruction and the ministrations of To those who, in the order the gospel at the public charge. of nature and providence, have been bereft of the noble faculties of hearing and of speech, she toaches a new language, and opens their imprisoned minds and hearts to conversation with men and to communion with God; and it hardly transcends the literal truth to say, that she gives sight to the blind. remnants of those aboriginal tribes who, for so many ages, roamed over this land, without cultivating its soil or elevating themselves in the scale of being, her annual bounty provides good schools; and when the equal, natural and constitutional rights of the outcast children of Africa were thought to be invaded, she armed her courts of judicature with power to punish the aggressors. The public highway is not more open and free for every man in the community, than is the public schoolhouse for every child; and each parent feels that a free education is as secure a part of the birthright of his offspring, as Heaven's bounties of light and air. The State not only commands that the means of education shall be provided for all, but she denounces penalties against all individuals, and all towns and cities, however populous or powerful they may be, that shall presume to stand between her bounty and its recipients. In her righteous code, the interception of knowledge is a crime; and if parents are unable to supply their children with books, she becomes a parent and supplies them.

The policy of the State promotes not only secular but religious instruction; yet in such a way, as leaves to every individual the right of private judgment and the sacred freedom of conscience.

Public sentiment exceeds and excels the law. Annually, vast sums are given for eleemosynary and charitable purposes;—to promote the cause of temperance, to send the gospel to the heathen, and to diffuse the doctrines of peace, which are the doctrines of the Prince of Peace.

For public, free education alone, including the direct outlay of money, and the interest on capital invested, Massachusetts expends, annually, more than a million of dollars. To support religious institutions for the worship of God and the salvation of men, she annually expends more than another million; and what she gives away, in the various forms of charity, far exceeds a third sum of equal magnitude. She explores the world for new objects of beneficence; and so deep and common is the feeling which expects and prompts all this, that she is gradually changing and ennobling the definition of a cardinal word

in the language of morals,—doing what no king or court with all their authority, nor royal academy with all its sages and literary men, can do,—she is changing the meaning of *Charity* into *Duty*.

For the support of the poor, nine tenths of whose cost originate with foreigners or come from one prolific vice, whose last convulsive energies she is now struggling to subdue, she annually pays more than three hundred thousand dollars; for the support and improvement of public highways, she pays a much larger sum; and within the last dozen or fourteen years, she has invested a capital in railroads, within and without the State, of nearly or quite sixty millions of dollars.

Whence come her means to give, with each returning year, more than a million of dollars to public education; more than another million to religion; and more than a third to ameliorate and succor the afflicted and the ignorant at home, and to bless, in distant lands, those who sit in the region and shadow of death? How does she support her poor, maintain her public ways, and contribute such vast sums for purposes of internal improvement, besides maintaining her immense commercial transactions with every zone in the world?

Has she a vast domain? Her whole territory would not make a court-yard of respectable dimensions to stand in front of many of the states and territories belonging to the Union.

Does she draw revenues from conquered provinces or subjugated realms? She conquers nothing, she subdues nothing, save the great elemental forces of nature, which God gives freely, whenever and wherever they are asked for in the language of genius and science; and in regard to which no profusion or prodigality to one can diminish the bounty always ready for others.

Does she live by the toil of a race of serfs and vassals whom she holds in personal and hereditary bondage,—by one comprehensive and sovereign act of violence seizing upon both body and soul at once, and superseding the thousand acts of plunder which make up the life of a common robber? Every man who treads her sacred soil is free; all are free alike; and within her borders, for any purpose connected with human slavery, iron will not be welded into a fetter.

Has she rich mines of the precious metals? In all her coffers, there is not a drachm of silver or of gold which has not been obtained by the sweat of her brow or the vigor of her brain.

Has she magazines of mineral wealth imbedded in the earth, or are her soil and climate so spontaneously exuberant that she reaps luxuriant harvests from uncultivated fields? Alas! the orator has barbed his satire, by declaring her only natural productions to be granite and ice!

Whence, then, I again ask, comes her wealth?—I do not mean the gorgeous wealth which is displayed in the voluptuous and too often enervating residences of the affluent, but that golden mean of property,-such as Agur asked for in his perfect prayer,—which carries blessings in its train to thousands of householders; which spreads solid comfort and competence through the dwellings of the land; which furnishes the means of instruction, of social pleasures and refinement, to the citizens at large; which saves from the cruel sufferings and the more cruel temptations of penury. The families, scattered over her hills and along her valleys, have not merely a shelter from the inclemencies of the seasons, but the sanctuary of a home. Not only food, but books, are spread upon their tables. commonest houses have the means of hospitality; they have appliances for sickness, and resources laid up against accident and the infirmities of age. Whether in her rural districts or her populous towns, a wandering, native-born beggar is a prodigy, and the twelve millions of dollars deposited in her Savings' Institutions do not more loudly proclaim the frugality and providence of the past, than they foretell the competence and enjoyments of the future.

One copious, exhaustless fountain supplies all this abundance. It is Education,—the intellectual, moral, and religious education of the people. Having no other mines to work, Massachusetts has mined into the human intellect, and, from its limitless resources, she has won more sustaining and enduring prosperity and happiness than if she had been founded on a stratification of silver and gold, reaching deeper down than geology has yet penetrated. From her high religious convictions, she has

learned that great lesson,—to set a value upon time. Regarding the faculties as the gift of God, she has felt bound both to use and to improve them. Mingling skill and intelligence with the daily occupations of life, she has made labor honorable; and, as a necessary consequence, idleness is disgraceful. Knowledge has been the ambition of her sons, and she has reverenced and venerated the purity and chastity of her matrons and her At the hearth-stone, at the family table, and at the family altar,—on all those occasions where the structure of the youthful character is builded up, these sentiments of love for knowledge and of reverence for maidenly virtue have been builded in; and there they stand, so wrought and mingled with the fibres of being, that none but God can tell which is nature and which is education; which we owe primarily to the grace of Heaven, and which to the cooperating wisdom of the insti-Verily, verily, not as we ought, have we tutions of men. obeyed the laws of Jehovah, or imitated the divine example of the Savior; and yet, for such imperfect obedience and distant imitation as we have rendered, God has showered down manna from the heavens, and opened a rock whence flow living waters to gladden every thirsty place. He who studies the present or the historic character of Massachusetts will see,—and he who studies it most profoundly will see most clearly,-that whatever of abundance, of intelligence, or of integrity, whatever of character at home or of renown abroad she may possess, all has been evolved from the enlightened, and at least partially Christianized mind, not of a few, but of the great masses They are not the result of outward riches or of her people. art brought around it, or laminated over it, but of an awakened inward force, working energetically outwards, and fashioning the most intractable circumstances to the dominion of its own desires and resolves; and this force has been awakened and its unspent energies replenished, more than from all things else, by her Common Schools.

Γ

When we witness the mighty achievements of art,—the locomotive taking up its burden of a hundred tons, and transporting it for hundreds of miles, between the rising and the setting sun; the steamboat cleaving its rapid way, triumphant

over wind and tide; the power-loom, yielding products of greater richness and abundance, in a single day, than all the inhabitants of Tyre could have manufactured in years; the printing-press, which could have replaced the Alexandrian library within a week after it was burnt; the lightning, not only domesticated in the laboratories of the useful arts, but employed as a messenger between distant cities; and galleries of beautiful paintings, quickened into life by the sunbeams; -when we see all these marvels of power and of celerity, we are prone to conclude that it is to them we are indebted for the increase of our wealth and for the progress of our society. But were there any statistics to show the aggregate value of all the thrifty and gainful habits of the people at large;—the greater productiveness of the educated than of the brutified laborer; the increased power of the intelligent hand and the broad survey and deep intuition of the intelligent eye; -could we see a leger account of the profits which come from forethought, order, and system, as they preside over all our farms, in all our workshops, and emphatically in all the labors of our households,—we should then know how rapidly their gathered units swell into millions upon millions. The skill that strikes the nail's head, instead of the finger's ends; the care that mends a fence and saves a cornfield, that drives a horseshoe nail and secures both rider and horse, that extinguishes a light and saves a house; the prudence that cuts the coat according to the cloth, that lays by something for a rainy day, and that postpones marriage until reasonably sure of a livelihood; the forethought that sees the end from the beginning, and reaches it by the direct route of an hour instead of the circuitous gropings of a day; the exact remembrance impressed upon childhood to do the errand as it was bidden; and, more than all, the economy of virtue over vice; of restrained over pampered desires;—these things are not set down in the works on Political Economy; but they have far more to do with the Wealth of Nations than any laws which aim to regulate the balance of trade, or any speculations on capital and labor, or any of the great achievements of art. That vast variety of ways in which an intelligent people surpass a stupid one, and an exemplary people an immoral one, has infinitely more to do with the well-being of a nation, than soil, or climate, or even than government itself, excepting so far as government may prove to be the patron of intelligence and virtue.

From her earliest colonial history, the policy of Massachusetts has been to develop the minds of all her people, and to imbue them with the principles of duty. To do this work most effectually, she has begun it with the young. If she would continue to mount higher and higher towards the summit of prosperity, she must continue the means by which her present elevation has been gained. In doing this, she will not only exercise the noblest prerogative of government, but will coöperate with the Almighty in one of his sublimest works.

The Greek rhetorician Longinus quotes from the Mosaic account of the creation what he calls the sublimest passage ever uttered: "God said, 'Let there be light,' and there was light." From the centre of black immensity effulgence burst forth. Above, beneath, on every side, its radiance streamed out, silent. yet making each spot in the vast concave brighter than the line which the lightning pencils upon the midnight cloud. ness fled, as the swift beams spread onward and outward, in an unending circumfusion of splendor. Onward and outward, still they move to this day, glorifying, through wider and wider regions of space, the infinite Author from whose power and beneficence they sprang. But not only in the beginning when God created the heavens and the earth, did he say "Let there be light." Whenever a human soul is born into the world, its Creator stands over it, and again pronounces the same sublime words, "Let there be light."

Magnificent, indeed, was the material creation, when, suddenly blazing forth in mid space, the new-born sun dispelled the darkness of the ancient night. But infinitely more magnificent is it, when the human soul rays forth its subtler and swifter beams;—when the light of the senses irradiates all outward things, revealing the beauty of their colors and the exquisite symmetry of their proportions and forms; when the light of reason penetrates to their invisible properties and laws, and displays all those hidden relations that make up all the

sciences; when the light of conscience illumines the moral world, separating truth from error, and virtue from vice. light of the newly-kindled sun, indeed, was glorious. It struck upon all the planets, and waked into existence their myriad capacities of life and joy. As it rebounded from them, and showed their vast orbs all wheeling, circle beyond circle, in their stupendous courses, the sons of God shouted for joy. That light sped onward, beyond Sirius, beyond the Pole-star, beyond Orion and the Pleiades, and is still speeding onward into the abysses of space. But the light of the human soul flies swifter than the light of the sun, and outshines its merid-It can embrace not only the sun of our system, but all suns and galaxies of suns; ay! the soul is capable of knowing and of enjoying Him who created the suns themselves; and when these starry lustres that now glorify the firmament shall wax dim, and fade away like a wasted taper, the light of the soul shall still remain; nor time, nor cloud, nor any power but its own perversity, shall ever quench its brightness. Again I would say, that whenever a human soul is born into the world, God stands over it, and pronounces the same sublime fiat, "Let there be light;" and may the time soon come when all human governments shall cooperate with the divine government in carrying this benediction and baptism into fulfilment.

LAWS OF MASSACHUSETTS

ON THE SUBJECT OF

PUBLIC INSTRUCTION:

CHRONOLOGICALLY ARRANGED.

MASSACHUSETTS DECLARATION OF RIGHTS, ART. II.

"It is the right, as well as the duty, of all men in society, publicly, and at stated seasons, to worship the Supreme Being, the great Creator and Preserver of the universe. And no subject shall be hurt, molested, or restrained, in his person, liberty, or estate, for worshipping GOD in the manner and season most agreeable to the dictates of his own conscience; or for his religious professions or sentiments, provided he doth not disturb the public peace, or obstruct others in their religious worship."

AMENDMENTS TO THE CONSTITUTION OF MASSACHUSETTS, ART. XI.

"All religious sects and denominations, demeaning themselves peaceably and as good citizens of the Commonwealth, shall be equally under the protection of the law; and no subordination of any one sect or denomination to another shall ever be established by law."

CONSTITUTION OF THE UNITED STATES, AMENDMENTS, ART. I.

"Congress shall make no law respecting an establishment of religion or prohibiting the free exercise thereof."

CHAPTER 169.

AN ACT TO ESTABLISH THE MASSACHUSETTS SCHOOL FUND.

SECTION
1. Moneys derived from the sale of lands in the state of Maine to be appropriated to the encouragement of Common Schools.

SECTION
2. Inv
3. Inc

Investment of moneys.
 Income only to be appropriated.

SECT. 1. Be it enacted by the Senate and House of Representatives, in General Court assembled, and by the authority of the same, That, from and after the first day of January next, all moneys in the treasury, derived from the sale of lands in the state of Maine, and from the claim of the State on the government of the United States for military services, and not otherwise appropriated, together with fifty per centum of all:

moneys thereafter to be received from the sale of lands in Maine, shall be appropriated to constitute a permanent fund for the aid and encouragement of Common Schools: *provided*, that said fund shall never exceed one million of dollars.

Sect. 2. Be it further enacted, That the investment of the moneys hereby appropriated shall be made by the treasurer and receiver general, with the approbation of the Governor and Council first obtained.

Sect. 3. Be it further enacted, That the income only of said fund shall be appropriated to the aid and encouragement of Common Schools, and that a just and equal distribution thereof shall be made to the city of Boston and the several towns and districts in the Commonwealth, in such manner as the Legislature shall hereafter appoint: provided, that there never shall be paid to any city, town or district a greater sum than is raised therein respectively for the support of Common Schools. [March 31, 1834.]

REV. STAT.—CHAP. 11.

MONEY RECEIVED OF THE UNITED STATES FOR MILITIA SERVICES.

SECTION
13. Proceeds of Maine lands and militia claim appropriated to school fund.

SECTION
14. Investment of school fund.

Sect. 13. All moneys and stocks in the treasury, on the first day of January in the year one thousand eight hundred and thirty-five, which shall have been derived from sales of the Commonwealth's lands in the state of Maine, and from the claim of the Commonwealth on the government of the United States for military services, and which shall not be otherwise appropriated, together with one half of the moneys thereafter received from the sale of lands in Maine, shall constitute a permanent fund, to be called the Massachusetts School Fund, for the encouragement of Common Schools, according to the provisions of the twenty-fourth chapter; provided, that said fund shall never exceed one million of dollars.

SECT. 14. The investment of all moneys, appropriated to the said school fund, shall be made by the treasurer of the Commonwealth, with the approbation of the Governor and Council.

REV. STAT.—CHAP. 15.

SECT. 12. Towns shall have power, at any legal meeting, to grant and vote such sums of money as they shall judge necessary for the following [among many other] purposes, that is to say:—For the support of town schools. [See also, Rev. St., ch. 23, § 9.]

REV. STAT.—CHAP. 23.

OF PUBLIC INSTRUCTION.

SECTION

- OF THE PUBLIC SCHOOLS. 1. What schools shall be provided by
- towns of 50 families. .. 100
- " " 3. 150 " 500
- Additional school in towns of 500 families; -in towns of 4000 inhabitants.
- 6. Towns of less than 500 families, authorized to maintain school, &c.
- 7. Duty of instructors in colleges, &c.
- ministers and town officers. 9. Towns may raise money for schools.
- 10. School committee to be chosen annually.
- 11. Duty of school committee, where school is kept for benefit of all the inhabitants.
- 12. School committees, additional members of, in towns of more than 4000 inhabitants.
- 13. to examine as to qualifications of instructors.
- 14. Instructors, not to be paid unless the
- committee certify, &c.

 15. Committee, to decide on admission of scholars into schools kept for the whole town.
- to visit all the district 16. schools.
- 17. Authority of committee as to school books.
- 18. Scholars to be supplied by their parents, &c., with the books prescribed.
- 19. Books may be provided by school committee.
- when to be furnished to scholars at expense of the town.
- 21. Expense of books so supplied, to be
- taxed to parents, &c.

 22. If parents, &c., are unable to pay, such tax for books may be wholly or partially omitted.
- 23. Books not to be bought, which favor any particular sect of Christians. SCHOOL DISTRICTS.
- 24. School districts, formation of in each town.
- 25. Prudential committee in each district. 26. may be chosen by the districts.
- 27. Clerk shall be chosen and sworn, who shall keep records, &c.
- 28. Districts may raise money for the erection of houses and other purposes-may fix the site of schoolhouses.
- 29. Clerk liable only for want of integrity; district for illegality in assessing taxes.
- 30. Selectmen, to determine the places for schoolhousés, in case, &c.
- 31. If prudential committee is not chosen, town committee shall perform his duties. 32. Towns may provide schoolhouses, &c.,
- at common expense. 33. Where personal and real estate may be taxed.
- 34. Property in manufacturing corporations, where taxed.

SECTION

- 35. Non-resident's estate, where taxed.
- 36. All lands of any non-resident, to be taxed in one district.
- 37. School taxes assessed in same manner as town taxes
- 38. Assessors, to issue warrants to collect-
- 39. Money raised, to be at the disposal of committees. 40. Collectors, to have same power as in
- case of town taxes. 41. Treasurers, to have like powers, as in
- case of town taxes.
- 42. Assessors, &c., to have same compensation as in case of town taxes.
- 43. Assessors may abate, as in town taxes.
 44. If inhabitants of district refuse to raise money, the town may order it
- 45. If districts neglect to establish schools, town committee may do it.
- Selectmen or prudential committee may issue warrants for district meetings.
- 47. Manner of warning meetings.
- 48. The districts may direct the mode of calling meetings. CONTIGUOUS SCHOOL DISTRICTS IN AD-
 - JOINING TOWNS. 49. Contiguous districts, of adjoining towns, may unite themselves into one.
 - No such union to be formed without consent of the districts and towns.
 - 51. United districts may be again separated. 52. First and other meetings of united dis-
 - tricts, how called.
 - 53. Prudential committee to be chosen.
 - 54. Moneys raised, to be in proportion, &c. 55. Moneys to be assessed by assessors of respective towns.
 - 56. School committees of adjoining towns,
 - to officiate alternately, &c. GENERAL PROVISIONS.
 - 57. School districts, to be corporations for certain purposes.
 - 58. Same subject.
 - 59. Provisions of this chapter not to affect funds, &c., of corporations for support-
 - ing schools.

 60. Forfeiture, if towns neglect to raise money for schools; and how appropriated.
- 61. School committee, &c., to receive and appropriate sums forfeited. SCHOOL RETURNS.
- 62. School committees, to make returns to the Secretary.
- 63. Returns respecting the school districts.
- 64. Returns respecting all the schools of a
- Secretary, to furnish towns with blank forms of returns.
- DISTRIBUTION OF THE SCHOOL FUND. 66. No allowance of school fund to towns neglecting to make returns, or to raise a sum of money equal, &c.
- 67. Manner of apportioning school fund among towns.
- 68. Allowance to the Marshpee Indians.

SECTION
REGULATIONS IN FURTHERANCE OF THE
DISCIPLINE OF COLLEGES.

69. Innholders, &c., not to give credit to under graduates, except, &c.

SECTION

70. Licenses not to be granted to persons violating, &c.

71. Penalty for giving such credit.

OF THE PUBLIC SCHOOLS.

Sect. 1. In every town containing fifty families, [since extended to all towns, however few the population. St. 1839, ch. 56, \$ 1,] or householders, there shall be kept in each year, at the charge of the town, by a teacher or teachers of competent ability and good morals, one school for the instruction of children in orthography, reading, writing, English grammar, geography, arithmetic, and good behavior, for the term of six months, or two or more such schools, for terms of time, that shall together be equivalent to six months.

Sect. 2. In every town, containing one hundred families or householders, there shall be kept in each year one such school, for the term of twelve months, or two or more such schools, for terms of time, that shall together be equivalent to twelve months.

SECT. 3. In every town, containing one hundred and fifty families or householders, there shall be kept in each year two such schools, for nine months each, or three or more such schools, for terms of time, that shall together be equivalent to eighteen months.

Sect. 4. In every town, containing five hundred families or householders, there shall be kept in each year two such schools for twelve months each, or three or more such schools, for terms of time, that shall together be equivalent to twenty-four months.

Every town, containing five hundred families or SECT. 5. householders, shall, besides the schools prescribed in the preceding section, maintain a school, to be kept by a master of competent ability and good morals, who shall, in addition to the branches of learning before mentioned, give instruction in the history of the United States, book-keeping, surveying, geometry, and algebra; and such last mentioned school shall be kept for the benefit of all the inhabitants of the town, ten months at least, exclusive of vacations, in each year, and at such convenient place, or alternately at such places in the town, as the said inhabitants at their annual meeting shall determine; and, in every town, containing four thousand inhabitants, the said master shall, in addition to all the branches of instruction, before required in this chapter, be competent to instruct in the Latin and Greek languages, and general history, rhetoric, and logic. This section modified by St. 1840, ch. Modification repealed by St. 1848, ch. 283.]

SECT. 6. Any town, containing less than five hundred families or householders, may establish and maintain such a school, as is first mentioned in the preceding section, for such term of time, in any year, or in each year, as they shall deem ex-

pedient.

Sect. 7. It shall be the duty of the president, professors, and tutors of the university at Cambridge, and of the several colleges, and of all preceptors and teachers of academies and all other instructors of youth, to exert their best endeavors, to impress on the minds of children and youth, committed to their care and instruction, the principles of piety, justice, and a sacred regard to truth, love to their country, humanity and universal benevolence, sobriety, industry, and frugality, chastity, moderation, and temperance, and those other virtues, which are the ornament of human society, and the basis upon which a republican constitution is founded; and it shall be the duty of such instructors to endeavor to lead their pupils, as their ages and capacities will admit, into a clear understanding of the tendency of the above-mentioned virtues to preserve and perfect a republican constitution, and secure the blessings of liberty, as well as to promote their future happiness, and also to point out to them the evil tendency of the opposite vices.

Sect. 8. It shall be the duty of the resident ministers of the gospel, the selectmen, and the school committees, in the several towns, to exert their influence, and use their best endeavors, that the youth of their towns shall regularly attend

the schools established for their instruction.

SECT. 9. The several towns are authorized and directed, at their annual meetings, or at any regular meeting called for the purpose, to raise such sums of money, for the support of the schools aforesaid, as they shall judge necessary; which sums shall be assessed and collected in like manner as other town taxes. [See Rev. St., ch. 15, § 12.]

SECT. 10. The inhabitants of every town shall, at their annual meeting, choose, by written ballots, a school committee, consisting of three, five, or seven persons, who shall have the general charge and superintendence of all the Public Schools in such town. [As to the expiration of the committee's office, see

St. 1846, ch. 223, § 1.]

SECT. 11. In any town, containing five hundred families, and in which a school shall be kept for the benefit of all the inhabitants, as before provided in this chapter, the school committee, chosen under the preceding section, shall perform all the like duties, in relation to such school, the house where it shall be kept, and the supply of all things necessary therefor, which the prudential committee of a school district may perform in such district.

SECT. 12. Any town, containing more than four thousand inhabitants, may choose an additional number, not exceeding six, on such committee.

SECT. 13. The school committee shall require full and satisfactory evidence of the good moral character of all instructors, who may be employed in the Public Schools in their town, and shall ascertain, by personal examination, their literary qualifications and capacity for the government of schools.

SECT. 14. Every instructor of a town or district school shall obtain, of the school committee of such town, a certificate in duplicate of his qualifications, before he opens such school, one of which shall be filed with the town treasurer, before any payment is made to such instructor on account of his services.

Sect. 15. The school committee shall determine the number and qualifications of the scholars, to be admitted into the school, kept for the use of the whole town as aforesaid, and visit such school, at least quarter yearly, for the purpose of making a careful examination thereof, and of ascertaining that the scholars are properly supplied with books; and they shall, at such examination, inquire into the regulation and discipline of the school, and the habits and proficiency of the scholars therein.

SECT. 16. The school committee, or some one or more of them, shall, for the purposes aforesaid, visit each of the district schools in their town, on some day during the first or second week after the opening of such schools, respectively, and also on some day during the two weeks preceding the closing of the same; and shall also, for the same purposes, visit all the schools kept by the town, once a month, without giving previous notice thereof to the instructors.

Sect. 17. The school committee of each town shall direct what books shall be used in the several schools kept by the town; and may direct what books shall be used in the respective classes.

SECT. 18. The scholars at the town schools shall be supplied by their parents, masters, or guardians, with the books prescribed for their classes.

SECT. 19. The school committee of each town may procure, at the expense of the town, or otherwise, a sufficient supply of such class books, for all the schools aforesaid, and shall give notice of the place, where such books may be obtained; and the books shall be supplied to the scholars, at such prices, as merely to reimburse the expense of the same.

SECT. 20. In case any scholar shall not be furnished by his parent, master, or guardian, with the requisite books, he shall

be supplied therewith by the school committee, at the expense of the town.

Sect. 21. The school committee shall give notice, in writing, to the assessors of the town, of the names of the scholars so supplied by them with books, and of the books so furnished, the prices thereof, and the names of the parents, masters, or guardians, who ought to have supplied the same; and said assessors shall add the price of the books so supplied, to the next annual tax of such parents, masters, or guardians; and the amount so added shall be levied, collected, and paid into the town treasury, in the same manner as the town taxes.

SECT. 22. In case the assessors shall be of opinion, that any such parent, master, or guardian, is unable to pay the whole expense of the books so supplied on his account, they shall omit to add the price of such books, or shall add only a part thereof, to the annual tax of such parent, master, or guardian,

according to their opinion of his ability to pay.

SECT. 23. The school committee shall never direct to be purchased or used, in any of the town schools, any school books which are calculated to favor the tenets of any particular sect of Christians.

SCHOOL DISTRICTS.

SECT. 24. The inhabitants of every town may, at any town meeting to be called for that purpose, divide their town into school districts, and determine the limits of such districts, [this power of towns limited in a certain case. St. 1849, ch. 206,] or they may, if they think it expedient, carry into effect the provisions of this chapter, without forming such districts.

Sect. 25. Every town, which is or may be divided into school districts, shall, at their annual meeting, in addition to the school committee for the town, choose one person, [or three, in a certain class of cases. St. 1839, ch. 137,] resident in each school district, to be a committee for that district, and to be called the prudential committee; who shall keep the schoolhouse of such district in good order, at the expense of the district; and, in case there be no schoolhouse, provide a suitable place for the school of the district, at the expense thereof; provide fuel, and all things necessary for the comfort of the scholars therein; select and contract with a schoolmaster for the district; [if the town shall expressly so vote. St. 1838, ch. 105, § 2,] and give such information and assistance to the school committee of the town, as may be necessary to aid them in the discharge of the duties required of them.

SECT. 26. In any town, which shall so determine, the said prudential committee may be chosen by the inhabitants of the several school districts, to which they respectively belong, in such manner as the district may direct.

SECT. 27. The inhabitants of each school district, qualified to vote in town affairs, shall choose a clerk, who shall be sworn to the faithful discharge of the duties of his office, by the moderator, in open meeting, or by any justice of the peace, and who shall make a fair record of all votes, passed at any meeting of the district, and certify the same when required, and who shall hold his office until another shall be chosen and sworn in his stead.

Sect. 28. The said inhabitants may, at any meeting called for that purpose, raise money for erecting or repairing school-houses in their respective districts; for purchasing or hiring any buildings to be used as schoolhouses, and land for the use and accommodation thereof; [see St. 1848, ch. 237,] for purchasing fuel, furniture, and other necessary articles for the use of schools; they way also determine, in what part of their respective districts such schoolhouses shall stand, and may choose any committee we carry into effect the provisions aforesaid; and they may also, by the prudential committee of the district, select, contract with, and employ, an instructor for each school in the district.

SECT. 29. The clerk of a school district shall be answerable only for want of integrity on his own part; and, if he shall certify truly, to the assessors of the town, the votes of the district for raising by a tax any sum of money, the district shall be liable, in case of any illegality in the proceedings, which may have been had, in relation to raising such money.

SECT. 30. If any school district cannot determine where to place their schoolhouse, the selectmen of the town, to which the district belongs, upon application made to them by the committee appointed to build or procure the schoolhouse, or by five or more of the legal voters of the district, shall determine where such schoolhouse shall be placed.

SECT. 31. In all cases, where a prudential committee shall not be chosen for any school district, the school committee of the town shall perform all the duties of the prudential committee thereof.

SECT. 32. The inhabitants of every town may, if they shall think it expedient, carry into effect the provisions of the twenty-eighth section, at the common expense of the town, so far as relates to providing schoolhouses for the several school districts of the town; and the town in such case may, at any legal meeting, raise money and adopt all other proper measures for this purpose.

SECT. 33. In raising and assessing money in the several school districts, every inhabitant of the district shall be taxed, in the district in which he lives, for all his personal estate, and for all the real estate which he holds in the town, being under

his own actual improvement; and all other of his real estate, in the same town, shall be taxed in the district in which it lies.

[See St. 1839, ch. 139, § 1.]

SECT. 34. In the assessment of all taxes, pursuant to the preceding section, all real estate and machinery, belonging to manufacturing corporations, shall be taxed in the school districts where the same are situated; and in assessing the shares in such corporation, for the like purposes, the value of said machinery and real estate shall be first deducted from the value of such shares. [See St. 1839, ch. 139, § 1.]

SECT. 35. Whenever the real estate of a non-resident owner, shall be taxed to such owner, it may be taxed in such district as the assessors of the town shall determine; and the said assessors, before they assess a tax for any district, shall determine in which district the lands of any such non-resident shall be taxed, and certify, in writing, their determination to the clerk of the town, who shall record the same; and such land, while owned by any person resident without the limits of the town, shall be taxed in such district accordingly, until the town shall be districted anew. [See St. 1849, ch. 206.]

SECT. 36. All the lands, within any town, owned by the same person, not living therein, shall be taxed in the same

district.

SECT. 37. The assessors of the town shall assess, in the same manner as town taxes are assessed, on the polls and estates of the inhabitants of each school district, and on all lands liable to be taxed therein, as aforesaid, all moneys voted to be raised by the inhabitants of such districts, for the purposes aforesaid; and such assessment shall be made within thirty days after the clerk of the district shall certify to said assessors the sum voted by the district to be raised.

SECT. 38. The said assessors shall make a warrant, substantially in the form heretofore used, except that a seal shall not be required thereto, directed to one of the collectors of the town, to which such district belongs, requiring him to collect the tax so assessed, and to pay the same to the treasurer of the town within a time to be limited in the warrant; and a certificate of the assessment shall be made by the assessors, and delivered to the said treasurer.

SECT. 39. The money so collected and paid shall be at the disposal of the committee appointed by the district, to be by them applied to the building or repairing of schoolhouses, or to the purchase of buildings to be used as schoolhouses, or to the purchase of land for the sites of schoolhouses, as before provided, and according to the votes or directions of the inhabitants of the district. [See St. 1848, ch. 274.]

SECT. 40. Every collector, in collecting such tax, shall

have the same powers, and proceed in the same manner. as is

by law provided in collecting town taxes.

The treasurer of any town, to whom a certificate of the assessment of a district tax shall be transmitted as aforesaid, shall have the like authority, to enforce the collection and payment of the money so assessed and certified, as in the case of moneys raised by the town, for the use of the town.

SECT. 42. The assessors, treasurer and collector shall have the same compensation, respectively, for assessing, collecting and paying out all moneys, assessed for the use of a school district, as is allowed by the town for the like services in

respect to town taxes.

The assessors of the several towns shall have SECT. 43. the same power to abate the tax, or any part thereof, assessed on any inhabitant of a school district, as they have to abate

any town taxes.

SECT. 44. Whenever a meeting of the inhabitants of any school district shall be called, for the purpose of raising money, and a majority of the voters present shall be opposed to the raising of the money, any five inhabitants of such school district, who pay taxes, may make application in writing to the selectmen of the town, in which the school district is situated, requesting them to insert, in their warrant for the next town meeting, an article requiring the opinion of the town relative to the expediency of raising such moneys as were proposed in the warrant for said district meeting; and if the majority of the voters, present in such town meeting, shall think the raising of any of the sums of money, proposed in said warrant, to be necessary and expedient, they may vote such sum as they shall think necessary for the said purposes, [and may appoint a committee to expend it. St. 1848, ch. 274, § 1,] and the same shall be assessed on the polls and estates of the inhabitants of such district, and be collected and paid over, in the manner before provided.

If any school district shall neglect or refuse to establish a school and employ a teacher for the same, the school committee of the town may establish such school, and employ a teacher therefor, as the prudential committee might

have done.

SECT. 46. The selectmen of the several towns, divided into school districts as aforesaid, and the prudential committee of every such district, upon application made to them, respectively, in writing, by three or more residents in any district who pay taxes, shall issue their warrant, directed to one of the persons making such application, requiring him to warn the inhabitants of such district, qualified to vote in town affairs, to meet at such time and place in the same district, as shall be expressed in the warrant.

SECT. 47. The warning aforesaid shall be given seven days at least before the time appointed for the meeting, and shall be either by personal notice to every inhabitant of the district qualified to vote in town affairs, or by leaving, at his last and usual place of abode, a written notification, expressing therein the time, place, and purpose of the meeting, unless the district shall prescribe another mode of warning their meetings.

SECT. 48. Every school district may, at any regular meeting, having an article in the warrant for that purpose, prescribe the mode of warning all future meetings of the district; and they may also direct by whom and in what manner such

meetings shall be called.

CONTIGUOUS SCHOOL DISTRICTS IN ADJOINING TOWNS.

SECT. 49. Where two or more contiguous school districts, in adjoining towns, are too small to maintain schools advantageously in each, such districts may, if they see fit, unite and form one district, with all the powers and privileges, and subject to all the liabilities, which now are, or hereafter may be, allowed or prescribed in regard to school districts.

Sect. 50. No districts shall be so united, unless the inhabitants of each shall, at legal meetings called for the purpose, agree thereto; nor, unless the respective towns shall, at legal town meetings called for the purpose, assent to the same; and when any such vote shall be passed by any school district, the clerk thereof shall forthwith send a certified copy of said vote to the clerk of his town.

SECT. 51. Whenever the voters in such united district shall, at any legal meeting called for the purpose, deem it expedient to separate, and again form two or more districts, they may so do, first obtaining the consent of the respective towns.

SECT. 52. The first meeting of such united district shall be called in such manner as may be agreed upon by the respective districts, at the time of forming the union; and the united district may, from time to time thereafter, prescribe the mode of calling and warning the meetings, in like manner as other school districts may do.

Sect. 53. Such district, at the first meeting, and annually thereafter, shall choose a prudential committee, who shall receive and expend the money, raised and appropriated in each town, for said united district, and shall possess all the powers, and discharge all the duties, allowed or prescribed to the prudential committees of other districts.

SECT. 54. The inhabitants of every such united district shall, at the time of voting to raise such moneys, determine the amount to be paid by the inhabitants in each town, which

shall be in proportion to their respective polls and estates; and the clerk of the district shall certify such vote to the assessors of each of the said towns.

Sect. 55. All moneys, duly voted to be raised by any such united district, shall be assessed, by the assessors of the respective towns, upon the polls and estates of the inhabitants of the district, and collected in the same manner that taxes are assessed and collected in other school districts.

Sect. 56. The respective school committees of the towns, from which such united district is formed, shall discharge the duties of school committees for the district, in alternate years, commencing with the most ancient town.

GENERAL PROVISIONS.

Sect. 57. Every school district shall be a body corporate, so far as to prosecute and defend in all actions relating to the property or affairs of the district.

SECT. 58. They shall also have power, as a corporation, to take and hold, in fee simple or otherwise, any estate, real or personal, which has been, or may be given to, or purchased by them, for the supporting of a school or schools in the district.

SECT. 59. Nothing contained in this chapter shall affect the right of any corporation, which is or may be established in any town, to manage any estate or funds given or obtained for the purpose of supporting schools therein, or, in any wise, to affect any such estate or funds; but such corporate powers and such estate and funds shall remain, as if these provisions had not been enacted.

If any towns shall refuse or neglect to raise **SECT.** 60. money for the support of schools, as required by this chapter, such town shall forfeit a sum, equal to twice the highest sum which had ever before been voted for the support of schools therein; and, if any town shall refuse or neglect to choose a school committee to superintend said schools, or to choose, for the purposes before mentioned in this chapter, prudential committees in their several districts, when it is the duty of the town to choose such prudential committee, such town shall forfeit a sum not less than one hundred nor more than two hundred dollars, which shall be paid into the treasury of the county; and one fourth thereof shall be for the use of the county, and three fourths thereof shall be paid by the county treasurer to the school committee of such town, if any, and if not, to the selectmen of the town, for the support of schools therein.

SECT. 61. Every such school committee, or board of selectmen, shall forthwith receive, from the treasurer of the county, any money so payable to them, and shall apportion and appropriate the same, to the support of the schools of such town, in

the same manner it should have been appropriated, if it had been regularly raised by the town for that purpose.

SCHOOL RETURNS.

[Sections 62, 63, 64, 65, 66, and 67, relating to "School Returns" and the "Distribution of the School Fund," have all been repealed or superseded by subsequent enactments.]

SECT. 62. The school committees of the several towns and of the city of Boston shall, on or before the first day of November, in each year, make official returns, to the Secretary of the Commonwealth, of all the Public Schools in such towns and city respectively, whether such schools are kept for school districts, or for the common benefit of all the inhabitants; which said school returns shall be made, as is provided in the two following sections.

SECT. 63. The said school returns shall, so far as respects the school districts of each town, contain true answers to the following inquiries concerning said school districts, and

shall be made in the following form:

Districts.	Children attending Common Schools.			Children not attending Common Schoolsany portion of the year, from 4 to 16 years of age.		Time of keeping School.		Instruct- ors.		Wages in money, exclu- sive of board.			Price of Board per week.		its size and
	16 y	n 4 to rs. of ge.		Male.	Female.	Winter.	Summer.	Male.	Female.	Per annum.	Per month. Winter.	Per month. Summer.	Male.	Female.	Schoolhouse,-condition.

SECT. 64. The said school returns shall, in addition to the answers required by the preceding section, concerning the school districts in each town, contain also true answers to the following general inquiries respecting all the schools kept in such town; and shall be in the following form:

Inquiries with respect to all the schools in the town. 1.-What amount of money is raised by taxes in the town, for supporting the Common

1.—What amount of money is raised by taxes in the town, for supporting the Common Schools; and what by voluntary contributions?

2.—What part of the money raised by taxes is paid for furniture, wood, and incidental expenses, and what part for instruction only?

3.—Are there any private schools or academies; what portion of the year have they been kept; and what is the average number, in the year, attending them?

4.—What is the estimated amount paid for tuition in such schools and academies?

5.—Are the school committees recuirally chosen and wear; do they organize themselves

5.—Are the school committees regularly chosen each year; do they organize themselves as a committee, and do they visit and examine the schools as required by law; how are the

examinations conducted? Do parents interest themselves in the character of the schools, and attend the exami-

7.—What are the books in general use; specifying spelling books, grammars, arithmetics, geographies, reading and other books?
8.—Who selects books?

8.—Who selects books?

9.—What is the furniture of the schoolhouse, and the apparatus, including maps?

10.—Is it desirable to increase the number of studies?

11.—Are there any local funds?

SECT. 65. The Secretary of the Commonwealth shall annually furnish every town with blank forms of returns, corresponding to the forms contained in the two preceding sections.

DISTRIBUTION OF THE SCHOOL FUND.

SECT. 66. No apportionment of the school fund, as provided in the following sections, shall be made to any town, which shall have failed to make school returns, for the year next preceding the time of such apportionment, or which shall have failed, at the annual meeting preceding the time when the annual appropriation shall be made, to raise by taxation, for paying the wages of instructors solely, a sum equal at least to one dollar for each person belonging to said town on the first day of May preceding, between the ages of four and sixteen years.

SECT. 67. The income of the Massachusetts School Fund, except the sum of one hundred dollars mentioned in the following section, shall be apportioned by the secretary and treasurer, and paid over by the treasurer, on the fifteenth of January in each year, to the mayor and aldermen of the city of Boston, and to the selectmen of the several towns, for the use of Common Schools therein, which shall have made the returns, and raised the sums of money required by the preceding section, and which shall have returned to the secretary the certificate required by this section, according to the number of persons in such city and towns, between the ages of four and sixteen years, to be enumerated and ascertained in the following manner, to wit: the school committee of each town shall, annually, in the months of May or June, ascertain from actual examination, or otherwise, the number of persons belonging to such town on the first day of May in each year, between the ages of four and sixteen years, and shall make a certificate thereof, and also of the sum raised by the town at the annual meeting in the same year, for paying the wages of instructors solely, and shall transmit the same to the Secretary of the Commonwealth, on or before the first day of November following, which certificate shall be in the following form, to wit:

We, the school committee of , do certify, from the best information we have been able to obtain, that on the first day of May, in the year , there were belonging to said town the number of persons, between the ages of four and sixteen years; and we further certify, that said town, at their last annual meeting, raised the sum of dollars, to pay the wages of instructors solely, in the Common Schools for the current year.

School Committee.

of , personally appeared the above-named school committee , and made oath that the above certificate by them subscribed is true. On this day of of the town of Before me, Justice of the Peace.

SECT. 68. There shall be allowed and paid, out of the income of said Massachusetts School Fund, the sum of one hundred dollars, on the first day of January annually, to the commissioner of the Marshpee Indians, to be applied, under his direction, to the support of Common Schools among the said Indians.

REGULATIONS IN FURTHERANCE OF THE DISCIPLINE OF

SECT. 69. No innholder, tavern keeper, retailer, confectioner, or keeper of any shop, or boarding-house, for the sale of drink or food, or any livery stable keeper, for horse or carriage hire, shall give credit to any undergraduate of either of the colleges within this State, without the consent of the president, or of such officer as may be thereto authorized by the governments of such colleges, respectively, nor in violation of any rules and regulations of said colleges.

SECT. 70. No person shall be approved, by the selectmen of any town, to be licensed for either of the employments aforementioned, nor shall any such license be granted to any person, if it shall appear that he has, within the year then last past, given credit to any undergraduate of said colleges, contrary to the provisions of this chapter.

Sect. 71. If any person shall give credit to any undergraduate of a college, contrary to the provisions of this chapter, he shall forfeit a sum equal to the amount so unlawfully trusted or credited, whether the same shall have been paid or not. [Nov. 4, 1835.]

REV. STAT.—CHAP. 41.

OF LIBRARY CORPORATIONS AND LYCEUMS.

SECTION

- SOCIAL LIBRARIES. 1. Proprietors of libraries may constitute themselves a corporation.
- 2. Choice of officers.
- 3. Powers and liabilities of such corpora-
- 4. Treasurer to give bond.

SECTION

- 5. Assessments, by-laws, transfers, &c.6. Corporation may hold real and person-
- TOWN AND COUNTY LYCEUMS. 7. Incorporation, &c., of town and coun-

SOCIAL LIBRARIES.

Any seven or more proprietors of a library may form themselves into a corporation, under such corporate name as they shall adopt, for the purpose of preserving, enlarging, and using such library; and, for that purpose, any justice of the peace may, on the application of five or more of such proprietors, issue his warrant to one of them, directing him to call a meeting of the proprietors, at the time and place and for the purposes expressed in the warrant; and said meeting shall be called, by posting up the substance of the warrant in some public place, in the town where the said library is kept, seven days at least before the time of the meeting.

Any seven or more of the proprietors of such library, met in pursuance of such notice, may choose a president, a clerk, who shall be sworn to the faithful discharge of his duty, a librarian, collector, treasurer, and such other officers as they may find necessary; and they may also determine upon

the mode of calling future meetings.

When such proprietors shall be organized as a corporation, in the manner before provided, they shall have all the powers and privileges, and be subject to all the duties and liabilities, of a corporation organized according to the provisions of the forty-fourth chapter, so far as the said provisions shall be applicable in such case, and not inconsistent with this chapter.

The treasurer shall give bond, with sufficient sureties, to the satisfaction of the proprietors, for the faithful

discharge of his duties.

The said proprietors may raise such money, by assessments on the several shares, as they shall judge necessary for the purposes of preserving, enlarging and using the library; and the shares may be transferred according to the provisions of the forty-fourth chapter.

The said proprietors may hold real and personal estate, to any amount not exceeding five thousand dollars, in

addition to the value of their books.

TOWN AND COUNTY LYCEUMS.

SECT. 7. Any twenty or more persons, in any town or county within this State, who shall, by writing, associate for the purpose of mutual improvement and the promotion of common education, may become a corporation by the name of "The Lyceum of the town of" (here insert the name of the town,) or "The Lyceum of the county of" (here insert the name of the county,) as the case may be, by calling their first meeting and being organized, in like manner as is provided in this chapter in the case of social libraries; and every lyceum, upon becoming a corporation as aforesaid, shall have, during the pleasure of the Legislature, all the like rights, powers, and privileges as the proprietors of such libraries, and may hold real and personal estate not exceeding ten thousand dollars. [See St. 1846, ch. 94.]

CHAPTER 245.

AN ACT TO PROVIDE FOR THE BETTER INSTRUCTION OF YOUTH EMPLOYED IN MANUFACTURING ESTABLISHMENTS.

SECTION
1. Children under 15 years of age not to be employed in factories, unless they have attended school 3 months in the preceding year.

Section
2. Penalty on owners, &c., for employing children contrary to this statute—
and to what use and how recoverable.

SECT. 1. From and after the first day of April, in the year eighteen hundred and thirty-seven, no child under the age of fifteen years shall be employed to labor in any manufacturing establishment, unless such child shall have attended some public or private day school, where instruction is given by a teacher qualified according to the first section of the twenty-third chapter of the Revised Statutes, at least three months of the twelve months next preceding any and every year in which such child shall be so employed. [See also St. 1838, ch. 107; 1842, ch. 60, § 2, and 1849, ch. 220, § 1.]

SECT. 2. The owner, agent, or superintendent of any manufacturing establishment, who shall employ any child in such establishment contrary to the provisions of this act, shall forfeit the sum of fifty dollars for each offence, to be recovered by indictment, to the use of Common Schools in the towns respectively where said establishments may be situated. [This section repealed by St. 1849, ch. 220.] [April 16, 1836.]

CHAPTER 147.

AN ACT AUTHORIZING SCHOOL DISTRICTS TO ESTABLISH LIBRA-RIES FOR THE USE OF COMMON SCHOOLS.

SECTION
1. Districts authorized to raise money for libraries, &c.

Section
2. How assessed and collected.

Sect. 1. Each legally constituted school district in this Commonwealth is hereby authorized to raise money for the purpose of establishing and maintaining a Common School Library and apparatus for the use of the children therein, under such rules and regulations as said district may adopt: provided, that no greater sum than thirty dollars the first year, or ten dollars in any subsequent year, shall be expended for the purpose aforesaid. [See also Resolves of March 3, 1842; March 7, 1843; March 11, 1844; March 25, 1845, (this relates to school libraries in Boston;) and St. 1849, ch. 81, § 1.]

SECT. 2. Any sum of money raised by virtue of this act, at a meeting called for the purpose, shall be assessed, collected, and paid over, as other school district taxes are. [April 12, 1837.]

Act of 1837, ch. 227, passed April 19, 1837, concerning the Returns of Common Schools, repealed by subsequent enactments.

CHAPTER 241.

AN ACT RELATING TO COMMON SCHOOLS.

SECTION

1. Board of Education, how constituted; term of office, &c.

2. Board to make yearly abstract of school returns; may appoint a Secretary; his duty, &c.

SECTION

3. Board to make yearly report of its

doings, with suggestions, &c..
4. Governor may draw for Secretary's salary.

SECT. 1. His excellency the Governor, with the advice and consent of the Council, is hereby authorized to appoint eight persons, who, together with the Governor and Lieutenant Governor ex officis, shall constitute and be denominated the Board of Education; and the persons so appointed shall hold their offices for the term of eight years: provided, the first person named in said Board shall go out of office at the end of one year, the person next named shall go out of office at the end of two years, and so of the remaining members, one retiring each year, and in the order in which they are named, till the whole Board be changed; and the Governor, with the advice and consent of the Council as aforesaid, shall fill all vacancies in said Board, which may occur from death, resignation, or otherwise.

Sect. 2. The Board of Education shall prepare and lay before the Legislature, in a printed form, on or before the

second Wednesday of January, annually, an abstract of the school returns received by the Secretary of the Commonwealth, and the said Board of Education may appoint their own Secretary, who shall receive a reasonable compensation for his services, not exceeding one thousand dollars per annum, [altered, St. 1838, ch. 159, § 1, and St. 1849, ch, 215, § 2,] and who shall, under the direction of the Board, collect information of the actual condition and efficiency of the Common Schools, and other means of popular education, and diffuse as widely as possible, throughout every part of the Commonwealth, information of the most approved and successful methods of arranging the studies, and conducting the education of the young, to the end that all children in this Commonwealth, who depend upon Common Schools for instruction, may have the best education which those schools can be made to impart. [See St. 1838, ch. 159, § 1; Resolve, March 1, 1842; St. 1847, ch. 183, and 1849, chs. 65, 155, and 215.]

SECT. 3. The Board of Education, annually, shall make a detailed report to the Legislature of all its doings, with such observations as their experience and reflection may suggest, upon the condition and efficiency of our system of popular education, and the most practicable means of improving and extending it.

Sect. 4. For the salary of the Secretary of the Board of Education, provided for in the second section of this act, the Governor is authorized to draw his warrants from time to time, as the same may be required. [April 20, 1837.]

CHAPTER 85.

APPROPRIATIONS FOR SCHOOLS AMONG CERTAIN INDIAN TRIBES.

Reservation by State, for benefit of certain Indians.

Sect. 7. Two thousand five hundred dollars of said moneys [Surplus Revenue,] shall be reserved and loaned by the treasurer and receiver general of the Commonwealth, and the income therefrom paid annually, in the month of March, as follows, to wit: to the treasurer of the district of Marshpee, the income of one thousand dollars; to the guardian of the Chappequiddick and Christiantown Indians, the income of one thousand two hundred dollars; one half of said income for the benefit of said Christiantown and Chappequiddick Indians, and the other half for the benefit of the Indians at Gay Head;—and to the treasurer of the Herring Pond Indians, the income of three hundred dollars,—all of said income to be appropriated to the purposes of Common School education in said places, and no other distribution shall be made to said Indians from said moneys. [See St. 1838, ch. 154.] [March 21, 1837.]

CHAPTER 55.

AN ACT TO DEFRAY THE EXPENSES OF THE BOARD OF EDUCA-TION.

Expenses of members to be reimbursed; their accounts to be audited, &c., by the Executive.

The members of the Board of Education, appointed by the Governor and Council, pursuant to the provisions of an act relating to Common Schools, passed April twentieth, in the year one thousand eight hundred and thirty-seven, shall be reimbursed for all expenses incurred in the discharge of their official duties, their accounts being first audited and allowed by the Governor and Council; and the incidental expenses of said Board shall be allowed and paid in the same manner. [March 31, 1838.]

CHAPTER 105.

AN ACT CONCERNING SCHOOLS.

SECTION

- Committees to make yearly detailed reports of condition of schools: how such reports shall be disposed of.
- 2. Shall select and contract with teachers, unless, &c.
- 3. Shall keep a record book, record their votes, &c., and deliver it to their suc-
- 4. Compensation of committees.

SECTION

- 5. Form of blanks and inquiries to be
- prescribed by Board of Education.

 6. Registers to be kept by committees:
 form of, to be prescribed by said
 Board, and to be forwarded by the Secretary of State.
- 7. Abstract of returns to be made, under direction of said Board, in Secretary's office.
- 8. When to take effect.

The school committees shall annually make a detailed report of the condition of the several Public Schools in their respective towns, designating particular improvements and defects in the methods or means of education, and stating such facts and suggestions in relation thereto, as in their opinion will best promote the interests and increase the usefulness of said schools; which report shall be read in open town meeting, in February, March, or April, in each year, or be printed and distributed for the use of the inhabitants, and shall be deposited in the office of the clerk of the town; and an attested copy thereof shall be transmitted by said school committee to the office of the Secretary of the Commonwealth, with the official return now required by law. [See St. 1846, ch. 223, & 4.]

The school committees shall select and contract SECT. 2. with the teachers for the town and district schools; any provision in the twenty-third chapter of the Revised Statutes to the contrary notwithstanding: provided, however, that the teachers may be selected and contracted with by the prudential committees as heretofore, whenever the town shall so determine.

The school committee in each town shall be pro-SECT. 3. vided with a record book, in which all votes, orders, and proceedings of the committee shall be duly recorded, and said record shall be delivered over by the committees, at the expi-

ration of the year, to their successors in office.

The members of the school committees, except SECT. 4. in the city of Boston, shall be paid, by their respective towns, one dollar each per day for the time they shall be actually employed in discharging the duties of their office, together with such additional compensation as the town may allow. this compensation may be forfeited by certain neglects of duty,

St. 1847, ch. 183, § 2, and St. 1848, ch. 173, § 1.]

SECT. 5. The form of the blanks, and the inquiries provided for by the statute of the year one thousand eight hundred and thirty-seven, chapter two hundred and twenty-seven. and the time when the same shall be returned into the office of the Secretary of the Commonwealth, shall hereafter be prescribed by the Board of Education. [Altered, St. 1841, ch. 17, and 1846, ch. 223.] And the school committees shall fill the blanks and answer the inquiries contained in such form, in the same manner and under the same provisions as they are now required by law to do.

SECT. 6. The Board of Education shall prescribe a blank form of a register, to be kept in all the town and district schools in the Commonwealth; and the Secretary of State [of the Board of Education, St. 1849, ch. 209, § 1, shall forward a sufficient number of copies of the same to the school committees of the respective towns; and said committees shall cause registers to be faithfully kept in all said schools, accord-

ing to the form prescribed.

SECT. 7. The abstract of the school returns shall be made up under the direction of the Board of Education, in the office of the Secretary of the Commonwealth, [of the Secretary of the Board, St. 1847, ch. 183, § 1.]

Sucr. 8. This act shall take effect from and after its pas-

sage. [April 13, 1838.]

CHAPTER 107.

AN ACT IN ADDITION TO AN ACT TO PROVIDE FOR THE BETTER INSTRUCTION OF YOUTH EMPLOYED IN MANUFACTURING ESTAB-LISHMENTS

Punchy of shower are avoided by showing that children attended school three months of the preceding year, and received the prescribed instruction.

No person shall be liable to the penalty provided in the act passed the sixteenth day of April, in the year one thousand

eight hundred and thirty-six, entitled "an act to provide for the better instruction of youth employed in manufacturing establishments," who shall, in each year, before employing any child under the age of fifteen years, as in said act mentioned, obtain and preserve a certificate, signed by the instructor of the school where such child attended at least three months of the twelve months next preceding, as in said act is provided, that such child has received the instruction in said act intended to be secured; the truth of which certificate shall be sworn to by the said instructor, before some justice of the peace for the county where such instructor resides; and upon said certificate shall also be certified the fact of such oath or affirmation by said justice. [See St. 1836, ch. 245; 1842, ch. 60, and 1849, ch. 220.] [April 13, 1838.]

CHAPTER 154.

AN ACT TO AID IN THE SUPPORT OF COMMON SCHOOLS AMONG CERTAIN TRIBES OF INDIANS IN THIS COMMONWEALTH.

Allowance for schools among certain Indians. Account of appropriation to be rendered yearly to the Executive.

There shall be allowed and paid, out of the income of the Massachusetts School Fund, the sum of one hundred and forty dollars, on the first day of January, annually, in the manner hereafter provided, viz., sixty dollars to Smith Mayhew, Esq., of Chilmark, to be applied, under his direction, to the support of Common Schools among the Gay Head Indians; sixty dollars to the guardian of the Indians of Christiantown and Chappequiddick, and twenty dollars to the treasurer of the Herring Pond Indians, to be applied by them in like manner to the support of Common Schools among the said Indians; any thing contained in the sixty-seventh section of the twenty-third chapter of the Revised Statutes to the contrary notwithstanding; and an annual account of the appropriation of said moneys shall be rendered to the Governor and Council. [See St. 1837, ch. 85.] [April 18, 1838.]

CHAPTER 70.

RESOLVES RELATIVE TO QUALIFYING TEACHERS FOR COMMON SCHOOLS.

Governor authorized to draw warrant for \$10,000. Board of Education to report annually how said money has been expended.

Whereas, by a letter from the Honorable Horace Mann, Secretary of the Board of Education, addressed on the twelfth of March current to the President of the Senate and the Speaker of the House of Representatives, it appears, that private munificence has placed at his disposal the sum of ten thousand dollars to promote the cause of popular education in Massachusetts, on condition that the Commonwealth will contribute, from unappropriated funds, the same amount in aid of the same cause; the two sums to be drawn upon equally, from time to time, as needed, and to be disbursed under the direction of the Board of Education in qualifying teachers for the Common Schools; therefore,

Resolved, That his excellency the Governor is hereby authorized, by and with the advice and consent of the Council, to draw his warrant upon the treasurer of the Commonwealth, in favor of the Board of Education, for the sum of ten thousand dollars, in such instalments and at such times as said Board may request: provided, that said Board, in their request, shall certify, that the Secretary of said Board has placed at their disposal an amount equal to that for which such application may be made by them; both sums to be expended, under the direction of said Board, in qualifying teachers for the Common Schools in Massachusetts.

Resolved, That the Board of Education shall render an annual account of the manner in which said moneys have been by them expended. [April 19, 1838.]

CHAPTER 159.

AN ACT TO PRESCRIBE THE DUTIES AND FIX THE COMPENSATION OF THE SECRETARY OF THE BOARD OF EDUCATION.

SECTION
1. Secretary to attend meetings of teachers and committees; to give notice of such meetings; to collect information
2. Secretary's salary to be \$1500.
3. Act to take immediate effect.

SECT. 1. The Secretary of the Board of Education, in addition to the duties required of him by the act establishing the Board of Education, shall, once in each year, at such times as the Board of Education may appoint, attend in each county of the Commonwealth a meeting of all such teachers of Public Schools, members of the school committees of the several towns, and friends of education generally in the county, as may voluntarily assemble at the time and place in the county designated by the Board of Education, of which sufficient notice shall by him be given, [altered, St. 1842, ch. 42;] and shall then and there diligently apply himself to the object of collecting information of the condition of the Public Schools of such county, of the fulfilment of the duties of their office by

all members of the school committees of all the towns, and the circumstances of the several school districts in regard to all the subjects of teachers, pupils, books, apparatus, and methods of education; with the intent of furnishing all requisite materials for the report by law required from the Board of Education.

The compensation of the Secretary of the Board of Education shall be one thousand five hundred dollars per annum, to be made in equal quarterly payments.

This act shall take effect from and after its pas-

sage. [April 21, 1838.]

CHAPTER 189.

AN ACT CONCERNING THE UNION OF SCHOOL DISTRICTS.

SECTION

- 1. Purpose and manner of forming union districts.
- 2. Corporate powers of such districts. 3. Manner of calling and warning meet-
- ings.
 4. Clerk to be chosen and sworn; his duties and tenure of office.
- 5. Power of districts as to raising money to build, &c., schoolhouses, &c. Pro-vision as to location of houses, and

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SECTION

- choice of committee.

 6. Who shall be prudential committee of such districts. Their powers.

 7. Such committee to determine ages, &c., of pupils, and the proportion of money to be expended, subject to vote
- 8. Town committee's power, &c., to extend to union districts.
- SECT. 1. Any two or more contiguous school districts, in this Commonwealth, may associate together and form a union district, for the purpose of maintaining a union school, to be kept for the benefit of the older children of such associated districts, if the inhabitants of each of such districts shall, at legal meetings called for that purpose, agree to form such union by a vote of two thirds of the legal voters thereof. By two thirds of the legal voters of each district, present and voting St. 1839, ch. 56, § 2.]

SECT. 2. Every union district thus formed shall be a body corporate, with the corporate powers of other school districts, in relation to prosecuting and defending suits at law, and holding real and personal property, and shall be called by such name as said district at its first meeting shall determine.

- SECT. 3. The first meeting of such union district shall be called in such manner, and at such time and place, as may be agreed upon by the associated districts respectively, by a vote of the same, at the time of forming the union; and the union district may, from time to time thereafter, prescribe the mode of calling and warning the meetings thereof, in like manner as other school districts may do, and may also determine at what time its annual meetings shall be held.
 - Such union district, at the first meeting thereof, SECT. 4.

shall choose, by ballot, a clerk, who shall be sworn in the same manner and shall perform the same duties as are prescribed in relation to the clerks of other school districts, and shall hold his office until another shall be chosen in his stead.

- Sect. 5. Such union district may, at any legal meeting called for that purpose, raise money for erecting, purchasing, renting, and repairing any building to be used as a schoolhouse for the union school aforesaid, and purchasing or renting land for the use and accommodation thereof; also, for purchasing fuel, furniture, and other necessary articles for the use of said school; and in assessing and collecting a tax or taxes for the above purposes, the like proceedings shall be had as are prescribed by law for other school districts: said district may also determine where said schoolhouse shall stand, and in case the location thereof should not be so determined by said district, the same shall be referred to the selectmen of the town, in the same manner as is provided in the case of other districts; said district may choose any committee to carry into effect the provisions aforesaid.
- Sect. 6. The prudential committees of the respective districts forming the union district, shall, together, constitute the prudential committee of said district, who shall have all the powers, and discharge all the duties, in relation to said school and the schoolhouse of said district, as are prescribed to other prudential committees in relation to the schools and schoolhouses in their respective districts.
- Sect. 7. The prudential committee of the union district shall also determine the ages and qualifications of the children of the associated districts who may attend the union school, and shall also determine what proportion of the money, raised and appropriated by the town for each of the districts composing the union district, shall be appropriated and expended in paying the instructor or instructors of the union school; subject, however, in both the above cases, and in all other matters relating to said school, to any votes of said union district that may be passed at any legal meeting thereof: provided, however, that the schools in each of the associated districts shall continue to be maintained in the same manner as if this act had not been passed.
- SECT. 8. The school committee of the town in which such union district may be located, shall have the same powers, and perform the same duties, in relation to such union school, as are prescribed to them in relation to other district schools. [April 25, 1838.]

CHAPTER 56.

AN ACT CONCERNING SCHOOLS.

1. School to be kept six months in every

town; provision for female assistants.

2. Provision for union districts.

3. Appropriation of income of school fund; school committees to certify num-

SECTION

ber of pupils, sums raised by towns, &c.

- 4. Payment of income of school fund for 1838 and 1839.
- 5. Repeal of former law.

SECT. 1. In every town in this Commonwealth there shall be kept in each year, at the charge of the town, by a teacher or teachers of competent ability and good morals, one school for the instruction of children in orthography, reading, writ-English grammar, geography, arithmetic, and good behavior, for the term of six months, or two or more such schools for terms of time which shall together be equivalent to six months; and in every school in this Commonwealth containing fifty scholars as the average number, the school district or town to which such school belongs shall be required to employ a female assistant or assistants, unless such school district or town shall, at a meeting regularly called for that purpose, vote to dispense with the same.

Any two or more contiguous school districts may SECT. 2. associate together and form a union district, for the purpose of maintaining a union school, to be kept for the benefit of the older children of such associated districts, if the inhabitants of each of said districts shall, at legal meetings called for that purpose, agree to form such union by a vote of two thirds of the legal voters of each district present and voting therein.

This section superseded by subsequent enact-See St. 1846, ch. 223, and 1849, ch. 65.] come of the Massachusetts School Fund, except the sum of two hundred and forty dollars appropriated to the support of Common Schools among the Indians, shall be apportioned by the secretary and treasurer, and paid over by the treasurer, on the fifteenth of January in each year, to the mayors and aldermen of the several cities, and to the selectmen of the several towns, for the use of the Common Schools therein, according to the number of persons in such cities and towns between the ages of four and sixteen years; and said persons shall be enumerated and ascertained in the following manner, to wit: the school committee of each town shall, annually in the month of May, ascertain, from actual examination or otherwise, the number of persons between the ages of four and sixteen years, belonging to such town on the first day of said May, and shall make a certificate thereof, and also of the sum raised by the town for the support of schools, including only fuel, wages, and board of teachers, during the current year, and shall transmit the same to the Secretary of the Commonwealth, at such time as may be prescribed by the Board of Education, which certificate shall be in the following form, to wit:—

We, the school committee of , do certify, from the best information we have been able to obtain, that on the first day of May, in the year , there were belonging to said town the number of persons, between the ages of four and sixteen years; and we further certify, that said town has raised the sum of dollars, for the support of Common Schools for the current year, including only the wages and board of teachers, and fuel for the schools.

School Committee.

On this day of , personally appeared the abovenamed , school committee of the town of , and made oath that the above certificate, by them subscribed, is true. Before me,

Justice of the Peace.

Provided, That no such apportionment shall be made to any town which shall have failed, for the year next preceding the time of such apportionment, to make the school returns and reports required by law, or which shall have failed to raise by taxation, for the support of schools, including only fuel, wages, and board of teachers, during the current year, a sum equal at least to one dollar and twenty-five cents for each person, between the ages of four and sixteen years, belonging to said town on the first day of the preceding May, or shall have failed to make return of the certificate as herein above provided.

SECT. 4. [Expired.] The income of the Massachusetts School Fund from the first day of December, one thousand eight hundred and thirty-seven, to the fifteenth of January, one thousand eight hundred and thirty-nine, shall be apportioned and paid over, on the first day of June next, to the several cities and towns which shall have made the returns required by this act, and shall have raised the sums of money required by the twenty-third chapter of the Revised Statutes.

SECT. 5. The first section of the statutes of the year one thousand eight hundred and thirty-eight, chapter one hundred and eighty-nine, so far as the same is inconsistent with this act, is hereby repealed. [March 18, 1839.]

CHAPTER 137.

AN ACT CONCERNING DISTRICT SCHOOLS.

Provision for electing three persons as a prudential committee.

Whenever a town shall determine that teachers shall be selected and contracted with by the prudential committees of the several districts, according to the provisions of the one hundred and fifth chapter of the laws of the year one thousand eight hundred and thirty-eight, such a town or district may elect three persons as a prudential committee, who shall perform all the duties provided for in the twenty-fifth section of the twenty-third chapter of the Revised Statutes. [April 9, 1839.]

CHAPTER 139.

AN ACT CONCERNING THE ASSESSMENT OF TAXES.

SECTION
1. Where stock in trade, &c., shall be taxed.
2. Where ships and stage horses shall be taxed.
3. When to take effect.

SECT. 1. All stocks in trade, including stock employed in the business of manufacturing, or of any of the mechanic arts, in towns within the State, other than where the owners reside, shall be taxed in those towns, if the owners hire or occupy manufactories, stores, shops, or wharves therein, whether the said stocks in trade, or the goods, wares, and merchandise, or other property, composing or forming a part of the same, are within said towns on the first day of May, of the year when the tax is made, or elsewhere.

SECT. 2. All ships or vessels, at home or abroad, and all horses employed in stages or other vehicles for the transportation of persons, shall be taxed to the owners in the towns where they reside.

SECT. 3. This act shall take effect from and after its passage. [April 9, 1839.]

St. 1840, chap. 7, expired.

St. 1840, chap. 76, repealed by St. 1848, chap. 283.

St. 1841, chap. 17, superseded by St. 1846, ch. 223, excepting the following section:—

Sect. 4. So much of the statute of the year one thousand

eight hundred and thirty-eight, chapter one hundred and five, as gives the Board of Education authority to prescribe at what time the reports and returns of school committees shall be made, and also so much of the statute of the year one thousand eight hundred and thirty-nine, chapter fifty-six, as is inconsistent with the provisions of this act, is hereby repealed. [February 8, 1841.]

CHAPTER 42.

AN ACT CONCERNING THE DUTIES OF THE SECRETARY OF THE BOARD OF EDUCATION.

Secretary required to attend meetings of school teachers only when directed by the Board.

So much of the one hundred and fifty-ninth chapter of the laws of this Commonwealth, passed in the year one thousand eight hundred and thirty-eight, as requires that meetings of teachers of Public Schools and others shall be attended by the Secretary of the Board of Education once in each year, in each county of the Commonwealth, is hereby repealed; and it shall henceforward be the duty of said Secretary to attend said meetings at such times and places as the Board of Education shall from time to time appoint. [March 1, 1842.]

CHAPTER 27.

RESOLVE CONCERNING THE BOARD OF EDUCATION.

Expenses incurred by the Board to be reported.

Resolved, That the Secretary of the Board of Education hereafter make an annual report of the several expenses incurred by said Board for any and whatever object. [March 1, 1842.]

CHAPTER 60.

AN ACT CONCERNING THE EMPLOYMENT OF CHILDREN IN MANU-FACTURING ESTABLISHMENTS.

SECTION
1. School committees to prosecute breaches of St. 1836, ch. 245.
2. Penalty in St. 1836, ch. 245, § 2, to be given to person prosecuting.

SECTION
3. Children under 12 years not to be employed more than 10 hours in a day.
4. Penalty for violating § 3.

SECT. 1. It is hereby made the duty of the school committee, in the several towns and cities of this Commonwealth, to prosecute all breaches of an act entitled "An act to provide for the better tion of youth employed in manufacturing

establishments," passed on the sixteenth day of April, in the

year eighteen hundred and thirty-six.

SECT. 2. The penalty imposed in the second section of said act shall be given to the person prosecuting for the offence described in said act, any thing in said act to the contrary notwithstanding. [This section repealed by St. 1849, ch. 220, § 2.]

Sect. 3. From and after the passage of this act, no child under the age of twelve years shall be employed in laboring in any manufacturing establishment more than ten hours in any

one day.

SECT. 4. The owner, agent or superintendent of any manufacturing establishment, who shall knowingly employ any such child under the age of twelve years in such establishment, contrary to the provisions of the third section of this act, shall forfeit the sum of fifty dollars for each offence, to be recovered in any court of this Commonwealth competent to try the same, to the use of the person prosecuting. [See also St. 1838, ch. 107, and 1849, ch. 220.] [March 3, 1842.]

CHAPTER 74.

RESOLVES CONCERNING NORMAL SCHOOLS AND SCHOOL DISTRICT LIBRARIES.

26,000 per annum for three years for Normal Schools. Appropriation for School Libraries.

1. Resolved, That the sum of six thousand dollars, annually, for three years, be and the same is hereby appropriated to the support of Normal Schools, under the direction of the Board of Education. And his excellency the Governor is hereby authorized, from time to time, to draw his warrant on the treasury for the same, on the application of said Board. [See also St. 1847, ch. 82, and Res. 1849, ch. 89.]

2. Resolved, That the sum of fifteen dollars, to be taken from the school fund, be and the same is hereby appropriated to every school district in the Commonwealth, to be expended in books for a school district library; and that the treasurer pay said sum, for said purpose, to the order of the mayor of every city and the selectmen of every town, for each and every school district within the same which shall have produced evidence of having raised and appropriated fifteen dollars or more for the same object. [See also Res. 1843, ch. 6; 1844, ch. 63; and 1845, ch. 113.] [March 3, 1842.]

CHAPTER 6.

RESOLVES IN ADDITION TO A RESOLVE CONCERNING SCHOOL DISTRICT LIBRARIES.

Resolve of March 3d, 1842, extended. Treasurer of Commonwealth to make sale of various securities belonging to school fund.

Resolved, That the provisions of the Resolve of March third, eighteen hundred and forty-two, concerning school district libraries, be and the same are hereby extended to every city and town in the Commonwealth, not heretofore divided into school districts, in such manner as to give as many times fifteen dollars to every such city or town as the number sixty is contained, exclusive of fractions, in the number of children between the ages of four and sixteen years in said city or town: provided, evidence be produced to the treasurer, in behalf of said city or town, of its having raised and appropriated, for the establishment of libraries, a sum equal to that which, by the provision of this Resolve, it is entitled to receive from the school fund.

Resolved, That the treasurer be instructed, under the advice and direction of the Governor and Council, to make sales, from time to time, of notes of hand, bank stock, and other securities belonging to the school fund, to such amount as shall enable him to comply with the provisions of the above Resolve, and with those of the Resolve of March third, eighteen hundred and forty-two, concerning school district libraries. [See also Res. 1844, ch. 63, and 1845, ch. 113.] [March 7, 1843.]

CHAPTER 85.

AN ACT CONCERNING THE PROPERTY OF COMMON SCHOOL DISTRICTS.

Property of school districts exempted from taxation.

All property belonging to Common School districts, the income of which is appropriated to the purposes of education, is hereby exempted from taxation. [March 24, 1843.]

St. 1844, ch. 6, appropriates seventy-five thousand dollars, one half of the money received by Massachusetts, under the provisions of the treaty with Great Britain for the settlement of the North Eastern boundary, to the School Fund.

CHAPTER 32.

AN ACT CONCERNING THE POWERS OF SCHOOL COMMITTEES.

School committees empowered to dismiss teachers.

The school committee of any town is hereby authorized to dismiss from employment any teacher in such town, whenever the said committee may think proper, and from the time of such dismissal such teacher shall receive no further compensation for services rendered in that capacity. [February 23, 1844.]

CHAPTER 57.

RESOLVES CONCERNING THE ANNUAL REPORTS OF THE OFFICERS OF THE STATE LUNATIC HOSPITAL AND THE BOARD OF EDUCATION.

Clerk of the Senate to print, &c., reports, &c., as documents of the Senate and House.

Disposition of reports of the Board of Education. Fifteen hundred copies of the report of the Lunatic Hospital to be furnished to the superintendent.

Resolved, That the Clerk of the Senate for the time being be authorized and directed to cause to be printed annually, before the meeting of the Legislature, or as soon thereafter as may be, the usual number of the annual reports of the officers of the State Lunatic Hospital and of the Board of Education, and that he cause the former to be numbered one of the Senate, and the latter one of the House. [See Resolve 1849, ch. 52.]

Resolved, That the usual number of the printed reports of the Board of Education, distributed in the Legislature, be reserved for that purpose, and that the Secretary of the Commonwealth, after sending one copy to each school district and each board of school committee men in the State, place the residue at the disposal of the Secretary of said Board.

Resolved, That fifteen hundred printed copies of each annual report of the officers of the State Lunatic Hospital be furnished to the superintendent for the time being of said institution. [March 7, 1844.]

CHAPTER 63.

RESOLVE CONCERNING SCHOOL DISTRICT LIBRARIES.

Resolves of March 3d, 1842, and March 7th, 1843, extended to all school districts.

Resolved, That the provisions of the Resolve of Marchird, in the year one thousand eight hundred and for and the Resolve of March the seventh, in the year one th

eight hundred and forty-three, be and the same are hereby extended to every school district of every town in the Commonwealth. [March 11, 1844.]

St. 1845, chap. 100, repealed by St. 1849, chap. 65.

St. 1845, chap. 157, repealed by St. 1849, chap. 209.

CHAPTER 214.

AN ACT CONCERNING PUBLIC SCHOOLS.

Remedy for the unlawful exclusion of a child from public school instruction.

Any child, unlawfully excluded from public school instruction in this Commonwealth, shall recover damages therefor, in an action on the case, to be brought in the name of said child, by his guardian or next friend, in any court of competent jurisdiction to try the same, against the city or town by which such public school instruction is supported. [March 25, 1845.]

CHAPTER 100.

RESOLVES RESPECTING STATE NORMAL SCHOOLS.

Allowance of \$5000 to Board of Education to provide buildings for Normal Schools, &c.

To be taken from the capital of the school fund. Normal Schools to take the name of State Normal Schools.

Whereas, Charles Sumner, R. C. Waterston, G. F. Thayer, Charles Brooks, and William Brigham, a committee of friends of education, have presented their memorial to the Legislature, praying that the sum of five thousand dollars may be placed in the hands of the Board of Education, on condition that the said memorialists will place an equal sum in the hands of the said Board, to be appropriated for defraying the expenses of providing suitable buildings for the Normal Schools, and for purchasing apparatus and libraries for the same; therefore,

Resolved, That his excellency the Governor, by and with the advice and consent of the Council, be and he hereby is authorized and requested to draw his warrant upon the treasurer of the Commonwealth, in favor of the Board of Education, for the sum of five thousand dollars, at such time as the Board shall request: provided, that the said Board in their request shall certify, that the above named memorialists have placed at their disposal the sum of five thousand dollars; and

the said sums shall then be appropriated by the said Board, for defraying the expenses of providing suitable buildings for the State Normal Schools, and for purchasing apparatus and libraries therefor.

Resolved, That the treasurer shall take the said sum of five thousand dollars from the capital of the school fund.

Resolved, That the schools heretofore known as Normal Schools, shall be hereafter designated as State Normal Schools. [March 20, 1845.]

CHAPTER 101.

RESOLVE CONCERNING THE TRANSMISSION OF STATE DOCUMENTS.

Secretary, under direction, &c., to forward documents, &c., to authorities of other states and countries.

Resolved, That the Secretary of the Commonwealth be and he is hereby instructed, under the direction of his excellency the Governor, to obtain and forward books and other documents containing information respecting the literary, charitable and other institutions of this Commonwealth, as applications for the same are received from time to time from the authorities of other States, or of foreign countries. [March 20, 1845.]

CHAPTER 113.

RESOLVES IN ADDITION TO THE RESOLVES CONCERNING SCHOOL DISTRICT LIBRARIES.

Allowance for District School Libraries extended to the city of Boston, for Latin, English High, Grammar and Writing Schools, according to number of children, &c., between 7 and 16 years old, to be estimated by the mayor, who is to certify, &c. Allowance, &c., extended to city of Boston, for primary and intermediate schools, according to number of children, &c., between 4 and 7 years old, &c. Apportionment of books to be made by school committee. When to take effect.

Resolved, That the provisions of the Resolve of March third, one thousand eight hundred and forty-two, be extended to the Latin School, English High School, and Grammar and Writing Schools of the city of Boston, in such manner as to give as many times fifteen dollars towards a purchase of a library, or libraries, for said schools, as the number sixty is contained, exclusive of fractions, in the number of children belonging to said schools between the ages of seven and sixteen years, said number to be estimated by the mayor of said city: provided, the said mayor shall certify, to the treasurer of the Commonwealth, that an equal sum of money has been raised and appropriated, subsequent to the first day of January, in the year one thousand eight hundred and forty-five, for the same purpose.

Resolved, That the provisions of the preceding Resolve, and of the Resolves to which it is in addition, be extended to the primary and intermediate schools of the city of Boston, in such manner as to give as many times fifteen dollars for the purchase of a library, or libraries, for said schools, as the number sixty is contained, exclusive of fractions, in the number of children belonging to said schools between the ages of four and seven years, said number to be estimated as in the preceding Resolve is provided, when it shall be made to appear to the treasurer of the Commonwealth, by a certificate of the mayor of said city, that an equal sum has been raised and appropriated, subsequent to the first day of January, in the year one thousand eight hundred and forty-five, for the same purpose.

Resolved, That the apportionment, or distribution of the books purchased as above provided for, shall be determined by

the school committee of the city of Boston.

Resolved, That these Resolves shall take effect from and after their passage. [March 25, 1845.]

CHAPTER 94.

AN ACT RESPECTING CORPORATIONS FOR MUTUAL IMPROVEMENT AND THE PROMOTION OF EDUCATION.

SECTION
1. Corporations under R. S., ch. 41, § 7,
may have such corporate name as the
2. Addition

associates may adopt.

2. Additional powers granted.

SECT. 1. Corporations may be formed pursuant to the seventh section of the forty-first chapter of the Revised Statutes, either by the name of "Lyceum," as is therein provided, or by any other corporate name which the associates shall adopt.

SECT. 2. Corporations formed in pursuance of the said seventh section may, in addition to the powers and privileges therein granted, have and exercise all the powers and privileges granted by the first six sections of said forty-first chapter, and may hold real and personal estate to any amount not exceeding twenty thousand dollars, in addition to the value of their books. [March 11, 1846.]

CHAPTER 99.

AN ACT TO ESTABLISH TEACHERS' INSTITUTES.

Section

1. Teachers' institutes to be established by the Board of Education.

Sections
2. Expenses of—how defrayed.
3. Function, established.

SECT. 1. Whenever reasonable assurance shall be given to the Board of Education, that a number not less than seventy [altered to fifty, by St. 1848, ch. 10,] teachers of Common Schools shall desire to assemble for the purpose of forming a Teachers' Institute, and to remain in session for a period not less than ten working days, [see St. 1849, ch. 62,] the said Board, by a committee of their body, or by their Secretary, or, in case of his inability, by such person or persons as they may delegate, shall appoint a time and place for said meeting, make suitable arrangements therefor, and give due notice thereof.

SECT. 2. For the purpose of defraying the expenses of rooms, fires, lights, attendance, or other necessary charges, and for procuring teachers and lectures for said institute, the said Board, their Secretary, or other person or persons duly appointed by them, may draw upon the treasurer of the Commonwealth for a sum not exceeding two hundred dollars for any one institute, from such fund as may be in the treasury, under the general warrant of the Governor for said purpose.

SECT. 3. To meet the expenses aforesaid, the Governor is hereby authorized to draw his warrant upon the treasurer for a sum not exceeding twenty-five hundred dollars per annum, to be taken from the capital of the school fund, and to remain in the treasury subject to the drafts provided for in the second section of this bill. [March 12, 1846.]

CHAPTER 219.

AN ACT TO DESIGNATE THE FUND FOR THE PAYMENT OF THE SALARY OF THE LAND AGENT, AND OF APPROPRIATIONS FOR EDUCATIONAL PURPOSES.

Moneys, hereafter paid or appropriated for purposes of education, to be a charge upon the school fund.

SECT. 2. All sums of money which shall be hereafter drawn from the treasury, by virtue of appropriations made, or to be made, for educational purposes, shall be considered as a charge upon the moiety of the proceeds of the sales of the public lands now set apart for the purpose of constituting "a school fund," and all payments made on account of such appropriations shall be deducted from the amount received into the treasury from the moiety of the sales of the public lands, before such moiety shall be credited to the school fund: provided, however, that if the moneys received on account of said moiety should not be sufficient to pay the sum drawn on account of any appropriation for educational purposes, such draft shall be paid from "the school fund," already invested. [April 15, 1846.]

CHAPTER 223.

AN ACT RELATING TO THE DUTIES OF SCHOOL COMMITTEES, AND THE DISTRIBUTION OF THE INCOME OF THE SCHOOL FUND.

- 1. School committees, &c., to hold over till winter terms are closed, and returns
- made to the Secretary.

 School committee to ascertain and certify the number of children, &c., and certify the amount of money raised, &c.

 Blanks, &c., to be prescribed by Board of Education, &c.; distributed by Secretary, through the sheriffs and town clorks; and filled and returned

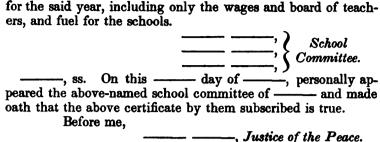
- by school committees, &c. Notice of failure to receive blanks, &c.
- 4. Report of school committee to be transmitted to Secretary; deposited in clerk's office, and read in town meet-ing, or published.

 5. Distribution of income of school fund.
- 6. Time of taking effect. Copies to be transmitted.
- 7. Repeal of inconsistent provisions.

In every city and town in the Commonwealth, in which it is now required by law that the school committee shall be elected in the month of February, March, or April, the school committee of the year preceding such election shall continue to hold their office, and to discharge the duties thereof, notwithstanding the election of successors, until the winter terms of the several schools shall have closed, and until the certificate, return, and report, as hereinafter provided, shall have been by them made and transmitted to the office of the Secretary of the Commonwealth: provided, however, that, in regard to the examination of teachers for the summer schools, the visitation of those schools, and all other duties, except the making and transmitting of the said documents, the term of office of the new committee shall be held to commence immediately after their election to the same.

SECT. 2. The school committee of each city and town shall, as soon as may be after the first day of May, annually, ascertain, by actual examination or otherwise, the number of persons between the ages of four and sixteen years, belonging to such city or town, on the said first day of May, and shall make a certificate thereof, under oath, and also of the sum raised by such city or town for the support of schools, including only wages, and board of teachers, and fuel for the schools, during the said year; and shall transmit the same to the Secretary of the Commonwealth, on or before the last day of the following April, which certificate shall be in the following form, to wit:

We, the school committee of —, do certify, from the best information we have been able to obtain, that, on the first day of May, in the year —, there were belonging to said town the number of — persons, between the ages of four and sixteen years; [altered to five and fifteen. See St. 1849, ch. 117, § 1:] and we further certify, that said town raised the sum of ——— dollars for the support of Common Schools



SECT. 3. The form of the blanks, and the inquiries provided for by the statute of the year one thousand eight hundred and thirty-seven, chapter two hundred and twenty-seven, shall be prescribed by the Board of Education; and it shall be the duty of said Board, in the month of January, annually, to transmit to the Secretary of the Commonwealth copies of said blanks for the several cities and towns. It shall be the duty of said Secretary to cause said blanks to be forwarded to the sheriffs of the several counties, who shall transmit them as soon as may be to the clerks of the several cities and towns within their counties respectively, and said clerks shall forthwith transmit the same to the school committees. [See St. 1849, ch. 65.] The school committees of the several cities and towns shall return said blanks, duly filled up, to the office of the Secretary of the Commonwealth, on or before the last day of April. If any school committee shall fail to receive such blank form of return on or before the last day of March, they shall forthwith give notice thereof to the Secretary of the Commonwealth, who shall transmit such blank as soon as may be.

Sect. 4. The school committees shall annually make a detailed report of the condition of the several Public Schools in their respective cities and towns, which report shall contain such statements and suggestions in relation to such schools, as the said committees shall deem necessary or proper to promote the interests thereof; and a certified copy of such report shall be transmitted by said committees to the office of the Secretary of the Commonwealth, on or before the last day of April. Said report shall also be deposited in the office of the clerk of the city or town, and shall either be read in open town meeting in the month of February, March, or April, or, at the discretion of the school committee, shall be printed for the use of the inhabitants.

Sect. 5. The income of the Massachusetts School Fund, to the first day of June in each year, except the sum of two hundred and forty dollars appropriated to the support of schools among the Indians, shall be apportioned by the secretary and treasurer, and paid over by the treasurer on the tenth day of

July, to the treasurers of the several cities and towns, for the use of the Common Schools therein, according to the number of persons therein, between the ages of four and sixteen years, [St. 1849, ch. 117, § 1,] ascertained and certified as provided in the second section of this act: provided, however, that no such apportionment shall be made to any city or town which shall have failed to comply with any of the provisions of this act, or which shall not have raised by taxation, for the support of schools, including only wages, and board of teachers, and fuel for the schools, during the said year, a sum equal at least to one dollar and twenty-five cents [one dollar and fifty cents. St. 1849, ch. 117, § 3,] for each person between the ages of four and sixteen years, belonging to said city or town on the first day of May of said year.

Sect. 6. This act shall take effect from and after the last day of April, in the present year; and the Secretary of the Commonwealth shall transmit a copy thereof to the school committee of each city and town, as soon as may be after the

passage of the same.

SECT. 7. All acts and parts of acts, inconsistent with this act, are hereby repealed. [April 15, 1846.]

CHAPTER 137.

AN ACT RELATING TO COMMON SCHOOLS.

1. Towns may provide for the instruction

of adults in reading, &c.

2. Manner of assessment, disposal, &c.,

SECTION

of moneys raised for this purpose.

3. When to take effect.

SECT. 1. In addition to the grants of money for Common Schools which cities and towns are now, by law, authorized to make, any city or town may appropriate such further sums of money as it may deem expedient, for the support of schools for the instruction of adults in reading, writing, English grammar, arithmetic, and geography.

SECT. 2. Such moneys shall be assessed, levied, collected, and paid into the treasury, in the same manner that other town or city taxes are, and shall then be at the disposal of the school committee of the town or city, to be expended by them for the purpose aforesaid, in such manner as they may deem expe-

dient.

This act shall take effect from and after its pas-[March 29, 1847.] sage.

CHAPTER 16.

RESOLVE RELATING TO THE LIBRARY OF THE STATE PRISON.

Annual appropriation of \$100 after April 1, 1847, to be expended by the Warden, &c.

Resolved, That, from and after the first day of April, one thousand eight hundred and forty-seven, the sum of one hundred dollars, annually, shall be appropriated from the funds of the State Prison, to be expended by the warden, under the direction of the inspectors of said prison, for the increase, preservation and care of the library of said prison. [March 4, 1847.]

CHAPTER 165.

AN ACT TO ESTABLISH THE STATE REFORM SCHOOL.

SECTION

- School for juvenile offenders in West-borough. Government thereof.
 Duties of trustees. By-laws.
 Governor to issue proclamation as soon
- as, &c.
 4. Male convicts, under sixteen, may be
- sentenced, &c.
 5. Reform School convicts to be kept, &c., till reformed and discharged, or bound out, or remanded to prison.
- Trustees, &c. may, in their discretion, deliver said convicts to be imprisoned. 7. Period of commitment. Release from liabilities at discharge from school.

SECTION

- Binding out to apprenticeship.
- 9. Course and purpose of instruction and discipline.
- 10. Duties of the superintendent and assistants.
- 11. Superintendent to give bond, &c. To keep accounts, &c., and a register.

 12. Contracts made by the superintendent.
- 13. Treasurer to give bonds, &c.
 14. Trustees to take charge of the farm, &c.; and to be changed annually, &c.; and to serve gratuitously.

 15. Visitations. Examinations. Annual ab-
- stracts of reports of the same, &c.
- There shall be established, in the town of West-SECT. 1. borough, in the county of Worcester, on the land conveyed to the Commonwealth for the purpose, a school, for the instruction, employment and reformation of juvenile offenders, to be called the State Reform School; and the government of said school shall be vested in a board of seven trustees, to be appointed and commissioned by the Governor, by and with the advice of the Council.
- It shall be the duty of said board of trustees to take charge of the general interests of the institution; to see that its affairs are conducted in accordance with the requirements of the Legislature, and of such by-laws as the board may, from time to time, adopt, for the orderly and economical management of its concerns; to see that strict discipline is maintained therein; to provide employment for the inmates, and bind them out, discharge, or remand them, as is hereinafter provided; to appoint a superintendent, a steward, a teacher or teachers, and such other officers as, in their judgment, the wants of the institution may require; to prescribe the duties of the superintendent and other officers; to exercise a vigilant su-

pervision over the institution, its officers and inmates; to remove such officers at pleasure, and appoint others in their stead, and to determine the salaries to be paid to the officers, respectively,—subject, in all cases, to the approval of the Governor and Council. The trustees shall also prepare, and submit to the inspection of the Governor and Council, a code of by-laws, which shall not be valid until sanctioned by them. The by-laws may, subsequently, be enlarged or amended, by the assent of five members of the board of trustees, at any legal meeting of said board, and not otherwise; but no alteration shall be valid until it shall have been approved by the Governor and Council.

SECT. 3. As soon as the Governor shall have been notified, by the commissioners to be appointed under a Resolve "for erecting the State Reform School buildings," that said buildings are prepared for occupancy, he shall forthwith issue his

proclamation, giving public notice of the fact.

SECT. 4. After proclamation shall have been made, as provided in the third section of this act, when any boy, under the age of sixteen years, shall be convicted of any offence known to the laws of this Commonwealth, and punishable by imprisonment, other than such as may be punished by imprisonment for life, the court, or justice, as the case may be, before whom such conviction shall be had, may, at their discretion, sentence such boy to the State Reform School, or to such punishment as is now provided by law for the same offence. And if the sentence shall be to the Reform School, then it shall be in the alternative to the State Reform School, or to such punishment as would have been awarded if this act had not been passed.

SECT. 5. Any boy, so convicted and sent to said school, shall there be kept, disciplined, instructed, employed, and governed, under the direction of said board of trustees, until he shall be either reformed and discharged, or shall be bound out by said trustees, according to their by-laws, or shall be remanded to prison, under the sentence of the court, as incorrigible, upon information of the trustees as hereinafter provided.

SECT. 6. If any boy shall, upon any conviction, be sentenced to said school, and the trustees, or any two of them in the absence of the others, shall deem it inexpedient to receive him, or if he shall be found incorrigible, or his continuance in the school shall be deemed prejudicial to the management and discipline thereof, they shall certify the same upon the mittimus by virtue of which he is held, which mittimus, together with the boy, shall be delivered to the sheriff of any county or his deputy, or to the constable of any town, who shall, forthwith, commit said boy to the jail, house of correction, or State

prison, as the case may be, in pursuance of the alternative sentence provided for in the preceding section of this act.

SECT. 7. All commitments to this institution, of boys, of whatever age when committed, shall be for a term not longer than during their minority, nor less than one year, unless sooner discharged by order of the trustees, as hereinbefore provided; and whenever any boy shall be discharged therefrom by the expiration of his term of commitment, or as reformed, or as having arrived at the age of twenty-one years, such discharge shall be a full and complete release from all penalties and disabilities which may have been created by such sentence.

Sect. 8. The trustees of this school shall have power to bind out all boys committed to their charge, for any term of time during the period for which they shall have been committed, as apprentices or servants, to any inhabitants of this Commonwealth; and the said trustees, and master or mistress, apprentice or servant, shall, respectively, have all the rights and privileges, and be subject to all the duties, set forth in the eightieth chapter of the Revised Statutes, in the same manner as if said binding or apprenticing were made by overseers of the poor.

The trustees shall cause the boys under their SECT. 9. charge to be instructed in piety and morality, and in such branches of useful knowledge as shall be adapted to their age and capacity; they shall also be instructed in some regular course of labor, either mechanical, manufacturing, agricultural, or horticultural, or a combination of these, as shall be best suited to their age and strength, disposition and capacity; also such other arts and trades, as may seem to them best adapted to secure the reformation, amendment, and future benefit of the boys; and, in binding out the inmates, the trustees shall have scrupulous regard to the religious and moral character of those to whom they are to be bound, to the end that they may secure to the boys the benefit of a good example and wholesome instruction, and the sure means of improvement in virtue and knowledge, and, thus, the opportunity of becoming intelligent, moral, useful, and happy citizens of this Commonwealth.

SECT. 10. The superintendent, with such subordinate officers as the trustees shall appoint, shall have the charge and custody of the boys. He shall himself be a constant resident at the institution; and shall discipline, govern, instruct, and employ, and use his best endeavors to reform the inmates, in such manner as, while preserving their health, will secure the formation, as far as possible, of moral, religious, and industrious habits, and regular, thorough progress and improvement in their studies, trades, and various employments.

The superintendent shall have the charge of the SECT. 11. lands, buildings, furniture, tools, implements, stock, and provisions, and every other species of property pertaining to the institution, within the precincts thereof; he shall, before he enters upon the duties of his office, give a bond to the Commonwealth, with sureties satisfactory to the Governor and Council, in the sum of two thousand dollars, conditioned that he shall faithfully account for all moneys received by him as superintendent, and faithfully perform all the duties incumbent on him as such. He shall keep, in suitable books, regular and complete accounts of all his receipts and expenditures, and of all property entrusted to him, showing the income and expenses of the institution; and he shall account to the treasurer, in such manner as the trustees may require, for all moneys received by him from the proceeds of the farm or otherwise. His books, and all documents relating to the school, shall, at all times, be open to the inspection of the trustees, who shall, at least once in every six months, carefully examine the said books and accounts, and the vouchers and documents connected therewith, and make a record of the result of such examination. He shall keep a register, containing the name and age of each boy, and the circumstances connected with his early history; and he shall add such facts as may come to his knowledge relating to the subsequent history of said boy, while at the institution, and after he shall have left it.

Sect. 12. All contracts, on account of the institution, shall be made by the superintendent, in writing, and when approved by the trustees, if their by-laws require it, shall be binding in law, and the superintendent, or his successor, may sue, or be be sued thereon, to final judgment and execution; and no such suit shall abate by reason of the office of superintendent becoming vacant pending such suit, but any successor of the superintendent may take upon himself the prosecution or defence thereof, and, upon motion of the adverse party, and notice, he shall be required so to do.

SECT. 13. There shall be a treasurer, to be appointed by the Governor and Council, who shall, before he enters upon the discharge of the duties of his office, give a bond to the Commonwealth, with sureties satisfactory to the Governor and Council, in the sum of three thousand dollars, conditioned that he shall faithfully account for all money received by him as treasurer; which bond, and also that of the superintendent, when approved, shall be filed in the office of the treasurer and receiver general.

Sect. 14. The board of trustees shall be appointed forthwith, and they shall take charge of the farm in Westborough which belongs to the Commonwealth, except so much thereof

as shall be needed for the purposes of the commissioners, for the erection of the buildings. When the Governor shall have made proclamation that the buildings are ready for occupancy, the school and the buildings shall be at once in the charge of the trustees.

When two years shall have expired after the first appointment of a board of trustees, two trustees shall be appointed and commissioned annually; and, for this purpose, the places of the two senior members, as they stand arranged in their commission, shall be, thereafter, annually vacated. No trustee shall receive any compensation for his services; but he shall be allowed the amount of expenses incurred by him in the discharge of the duties of his office.

SECT. 15. One or more of the trustees shall visit the school at least once in every two weeks, at which time the boys shall be examined in the schoolroom and workshop, and the register shall be inspected. A record shall be regularly kept, of

these visits, in the books of the superintendent.

Once in every three months, the school, in all its departments, shall be thoroughly examined by a majority of the board of trustees, and a report made, showing the results of these examinations. Annually, in the month of December, an abstract of these quarterly reports shall be prepared, which, together with a full report by the superintendent, shall be laid before the Governor and Council, for the information of the Legislature. The treasurer shall also submit, at the same time, a financial statement, furnishing an accurate detailed account of the receipts and expenditures, for the year terminating on the last day of the month of November next preceding. [April 9, 1847.]

CHAPTER 183.

AN ACT RELATING TO THE ABSTRACTS OF SCHOOL RETURNS AND THE DUTIES OF SCHOOL COMMITTEES.

SECTION

 Abstracts to be made by the Secretary of the Board of Education.
 Towns losing their income from school

SECTION

fund, &c., may withhold compensation from school committees.

Sect. 1. The abstracts of school returns, prescribed by the statute of eighteen hundred and thirty-seven, chapter two hundred and forty-one, shall, hereafter, be made up by the Secretary of the Board of Education; and so much of any act, as provides that the said abstracts shall be made up in the office of the Secretary of State, is hereby repealed.

Sect. 2. Any city or town may withhold such compensation as the school committee of such city or town are now authorized, by law, to receive, if such town shall have forfeited its due portion of the income of the school fund through the failure of such committee to comply with the provisions of the law in relation to school returns. [April 14, 1847.]

[For the act concerning the House for the Reformation and Employment of Juvenile Offenders, in the city of Boston, see St. 1847, ch. 208.]

CHAPTER 49.

RESOLVE CONCERNING THE PERKINS INSTITUTION AND MASSACHU-SETTS ASYLUM FOR THE BLIND.

Appropriation of \$9000 annually. Repeal of previous Resolves.

Resolved, That there be allowed and paid annually, in quarterly payments, out of the treasury of the Commonwealth, the sum of nine thousand dollars to the treasurer of the Perkins Institution and Massachusetts Asylum for the Blind, for the use of said institution, said payments to continue during the pleasure of the Legislature, and no longer: provided, that the said institution shall receive, board, lodge, and educate, forty indigent blind persons belonging to the Commonwealth, if so many shall be recommended, to be placed there in conformity to the Resolves passed by the Legislature on the sixteenth and twenty-eighth of February, in the year eighteen hundred and thirty-three; and the Governor is requested to draw his warrants accordingly. All previous Resolves, granting money to the said institution, are hereby repealed. [April 17, 1847.]

CHAPTER 71.

RESOLVES CONCERNING THE ANNUAL REPORTS OF THE BOARD OF EDUCATION AND THE ABSTRACTS OF SCHOOL RETURNS.

Clerk of the Senate to print 6000 copies of the Annual Report of the Board of Education.

Resolved, That the Clerk of the Senate, for the time being, be authorized and directed to cause to be printed, annually, before the meeting of the Legislature, or as soon thereafter as may be, six thousand [altered to eight thousand, by Res. of 1849, ch. 52,] copies of the Annual Report of the Board of Education, instead of the number authorized by the Resolves of the year one thousand eight hundred and forty-four, chapter fifty-seven. [Second Resolve superseded.] [April 23, 1847.]

[Resolve of 1847, ch. 82, appropriating \$6000 annually for the support of the State Normal Schools, superseded by Resolve of 1849, ch. 89, which makes an appropriation of \$7000 a year for the same object.]

CHAPTER 10.

AN ACT IN ADDITION TO "AN ACT TO ESTABLISH TEACHERS'
INSTITUTES."

Section
1. Teachers' Institutes to be established on application of 50 instead of 70
Section teachers.
2. Repealing clause.

Sect. 1. Whenever reasonable assurance shall be given to the Board of Education, that a number, not less than fifty teachers of Common Schools, shall desire to assemble for the purpose of forming a Teachers' Institute, according to the ninety-ninth chapter of the statutes of the year eighteen hundred and forty-six, the Board of Education shall appoint a time and place for said meeting, in manner and form as is prescribed in the act aforesaid.

SECT. 2. Any thing contained in the act aforesaid, contrary to the provisions of this act, is hereby repealed. [February 11, 1848.]

CHAPTER 29.

AN ACT TO PROVIDE FOR THE INSTRUCTION OF PRISONERS IN JAILS AND HOUSES OF CORRECTION.

1. County commissioners to provide moral and religious instruction for prisoners in the juils and houses of correc-

Section
2. Expenses of such instruction to be re-

turned by inspectors of prisons, 3. When to take effect,

Sect. 1. The county commissioners of the several counties in this Commonwealth are hereby authorized, at their discretion, and at the expense of their respective counties, to provide moral and religious instruction for the prisoners confined in the jails and houses of correction of their respective counties.

Sect. 2. The inspectors of prisons in the several counties shall cause to be transmitted, in their annual returns to the Governor, a statement of the expense incurred in carrying this act into effect in their respective counties.

Sect. 3. This act shall take effect from and after its pas-

sage. [February 28, 1848.]

CHAPTER 173.

AN ACT IN ADDITION TO AN ACT RELATING TO ABSTRACTS OF SCHOOL RETURNS, AND THE DUTIES OF SCHOOL COMMITTEES.

1. Compensation of school committee may be withheld, in case of forfeiture of income of school fund through their

SECTION

- neglect.
 2. When to take effect.
- SECT. 1. Any city, or town, may withhold such compensation as the school committee of such city, or town, are now authorized by law to receive, if such town shall have forfeited its due portion of the income of the school fund, through the failure of such committee to comply with the provisions of the fourth section of the two hundred and twenty-third chapter of the general laws passed in the year one thousand eight hundred and forty-six.

SECT. 2. This act shall take effect from and after the thirtieth day of June, in the year one thousand eight hundred and forty-eight. [April 22, 1848.]

CHAPTER 237.

AN ACT TO AUTHORIZE TOWNS TO TAKE LAND FOR SCHOOL-HOUSES.

SECTION

 Selectmen may lay out land for schoolhouses, in the same manner as for highways, provided the owner refuse to sell, or demand an unreasonable price. SECTION

- Owner of land taken may have a jury to revise the proceedings.
- 3. Repealing clause.
- Whenever a suitable place shall have been designated, by any town or school district, for the erection of a schoolhouse and necessary buildings, agreeably to the provisions of the twenty-third chapter of the Revised Statutes, and the owner of the land shall refuse to sell the same, or shall demand therefor a price which, in the opinion of the selectmen, is unreasonable, the said selectmen, with the approbation of the town, may proceed to select, at their discretion, a schoolhouse lot, and lay out the same, not exceeding in quantity forty square rods, and to appraise the damages to the owner of such land, in the same way and manner as is provided for laying out townways and appraising damages sustained thereby; and upon payment, or tender of payment, of the amount of such damages, by the town or district designating such schoolhouse lot, to the owner thereof, the said land shall be taken, held, and used, for the purpose for which it is designated.
 - SECT. 2. Whenever the owner of such land shall feel

aggrieved by the selection and location of such lot, and the damages awarded, he shall be entitled to have the matter of complaint tried by a jury, which may be applied for within one year after the location of such lot, and shall be ordered accordingly by the county commissioners; and the jury shall have the power to change the location and assess the damages, and the proceedings shall, in all respects, be conducted in the same manner as is provided in cases of damages by laying out highways; and if the damages shall be increased, or the location be changed by the jury, the damages and all charges shall be paid by the town or district for whose benefit the lot is selected; otherwise, the charges which may arise on such application shall be paid by such applicant. And the land so taken shall be held and used for no other purpose than that contemplated in this act, and shall revert to the owner, his heirs or assigns, upon the discontinuance thereon, for one year, of such school as is now, or may hereafter be, required of the town or district by law.

SECT. 3. All such provisions of law as are inconsistent with this act are hereby repealed. [May 1, 1848.]

CHAPTER 65.

RESOLVES CONCERNING TRAINING AND TEACHING IDIOTS.

A sum not exceeding \$2500 annually for training, &c., ten idiotic children. Account of expense of such training, &c., to be rendered annually to Governor and Council. Towns to furnish such children with clothing, if paupers. Governor authorized to draw his warrant.

Resolved, That there be paid, out of the treasury of the Commonwealth, a sum not exceeding twenty-five hundred dollars annually, for the term of three years, for the purpose of training and teaching ten idiotic children, to be selected, by the Governor and Council, from those at public charge, or from the families of indigent persons, in different parts of the Commonwealth: provided, that an arrangement can be made by the Governor and Council with any suitable institution now patronized by the Commonwealth for charitable purposes; and provided, that said appropriation shall not be made a charge upon the school fund.

Resolved, That the trustees of the institution undertaking the instruction and training of said idiots shall, at the end of each and every year, render to the Governor and Council an account of the actual expense incurred on account of said idiots; and, if the amount expended shall be less than the sum received from the public treasury, the unexpended balance shall be deducted from the amount of the next annual appropriation.

Resolved, That the said trustees shall be authorized to re-

quire that the authorities of any town which may send any idiot pauper to them for instruction, be required to keep them

supplied with comfortable and decent clothing.

Resolved, That the Governor be authorized to draw his warrant for twenty-five hundred dollars, on the treasurer of the Commonwealth, in favor of the treasurer of any institution which shall take the responsibility of training and teaching said ten idiots, as soon as he shall receive official information that the trustees will assume that responsibility. 1848.]

CHAPTER 274.

AN ACT RELATING TO DISTRICT SCHOOLHOUSES.

SECTION R. S., ch. 23, § 44, may empower selectmen, &c., to expend the same for

SECTION the purposes of § 28. 2. When to take effect.

Whenever the inhabitants of any town shall, according to the provisions of the forty-fourth section of the twenty-third chapter of the Revised Statutes, vote any sum for any of the purposes named in the twenty-eighth section of the said twenty-third chapter, they may also empower the selectmen of the town, or the school committee, or may choose any committee, to carry into effect the provisions of said twenty-eighth section, if the inhabitants of any school district shall neglect or refuse to choose such committee.

This act shall take effect from and after its pas-SECT. 2. sage. [May 9, 1848.]

CHAPTER 279.

AN ACT TO AUTHORIZE ADJACENT TOWNS TO UNITE FOR SCHOOL PURPOSES.

SECTION 1. Union of adjacent towns to form a high school district.

- 2. School committees of such towns to elect one member from each board, to form the committee for such school.
- 3. Such committee to determine the loca-

tion of schoolhouse, if authorized to be built, or authorize location of the

school, alternately in the two towns.

Towns to be assessed for the expenses, according to their proportions of the county tax.

Any two adjacent towns, having not more than two thousand inhabitants each, may form one high school district, for establishing such a school as is contemplated in the fifth section of the twenty-third chapter of the Revised Statutes, whenever a majority of the citizens of each town, in meetings called for that purpose, shall so determine.

The school committees of the two towns, so united, shall elect one from each of their respective boards, and the two, so elected, shall form the committee for the management and control of such school, with all the powers conferred upon school committees and prudential committees.

SECT. 3. The committee, provided for in the foregoing section, shall determine the location of such schoolhouse as shall be authorized to be built by the towns forming such district, or authorize the location of such school alternately, in the two towns, whenever the towns shall not determine to erect a house for its permanent location.

SECT. 4. În the erection of any schoolhouse for the permanent location of such school, and in the support and maintenance of the same, and in all incidental expenses attending the same, the proportions to be paid by each town, unless otherwise agreed upon, shall be according to the proportions of such towns in the county tax. [May 9, 1848.]

St. 1848, chap. 283, repeals St. 1840, chap. 76.

CHAPTER 301.

AN ACT GRANTING AID TO COUNTY ASSOCIATIONS OF TEACHERS
AND OTHERS.

SECTION

- County associations of teachers holding two meetings a year, of not less than two days each, to receive \$50 annually from the State.
- SECTION
 - Warrant for same to be drawn, on the sworn certificate of president and secretary.
 - 3. When to take effect.
- SECT. 1. Whenever a county association of teachers and others, which has been or may be formed, shall hold semi-annual meetings, of not less than two days each, for the express purpose of promoting the interests of Common Schools, such association shall be entitled to receive fifty dollars a year from the State.
- Sect. 2. In pursuance of the provisions of the first section of this act, when the president and secretary of the association shall, under oath, have certified to the Governor that two semi-annual meetings have been held, as aforesaid, he is hereby authorized to draw his warrant, in favor of said association, on the treasurer of the Commonwealth, for the sum of fifty dollars.
- SECT. 3. This act shall take effect from and after its passage. [May 10, 1848.]

CHAPTER 305.

AN ACT CONCERNING THE STATE REFORM SCHOOL.

SECTION
1. Trustees of State Reform School, for time being, to be a corporation for cer
2. When to take effect.

SECT. 1. The trustees of the State Reform School, for the time being, shall be a corporation, by the name of the Trustees of the State Reform School, for the purpose of taking and holding, to themselves and their successors, in trust for the Commonwealth, any grant or devise of lands, and any donation or bequest of money, or other personal property, which has been or may hereafter be made for the use of said institution; and for the purpose of preserving and investing the proceeds of any such grant, devise, donation, or bequest, in notes or bonds secured by good and sufficient mortgages, or in other securities; with all the powers necessary to carry into effect the purposes aforesaid.

SECT. 2. This act shall take effect from and after its passage. [May 10, 1848.]

CHAPTER 324.

AN ACT IN RELATION TO PRISONERS.

Instruction in reading and writing to be furnished to prisoners.

Sect. 3. The warden and inspectors of the State prison, the county commissioners of each county, the mayor and aldermen of the city of Boston, with the sheriffs of each county, respectively, are hereby authorized to furnish, at the expense of said counties, suitable instructions in reading and writing, for one hour each evening, (except Sundays,) to all such prisoners as may be benefited by such instruction, and desirous to receive the same. [May 10, 1848.]

CHAPTER 34.

RESOLVES RELATING TO A REPRINT OF THE TENTH REPORT OF THE SECRETARY OF THE BOARD OF EDUCATION.

Horace Mann to prepare the Report. Number of copies. Compensation.

Resolved, That the late Secretary of the Board of Education, Honorable Horace Mann, be hereby appointed to prepare, for republication, so much of his Tenth Annual Report, as, with the requisite additions and alterations, to be also made by him, will exhibit a just and correct view of the Common School system of Massachusetts, and the provisions of law relating to it.

Resolved, That there be printed ten thousand copies of such republication, to be distributed and disposed of in the same manner as is now, or may be provided, in regard to the Annual Reports of the Board of Education.

Resolved, That the Governor and Council be authorized to determine the compensation to be made to Mr. Mann, for the foregoing service, and to draw upon the treasurer of the Com-

monwealth for the amount. [March 23, 1849.]

CHAPTER 59.

AN ACT TO PREVENT DISTURBANCES OF SCHOOLS AND PUBLIC MEETINGS.

Penalty of imprisonment or fine, for.

Every person who shall wilfully interrupt or disturb any school or other assembly of people, met for a lawful purpose within the place of such meeting, or out of it, shall be punished by imprisonment in the county jail, not more than thirty days, or by fine not exceeding fifty dollars. [March 27, 1849.]

CHAPTER 62.

AN ACT RELATING TO TEACHERS' INSTITUTES.

1. Board of Education to determine the 2. Repealing clause. length of sessions.

The Board of Education are authorized to determine the length of time during which the Teachers' Institutes, established under the ninety-ninth chapter of the statutes of the year eighteen hundred and forty-six, and the tenth chapter of the statutes of the year eighteen hundred and forty-eight, shall remain in session.

Any thing contained in the acts aforesaid, contrary to the provisions of this act, is hereby repealed. 27, 1849.]

CHAPTER 65.

AN ACT CONCERNING THE DISTRIBUTION, CUSTODY, AND PRESER-VATION OF SCHOOL RETURNS, AND OTHER DOCUMENTS AND PAPERS RELATING TO SCHOOLS.

1. School documents, how distributed;

2. Duty of town clerks, &c., as to distributing,—of school committee,—of

SECTION district clerks and prudential com-

3. Stat. 1845, ch. 100, repealed.

It shall be the duty of the Secretary of the Board of Education to cause the blank forms of inquiry, the school

WORCESTER COUNTY

WORCESTER COUNTY-Continued.

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CHAPTER 81.

AN ACT RELATING TO SCHOOL LIBRARIES AND SCHOOL APPARATUS.

Section

1. School districts may raise money for the purchase of school libraries. &c.

Section

2. Sta

2. Stat. 1837, ch. 147, repealed.

Sect. 1. The inhabitants of any school district, in any city or town, and of any city or town not divided into school districts, in this Commonwealth, may, at any meeting called for that purpose, raise money for the purchase of libraries, and necessary school apparatus, in the same manner as school districts may now raise money for erecting and repairing school-houses in their respective districts.

Sect. 2. The one hundred and forty-seventh chapter of the statutes, passed in the year one thousand eight hundred and thirty-seven, is hereby repealed. [April 5, 1849.]

CHAPTER 117.

AN ACT TO AMEND "AN ACT RELATING TO THE DUTIES OF SCHOOL COMMITTEES, AND THE DISTRIBUTION OF THE INCOME OF THE SCHOOL FUND."

SECTION

 School committees to return the number of persons between the ages of 5 and 15, instead of 4 and 16.

Income of school fund to be apportioned accordingly.
 What sum to be raised on each person

SECTION

between 5 and 15.

4. Act not to exclude scholars under 5, or over 15, from schools.5. Repeal of inconsistent provisions.

6. When to take effect.

Sect. 1. The school committees of the several cities and towns, instead of ascertaining the number of persons between the ages of four and sixteen years belonging to such cities and towns respectively, as required by the second section of the act of which this is an amendment, approved by the Governor, on the fifteenth day of April, in the year one thousand eight hundred and forty-six, shall ascertain the number of persons between the ages of five and fifteen years, and shall alter the form of the certificates, required from them by the said section, accordingly.

Sect. 2. The income of the Massachusetts School Fund shall hereafter be apportioned to the several cities and towns according to the number of persons therein, between the ages of five and fifteen, instead of four and sixteen, as required by the fifth section of the aforesaid act of the fifteenth of April, in the

year one thousand eight hundred and forty-six.

Sect. 3. The sum required to be raised by any city or town, as one of the conditions of receiving its portion of the income of the school fund, shall be, at least, equal to one

lar and fifty cents, instead of one dollar and twenty-five cents. as required by said act, of which this is an amendment, for each person between the ages of five and fifteen years belonging to said city or town.

SECT. 4. Nothing in this act contained shall be considered as prohibiting the attendance upon the schools of scholars

under five or over fifteen years of age.

All acts, and parts of acts, and all resolves, and parts of resolves, inconsistent with the provisions of this act,

are hereby repealed.

This act shall take effect on and after the first SECT. 6. day of May, in the year one thousand eight hundred and forty-nine. [April 18, 1849.]

CHAPTER 70.

RESOLVE CONCERNING BARNARD'S SCHOOL ARCHITECTURE.

One copy for each town.

Resolved. That the Secretary of the Commonwealth be directed to furnish, to the clerk of each town in the State, one copy of a work entitled "School Architecture for the Improvement of Schoolhouses," by Henry Barnard, commissioner of Public Schools in the state of Rhode Island: provided, that the expense thereof do not exceed one dollar for each copy so delivered; the said amount to be deducted from the proceeds of public lands, or the school fund, according to the provisions of the act of the year one thousand eight hundred and fortysix, chapter two hundred and nineteen, entitled "An act to designate the fund for payment of the salary of the land agent, and of appropriations for educational purposes;" and that warrants be drawn accordingly. [April 20, 1849.]

CHAPTER 75.

RESOLVE ON THE PETITION OF THE MASSACHUSETTS TEACHERS' ASSOCIATION.

Grant of \$150 annually, for five years.

Resolved, That there be paid, annually, in the month of August, for the term of five successive years, to the president or treasurer of the Massachusetts Teachers' Association, the sum of one hundred and fifty dollars, to be applied to the purposes of said association; the said amount to be deducted from the proceeds of public lands, or the school fund, according to the provisions of the act of the year one thousand eight hundred and forty-six, chapter two hundred and nineteen, entitled "An act to designate the fund for the payment of the salary of the land agent, and of appropriations for educational purposes," and that warrants be drawn accordingly. [April 20, 1849.]

CHAPTER 89.

RESOLVE CONCERNING STATE NORMAL SCHOOLS.

Grant of \$7000, annually, for three years.

Resolved, That the sum of seven thousand dollars, annually, for three years, be appropriated to the support of State Normal Schools, under the direction of the Board of Education; the said amount to be deducted from the proceeds of public lands, or the school fund, according to the provisions of the act of the year one thousand eight hundred and forty-six, chapter two hundred and nineteen, entitled "An act to designate the fund for the payment of the salary of the land agent, and of appropriations for educational purposes;" and his excellency the Governor, by and with the advice and consent of the Council, is authorized to draw his warrant accordingly. [April 25, 1849.]

CHAPTER 144.

AN ACT CONCERNING SCHOOL COMMITTEES.

Where school committees become reduced in number, remaining members empowered to make returns.

Whenever, in consequence of vacancies occurring in the school committee of any city or town in this Commonwealth, after the date of the warrant for the annual town meeting for the election of their successors, or the inability, arising after the said date, of any of the members of said committee to act, such committee shall be reduced to a minority of its original number, the remaining members of said committee shall be competent to make the returns required to be made and transmitted to the office of the Secretary of the Commonwealth; and such returns shall be accompanied by a certificate of the person or persons so making them, setting forth the existence of such vacancies or disabilities, and the time when the same arose. [April 26, 1849.]

CHAPTER 155.

AN ACT RELATING TO THE STATE LIBRARY.

SECTION
1. Secretary of Board of Education to be

2. Laws, &c., to be placed in the library.

SECTION
3. Librarian to make report, annually, to the Legislature.

SECT. 1. The Secretary of the Board of Education shall be the librarian of the State Library, with power to appoint an as-

sistant, who shall also act, when necessary, as clerk of the Board.

SECT. 2. All laws, documents, and other publications belonging to the State, and for public use, shall be deposited in the library, which shall be kept open every day in the year,

except Sundays and the usual public holidays.

Sect. 3. Said librarian shall report to the Legislature, annually, in the month of January, the receipts and expenditures on account of the library, with a list of all books, maps, and charts, acquired since the last report, specifying those obtained by exchange, donation, or purchase; and those, if any, which have been lost or are missing; and make such suggestions in relation to the library as may lead to its improvement. [April 28, 1849.]

CHAPTER 206.

AN ACT IN RELATION TO SCHOOL DISTRICTS.

Restriction as to re-districting.

No town shall be districted anew, for school purposes, so as to change the taxation of lands of proprietors into districts using different schoolhouses, oftener than once in ten years. [May 2, 1849.]

CHAPTER 209.

AN ACT CONCERNING SCHOOL REGISTERS.

SECTION
1. Who to prescribe form of. Duty of teachers in regard to.

Section
2. Stat. 1845, ch. 157, repealed.

SECT. 1. Instead of the school registers, in book form, now transmitted to school committees, the Secretary of the Board of Education is hereby required to transmit registers in such form as the said Board shall prescribe; and no school teacher shall be entitled to receive payment for his or her services, until the register of his or her school, properly filled up and completed, shall be deposited with the school committee, or with such person as they may designate to receive it.

SECT. 2. The act entitled an act relating to Common Schools, passed on the eighteenth day of March, in the year one thousand eight hundred and forty-five, is hereby repealed.

[May 2, 1849.]

CHAPTER 215.

AN ACT IN BELATION TO THE OFFICE OF THE SECRETARY OF THE BOARD OF EDUCATION.

SECTION
1. General duties of Secretary of Board of Education.
2. Salary.

Section
3. Travelling and other necessary expenses.

The Secretary of the Board of Education, in SECT. 1. addition to the duties imposed on him by law as recording and corresponding secretary of the said Board, and as State librarian. shall obtain and diffuse information relating to the Public Schools of the Commonwealth: suggest to said Board and to the General Court improvements in the present system of Common Schools; visit, as often as his other duties will permit, different parts of the Commonwealth for the purpose of arousing and guiding public sentiment in relation to the practical interests of education; collect in his office such school books, apparatus, maps, and charts, as can be obtained without expense to the Commonwealth, and also to purchase, at an expense not exceeding fifty dollars a year, rare and valuable works on education for the use of the said Board, and for the benefit of teachers, authors, and others, who wish to consult them; receive and arrange, in his office, the reports, returns, and registers of the Common Schools, now and hereafter in the office of the Secretary of the Commonwealth, and receive, preserve, or distribute the state documents in relation to the Common School system.

SECT. 2. The Secretary of the Board of Education shall receive an annual salary of sixteen hundred dollars, to be paid in quarterly payments out of the treasury of the Commonwealth.

SECT. 3. All necessary travelling expenses, incurred by the Secretary of the Board of Education in the performance of his official duties, after being approved by the said Board, shall be paid out of the treasury of the Commonwealth; and all postages and other necessary expenses, arising in the office of the said Secretary, shall be paid in the same manner as those of the other departments of the government. [May 2, 1849.]

CHAPTER 220.

AN ACT CONCERNING THE EMPLOYMENT OF CHILDREN IN MANU-FACTURING ESTABLISHMENTS.

SECTION

1. Stat. 1836, ch. 245, § 1, how construed:
said statute and present act not to
apply to children coming into State,
until after six months' residence.

SECTION 2. Stat. 1842, ch. 60, § 2, and Stat. 1836, ch. 245, § 2, repealed.

3. Penalty for violation of act.

The meaning of the first section of the act passed on the sixteenth day of April, in the year one thousand eight hundred and thirty-six, entitled "An act to provide for the better instruction of youth employed in manufacturing establishments," is hereby declared to be, that no child under the age of fifteen years shall be employed in any manufacturing establishment, unless such child shall have attended some public or private day school, where instruction is given by a teacher qualified according to the first section of the twentythird chapter of the Revised Statutes, at least one term of eleven weeks of the twelve months next preceding the time of such employment, and for the same period during any and every twelve months in which such child shall be so employed; but the provisions of this act, and of the act above named, shall not apply to any child who shall have removed into this Commonwealth from any other state or country, until such child shall have resided six months within this Commonwealth.

SECT. 2. The second section of the act passed on the third day of March, in the year one thousand eight hundred and forty-two, entitled "An act concerning the employment of children in manufacturing establishments," and the second section of the act passed April sixteenth, eighteen hundred and thirty-six, entitled "An act to provide for the better instruction of youth employed in manufacturing establishments," are hereby repealed.

SECT. 3. The owner, agent, or superintendent of any manufacturing establishment, who shall employ any child in such establishment contrary to the provision of this act, shall forfeit a sum not exceeding fifty dollars for each offence, to be recovered by indictment, to the use of Common Schools in the towns respectively, where said establishment may be situated. [May 2, 1849.]

APPENDIX.

The Law requires that Tables, like the following, should be prepared and published, annually, by the Secretary of the Board of Education. (See ante, pp. 119–121.) As the Massachusetts School system cannot be adequately understood without the explanations furnished by these Tables; and, as those of the latest date will give the best view of the present condition of the system, I have requested the present Secretary of the Board to allow me to use those of the current year, in preference to reprinting those of 1846 which accompanied the Tenth Annual Report. The Tables of the present year, being later, are more valuable, and being now in type, for another purpose, can be printed more cheaply. To the present Secretary, in whose office, and under whose direction, they have been prepared, belong the whole merit and responsibility of them.

HORACE MANN.

SUFFOLK COUNTY.

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Boston, Chelsea, North Chelsee,*	93,383 2,390	93,383 \$109,304,218 50 2,390 695,781 50	193 15	19,640 1,058 172	19,640 994 181	14,818 878 135	14,818 771 149	21,853 1,228 176		800	158 88 24. 7	1158 89 18. 7	2316 177 42.14	86-	86 G	86-	8 60 80
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* Population and Valuation included in Chelsea.

SUFFOLK COUNTY—Continued.

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registers, the abstract of school returns, and the annual report of the Board of Education, and that of its Secretary, to be forwarded to the sheriffs of the several counties, for distribution to the clerks of the several towns and cities within their counties respectively, and it shall be the duty of the sheriff so to distribute them; and he shall be entitled to receive three cents a copy for each copy of said several documents so distributed,

to be paid by the treasurer of the Commonwealth.

SECT. 2. It shall be the duty of the clerk of each of the several cities or towns to deliver the blank forms of inquirv. and the registers, when the same shall be received by him, to the school committee; it shall also be his duty to deliver one copy of the said abstract and reports to the secretary of the school committee of the city or town, to be by him carefully kept for the use of the said committee, and handed over to his successor in office; and also two additional copies of said reports for the use of said committee; and, further, it shall be the duty of the clerks of the several cities or towns to deliver one copy of the said reports to the clerk of each of the school districts in the respective cities or towns, to be by him deposited in the district school library, if there be one, and if not, to be by him carefully kept for the use of the prudential committee, the teachers, and the inhabitants of the district, during his continuance in office, and then to be handed over to his successor; and, in case the city or town shall not be districted, the said reports shall be delivered to the school committee, and so placed by them, that they shall be accessible to the several teachers, and to the citizens; and they shall be deemed to be the property of the town or city, and not of any officer, teacher, or citizen thereof.

SECT. 3. The one hundredth chapter of the acts, passed in the year one thousand eight hundred and forty-five, is hereby repealed. [March 30, 1849.]

CHAPTER 52.

RESOLVE CONCERNING THE ANNUAL REPORT OF THE BOARD OF EDUCATION.

Clerk of Senate to cause the report to be printed.

Resolved, That the Clerk of the Senate, for the time being, be authorized and directed to cause to be printed annually, before the meeting of the Legislature, or as soon thereafter as may be, eight thousand copies of the Annual Report of the Board of Education, instead of the number authorized by the Resolves of the year one thousand eight hundred and forty-seven, chapter seventy-one; that three thousand copies of said report be distributed annually for the use of the members of the Legislature. [April 4, 1849.]

CHAPTER 81.

AN ACT RELATING TO SCHOOL LIBRARIES AND SCHOOL APPARATUS.

SECTION School districts may raise money for the purchase of school libraries, &c. 2. Stat. 1837, ch. 147, repealed.

The inhabitants of any school district, in any city or town, and of any city or town not divided into school districts, in this Commonwealth, may, at any meeting called for that purpose, raise money for the purchase of libraries, and necessary school apparatus, in the same manner as school districts may now raise money for erecting and repairing schoolhouses in their respective districts.

SECT. 2. The one hundred and forty-seventh chapter of the statutes, passed in the year one thousand eight hundred and thirty-seven, is hereby repealed. [April 5, 1849.]

CHAPTER 117.

AN ACT TO AMEND "AN ACT RELATING TO THE DUTIES OF SCHOOL COMMITTEES, AND THE DISTRIBUTION OF THE INCOME OF THE SCHOOL FUND."

1. School committees to return the num-School commutees to return the number of persons between the ages of 5 and 15, instead of 4 and 16.
 Income of school fund to be apportioned accordingly.
 What sum to be raised on each person

SECTION

between 5 and 15.

4. Act not to exclude scholars under 5, or over 15, from schools.

5. Repeal of inconsistent provisions.

6. When to take effect.

The school committees of the several cities and towns, instead of ascertaining the number of persons between the ages of four and sixteen years belonging to such cities and towns respectively, as required by the second section of the act of which this is an amendment, approved by the Governor, on the fifteenth day of April, in the year one thousand eight hundred and forty-six, shall ascertain the number of persons between the ages of five and fifteen years, and shall alter the form of the certificates, required from them by the said section, accordingly.

The income of the Massachusetts School Fund shall hereafter be apportioned to the several cities and towns according to the number of persons therein, between the ages of five and fifteen, instead of four and sixteen, as required by the fifth section of the aforesaid act of the fifteenth of April, in the

year one thousand eight hundred and forty-six.

Sect. 3. The sum required to be raised by any city or town, as one of the conditions of receiving its portion of the income of the school fund, shall be, at least, equal to one dollar and fifty cents, instead of one dollar and twenty-five cents, as required by said act, of which this is an amendment, for each person between the ages of five and fifteen years belonging to said city or town.

SECT. 4. Nothing in this act contained shall be considered as prohibiting the attendance upon the schools of scholars

under five or over fifteen years of age.

Sect. 5. All acts, and parts of acts, and all resolves, and parts of resolves, inconsistent with the provisions of this act, are hereby repealed.

SECT. 6. This act shall take effect on and after the first day of May, in the year one thousand eight hundred and for-

ty-nine. [April 18, 1849.]

CHAPTER 70.

RESOLVE CONCERNING BARNARD'S SCHOOL ARCHITECTURE.

One copy for each town.

Resolved, That the Secretary of the Commonwealth be directed to furnish, to the clerk of each town in the State, one copy of a work entitled "School Architecture for the Improvement of Schoolhouses," by Henry Barnard, commissioner of Public Schools in the state of Rhode Island: provided, that the expense thereof do not exceed one dollar for each copy so delivered; the said amount to be deducted from the proceeds of public lands, or the school fund, according to the provisions of the act of the year one thousand eight hundred and fortysix, chapter two hundred and nineteen, entitled "An act to designate the fund for payment of the salary of the land agent, and of appropriations for educational purposes;" and that warrants be drawn accordingly. [April 20, 1849.]

CHAPTER 75.

RESOLVE ON THE PETITION OF THE MASSACHUSETTS TRACHERS?

ASSOCIATION.

Grant of \$150 annually, for five years.

Resolved. That there be paid, annually, in the month of August, for the term of five successive years, to the president or treasurer of the Massachusetts Teachers' Association, the sum of one hundred and fifty dollars, to be applied to the purposes of said association: the said amount to be deducted from the proceeds of public lands, or the school fund, according to the provisions of the act of the year one thousand eight hundred and forty-six, chapter two hundred and nineteen, en-

titled "An act to designate the fund for the payment of the salary of the land agent, and of appropriations for educational purposes," and that warrants be drawn accordingly. 20, 1849.]

CHAPTER 89.

RESOLVE CONCERNING STATE NORMAL SCHOOLS.

Grant of \$7000, annually, for three years.

Resolved, That the sum of seven thousand dollars, annually, for three years, be appropriated to the support of State Normal Schools, under the direction of the Board of Education; the said amount to be deducted from the proceeds of public lands, or the school fund, according to the provisions of the act of the year one thousand eight hundred and forty-six, chapter two hundred and nineteen, entitled "An act to designate the fund for the payment of the salary of the land agent, and of appropriations for educational purposes;" and his excellency the Governor, by and with the advice and consent of the Council, is authorized to draw his warrant accordingly. [April 25, 1849.]

CHAPTER 144.

AN ACT CONCERNING SCHOOL COMMITTEES.

Where school committees become reduced in number, remaining members empowered to make returns.

Whenever, in consequence of vacancies occurring in the school committee of any city or town in this Commonwealth, after the date of the warrant for the annual town meeting for the election of their successors, or the inability, arising after the said date, of any of the members of said committee to act, such committee shall be reduced to a minority of its original number, the remaining members of said committee shall be competent to make the returns required to be made and transmitted to the office of the Secretary of the Commonwealth; and such returns shall be accompanied by a certificate of the person or persons so making them, setting forth the existence of such vacancies or disabilities, and the time when the same arose. [April 26, 1849.]

CHAPTER 155.

AN ACT RELATING TO THE STATE LIBRARY.

SECTION 1. Secretary of Board of Education to be librarian.

2. Laws, &c., to be placed in the library.

SECTION 3. Librarian to make report, annually, to the Legislature.

The Secretary of the Board of Education shall be the librarian of the State Library, with power to appoint an as-

BRISTOL COUNTY.

			.aloo	No. of	Scholars		-pattend-	tween		of age	AGGREG	AGGREGATE LENGTH	GTH OF	MON	NUMBER OF	TEACHERS.	HERS.
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BRISTOL COUNTY—Continued.

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	TOWNS.	Attleborough,	Berklev,	Dartmouth,	Dighton,	Easton,	Fairhaven,	Fall River,	Freetown,	Mansfield,	New Bedford,	Norton,	Pawtucket.	Raynham,	Rehoboth,	Seekonk,	Somerset	Swanzev.	Taunton,	Westport,	

FRANKLIN COUNTY

FRANKLIN COUNTY.

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	TOWNS		Ashfield,	Bernardston,	Buckland,	Charlemont,	Coleraine,	Conway,	Deerfield,	Erving,	Gill,	Greenfield,	Hawley,	Heath,	Leverett,	Leyden,	Monroe,	Montague,	New Salem,	Northfield,	Orange,	Kowe,	Shelburne,	Shutesbury,	Sunderland,	Warwick,	Wendell,	Whately,	Total,

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BERKSHIRE COUNTY.

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Average	ance in all the Schools.	Win- In Sun- In ter.	748	99	191	172	29	191	136	116	465	106	184	129	312	157	108	R	61	219	8	8	288	104
of Scholars	ages in all the Schools.	fa Win-1	1318	121	308	227	101	560	255	183	674	191	592	199	536	588	198	8	8	440	68	159	913	181
No. of S	of all ages Scho	In Sum-In	1150	109	265	234	8	240	211	191	638	158	244	178	489	227	184	302	8	346	88	601	844	162
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Ī	Jonnila	tion.	3703	481	1342	985	370	1255	1038	441	2704	922	955	1140	2428	1313	•	438	222	1682	1177	276	3747	1007
		TOWNS.	Adams,	Alford,	Becket,	Cheshire,	Clarksburg,	Dalton,	Egremont,	Florida,	H. Barrington,	Hancock,	Hinsdale,	anesborough,	ree,	renox,	Monterey,*	Mt. Washington,	New Ashford,	N. Marlborough,	Otis,	Peru,	Pittsfield,	Richmond,

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155	337	253	125	169	237	581	136	8189
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* Population and Valuation included in Tyringham.

WORCESTER COUNTY

WORCESTER COUNTY-Continued.

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Schools, or squar	No. of unincorr emics, Private and Schools prolong Com.	-	લ્ય	લ	-	-	લ્ય		જ	લ	က		-	•	9	લ	œ	-	•	က	က	-	•	9	_
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sonths	Aggregate of n kept.		•		•	,		•		,	•	•	1	23	•	•	•	1	•			9	23	•	•
betarogr	Number of Inco. Academies.	•	•	1	•	•	•	1	•	1	•	1		1	•	•						_	_		
Schools.	olidas Pablic		8	_	8		_		B	8	2	8		8					_	_					_
	Amount of bo	<u>'</u>	\$15	<u>'</u>	8	•	•	'	2	8	168	23	•	88	'	•	'	'	'	•	•	•	'		<u>'</u>
bas bra	of teachers, bo	8	8	8	8	8	8	ક્ટ	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8
-qns edi	mount of monator for texes for to port of Soho shuding only ti	\$1200	1200	8	1800	200	1787	1001	200	86	2000	8	9	8	200	8	1793	1200	1400	1000	200	900 800 800 800 800 800 800 800 800 800	1460	1200	දි
	month.	छ	34	\$	47	8	2	器	Z	19	82	앓	8	61	4	91	14	3	86	2	9	33	8	1	3
PREALES.	Average value of board per																							9	
Frac	paid per mth., including val- ne of board.	88	3	40																				88	
	Average wages	12	==	7																				13	
	of board per month	22	5 56	88	88	99	88	8	8	% 왕	90 %	8	5 12	533	æ	88	8	88	88	7.71	3 10	3 78	%	88 88	7
Males.	ne of board.																								
×	Average wages paid per mth., including val-																							38	
	TOWNS.	Ashburnham,	Athol,	Auburn,	Barre,	Berlin,	Blackstone,	Belton,	Boylston,	Brookfield	Charlton,	Dana,	Douglas,	Dudley,	Fitchburg,	Gardner,	Grafton,	Hardwick,	Harvard,	Holden,	Hubbardston,	Lancaster,	Leicester,	Leominster,	Lunenpurg,

6	50	-			-			14.9	_	_		-								13 7				ス な	7	14	4	<u> </u>	<u>ಟ</u> ಭ	හ ප	ල	හ හ
20	88	<u>R</u>	72	ଛ	12	12	<u>8</u>	<u> </u>	 쯂	7	22	 63	<u> </u>	4	8	88	ક્ક	22	25	<u>8</u>	4	88	<u>왕</u>	<u></u> ප	8	23	2	<u>@</u>	8	<u>ස</u>	5	8
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Mendon.	Milford,	Millbury.	New Braintree,	Northborough,	Northbridge,	N. Brookfield.	Oakham.	Oxford,	Paxton,	Petersham,	Phillipeton,	Princeton,	Royalston,	Rutland,	Shrewsbury,	Southborough,	Southbridge,	Spencer,	Sterling,	Sturbridge,	Sutton,	Templeton,	Upton,	Uxbridge,	Warren,	Webster,	Westborough,	West Boylston,	West Brookfield	Westminster,	Winchendon,	Worcester,

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Total,

HAMPSHIRE COUNTY

HAMPSHIRE COUNTY.

				No.	No. of Scholars		e attend-	meews oga 10	-18 00	of age ol.	AGGREG	AGGREGATE LENGTH	TH OF	NUMBER	BER OF		TEACHERS.
TOWNS	Popula-	Volume			ages in all the Schools.		ance in all the Schools.	years (age wi	d Scho	H	THE SCHOOLS		8 0	Bonoces.	W	WINTER.
	tion.			No. of Pul	1- In Win-	Wh. In Sum-In ter. mer.	In Win- ter.	No. of perion of the form of t	No. of perr years of tend Scho	No. over 16 who atten	Summer. Mos. Days.	Winter. Mos. Days.	Total. Mos. Days.	Malos.	Females.	Malos.	Femalos.
Amherst,	2550	\$654.471	-	<u> </u>	 	368	514	200	41	12	49.21	20.2	82	ŀ	=	1	9
Belchertown,	2554	496,480				404	246	697	8	8	45.21	56.21	102.14	•	14	11	00
Chesterfield,	1132	250,112	-			173	179	274	4	9	34.21	ස	64.21		10	70	2
Cummington,	1237	244,078	-			8 61	250	374	15	8	88	35.14	71.14	•	6	~	က
Easthampton,	717	181,495	-		_	148	148	218	4	લ	25.21	18. 7	4	•	9	4	લ્ય
Enfleld,	926	263,430				177	60%	88	9	31	23.14	21. 7	44.21	•	00	70	က
Goshen,	256	131,867	8	200	112	88	88	133	က	က	18.31	12. 7	ਲ	•	70	ભ	લ્ય
Granby,	971	230,583				142	195	318	9	15	28.21	25.21	54.14	•	~	જ	20
Greenwich,	824	156,879	-			88	136	214	9	য়	18	18. 7	36. 7	•	~	4	က
Hadley,	1814	493,091	-			8	378	500	~	91	41.21	41	82.21	•	9	2	∞
Hattield,	88	449,684				<u> </u>	202	214	•	15	24.14	24.21	49. 7	•	9	က	4
Middlefield,	1717	205,128	=			115	180	197	~	19	88	31	8	,	6	9	20
Northampton,	3750	1,150,167		_		727	765	1180	23	ස	88.14	90.14	179	-	સ	7	13
Norwich,	750	173,064	-			145	139	213	က	70	24.14	য়	46.14	•	~	20	က
Pelham,	926	160,695	-		_	120	241	88	9	14	17.14	16	33.14		~	~	•
Plainfield,	910	203,390	-			3	194	212	2	য়	8.2 8.2	સ	47.21	•	~	9	က
Prescott,	280	148,537				102	140	8	ભ	क्ष	12. 7	14	286.7	,	4	ro.	•
South Hadley,	1458	271,438	-	_	<u>.</u>	88	808	375	•	က	40	8	92	,	2	જ	0 0
Southampton,	1157	235,845			_	159	183	8	ņ	14	83	27.21	60.21	,	00	70	က
Ware,	1890	384,850			_	449	513	6	\$	45	45.21	46	91.21	-	14	00	~
Westhampton,	759	165,067	-		_	901	134	167	જ	1	K	22.14	49.14	•	~	9	-
Williamsburg,	1309	340,149	-			22	262	379	က	14	28.14	28.21	58. 7	,	9	20	9
Worthington,	1197	307,851				2	251	311	8	40	51. 7	32.14	83.21	•	=	6	લ
Total,	30,897	7,298,351	00 226	6582	7848	5112	6258	8549	961	8	3.10	3. 5	6.15	8	212	136	188

HAMPSHIRE COUNTY-Continued.

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	kept.	.14								•															56.14
adtoo	Aggregate of m	=				11				ġ	11		·	10	•	•		_	2	က	•				28
betaroqu	Number of incos Academies.	-	•	•	•	-	•	•	•	•	-	•		-	•	٠	•	•	-	-	•	•	,	•	9
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-nqµnuc	Amount of bost fuel, if any, ce ted for Public	82	8	808	4	26	•	8	22	45	္က	•	48	2	220	R	41	40	33	•	8	8	Ξ	5 49	4378
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bas bre	of teachers, be fuel.	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8
-at alo	port of Beho	8	8	8	8	33	8	8	S	Š	8	33	<u>6</u>	8	8	3	8	8	8	Š	8	35	8	200	₹
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	month.	8	22	8	32	8	88	8	H	8	R	7	8	5	8	8	8	8	8	8	8	4	45	8	8
Ė	Average value of board per	₹	'n	9	9	00	7	9	ı.	4	N	'n	9	9	9	4	J.C	4	9	9	4	r.	70	9	3
FESCALES	including val- ue of board.											95													22
	Average wages,	\$13	ន	Ξ	14	14	12	23	13	П	12	12	25	12	12	6	2	10	14	23	2	10	12	53	12
	month.	83	8	8	14	8	8	8	8	17	83	8	8	R	8	8	8	8	යි	8	6	8	8	8	19
zi	Average value req brand to											9													9
Male	ne of board.	8	88	8								જ													<u> </u>
	Average wages paid per meh., including val-	8	্র	19	21	য়	8	13	19	R	24	સિ	ଛ	ह्य	18	53	2	R	\$	ଛ	24	13	R	ଛ	য়
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,	Į.	Amherst,	Belchertown	Chesterfield,	Jummington,	Easthampton	Enfleld,	Goshen,	Granby,	Greenwicl	Hadley	Hatfield	M iddlefield,	Northampton	Norwich,	elba	Plainfield	Prescot	South Hadley	Southampton	Ware,	Westhampton	Williamsburg.	Vort	Total
il .		13	Ă	Ü	ర		E	Ġ	Ü	C	Ξ	H	2	Z	Z	Ã	٦	Α	ØΩ	ØΔ	>	⋝	>	>	

HAMPDEN COUNTY

HAMPDEN COUNTY.

				No. of Scholars		e attend-	tween ogs 10	4 18bt	of age	AGGREG	AGGREGATE LENGTH	OTH OF	MON	NUMBER OF		TEACHERS.
Popula-	Valuation.	1-8 -11	ofall	ages in all the Schools.	ance in all Schools.	all the sools.	years (age al	d School	THE	E SCHOOLS.		8 2	Bunces.	W	Winter.
tion.		ind your	No. of Pul	1- In Win-In ter.	-In Sum- mer.	In Win- ter.	No. of pers 81 bas 2 wot eat at	No. of per years of tend Scho	No. over 16 who atten	Summer. Mos. Days.	Winter. Mos. Days.	Total.	Males.	Females.	Males.	Females
1427	\$397,051	1	!	<u> </u>	244	556	305	15	8	75	49	163		14	^	~
1419		-		_	800	8	426	9	41	88	R	88		9	00	က
1632	241,729	00	14 256		188	88	440	00	8	49.14	8	88.14	,	14	~	00
•	•	-		_	942	1075	1698	10	75	112.21	94.14		4	ĸ	œ	2
1414	688	-	_	_	175	305 505	349	12	જ્ઞ	සි	28.14		•	6	00	_
423	113,763	8		_	72	22	100	~	13	11.14	9	21.14	'	4	က	_
1270	,713	-			198	273	83 83	9	જ	36.14	45		•	o o	9	70
1568	660,0	_		_	60 02	998	315	10	18	32.21	32.7			9	9	4
2151	,773				868 —	8	521	2	16	60.21	49. 7		•	16	2	4
740	9,160	-			47	8	8	4	10	19	16.14		•	2	4	_
2139	619	-		_	505	88	88	18	43	45	52.14		CN	15	9	2
955			_		41	% %	112	rc	4	11	13.14	24.14	•	က	-	က
1214	,411	_		_	184	25	38	10	8	46.7	83.7		•	6	9	က
10,985	,141	_		_	1274	1407	2146		82	61	19	33 153	20	왏	~	æ
627	916	-		_	2	88	8	જ	8	13	ଛ	8	•	20	_	70
989	295	_			74	130	128	જ	18	12. 7	17.7			4	4	લ્શ
3526	,510	-		_	250	88	88	ĸ	98	80.14	22	152.14	'	17	~	14
3626	317	_		_	565	280	1149	જ	8	102	88.7		'	য়	14	14
1864	336	-		492	344	38	236	72	43	26	45	101	•	15	9	~
37.366 10.18	3.423	71 949	9186	10.464	6190	7410	11 016	914	KKO	9 18	0	8	=	٤	ğ	1

* Population and Valuation included in Springfield.

† No Returns. From last year's Abstract.

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	Income of Surply enue appropri Schools.	.	•	,		,	•		•	•			•	•			•	•		1534 6 70	246 70	
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-luT rol	Aggregate peld in the following the self of the self o		-	180 00		312 00		400 00	•	,	•			348 00					267 00	•	5378 00	Chicopee.
.sraiodə	Average No. of S	'	12	ଛ		क्ष	,	R		•		쫎	12	37	8	જ	ଛ	•	15		श्च	and
l	Aggregate of m		က	12	,	9.14	•	=	•	•		9	7.14	15	2 5	42	က	•	ষ	'	218	i Springfield
Schools, kept to	No. of unincorp mies, Private and Schools prolong Com.		-	~		က	,	-	•	•	,	4	က	લ્ય	3 0	œ	_		6	١	47	between (
-luT 101	bleq etsgergsh . dob			•	•	•		•	•	\$ 1410 00		•	•	•	•	•	•	1464 50	•	2200 00	5074 50	To be apportioned between Springfield and Chicopee
eralodae.	Average No. of 8		,	•		•	•		•	8	•	•	•	•	,	•	•	101	•	8	88	- 8 8
sdino	Aggregate of m kept.		•	•	•	•	•	•	,	11	•	•		,		•	•	10.14	,	10.21	32. 7	+ T ₀
betaroqr	Number of incor Academies.	'	•	1	•	١	,	1	٠	-	•	•	٠	•	1	1	٠	_	1	-	က	-
bna bra -udivino Schoole.	Amount of bot fuel, if any, co ted for Public	_		788 90	•			142 00						551 50	•				1250 00		6108 00	Abstract.
-que ed -ni ,alo aegaw ec	Amount of mone by taxes for t port of Scho cluding only th of teachers, bo			900 008 800								_	_			_			1700 00		30,902 00	From last year's Abstract.
198	Average value of board per month.	85 90	2 28	5 86	6 04	2 00	33	5 76	5	22	20	5 4	68 83	9	6 50	9	5	6 32	5 57	5 74	5 64	
PERALIB	Average wages paid per mth., including val- ue of board.		2	11 95					-												12 59	 No Returns.
Ħ	Average value of board per month.	ि	31	8	8	9	23	%	6 17	6 15	8	88 9	8	8	11 67	9	55	98 9	7 43	%	7 05	- . ≠
Males	Average wages paid per mth., including val- ue of board.	820 85	S S	21 10	88	19 75	18 04	88 88	器	8 8	17 06	24 14	8	22	41 89	19 00	19 87	8	8 8 25	26 17	28 76	 -
	TOWNS.	Blandford.	Brimfield.	Chester,	Chicopee.	Granville,	Holland,	Longmeadow,	Ludlow.	Monson,	Montgomery,	Palmer,	Russell,	Southwick,*	Springfield,	Tolland,	Wales.	Westfield.	W. Springfield,	Wilbraham,	tal,	

FRANKLIN COUNTY

FRANKLIN COUNTY.

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TEACHERS.	WINTER.	Males. Females.	1	. C	· ~	9	10	6	14	_	က	9	4	70	•	જ	က	ro	9	o c	~	~	4	70	20	4	=	જ	143
TEAC	Wn	Males.	1	4	03	4	6	00	જ	-	က	9	~	4	~	က	•	^	70	9	~	_	9	70	જ	~	•	4	112
ER OF	d	Males. Females.	4	9	00	6	16	17	12	લ	9	=	11	6	~	70	က	11	2	14	10	~	13	တ	9	10	4	9	
NUMBER	SUKKER	fales.	┆.	•	•	1		•	•	•	•	_	•	,	•	,	,	,	•	,	•	,	•	•	•	•		,	-
TO H	•	Total. Mos. Days.	83.21	46	46.21	56.14	111.21	104	117	13. 7	ස	88	59. 7	54.14	45.14	34.14	15.14	77. 7	83.21	12	50.21	48	68.14	50. 7	45. 7	48.21	44. 7	39. 7	5.25
AGGREGATE LENGTH	E SCHOOLS	Winter. Mos. Days	8	61	8	28.14	54.14	48. 7	26	6.21	18	8	જ્ઞ	25.7	20.14	15.14	9.14	8. 7	28.14	38.14	30.21	75	88.	26.21	21	24. 7	8	18. 7	2.24
AGGREG	THE	Summer. Mos. Days.	1	2		88		32	19																			21	3, 1
		io. over 16 who atten	3	91	19	40	ଛ	49	প্ত	'	13	15	37	R	8	12	12	45	않	33	19	12	21	8	% _	35	24	8	702
h Teba baette	зогия Зогия	io. of per years of ag School.	ı oc	v.	10	15	10	~	17	લ	9	00	9	œ	9	લ	_	15	য়	91	10	20	6	~	9	က	12	, ro	88
ni ege	ons by the period	io. of peri 4 and 16 y the town.	. 195	9	286	303	557	424	221	107	219	585	66 68	252	878	8	28	379	371	422	456	189	343	267	808	278	221	272	8325
ettend-	ols.	la Win- ter.	80	900	210	88	467	343	ဓ္ဌ	8	180	408	292	219	185	.991	83	308	282	371	430	160	978	988	180	988	186	S S S	6571
Average	ance in all the Schools.	In Sum-In mer.	188	12	83	187	88	68 88	56	2	146	374	184	175	155	83	55	e e e	23	Si Si	5 <u>2</u> 6	130	174	173	138	516	6	164	5140
cholars	Reges in an the Schools.	In Win-1	82	273	274	888	200	401	443	8	68	201	88	83	88	214	28	68	345	487	200	195	8	274	ee ee	88	273	88	8136
No. of S	or all ages Scho	[n Sum-] mer.	£	23	215	247	426	32	371	ස	184	452	88	8	161	171	92	325	315	4 00	337	166	212	210	158	247	114	179	6444
		io. of Pul	1 4	9	00	10	19	18	91	જ	9	10	11	6	~	70	4	13	15	14	14	~	10	10	~	11	Ξ	9	88
		Valuacion.																										220,927 00	6,548,694 00
	Popula-	tion.	1610	366	1084	1127	1971	1409	1912	60g	3 68	1756	226	895	875	832	282	1255	1305	1673	1201	788	1022	282	719	1021	875	1072	28,812
	TOWNS		Ashfield.	Bernardston.	Buckland,	Charlemont,	Coleraine,	Conway,	Deerfield,	Erving,	GIII,	Greenfield,	Hawley,	Heath,	Leverett,	Leyden,	Monroe,	Montague,	New Salem,	Northfield,	Orange,	Rowe,	Shelburne,	Shutesbury,	Sunderland,	Warwick,	Wendell,	Whately,	Total,

FRANKLIN COUNTY—Continued.

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01 De31	enne appropria	١.			,		1		88	}						•			88					,				119 00
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schools, kept to	No. of unincorp. mics, Private s and Schools	-		•	લ	က	લ	-		•	က	-	•	-	က	-	က	•	4	က	-	લ	-	-	-	લ	က	83
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betaroq	Mumber of incor		_	<u>.</u>	<u>.</u>	<u>.</u>	<u>.</u>	_	_	_	_	<u>ਂ</u>	<u>.</u>	·	<u>.</u>	<u>.</u>	<u>.</u>	_	<u> </u>	_	<u>.</u>	0	_	6	·	·	8	। ਜ਼
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bas bu	Amount of boa	\$45	351	<u>ෆ</u>	8	71	22	ই		8	.	91	쮼	61	ফ	<u></u>	190	=	==		œ	ਲ -	4	_				2169
bas bas	of teachers, bo		8																									88
-qua su -ai ,ai	Amountotamone by texes for the port of Schoo cluding only th	%¥ 200	8	දි	දි	1000	සි	1563	S S	400	1500	8	810	496	ම්	8	825	8	90	8	8	80	8	650	200	400	65	116,71
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FEMALES	including val- ue of board.		4																									8
	Average wages paid per men.,	l_69≎	2																									22
	of board per month.		8								28 28					•	900		8						5 4	•	9	6 04
MALES.	Average value	1 "															<u>8</u>			_			0	0	<u>ත</u>		72	 88
k k	Average wages paid per mth., including val- ne of board.		27 42													_	4									•	21 7	83
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BERKSHIRE COUNTY

BERKSHIRE COUNTY.

HERS.	Winter.	Pemales.	13		લ	લ		က		લ્ય	က	CV.	ro	•	લ		~	•		~	က	က	6	લ	2
TEAC	W		23	4	00	9	က	4	70	4	2	70	જ	œ	œ	9	લ	က	_	7	7	4	10	4	9
NUMBER OF TEACHERS.	SUMMER.	Females. Males.	50	4	10	80	က	10	20	9	17	20	7	9	10	7	1	က	-	11	10	~	16	10	14
NON	Sux	Males.	25	,		•	4	-					1			ì		ì	,	•	ì	i	-	1	10
TH OF		Total. Mos. Days.	187. 7	30.14	75. 7	57.21	50	47.14	41	33. 7	139. 7	44	56. 7	51.21	91.21	54.21	23	18.21	8.14	66	66.21	45	164	48	105
AGGREGATE LENGTH	THE SCHOOLS.	Winter. Mos. Days.	98.21	12.21	30. 7		10	21.14	15	15.21	26	22.14	26. 7	23.14	37. 7	26.21	31.21	6. 7	3.14	52	29.51	21	78. 7	24	46
AGGREG	TH	Summer. Mos. Days.	88.14	17.21	45	34. 7	10	56	56	17.14	83. 7	21.14	30	28. 7	54.14	88	27. 7	12.14	10	47	37	24	85.21	24	29
of age	уевтв ф Бећо	No. over 16 who atten	28	19	35	15	00	00	16	8	35	00	12	Ξ	•	30	12	6	10	56	11	3	33	33	88
Page 4	sons ur age wi ol.	No. of pers years of tend Scho	22	4	4	19	-	00	6	9	50	~	6	4	15	က	15	20	•	10	10	10	13	9	17
ege le	ons be	No. of pers of bas & wot soft at	1575	130	281	580	150	275	246	160	794	536	350	318	705	340	191	115	25	448	586	135	1167	180	370
-		Win- ter.	968	68	220	170	8	202	174	140	499	135	217	141	344	184	148	22	14	315	232	110	745	131	530
Average attend-	ance in Schoo	in Sum-I	748	09	191	172	29	161	136	116	465	106	184	129	315	157	108	23	19	219	506	63	288	104	550
cholars	ages in all the Schools.	in Sum- In Win- In Sum- In mer.	1318	121	308	227	101	560	255	183	674	191	265	199	536	588	198	96	8	440	356	159	915	181	388
No. of Scholars	of all ages Scho	In Sum-	1150	109	565	234	8	240	211	191	638	128	244	178	489	227	184	105	83	346	281	109	844	162	317
		No. of Pub	33	4	10	00	4	9	10	9	17	~	1	00	10	~	00	က	1	14	10	~	18	9	16
		Valuation.	\$773,929 00	93,915 00	224,160 50	322,385 00	56,219 00	270,299 00	239,858 00	64,406 26	625,125 00	317,950 00	231,930 00	350,024 00	474,761 00	310,978 00								234,147 00	
	oppila-	tion.	3703	481	1342	982	370	1255	1038	441	2704	922	955	1140	2428	1313	,	438	227	1682	1177	929	3747	1097	1464
			Adams,	Alford,	Becket,	Cheshire,	Clarksburg,	Dalton,	Egremont,	Florida,	Gt. Barrington,	Hancock,	Hinsdale,	Lanesborough,	Lee,	Lenox,	Monterey,*	Mt. Washington,	New Ashford,	N. Marlborough,	Otis,	Peru,	Pittsfield,	Richmond,	Sandisfield,

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47	114. 7	69. 7	49	55.14	28	108.14	57.21	7.12
17.14	21	31. 7	16. 7	19.21	26.14	47.7	18.14	3.9
29.14	83 7	88	32.21	35.21	31.14	61. 7	39. 7	4.3
33	සූ	က	9	98	20	22	8	611
ដ	10	က	^	~	9	9	4	526
279	260	210	38	255	426	260	225	12,132
154	423	198	33	121	182	367	129	7294
155	337	253	125	169	237	281	136	6318
248	627	379	143	192	366	266	164	10,346
249	545	69 8	169	242	347	487	196	9351
6	13	00	~	00	~	14	10	283
	631,882 00							9,546,926 76
915	2322	1992	1477	166	1448	2153	268	41,680
Savoy,	Sheffeld,	Stockbridge,	Tyringham,	Washington,	W. Stockbridge,	Williamstown,	Windsor,	Total,

* Population and Valuation included in Tyringham.

BERKSHIRE COUNTY

BERKSHIRE COUNTY—Continued.

li .	Sehools.	l														41			8				
	Income of Surplus		•	•	•	• •	•	•		۱ ۰۱	•	1) (2	'	,	200		• •	•	•
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sqjuo	Aggregate of m kept.	98 17	200	77.7		6	۱ ا	7	٠,	10	12	4.14	ន	20	·	4.14	1.21		S	<u>5</u>	30	200	က
chools,	Mo. of unincorp. emies, Private S and Schools is prolong Com. S	8	• •	2		_	٠,	cc	,	,_	က	4	7	8	2	-	_	•	-	6	2	9	_
-iuT 10	Aggregate paid f tion.	8850 00)		•	•	•	•	1200 00		650 00		•	550 00		•	•	•	,		,	•
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betaroq	Number of incor Academies.	-	1 1	•	•	•	•	•	•	_	•	_	•	•	_	•	•	٠	,	•		•	•
-ndhia	Amount of bos fuel, if any. co ted for Public S		-						_	_		_	_	_	_		_	-	-	-	325 00	-	_
-que su -qi ,siq -qi ,siq segaw s	Amount of mone by taxes for the port of School cluding only the of teachers, but their																				300 00		
LES.	Average value of board per month.																				00 9		
FINALES	Average wages paid , , and per mth , , and including value or board.																-				11 40		
	Average value of board per month.		8	8	83	8	9	8	8	41	8	8	8	32	8	8	3	3	8	8	2	45	9
Males.	Average wages paid per mein., including val- ne of board.	\$21 77															-				24		-
	TOWNS.	Adams,	Alford,	Becket,	Cheshire,	Clarksburg,	Dalton,	Egremont,	Florida,	Gt. Barrington,	Hancock,	Hinsdalle,	Lanesborough,	Lee,	Lenox,	Monterey,	Mr. wasnington,	INew Ashford,	N. Mariborough,	CES,	Peru,	Fittsfield,	Kichmond,

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Sandisfield,	Sheffield,	Stockbridge.	Tvringham.	Washington.	W. Stockbridge,	Williamstown,	Windsor,	Total,

NORFOLK COUNTY

NORFOLK COUNTY.

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TEACHERS.	WINTER.								•¥										47					_	164
		Malos	က	œ 	es -	4	70	2	o o	<u>ლ</u>	4	<u>ო</u>	က	~	<u>ක</u>		9	00	=	4	4	9	=	00	83
NUMBER OF	BUKKER.	Females.	2	œ	9	9	ĸ	14	8	4	œ	2	က	2	က	9	6	=	21	70	=	9	12	ଛ	240
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TH OF		Total. Mos. Days.	51. 7		23	20	58. 7	183 183		27.14		8	K	66. 7	ક્ક	3	149	3.7	402	35. 7	88	47.14	126	137	8.24
AGGREGATE LENGTH	THE SCHOOLS.	Winter. Mos. Days.	31.14	45. 7	8	8	20.14	3	125.14	13.14	25.14	30.21	16	31.21	8	20.21	7	25.14	2 000	16. 7	3	র	64. 7	62.14	4.7
AGGREG	TH	Summer. Mos. Days.	19.31	48.14	8	88	28.21	89	125.14	14	25.21	35. 7	11	34.14	33	24. 7	28	47.21	198	61	47. 7	23.14	91.21	74.14	4.17
of age	years gebo	No. over 16	23	क्ष	•	13	88	8	88	14	প্ত	19	ষ্ণ	88	,	00	15	41	ଛ	R	31	က	21	8	543
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egs le	years o	No. of pers 4 and 16 mot and in	606	200	433	244	394	875	1659	25	421	480	<u>5</u>	222	429	432	1135	8 6	3655	24	751	436	1161	811	16,728
sttend-	ance in all the Schools.	In Win- ter.	231	<u>3</u>	R	412	321	752	88	6	324	274	178	462	247	315	029	496	98 73	8	492	327	701	909	11,021
		In Sum- mer.	167	444	ğ	88	216	6 8	946	63	88 88	273	83	88	267	88	658	469	808	129	487	g	<u>6</u> 41	257	10,183
cholars	Schools.	In Win- ter.	302	22	88	202	418	88 85	1367	114	450	3 8	211	265	414	8	1028	216	2709	249	98	387	928	744	13,442 14,330 10,183
No. of B	of all ages School	In Sum- mer.	508	28	292	457	383	858	1414	11	320	38	149	455	425	349	1019	710	8838	210	675	357	964	652	13,442
alools.	doß oll	No. of Pub	00	=	9	00	00	12	2	4	œ	2	4	9	9	9	ಣ	9	뚕	70	2	9	61	ଛ	246
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	:	Valuation	\$272,85	531,78	743,96	562,02	306,717	1,218,548	1,691,24	192,30	260,578	417,078	229,17	492,32	663,24	383,050	912,10	787,018	3,257,500	310,46]	389,886	398,479	868,08	634,09	15,522,527
	Pomula	ton.	1055	2168	1365	1995	1471	988 888	4875	25	1298	1717	88	2043	182	1488	3486	3213	68 66 6	9201	2142	1491	3738	2915	53,140 15,522
			Bellingham,	Braintree,	Brookline,	Canton,	Cohasset,	Dedham,	Dorchester,	Dover,	Foxborough,	Franklin,	Medfield,	Medway,	Milton,	Needham,	Quincy,	Randolph,	Roxbury,	Sharon,	Stoughton,	Walpole,	Weymouth,	Wrentham,	Total,

NORFOLK COUNTY—Continued.

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	Income of Surp enue appropri Schoola.	\$140	٠	•	•	•	•	•	B	•	•	•	•	•		•	•		S	ı	•	•	341	98
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-our	Income from sa	3	క్ల	•	•	•	ক	25	•	٠	٠	ž	ä	'	ಹ	2	ğ	4440	172	•	•	<u>소</u>	8	9869
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aban¶ l	Amount of Loca	8418	8				5	2006			,	3765	8		50	Š	8	8	2			_	2001	
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BRISTOL COUNTY.

			Moole	- £	Scholars		-sttend-	ege jo		of age	AGGREG	AGGREGATE LENGTH	TH OF	NOM	NUMBER OF	TEACHERS.	HERS.
TOWNS	Popula-		AR off		Schools.	Schools.	ook.	years o	age w	d Scho	ī.	THE SCHOOLS		.D8	BUNCIR.	W	Wister.
	tion.	A ALUASION.	No. of Pul	In Sum mer.	In Win-	Win- In Sum-In	In Win- ter.	No. of pers 8 fam 1 wot eat at	No. of pers years of tend Scho	No. over 16 who stten	Summer. Mos. Days.	Winter. Mos. Days.	Winter. Total. Mos. Days. Mos. Days.	Males.	Males. Females.	Males.	Fernalos.
Attleborough,	3585	\$800,684 00	24	432	796	98	88	5 7	=	8	52.14	83.21	136. 7		16	133	111
Berkley,	88	170,514			જ્	2 5	199	R	ભ	8	6.14	8.5	27.72		က	က	4
Dartmouth,	4135	1,043,713			8	256	35	1046	2	43	104.21	97.21	202.14	_	প্ল	14	11
Dighton,	1378	348,087			88	8	8	385	00	83	30.	88	68. 7	•	6	2	-
Easton,	2074	421,385			238	88	401	647	10	8	ಣ	30.21	61.21	•	=	9	4
Fairhaven,	3951	1,547,771			1013	714	912	1205	27	13	125.21		232.21	က	প্ত	2	52
Fall Kiver,	6738	2,552,121			2962	1204	1380	283	•	45	130.14	116. 7	246.21	က	용	6	%
Freetown,	1772	387,783			88	168	88	2 2	œ	45	88		26. 7	-	~	~	લ
Mansheld,	1385	295,270			8	8	8	9	~	10	য়	8.4	44.7	•	9	က	4
New Bedford,	12,087	6,149,520			2446	2024	202	3755	જ્ઞ	2	1 68	168		~	2	~	51
Norton,	1545	578,670			452	220	8	491	9	21	25.21	ឆ		•	6	9	က
Fawtucket,	2184	530,689			802	211	48	1024	15	10	39.14	53.21	+ 88. 7	⇔	23	C\$	13
Kaynham,	1350	264,412	_		375	87	316	88	00	8	21.21	18.14		•	~	9	-
Kenoboth,	2169	482,043		_	220	222	412	4 8 4	2	8	39.14	44.21		,	=	2	20
Seekonk,	966	401,433	_		466	8	Si Si	Š	82	왏	45	34. 7		•	53	2	က
Somerset,	1005	231,952			27.1	8	88	₹ 7	•	22	9	19	83		જ	70	•
Swanzey,	1484	329,889			339	145	273	ଛ	9	42	16. 7	88	44. 7	•	9	6	_
Taunton,	7645	2,260,401	-		1630	1042	1217	2512	8	<u> </u>	121.21	117.21		က	කි	ষ	2
W estport,	2820	658,355			88	441	250	720	9	00	81	69.14		લ	81	81	ભ
Total,	60,165	60,165 19,493,685 84	88	i	13,370 14,905	9212	10,898	18,604	217	742	3.19	3.22	7.13	প্ল	292	122	169

BRISTOL COUNTY—Continued.

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ig.	Average value of board per month.	£	က	4 90	9	10	70	10	Ŋ	9	~	9	9	Ŋ	4	4	9	9	70	4	5 46
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ņ	Average value of board per month.	\$7 46	10	6 21	œ	9	00	6	~	00	15	~	6	~	~	00	00	00	00	~	8 12
Maire.	Average wages paid per min, including val- ne of board.	\$27 13		88																	30 11
	TOWNS.	Attleborough,	Berklev.	Dartmouth.	Dighton,	Easton,	Fairhaven,	Fall River,	Freetown,	Mansfield,	New Bedford,	Norton,	Pawtucket.	Raynham,	Rehoboth,	Seekonk,	Somerset	Swanzev.	Taunton,	Westport,	Total,

PLYMOUTH COUNTY

PLYMOUTH COUNTY.

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.902	Income from sa	١.	•	٠	٠	•	•	•	•	472	•		٠	•	17	•	•	•	•	•	•	•	490
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nonths	Aggregate of r		10	,	9	•	,	œ	•	12	,	,	•	10	91	1	•	•			,	-	8
porated	Number of inco	Ī	_	•	-	•	•	_	•	_	•	•	•	_	_	•		•	•	•	•	•	9
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pe anb-	Amount of mone by taxes for to port of School	8	ಜ್ಞ	8	210	걿	පු	82	8	8000	ଛ	39	뙲	8	క్ష	舃	8	8	క్ష	8	8	100	40,297
- Postar Ar		173	<u> </u>	4	8	<u>ao</u>	20	_	4	9	~	4	2	80	~	_	4	_	_	_	4	00	<u>왕</u> 4
ui l	Average value of board per month.		-	_	5 0						56			_	5 4		-			-		-	5 3
PERALE	ne of board.	-			40					0	7	<u></u>	00	_	~	ಣ	20	0	~	20	-	0	18
FE	peid per mth., including val-				13 4											-	-	-	-	-	-		13 6
	Average wages	80																					l
	of board per month.	9 2	7 7	% ~	9 40	7.4	2 2	8	50	8	96	94	99	6 57	Č Ø	7 1	88	S S	₹ 7	8	7	2 9	8 83
MALES.	ne of board.	1			32																		1_
×	Average wages paid per mth., including val-	6 98	28	27 52	8	8	es es	0 %	S S	ස ස	88	88	88	8	84 1	88	8 2	7	∞ %	32	S S	S S	30 28
		 	·									_			_				_	_			
	TOWNS.	Abington,	Bridgewater.	er.	ŭ.	Bridgewater,	, K	wer,		ham.	•	ston,	farshfield.	Middleborough,	N. Bridgewater	roke,	Plymouth,	npton,	Rochester.	ate.	Wareham.	. Bridgewater,	Total,
	••	Abin	Bride	Carver	Duxbury	西	Halit	Hanover,	Hanson,	Hingham	Hull,	Kingstor	Mare	Midd	N.B	Pem	Plym	Plym	Roch	Scituate.	War	W. E	£

BARNSTABLE COUNTY.

•	1															í
TEACHERS.	Winter.	Females	97.	-	_	4	1	9	က	ı	9	œ	લ	က 	က	21
	W	Males.	*17	ro.	=	ន	70	ន	14	9	4	12	9	9	11	138
ER OF	EB,	Females.	ê.	ī.	12	14	70	11	91	9	11	11	6	15	23	143
NUMBER	BOACKER	Males.		-	•	-	•	•		•		_	•	,	'	က
TH OF		Total. Mos. Days.	91.14	57.14	107. 7	151	36.21	110.14	138.14	ક્ક	86	28	51.14	85.14	94.14	6.35
AGGREGATE LENGTH	THE SCHOOLS.	Winter. Mos. Days.	73.14	19	8.7	84	15	47	47	28.	8	88	22.21	ස	37. 7	3. 2
AGGREG	тн	Summer. Mos. Days.	18	38.14	23	163	21.21	63.14	91.14	36.21	য়	40	28.21	55.14	57. 7	3.83
of age ol.	g years d Scho	No. over 10 mbs atten	2	88	88	100	જ	78	8	910	8	105	32	88	2	88
nder 4-		No. of per years of tend Scho	13	9	જ્ઞ	8	ខ្ព	70	8	ষ্ক	,		1	91	91	211
ega 10	years	No. of per 4 and 16 for the tow	1222	8	919	915	98	210	1033	83	617	1361	650	8	67.5	9582
-puette	를 열 함 함	In Win- ter.	914	218	8	36	245	524	සි	455	200	873	412	550	8	61.29
Average	snce in all Schools.	In Sum- mer.	* 249	187	319	480	170	376	457	327	406	408	88	407	œ	4357
of Scholars	ages in all the Schools.	Sum-In Win-In Sum-In mer. ber. mer.	1307	358	579	338	Si Si	611	928	919	802	96	202	218	227	3032
No. of B	of all ages Sch	In Sum- mer.	£304	8	474	202	ž	466	747	453	227	89	608	88	448	2969
*sloot	log oild	No. of Pu	12	9	12	14	70	ଛ	16	10	00	৪	10	10	15	170
	Volentia	* W CONTROL OF THE CO		22	SS SS	423,279 00	<u>\$</u>	80	딿	띥	යි	Ŗ	6	22	8	4,896,683 00
	Popula-	ri Qu	4301	1522	2334	2912	955	2589	833	1974	2122	3719	1920	2377	2554	32,209
	TO WIE		Barnstable,	Brewster,	Chatham,	Dennis,	Eastham,	Falmouth,	Harwich,	Orleans,	Provincetown,	Sandwich,	Truro,	Wellfleet,	Yarmouth,	Total,

* From last year's Abstract, the Returns of the present year being defective.

BARNSTABLE COUNTY-Continued.

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	Insome of Surply Find appropries	١.	•		•	_	88		•	,	376 0		,	•	20 92
				_						_			g		18
.902	Income from sa	•	•	•	•	•	•	•			•	•	8	•	8
		_								_			32,00		ਲ
abanT l	Amount of Loss	•	•	•	•	•	•	•	٠	•	•	٠	1333		1333
	*1000	_	8		8	8	8	8	8	8	8			8	38
-laT sot	blaq etageragA	008	55	,	99	웑	53	8	S	55	1123	١	2	1100	9219
Scholars.	Average No. of	3	೫	•	40	ಜ	18	සි	왕	ଛ	91	•	කි	য়	158
nonths	Aggregate of n	_	10		10	=	~	11	1.14	a	_	,	60	<u>~</u>	346.14
		3	10	_	~	_	65	_	_	=	<u>あ</u>		ಣ	65	8
Acade- Schools, of sqear	No. of unincorp mies, Private and Schools prolong Com.	16	-	•	15	જ	12	-	9	70	17	•	_	00	8
	gon.			8			_	8			_	8		8	8
-inT 10t	bleq stegeragaA	'	'	8	•	•	Š	දි	'	•	8	32	١	2	2245
Scholars.	Average-No. of	•	,	\$,	,	8	4	•	•	K	3	•	ଛ	88
sdårro	Aggregate of m kept.			7.14			8.14		,	•	2	<u> </u>	•	5.14	56.14
	Acedemies.	-	_	_		•	7	_		-	_	_	_	_	9
	Number of Inco	<u> </u>	8	8		8	য়	8	_		8	_	8	8	<u>য়</u>
bas bas -radina -sloodos	Amount of bor fael, if any, or ted for Public	•	_	8	٠	_	88	_	•	•	9	٠	8 8	120	2625
pus pas	of teachers, be fuel.	8	8	8	8	8	8	8	8	8	<u></u>	8	8	8	8
ols, in-	by texes for to port of Scho cluding only th of teachers, bo	8	8	1200	క్ష	55	දූ	ෂි	200	8	88	875	900	200	19,333
beise ve	Amount of mon	90													
	Average value of board per menth.	4 96	4	8 8	ജ അ	34	4 었	5 7	ч	5 2	%	<u>ო</u>	5 18	2	4 53
PECALES	ne of board.	51		31											8
F	Average wages paid per men., including val-	14	2					2			-		-		12
	of board per month.	8	17	23	8	8	8	88	8	28	8	8	9	83	7 75
Males.	oulay egatevA	١.		~											l
K	Average wages paid per mth., inolading val- ine of board.													8 8	31 02
		Ī													•
	TOWNS.	إوا	١.	و. ١	•		اعہ	١.		town	.4	٢	Į.	بخ	
	TOT	detter	WREE	than	mis.	tham	nout	wich	ane.	rince	dwic	Ę	Hee	mout	otal,
		1	2	S S	Der	Fee	Fal	Har	Č	ď	2	Ē	M	Yar	F

* From last year's Abstract, the Returns of the present year being defective.

DUKES COUNTY.

ا .	1	i	DUKE I	1
HERS.	WINTER.	Yemaler		4
TEAC	£ A¥	Keler	တလာက	=
NUMBER OF TEACHERS	Succes,	Jemaje.	ှစ်ဖ	12
NOM	Box	Male		-
TH OF	ŝ	Total. Mos. Days.	14 47.21 36. 7	5. 5
GGERGATE LENGTH OF	THE SCHOOLS.	Summer. Winter. Total. Mos. Days. Mos. Days.	14 15 16. 7	2.11
AGGREG	ТВ	Summer. Mos. Days.	.88.21	25.28
o f age ol.	szecy 8 odesk b	No. over l	설 ቪ4	41
tabu	M affe	No. of per years of tend Scho	e e ,	9
of age	rsons d years m.	No. of per 4 and 16 ros eas to	151 446 496	1093
-puegg	를 ^됐	n Win- ter.	1109 186	56
Average	ance in all the Schools.	Sum- In Win- In Sum- In ner. ter. mer.	215 163	378
cholars	in all the ols.	In Win- ter.	151 175 289	615
No. of Scholars	of all ages Scho	In Sum- mer.	- 88.82	88
		No. of Pu	401	101
			888	8
	Valuation		\$269,123 480,607 330,613	1,107,343
	Popula-	tion.	702 1736 1520	3958
	TOWNS		Chilmark, Edgartown, Tisbury,	Total,

NANTUC, KET COUNTY.

ncket,	9012	\$6,074,374 00 15 1416 1383 1003	15	1416	1383	1003	1027	1027 1794	,	88	88	28	173	70	8	10	88
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DUKES COUNTY—Continued.

	Income of Surpling the Surpling of Surplin	,		,	
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-spang (soo.I to tanomA		•	•	•
-luT 101	blaq etagergyA . noit	88 88	821 00	_	1269 88
-szalodo!	Average No. of S	91	62	ଛ	19
	Aggregate of n kept.	80	48.21	83	85.21
Achools, kept to schools.	No. of unincorr emics, Private i and Schools prolong Com. i	က	~	6	19
-inT rol	Aggregate paid:	-		•	•
eralodes.	Average No. of	•	1		-
adtac	Aggregate of maken plant.	•	•	•	•
betaroq	Number of inco	•	•	-	1
bas bze -udrano sloudole.	Amount of box fuel, if any, oc ted for Public	•		•	•
-ans eq	Amount of mone by taxes for t port of Behoe cluding only tl of teachers, bo	\$400 00	_	00 006	2500 00
· 1997	Average value of board per month.	\$4 00	-	5 57	4 76
PRALES	Average wages paid per meh., including val- ne of board,	12 00	13 60	-	12 72
i	Average value of board per month.	\$7.67	88	8 2	2 60
MALES	Average wages paid per mth., including val- ine of board.	\$31 00	24 16	8 8	29 59
	TOWNS.	Chilmark,	Edgartown,	Tisbury,	Total,

NANTUCKET COUNTY-Continued.

Nantucket, \$60 00 \$18 40 \$16 75 \$10 46 \$6267 06 - 1 17 204 21 \$6290 00	. 0	•

RECAPITULATION.

RECAPITULATION.

				ehools.	No. of Bel	Scholars of all	Average attendance	endance in	a®ne yos		rs of age 100l.	Average	No. of Teach ers, includ- ing Summer	ad	Mains.	ij	, ,
COUNTIES.		Population.	Valuation.	B əild.	1	erre porrone.			Acer.	924	sey 8. Iog ba	Schools.	and Who	<u>' </u>	nth., val- rd.		
	Number o	1		No. of Pu	In Summer.	In Winter.	In Summer. In	In Winter.	No. of per a snd 16 oo snt mi	No. of per years of tend Sob	No. over]	Mos. Days.	Males.	Females.	Average v paid per i including ue of boar	Average v of board month.	
Stuffelt,	က	95,773	8	1	<u>L</u>	20.815	15.831	15.738	23.257		100	11.27	I	1.99		814 00	10
Essex,	क्ष	94,987	31,110,204	967		21,467	16,706	16,206	20,393	217	882	9.22					œ
Middlesex,	8	106,611	37,592,082			33,141	21,053	22,890	33,063	₹ 75	1664	8.6					~
Worcester,	22	95,313	29,804,316			27,834	17,337	21,899	20,032	764	2478	5.33					6
Hampshire,	R	30,897	7,298,351			7,848	5,112	6,258	8,549	961	£33	6.15					6
Hampden,	92	37,366	10,188,423			10,464	6,129	7,410	11,016	214	559	6.32			_		10
Franklin,	8	28,812	6,548,694			8,136	5,140	6,571	8,325	\$	Ş	5.33					4
Berkshire,	ਲ -	41,680	9,546,926	<u> 76</u> 283	9,351	10,346	6,318	7,294	12,132	326	611	7.12	186	320	88	6 81	_
Norfolk,	8	53,140	15,522,527			14,330	10,183	11,021	16,728	96	<u>27</u>	8.24					က
Bristol,	61	60,165	19,493,685			14,905	9,212	10,898	18,604	217	742	7.13					ଋ
Prymouth,	2	47,373	10,694,719			11,393	7,743	8,631	13,358	251	999	2.30					က
Barnetable,	2	32,209	4,896,683			9,035	4,357	6,719	9,582	211	986	6.25					10
Dukes County,	က	3,958	1,107,343			615	378	405	1,093	9	41	5. 5				7	0
Nantucket,	,	9,012	6,074,374			1,383	1,003	1,027	1,794	•	88	11.13				18 4	0
Total,	315	737,700	299,878,339 31 3749	31 374	173,659	191,712	126,502	142,967	215,926	3338	10,452	7.2	24265	5737	34 02	00 6	19

RECAPITULATION.

RECAPITULATION—Continued.

	·grootion	524 3	488	828	88	ස		8
ns Rev-	Income of Burp reported entre reported	'8888	325	38	551 476	776	•	5483
		8548						43
·əu	es mori emooni	24 25 25 25 25 25 25 25 25 25 25 25 25 25	8.88 8.88	17.58 686 686	£ 8	86 '	•	21,584
-		8888	<u>4 8 8</u>	3 7 8	88	***		18
spun 4 l	Amount of Loca	2000 2000 2000 2000 2000 2000 2000 200					•	354,620
		8548	288	385	818	28.88	8	29
-luT 101	Aggregate pald tion.	22120	288	5 4 4 5 4 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	25 25	82	8	. ,
		\$100,000 \$5,223 18,551 15,317	2 ru c	<u> </u>		(G)=	6 .	240,780
втаводов	No. of agesovA	2700 4047 4096	1057	1394	2764 1550	3208	357	27,583
	rebe.	7.4.		72		42.2		.14
	m lo etageraggA	9958 9858 9858 9858	238	222	88	22.88	8	6380.14
Schools, kept to Schools.	No. of unincorporate smiles, Private and Schools prolong Com.	8823	348	38 &	<u>8</u> 8	19	17	1047
		2882		10.00	-	100		26
-inT vol	Aggregate paid tion.	12,913 13,095 4,060	8,475 5,074 8,82 8,83	3,957	4,620	2,245	•	61,694
szalodo5	Average No. of	882 <u>1</u> .	3 5 5 5 6 6 7	25.83	301	235		3864
	kapt.		4, 6	•		14		
sdanon	I To etagergaA	. 884						605
porated	Number of inco	-625		<u> </u>	e e e			25
Schools.	fuel, if any, or ted for Public	844 822						1 64
bus bu	od to tanoma.	· 55 8 4 5	610	10,45 16	311	8	1.1	35,281
ners nas	of teachers, be fuel.	85238	388	88	88	88	8	88
-ni alo	port of Boho oluding only ti	88888						830,577
-ans sq	Amount of mone to take for t	8 4 4 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	28 ²	क्षक	2 4	0100	6	830
	of board per month.	<u>88888</u>	822	88	98	88	46	20 9
FERALES.	Average value	ထို့ကလက					9	9
FER	Average wages paid per mth., including val- ue of board.	\$2255 8882	3 22 52 52 53 53 53 53 53				-	14 19
	8 H		-F			inty.	:	
	COUNTIES.	k, esex, ester	ghire den,	F.E.	ı, it	E P	cket	멸
	9	uffoll ssex, jiddi, force	amp amp	orfol	risto	arned	antu	Tot
		Ø Ø Z ≥	五五氏	ΜŻ	P	MA	Z	1

A GRADUATED TABLE, &c.

In preparing the following Table, the Income of the Surplus Revenue, whenever appropriated for the support of the Public Schools, has been added to the amount of money granted by the town and raised by a direct tax;—the former being as really a contribution as the latter, for the education of the children, and, like the latter, being expended for the benefit of all.

The amount voluntarily contributed for board and fuel is not included in the estimate. The considerations pertaining to this item fall under a different head. These contributions depend upon the will of the inhabitants of the several districts; and, of course, they fluctuate with that will. While, in some districts, much may be contributed,—in others, there will be little; and, in others, nothing. So, too, these contributions vary greatly, from year to year, in the same district. Now, as it is obvious that the only sure and permanent reliance of all the children in the town, for an education, is upon the town appropriations, it follows, that those modes of sustaining the schools which do not combine permanence and universality of advantages, are greatly inferior in value. Still, however, such voluntary contributions modify the town's apparent liberality; and they are therefore exhibited in the Table. They show what amount of money was expended, in the town, for Public Schools; but they do not show whether the children of all, or of only a few of the districts, participated in its benefits.

Neither is the Income from Local Funds included in the estimate. These are usually the proceeds of donations which were not made for the purpose of relieving the towns from a pecuniary burden, but for the purpose of increasing the educational advantages of the children;—not to be subtracted from, but added to, what the towns would otherwise grant. No mention, therefore, is made, in this connection, of the Income from Local Funds.

Against the name of each town, at its left hand, is set, not only the No. which indicates its relative liberality, as compared with other towns in the State, in raising money for the support of schools for the year 1848-9, but also the No. which indicated its relative standing for the preceding year,—that of 1847-8. It may thus be seen at a glance, in regard to any town, whether it has risen or fallen in the scale of merit, since the last year. For instance, Boston, which was No. 2, last year, is No. 1, this year; and Brookline, which was No. 1, last year, is No. 2, this year; and so of the rest.

A GRADUATED TABLE,

Showing the Comparative Amount of money appropriated, by the different towns in the State, for the education of each child in the town between the ages of 4 and 16 years.

For 1847-48.	For 1848-49.		Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.		Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
2	1	BOSTON,	\$10 65.3	\$232,800				21,853	
1	2	Brookline,	7 39	3,200	00	-	-	433	-
19	3	Charlestown,	6 79	24,955	00	-	1,21	3675	
3	4	Somerville,	6 46.8		00			544	-
15	5	W. Cambridge,	6 26.9	1 2 2 3 3 5 7	00	-	-	428	-
26	6	Lexington,	6 12.7		00	-0	-	408	-
25	7	Boxborough,	5 97		00	•	-	67	•
4	8	Dedham,	5 71.4	5,000	00	1.0	15.6	875	•
14	9	North Chelsea,	5 68.2		00		-	176	•
16	10	Cambridge,	5 49.7	18,249	53	-	-	3320	•
11	11	Brighton,	5 44.4	2,700	00	-	7.5	496	
13 23	12	Roxbury,	5 43.8 5 42.6	19,877	27		-	3655	
	13	Dorchester,		9,002	00	-	-	1659	
9	14	Concord,	5 37.6	2,500	00			465	
8	15 16	Medford, Nantucket,	5 17.2 5 16.6		00	-		696	
6	17	Chelsea,	5 16.6 5 09	6,250	06	-	1.75	1794	
7	18	Watertown,	4 96.5	2,800	00	-		1228 564	
10	19	Lowell,	4 82.6	30,492	62			6318	
30	20	Kingston,	4 77.6	1,600	00		1.5	335	
20	21	Dover,	4 69.2	500	00	+00 00	#E00 00	120	
17	22	New Braintree,	4 67.8	800	00	\$63 00	\$563 00	171	-
31	23	Plymouth,	4 59.9		00		1.3		\$548 00
24	24	Waltham,	4 54	3,500	00			771	\$540 UU
49	25	Springfield,	4 48.7	9,630	00	- 5	-	2146	<u> </u>
29	26	New Bedford,	4 42	16,600	00		-	3755	
~~	27	Chicopee,*	4 35.8		00		100	1698	
12	28	Milton,	4 35.7		00	-		459	
27	29	Salem,	4 28.2	18,613	75	-	- 55	4347	l -
32	30	Newburyport,	4 20.9		00			1972	-
38	31	Fairhaven,	4 14.9		00		95	1205	
18	32	Worcester,	4 13.8		00	1.0	102	3214	50 00
21	33	Weston,	4 10.2	1,050	00	1.020		256	
40	34	Hatfield,	4 03.6	750	00	113 75	863 75	214	١.
48	35	Carlisle,	4 03.2	500	00		000 10	124	
22	36	South Reading,	4 02.2	1,850	00			460	-
37	37	Littleton,	4 01.7	900	00		_	224	-
87	38	Lancaster,	3 99	3.200	00	-		802	
39	39	Northampton,	3 89.8	4,600	00	1 -	١.	1180	150 00
35	40	Billerica,	3 88.6	1,500	00	-		386	-
46	41	Malden,	3 82.2	3,000	00	-	-	785	
51	42	Bolton,	3 76.4	1,091	65	١.		290	-
5 3	43	Montgomery,	3 75		00	l -	-	80	181 00
34	44	Sherburne,	3 74.5	925	00			247	i -

^{*} A newly-incorporated town.

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.	Income of Surplus Revenue appropri- ated to schools.	TOTAL	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
78	45	_ 0 . 1	\$3 73.1 3 67	\$1250 0 800 0		2	335 218	\$142 00 43 67
61 47	46 47	Tyngsborough, Paxton,	3 61.4	600 0	- 1		166	45 07
83	48	Barnstable,	3 60.1	4400 0		-	1222	-
103	49	Dunstable,	3 59.7	500 0		-	139	30 00
50 99	50 51	Hingham, Harvard,	3 58.4 3 52.8	3097 0	\$36 0 0	\$143 6 00	864 407	-
64	52	Walpole,	3 52.1	1500 0		-	426	-
149	53	Newton,	3 49	4000 0	- 1	-	1146	-
100	54	Essex,	3 48.5 3 44.4	1300 0 3750 0		-	373 1089	-
55 88	55 56	Lawrence, Bridgewater,	3 44.2	2000 0	- 1		581	-
36	57	Wayland,	3 37.1	900 0	- 1	-	267	-
54	58	Hull,	3 33.3				60	-
117	59	Haverhill,	3 33.2 3 30.4	4000 0 5451 0	521 16		1357 1817	-
52 28	60 61	Danvers, Duxbury,	3 28.6		553 20 200 00		700	_
62	62	Middleborough,	3 28.4	4000 0		-	1218	793 00
43	63	Bedford,	3 26.5	800 0	-		245	-
113 82	64 65	Boxford, Shirley,	3 25.5 3 23.7	700 0		761 77	234 241	-
57	66	Provincetown,	3 22.5			-	617	-
135	67	Ashby,	3 22	900 0		950 00		
93	68	Lynn,		10000 0	- 1	-	3107	
41	69 70	Heath, W. Brookfield,*	3 21.4 3 21.4	810 0 900 0		j -	252 280	310 00
44	71	Woburn,	3 16.8		- 1		947	40 00
84	72	Harwich,	3 15.8			-	380	-
59	73	Framingham,	3 13.1	3000 0		-	958	
45 75	74 75	Sunderland, Sharon,	3 12.5 3 07.7	650 0 600 0	- 1	750 86	208 244	40 00
74	76	Methuen,	3 07.7	1600 0	130 80	750 86	520	10 00
91	77	Acton,	3 07.7	1000 0		_	325	-
66	78	Reading,	3 05.8	2000 0	- 1	-	654	-
60 89	79 80	Cohasset, Bellingham,	3 04.6 3 04.4	1200 0 800 0	. 1	940 63	394 309	18 00
72	81	Scituate,	3 04.3			-	986	10 00
42	82	Dighton,	3 03.9	1000 0		1170 24	385	112 00
102 80	83 84	Fall River,	3 03.5 3 03	8600 0 1000 0		-	2834	-
124	85	Pembroke, Ludlow,	3 03 3 01.6		-	•	330 315	250 00
69	86	Wrentham,	3 01.1		341 86	2441 86	011	200 00
81	87	Petersham,	3 00	1200 0) -	-	400	54 25
155	88 89	Saugus,	3 00	1083 0 1563 0	: I	-	361	
233 63	90	Deerfield, Quincy,	3 00 2 99.6			-	521 1135	241 00
70	91	Tewksbury,	2 97.9	700 0		_	235	-
77	92	Stoneham,	2 97.3	1100 0	0 _	-	370	-
76	93	Chelmsford,	2 97	1500 0		-	505	-
65 85	94 95	Wilmington, Canton,	2 94.8 2 94.1			-	212 544	150 00
154	96	Sterling,	2 91.4			_	446	150 00
201	97	Royalston,	2 89.8	1200 0	0 -		414	15 00
177	98	Westborough,	2 88.5		0 -	-	416	-
152	99	W.Bridgewat'r,	2 88.2	1000 0	u -	-	347	-

^{*} A newly-incorporated town.

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.	Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
56 67 143 156 79 284 71	100 101 102 103 104 105 106	Burlington, Medway, Lynnfield, Amesbury, Foxborough, Erving, Braintree,	2 87.1 2 85.7 2 85.7 2 85.3 2 85.3 2 83.2 2 83.2	#300 00 1500 00 600 00 2000 00 1200 00 250 00 2000 00	53 00	\$358 93 - - - - 303 00	125 525 210 701 421 107 709	- - - - -
97 146 33 110 144 168 115	107 108 109 110 111 112 113	Southborough, Brimfield, Lincoln, Halifax, Plympton, Winchendon, Marshfield,	2 81.7 2 81.7 2 78 2 77.8 2 77.8 2 77.3 2 75.4	800 00 1200 00 570 00 500 00 600 00 1500 00 1300 00	- - -	- - - -	284 426 205 180 216 541 472	\$156 00 45 00 250 41
104 132 185 171 94 90 179	114 115 116 117 118 119 120	Lunenburg, Phillipston, E. Bridgewater, Hanover, N. Brookfield, Barre, Leicester,	2 75.2 2 75.2	900 00 600 00 1500 00 1200 00 1200 00 1800 00 1460 00	- - -	-	327 218 548 440 441 664 540	- - - - 50 00
106 158 73 119 304 105	121 122 123 124 125 126	Westhampton, Hanson, Dracut, Edgartown, Monroe, Granby,	2 69.5 2 69.4 2 69.2 2 69.1 2 68.6 2 67.3	450 00 800 00 1544 12 1200 00 209 53 850 00	-	1757 83 - -	167 297 653 446 78 318	300 00 75 00 92 50 75 00
58 169 166 134 151 123 182	127 128 129 130 131 132 133	South Hadley, Seekonk, Chilmark, Marblehead, Rowe, Newbury, Abington,	2 66.7 2 66.3 2 64.9 2 64.6 2 64.5 2 63.2 2 58.8	1000 00 1100 00 400 00 4000 00 500 00 2700 00 3000 00	242 00 - - -	1342 00 - - - - -	375 504 151 1512 189 1026 1159	131 50 500 00 - 83 00
170 116 174 108 101 125 68	134 135 136 137 138 139 140	Ipswich, Hadley, Weymouth, Charlton, Ashland, Needham, Greenfield,	2 58.5 2 58.5 2 58.4 2 58 2 58 2 56.9 2 56.4	1900 00 1300 00 3000 00 1200 00 800 00 1110 00 1500 00	- - -	-	735 503 1161 465 310 432 585	18 00 30 00 - 160 70 - 250 00
163 120 131 98 145 160	141 142 143 144 145 146	N. Bridgewater, Stow, Warren, Douglas, Wales, Northfield,	2 55.5 2 54.5 2 53.8 2 53.7 2 53.1 2 52.6	2000 00 700 00 1000 00 1200 00 400 00 1000 00	66 00	2276 20 - - 1066 00	891 275 394 473 158 422	52 00 46 25 150 00
118 109 133 206 122 265 130	147 148 149 150 151 152 153 154	Warwick, Franklin, Westford, Medfield, Middlefield, Tolland, Enfield, Sheffield,	2 51.8 2 50 2 49.4 2 48.8 2 48.7 2 47.7 2 47.3 2 46.7		-	-	278 480 401 201 197 130 283 760	25 00 - - - 448 00 78 00 - 500 00

For 1847-48.	For 1848-49	TOWNS	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.	Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
159	155	Somerset,	\$2 45.9	\$600 00	7.0	7	244	\$64 00
225	156	Princeton,	2 45.7	1000 00			407	
192	157	Oakham,	2 45.6 2 45.1	700 00 500 00		7.	285 204	20 00
173 197	158 159	Auburn, Hamilton,	2 45.1 2 45.1	500 00	10.0		204	5
127	160	Norton,	2 44.4	1200 00	1	100	491	
167	161	West Newbury,	1 100 100 100	1100 00	-		450	-
263	162	Ashburnham,	2 44.4	1200 00	(-)		491	- 1
157	163	Manchester,	2 42 7	1000 00	-	-	412	-
129	164	Pepperell,	2 41.5	1000 00	-	-	414	
148	165	Middleton,	2 41.5	500 00	-		207 749	200 00
266	166 167	Wareham, Oxford,	$2\ 40.3$ $2\ 40.1$	1800 00 1400 00		100	583	12 00
137 111	168	Mendon,	2 40.1	600 00	127 49	727 49	303	12 00
147	169	Holliston,	2 40	1200 00		101 10	500	1112
194	170	Pittsfield,	2 39.9	2800 00	-	-	1167	226 00
208	171	Salisbury,	2 39.8	1700 00	-	-	709	
176	172	Plainfield,	2 39.6	520 00	-	-	217	241 50
178	173	Dartmouth,	2 39	2500 00		•	1046	1600 00
165	174 175	Whately,	2 39 2 38.9	650 00 6000 00	-	-	272 2512	86 00 50 00
228 150	176	Taunton, Northborough,	2 38	800 00	-	•	336	30 00
230	177	Southampton,	2 35.5	500 00	159 31	659 31	280	1 -
141	178	Groton,	2 35.3	1600 00	-	-	680	-
126	179	Brookfield,	2 35	900 00	-	-	383	33 00
140	180	Pawtucket,	2 34.4	2400 00	-	-	1024	
95	181	Greenwich,	2 33.6	500 00	-	-	214	45 00
187	182	Shelburne,	2 33.2	800 00	-	-	343	321 50
142 153	183 184	Rutland, Webster,	2 33.2 2 33	800 00 1200 00	-	-	343 515	12 06
299	185	Mt. Washington		267 47		-	115	123 00
181	186	Gloucester,	2 32.4	4500 00			1936	120 00
253	187	Hubbardston,	2 32.1	1200 00	-		517	-
258	188	Easton,	2 31.8	1500 00	-	-	647	-
86	189	Dudley,	2 31.2	800 00	-	-	346	80 00
234	190	West Boylston,	2 30.8	900 00	-	-	390	-
180 204	191 192	Freetown, Monson,	2 30.4 2 30.3	1000 00 1200 00	-	-	434 521	487 75
162	193	Rowley,	2 29.4	500 00	-	-	218	407 73
214	194	Hopkinton,	2 28.5	1200 00	[-	525	_
191	195	Fitchburg,	2 27.7	2400 00		_	1054	-
188	196	Stoughton,	2 26.3	1700 00	-	-	751	-
164	197	Goshen,	2 25.5	300 00	-	-	133	100 00
136	198	Shrewsbury,	2 25	900 00	-	-	400	
139	199	Montague,	2 25	852 75		-	379	190 00
237	200	Adams,	2 25 2 24.2	3543 75		-	1575	510 75
223 193	201 202	Berkley, Attleborough,	2 23.7	500 00 2109 89	1	-	223 943	77 50
96	203	Russell,	2 23.2	250 00		-	112	175 00
190	204	Yarmouth,	$\tilde{2}$ $\tilde{23}.\tilde{2}$		-		672	150 00
184	205	Uxbridge,	2 23	1200 00	-	-	53 8	-
207	206	Topsfield,	2 23	600 00	-	-	26 9	24 00
		Dame	. ഒരെ വ	900 00	1 1		135	DOF AA
222 306	207 208	Peru, Rockport,	2 22.2 2 22.2	300 00 2000 00	-	-	900	325 00

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			3	owns for each d between 4 16 yrs. of age.	Amount raised by	_	Income of Surplus	Ι,			children 4 and 16 age.	e d	
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7	1848 49.	TOWNS.	E	2 5 2	필요.	ğ	8	ě		_	-G-2 80	. ă	
25	25	TOWNS.	B 5	6.4	ge.	5	9 5	9	TOTA	L.	0 k 0	19 de	
For 1847–48.	For		8	by towns f child bet and 16 yrs	Amou	Ĕ	0 8	뎧			No. of between years of	Amount uted for l	į
			σã.	2.2.5	₹ 5	<u>~</u>	14	3			ZZZ	438	=
25 6	210	Cummington,	#2		\$824		-		-		374	\$44 3	00
211	211	Westminster,	2	19.8	1200	00	-		-		546		00
161	212	Athol,	2	19	1200	00	-		-		548		00
296	213	Sandisfield,	2	16.2	800	00	-		-		370	630	00
232	214	Mansfield,	2 2	16.2	856 2000	00	-		-		396		••
262 287	215	Westfield,	2	14.6		00	-		-		932	154	
199	216 217	Cheshire, Amherst,	2	14.3 14.3	600 1500	00	-		-		280 700		00
189	218	Falmouth.	2	14.1	1200		320	00	1520	00	710		00
251	219	Wilbraham.	2	13.9	900	8	246	70	1146	70		392 606	22 50
195	220	Becket,	$\tilde{2}$	13.5	600	00	~10	"	1140	"	281		00
249	221	Egremont,	$\tilde{2}$	13.4		00	_	- 1	_		246	301	
121	222	New Salem,	2	12.9		00	_		_		371		31
186	223	Sandwich.	$\tilde{2}$	12.9			376	03	2684	36	1261	100	
209	224	Townsend,	2	11.9	1000	00	-		-	-	472	55	
212	225	Georgetown,	2	11.2		00	90	00	1090	00	516	-	•
183	226	Milford,	2	10.8	1400	00	-		-		664	_	
235	227	Rehoboth,	2	10.4	900	00	139	35	1039	35	494	322	00
196	228	Upton,	2	10.3	900	00	-		_		428	-	
294	229	Buckland,	2	09.8	600	00	-		-		286	35	00
205	230	Northbridge,	2	08.7		00	-		-		479	-	
257	231	Natick,	2	08.3	1000	00	-		-		480	-	
246	232	Worthington,	2	08	500	00	146	98	646	98	311	549	7 5
218	233	Easthampton,	2	06.4	450	00	-		-		218	397	00
219	234	Lenox,	2	05.9	700	00	-		-		340	617	00
238	235	Monterey,	2	05.4	325	00	67	41	392	41	191		25
281	236	Brewster,	2	05.1	800	00	-		-		390	118	00
220	237	Berlin,	2	04.1	500 1100	00	-		-		245		
260 236	238 239	Orleans, Gardner,	2 2	04.1 04	800	00	-		-		539 392	-	
227	240	Blackstone,	2	04	1787	00	_		•		876	_	
226	241	Eastham.	2	03.8	450	00	80	00	530	00	260	35	00
224	242	Randolph,	2	03.3	2000	00	00	w	500	w	984	-	w
243	243	Marlborough,	$\tilde{2}$	02.2	1300	00	_		_		643	-	
288	244	New Marlboro',	$\tilde{2}$	02	700		204	78	904	78	448	644	00
172	245	Leominster,	2	01.7	1200	00	_		-		595	_	
247	246	Raynham,	2	01.5	800	00	-		-		397	-	
202	247	Spencer,	2	01.2	1000	00	-	1	-		497	-	
217	248	Belchertown,	2	00.9	1400	00	-		-		697		00
128	249	Holland,	2	00	200	00	-		-		100		00
295	250	Leverett,	2	00	496	00	-		-		248	197	50
114	251	Westport,	2	00	1500	00	-		-		750	-	
213	252	Grafton,	1	99.9	1793	81	60	00	1853	81	927	-	
215	253	Bradford,	1	99.2	1424	00	-		-	1	715	-	
261	254	Holden,	1	98.8	1000	00	-		-		503	~~~	•
239	255	Charlemont,		98	600		-		-		303	225	
200	256	Ware,		97.8	1600		-		-		809	39	w
312	257	Williamstown,		97.4	1500		-		-		760	001	ΔΔ
277	258	Stockbridge,		96.1	1000		-		-	- 1	510	201 573	
267	259	Conway,		95.8	830		-		-		424 616	600	
282	260	Chatham, Alford,		94.8 92.3	1200 250		-		-	1	130	203	
203 242	261 262	Templeton,		92.3	1000		<u> </u>	İ	-		520	~~	~U
269	263			90.3	550		۔ ا		_		289	517	00
AU3	200	- CLES,		ال. ۵۰		w			-	ı	~00	OII	50

For 1847-48.	For 1848-49.	TOWNS.	ppropr	by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup-	-	Income of Surplus Revenue appropri- ated to schools.	TOTAL	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
245	264	Millbury,	\$1	90.3		00	- 1	1	657	-
221	265	Sudbury,	1	90.2		00	-	•	389	AP10 00
279	266	Lanesborough,	1	88.6		00	-	-	318 1860	\$ 510 00
229 298	267 268	Andover, Carver,	1	88.2 88.1		00	-	-	319	290 50
216	269	Swanzey,	i	87.5		00		-	320	259 50
301	270	Florida,	ī	87.5		00	-	_	160	146 00
270	271	Shutesbury,	Ī	87.3		00	-	-	267	40 50
198	272	Boylston,	1	87.3		00	-	-	267	10 50
25 5	273	Dana,	1	86	400	00	-	-	215	50 00
240	274	Williamsburg,	1	84.7	700		-	-	379	311 00
112	275	Sutton,	1	82.8	1000		-	-	547	200 50
273	276	Chesterfield,	1	82.5		00	-	-	274	308 50 222 00
254 107	277 278	Gill, Chester,	1 1	82.2 81.8	400 800	00	-	-	219 440	703 00
244	279	Dalton.	i	81.8				-	275	328 00
250	280	Tisbury,	Î	81.5		00	-		496	-
292	281	Wendell,	Ī	81	400	00	- 1	-	221	55 00
259	282	Coleraine,	1	79.5		00	-	-	557	714 00
241	283	Wenham,	1	78.6		00	-	-	280	-
276	284	Bernardston,	1	78.6		00	- 1	-	280	351 00
283	285	Southbridge,	1	78.3		00	-	-	673	
24 8	286	Windsor,	1	77.8		00	-	-	225	90 00
290 272	287 288	Washington,	1	76.5 75.4		00	-	-	255 456	407 00
289	289	Orange, Rochester,	i	74.3	2000	00	-	-	1144	142 00
264	290	Sturbridge,	î	72.4		00	<u>-</u>	-	580	68 00
293	291	Granville,	ī	71.9		00	-	_	349	365 00
210	292	Prescott,	1	69.1	350	00	-	-	207	140 00
268	2 93	Lee,	1	67.4		00		-	705	400 00
278	294	Hawley,	1	67.2		00	-	-	299	160 00
280	295	Richmond,	1	66.6		00	-	-	180	357 01
285 274	296 297	Tyringham,	1	64.8		00	-	-	182	139 00
308	298	Hinsdale, Clarksburg,	$\begin{vmatrix} 1 \\ 1 \end{vmatrix}$	56.2 55	500 200	00	-	-	320 129	415 00 170 00
291	299	Blandford.	li	51.9		00	- 1	-	395	685 00
286	300	Leyden,	lî	50		00	-	-	200	247 00
271	301	W. Springfield,		48	1700	00			1149	1200 50
92	302	New Ashford.	1	47	75	00	- 1	-	51	61 00
302	303	Palmer,	1	43.2		00	-	-	838	183 00
303	304	Wellfleet,	1	42.9		00	-	-	700	480 00
252	305	Norwich,	1	40.8		00	-	-	213	250 00
297 307	306 307	Pelham,	1	39.8	400	00	-	-	286	122 00
307	307	Gt. Barrington,	1 1	38.5	1100 875	00	-	•	794	350 00
305	309	Truro, Dennis,	1	36.1 31.6		00	-	-	650 912	-
281	310	W.Stockbridge,	li	29 .8	500	00	153 00	653 0	0 426	373 44
310	311	Hancock,	î	27.1	300	00	-00 00	000	236	371 28
809	312	Harwich,	î	25.8	1300	00	_	-,	1033	750 00
275	313	Ashfield,	1	25	700		-	•	560	450 00
311 313	314	Savoy,	1	25	348		-	-	279	150 00
		Southwick,*							*356	*551 50

^{*} No Returns. From last year's Abstract.

GRADUATED TABLES,

Showing the Comparative Amount of money appropriated by the different towns in each of the Counties in the State, for the education of each child in the town, between the ages of 4 and 16 years.

SUFFOLK COUNTY.

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated by towns for each child between 4 and 18 yrs. of age.	Amount raised by taxes for the sup- port of schools.	Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
1	1	BOSTON,	\$ 10 65.3	\$232,800 00 1,000 00	•	-	21,853 176	-
3	2	North Chelsea,	5 68.2	1,000 00	-	-	176	-
2	3	Chelsea,	5 09	6,250 00	-	-	1228	-

ESSEX COUNTY.

1	1	SALEM,	4	28.2	18,613	75	-		-		4347	-	
1 2 7 4 9 3 8 6 5 14	2 3	Newburyport,	4	20.9	8300	00	-	1	-	- 1	1972	-	
7	3	Essex,	3	48.5			-	- 1	-	- 1	373	-	
4	4	Lawrence,		44.4			-		-		1089	-	
9	5	Haverhill,		33.2	4000		521	16	4521	16	1357	-	
3	6	Danvers,	3	30.4			553		6004	20	1817	-	
8	7	Boxford,		25.5	700		61	77	761	77	234	-	
6	8	Lynn,	3	21.9	10,000	00	-		-		3107	-	
5	9	Methuen,	3	07.7	1600		-	i	-	- 1	520	10	00
14	10	Saugus,	3	00	1083		-	I	-	- 1	361	-	
12	11	Lynnfield,	2	85.7	600		-	- 1	-		210	-	
16	12	Amesbury,	2	85.3	2000	00	-	- 1	•		701	-	
11	13	Marblehead,	2	64.6	4000	00	-		-		1512	•	
10	14	Newbury,	2	63.2			-	- 1	-		1026	•	
19	15	Ipswich.	2	58.5	1900		-		-		735	18	00
22	16	Hamilton,	2	45.1	500	00	-	- 1	-		204	-	
18	17	West Newbury,	2	44.4	1100	00	-	ı	-		450	-	
15	18	Manchester,	2	42.7	1000	00	-	- 1	-		412	-	
13	19	Middleton,	2	41.5	500	00	-	ı	-	- 1	207	•	
24	20	Salisbury,	2	39.8	1700	00	-		-		709	-	
21	21	Gloucester,	2	32.4	4500	00	-	- 1	-		1936	-	
17	22	Rowley,	2	29.4	500		-	ı	-		218	-	
23	23	Topsfield,	2	23	600	00	-	l	-		269	24	00
29	24	Rockport,	2	22.2			-		-		900	-	
23 29 20	25	Beverly,	2	21.2	3000	00	-		-		1356	-	
25	26	Georgetown,	2	11.2	1000	00	90	00	1090	00	516	-	
26	27	Bradford,	1	99.2	1424	00	-		-		715	-	
27	28	Andover,	1	88.2	3500	00	-		-		1860	-	
28	29	Wenham,	1			00	-		-		280	•	

MIDDLESEX COUNTY.

For 1847-48.	For 1948-49.	Towns.	Sum appropriated	child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.		Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
9	1	CHARLESTOWN	\$ 6		\$24,955	00			3675	-
1	2	Somerville,	¨6	46.8	3519	00	-	-	544	-
7	3	West Cambridge,	6	26.9	2683		(*	-	428	-
14	4	Lexington,		12.7	2500		-		408	-
13	5	Boxborough,		97	400		-	-	67	-
8	6	Cambridge,	5	49.7	18,249	53		100	3320	-
6	7	Brighton,		44.4	2700				496 465	-
4	8	Concord,	5	37.6	2500		-	-	405 696	-
2	9 10	Medford,		17.2 96.5	3600 2800		-	1 2	564	<u>-</u>
5 5	11	Watertown, Lowell,		82.6	30,492				6318	_
12	12	Waltham,	4	54.0	3500			1.00	771	_
10	13	Weston,	4	10.2	1050		12	1.19	256	_
23	14	Carlisle,		03.2	500		25		124	_
ĩi	15	South Reading,	4	02.2	1850			2	460	-
19	16	Littleton,	4	01.7	900		1.2	10.2	224	-
17	17	Billerica,	3	88.6	1500				386	-
22	18	Malden,	3	82.2	3000	00	0.20	-	785	-
16	19	Sherburne,	3	74.5	925	00		-	247	-
26	20	Tyngsborough,	3	67	800	00	1,47		218	\$43 67
36	21	Dunstable,	3	59.7	500		-	-	139	30 00
43	22	Newton,	3	49	4000		-		1146	-
18	23	Wayland,	3	37.1	900			10.6	267	-
20	24	Bedford,	3	26.5	800				245	-
33	25	Shirley,	3	23.7	780				241	-
40	26	Ashby,	3	22	900	00	850 00	\$950 00	295 947	-
21	27 28	Woburn,	3	16.8	3000		-	-		-
25 34	29	Framingham,	3	13.1 07.7	3000 1000		-	-	958 325	-
28	30	Acton, Reading,	3	07.7	2000		-	-	654	-
29	31	Tewksbury,	2	97.9	700		-	-	235	-
32	32	Stoneham.	2	97.3	1100			_	370	_
31	33	Chelmsford,	2	97	1500		<u>-</u>	_	505	
27	34	Wilmington,	$\tilde{2}$	94.8	625		[-	212	_
24	35	Burlington,	$\tilde{2}$	87.1	300		58 93	358 93	125	_
15	36	Lincoln,	2	78	570		-	-	205	-
30	37	Dracut,	2	69.2	1544		213 71	1757 83	653	75 00
35	38	Ashland,	2	5 8	800	00	-	-	310	-
37	3 9	Stow,	2	54.5	700		-	-	275	-
39	40	Westford,	2	49.4	1000		-	-	401	-
38	41	Pepperell,	2	41.5		00	-	-	414	-
42	42	Holliston,	2	40	1200		-	-	500	-
41	43	Groton,	2	35.3	1600	00	-	-	680	-
45	44	Hopkinton,	2	28.5	1200		-	-	525	-
44 48	45	Townsend,	2	11.9	1000		-	-	472	55 34
47	46 47	Natick,	2 2	08.3	1000	00	-	-	480	-
46	48	Marlborough, Sudbury,		$\begin{array}{c} 02.2 \\ 90.2 \end{array}$	1300 740	00	-	-	643 389	-
20	-20	Sausury,		<i>5</i> 0.2	. 740	w	<u> </u>	<u> </u>	909	

WORCESTER COUNTY.

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of echools.	Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
1 2 8 4 3 13 6 5 26 39 31 11 28 14 20 10 9 32 15	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	N. BRAINTREE, Worcester, Lancaster, Bolton, Paxton, Harvard, West Brookfield,* Hardwick, Petersham, Sterling, Royalston, Westborough, Southborough, Winchendon, Lunenburg, Phillipston, North Brookfield, Barre, Leicester, Charlton,	#4 67.8 4 13.8 3 99 3 61.4 3 52.8 3 21.4 3 15.8 3 91.4 2 89.8 2 81.7 2 77.3 2 75.2 2 72.1 2 70.4 2 58	\$800 00 13,300 00 3200 00 1091 65 600 00 1400 00 900 00 1200 00 1300 00 1200 00 1200 00 1500 00 1500 00 1500 00 1500 00 1500 00 1200 00 1200 00 1200 00 1200 00 1200 00	#36 00 - - - - - - - -	\$1436 00 - - - - - - - - - - - - - - - -	171 3214 802 290 166	\$50 00
19 12 45 36 30 54 22 16 24	21 22 23 24 25 26 27 28 29	Warren, Douglas, Princeton, Oakham, Auburn, Ashburnham, Oxford, Mendon, Northborough,	2 53.8 2 53.7 2 45.7 2 45.6 2 45.1 2 44.4 2 40.1 2 40.1 2 38	1000 00 1200 00 1000 00 700 00 500 00 1200 00 1400 00 600 00 800 00	127 49	- - - - - 727 49	394 473 407 285 204 491 583 303 336	52 00 20 00 12 00
18 23 25 51 7 47 35 21 34	30 31 32 33 34 35 36 37 38	Brookfield, Rutland, Webster, Hubbardston, Dudley, West Boylston, Fitchburg, Shrewsbury, Uxbridge,	2 35 2 33.2 2 33.1 2 31.2 2 30.8 2 27.7 2 25 2 23	900 00 800 00 1200 00 1200 00 800 00 900 00 2400 00 900 00 1200 00			383 343 515 517 346 390 1054 400 538	33 00 12 06 - 80 00 -
42 27 33 37 41 44 48 46 29 40 43 53 49	39 40 41 42 43 44 45 46 47 48 49 50	Westminster, Athol, Milford, Upton, Northbridge, Berlin, Gardner, Blackstone, Leominster, Spencer, Grafton, Holden, Templeton,	2 19.8 2 19 2 10.8 2 10.3 2 08.7 2 04.1 2 04.1 2 01.7 2 01.2 2 00.9 1 98.8	1200 00 1200 00 1400 00 900 00 500 00 800 00 1787 00 1200 00 1000 00 1793 81 1000 00	60 00	1853 81	546 548 664 428 479 245 392 876 595 497 927 503	22 00 15 00

^{*} A newly-incorporated town.

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- nort of schools.		Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
38	53	Boylston,	\$1 87.3	\$500		-	-	267	\$10 50
52 17	54 55	Dana, Sutton,	1 86 1 82.8	400 1000			-	215 547	50 00
56	56		1 78.3	1200		-	-	673	-
55	57	Sturbridge,	1 72.4	1000	00	-	•	580	68 00
			HAMP8	HIRE	COI	UNTY.			
2	1		4 03.6	750	00	113 75	863 75	214	l -
1	2		3 89.8	4600		-	-	1180	150 00
6	3		2 69.5 2 67.3	450 850	00	-	•	167 318	300 00 75 00
5 3	5	Granby, South Hadley,	2 66.7		00	:	-	375	131 50
7	6		2 58.5	1300		-	-	503	30 00
8	7	Middlefield.	2 48.7	490		-	-	197	448 00
9	8		2 47.3	700		-	-	283	
11 17	10	Plainfield, Southampton,	2 39.6 2 35.5		00	159 31	659 31	217 280	241 50
4	11		2 33.6	500		109 01	- 005 01	214	45 00
10	12	Goshen,	2 25.5	300	00	-	-	133	100 00
21	13		2 20.3	824		-	-	374	443 00
12 19	14 15	Amherst, Worthington,	2 14.3 2 08		00	146 98	646 98	700 311	18 00 549 75
19 16	16	Easthampton,	2 06.4	450		140 90	040 96	218	397 00
1 5	17	Belchertown,	2 00.9	1400		-		697	279 00
13	18	Ware,	1 97.8	1600		-	-	809	39 60
18 22	19 20	Williamsburg,	1 84.7	700		-	-	379	311 00
22 14	21	Chesterfield, Prescott,	1 82.5 1 69.1	500 350			-	274 207	308 50 140 00
20	22	Norwich,	1 40.8		00	1 - 1		213	250 00
23	23		1 39.8	400	00	-	-	286	122 00
			HAMP	DEN C	ou	NTY.			
1	1	SPRINGFIELD,	4 48.7	9630		-	-	2146	-
	2 3		4 35.8	7400		-	-	1698	101 00
2	4		3 75 3 73.1	300 1250		-	-	80 335	181 00 142 00
6	5		3 01.6	950]	-	315	250 00
9	6		2 81.7	1200		-	-	426	156 00
8	7		2 53.1		00	-	-	158	46 25
13 10	8 9		2 47.7 2 30.3		00	-	-	130 521	78 00 487 75
4		Russell,	2 23.2	250	^^		-	112	175 00
12	11	Westfield,	2 14.6	2000	00	-	-	932	154 00
11	12	Wilbraham,	2 13.9	900		246 70	1146 70	536	606 50
7 5	13	Holland, Chester,	2 00	200 800		-	-	100	94 00
16	15	Granville,	1 81.8 1 71.9	600		-	-	440 349	703 00 365 00
15	16	Blandford,	1 51.9	600		-	_	395	685 00
14	17	West Springfield,	1 48	1700		-	-	1149	1200 50
17 18	18	Palmer,	1 43.2	1200	00	-	-	838	183 00
10	L	Southwick,†				<u> </u>	-	†356	†551 5 0

^{*} Newly-incorporated town.

FRANKLIN COUNTY.

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.	Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fael.
1 2 11 21 26 7 3 8 4 9	1	НЕАТН,	\$3 21.4	\$ 810 00	-	-	252	\$ 310 00
2	2 3	Sunderland,	3 12.5	650 00	- 1	-	208	40 00
11		Deerfield,	3 00	1563 00	-	-	521	241 00
21	4		2 83.2	250 00	\$ 53 00	\$ 303 00		-
26	5	Monroe,	2 68.6	209 53	-		78	92 50
7	6	Rowe,	2 64.5	500 00	-	-	189	83 00
3	7	Greenfield,	2 56.4	1500 00		· · ·	585	250 00
8	8	Northfield,	2 52.6	1000 00	66 00	1066 00	422	150 00
4	9	Warwick,	2 51.8	700 00	-	•	278	25 00
-9	10	Whately,	2 39	650 00	-	- 1	272	86 00
10	11	Shelburne,	2 33.2	800 00	-	-	343	321 50
6	12	Montague,	2 25	852 75	•	-	379	190 00
5	13		2 12.9	800 00	•	-	371	110 31
24	14		2 09.8	600 00	-	-	286	35 00
25 12	15	Leverett,	2 00	496 00	-	-	248	197 50
12	16		1 98	600 00	-	- 1	303	225 00
15 16	17	Conway,	1 95.8	830 00	-	- 1	424	573 00
10	18	Shutesbury,	1 87.3	500 00	-	-	267	40 50
13 23 14	19	Gill,	1 82.2	400 00	-	-	219	222 00
20	20	Wendell,	1 81	400 00	-	-	221	55 00
14	21	Coleraine,	1 79.5	1000 00	-	-	557	714 00
19 17	22	Bernardston,	1 78.6	500 00	-	-	280	351 00
17	23	Orange,	1 75.4	800 00	-	-	456	100 00
20	24	Hawley,	1 67.2	500 00	-	-	299	160 00
20 22 18	25	Leyden,	1 50 1 25	300 00 700 00	-	-	200 560	247 00
19	26	Ashfield,	1 20	700 00			200	450 00

BERKSHIRE COUNTY.

=										
2	1	SHEFFIELD,	2	46.7	1875	00	_	-	760	500 00
3	2	Pittsfield,	2	39.9	2800	00		-	1167	226 00
25	3	Mt. Washington,	2	32.6		47	-	-	115	123 00
9	4		2	25	3543	75	-	-	1575	510 75
7	5	Peru,	2		300		-	-	135	325 00
2 3 25 9 7 24 21 4 13 6	6	Sandisfield,	2	16.2			-	-	370	630 00
21	7		2	14.3			-	-	280	400 00
4	8	Becket,	2	13.5			-	-	281	580 00
13	9	Egremont,	2	13.4			-	-	246	301 50
6	10		2	05.9			-	-	340	617 00
10 22	11		2	05.4				1 392		407 25
22		New Marlboro',	2	02	700		204 7	'8 9 04 '		644 00
31		Williamstown,	1	97.4			-	-	760	-
17		Stockbridge,	1	96.1			-	-	510	201 00
5		Alford,	1	92.3			-	-	130	203 20
15	16		1	90.3			-	-	289	517 00
18	17	Lanesborough,	1	88.6			-	-	318	510 00
18 26	18	Florida,	1	87.5			-	-	160	146 00
11	19	Dalton,	1	81.8			-	-	275	328 00
12 23	20		1	77.8			-	-	225	90 00
23	21	Washington,	1	76.5	450	00	-	-	255	407 00

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated	child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup-	5	Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and	fuel.
14	22	Lee,	\$1	67.4	\$1180	00	-	-	705	\$ 400	00
19	23	Richmond,	1	66.6	300	00	-	-	180	357	01
20	24	Tyringham,	1	64.8	300	00	- 1	-	182	139	00
14 19 20 16 28	25	Hinsdale.	1	56.2	500	00	-	_	320	415	00
28	26	Clarksburg,	1	55	200	00	-	-	129	170	00
1	27	New Ashford.	1	47	75	00	- 1	-	51	61	00
27	28	Gt. Barrington,	1	38.5	1100	00	-	-	794	350	00
27 8 29 30	29	West Stockbridge,	1	29 .8	500	00	153 00	653 00	426	373	44
29	30	Hancock,	1	27.1	300	00	-	-	236	371	2 8
30	31	Savoy,	1	25		75	-	-	279	150	00

NORFOLK COUNTY.

=	_		_								=
1	1	BROOKLINE,	7	3 9	3200	00	-	-	433		
1 2 4 6 5 3 9 13 7	2		5	71.4		00	-	-	875	-	
4	3		5	43.8		27	-	-	3655	-	
6	4		5	42.6	9002	00	- 1	-	1659	-	
5	5		4	69.2	500	00	63 00	563 (00 120	-	
3	6	Milton,	4	35.7	2000	00	- 1	-	459		
9	7	Walpole,	3	52.1	1500	00	-	-	426	-	
13	8		3	07.7	600	00	150 86	750 8		_	
	9	Cohasset,	3	04.6	1200	00	-	-	394		
16	10		3	04.4	800	00	140 63	940 6		18 (M
11	11		3	01.1	2100		341 86			1	
8	12	Quincy,	2	99.6	3400	00	- 0		1135	_	
15	13	Canton,	2	94.1			_	_	544	150 (n
10	14		2	85.7			_	-	525	100	~
14	15	Foxborough,		85	1200			_	421		
12	16	Braintree,	2	82.1			- :	_	709		
19	17	Weymouth,	2	58.4			_	_	1161	_	
18	18	Needham,		56.9				_	432	_	
17		Franklin,		50	1200		1 1	-	480	-	
21	20	Medfield,		48.8				-	201	-	
20	21			26.3			1 []	•	751	-	
22	22			03.3			-	-	984	-	
=		r···	_~	55.0	~000		<u> </u>		904		_

BRISTOL COUNTY.

1			ī				1		=			==
1	1	N. BEDFORD,	4	42	16,600	00	-	_		3755	-	
2	2		4	14.9	5000	00	-	-		1205	125	00
3	3		3	03.9	1000	00	170 24	1170	94 ⁱ	385	112	
2 3 4 9 8 6 10 15 7	4	Fall River,	3	03.5				-	~1	2834	112	vv
9	5	Seekonk,	2	66.3			242 00	1342	M		500	00
8	6			45.9				1012	v	244		00
6	7	Norton,		44.4			1 _ 1	_	- 1	491	0.2	w
10	8	Dartmouth,		3 9	2500			_	- 1		1600	Δ0
15	9	Taunton,		38.9			-	-	ı	2512		
7	10	Pawtucket,		34.4			-	-			30	00
19	11	Easton,		31.8			-	-	- 1	1024	-	
11	12	Freetown,		30.4			-	-	- 1	647	-	
1	-~	T. TecmAIT	Z	30.4	1000	w	1 - (-	- 1	434	[-	

For 1847-48.	For 1848-49	TOWNS.	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.	Income of Surplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
14 12 16 17 18 5	13	Berkley, Attleborough,	\$2 24.2	\$5 00 00	-	-	223	•
12,	14	Attleborough,	2 23.7	2109 89	-	-	943	\$77 50
16	15	Mansfield,	2 16.2	856 00	- 1	-	396	" -
17	16		2 10.4	900 00	139 35	1039 35	494	322 00
18	17	Raynham,	2 01.5	800 00	-	_	397	-
5	18	Westport,	2 00	1500 00	-	-	750	-
13	19	Swanzey,	1 87.5	600 00	-	-	320	259 50

PLYMOUTH COUNTY.

=	_			==							=
2	1	KINGSTON,	47	7.6	1600	00	-	-	335	· _	
2	2	Plymouth,	4 5	9.9	7000	00	-	-	1522	548	00
4 9 5 1 6 7 8	3	Hingham,	3 5	8.4	3097	05	-	-	864	-	
9	4	Bridgewater,	3 4	4.2	2000	00	-	-	581	-	
5	5		3 3	3.3	200	00	-		60	-	
1	6		3 2	8.6	2100	00	200 00	2300 00	700	-	
6	7	Middleborough,	3 2	8.4	4000	00	-	-	1218	793	00
7	8	Scituate,	3 0	4.3	3000	00	-	-	986	-	
8		Pembroke,	3 0	3	1000	00	-	-	330	-	
13		W. Bridgewater,		8.2		00	-	-	347	-	
10	11	Halifax,	27	7.8	500	00	-	-	180	45	
12	12	Plympton,	27	7.8	600	00	-	-	216	250	41
11	13	Marshfield,	27	5.4	1300	00	-	-	472	-	
18	14	E. Bridgewater,	27	3.7	1500	00	-	-	548	-	
16	15	Hanover,	27	2.7	1200	00	1 - 1	-	44 0	-	
14		Hanson,		9.4		00	-	-	297	-	
17	17	Abington,	2 5	8.8	3000	00	-	-	1159	-	
15	18	N. Bridgewater,	2 5	5.5	2000	00	276 20	2276 20		-	
19	19	Wareham,	2 4	0.3	1800	00	-	-	749	200	
21		Carver,	18	8.1	600	00	-	-	319		50
20		Rochester,	17	4.3	2000	00	-	-	1144	142	00

BARNSTABLE COUNTY.

=_1					1			
2	1	BARNSTABLE,	3 60.1	4400 00	-	-	1222	-
2 1 5	2		3 22.5	2000 00	-	-	617	-
5	3		2 23.2	1500 00	-	-	672	150 00
	4	Falmouth,	2 14.1	1200 00	320 00	1520 00		392 22
4 3 8 7 6 9	5	Sandwich,	2 12.9	2308 33	376 03	2684 36		100 00
8	6	Brewster,	2 05.1	800 00	-	-	390	118 00
7	7	Orleans,	2 04.1	1100 00	- 1	-	539	-
6	8	Eastham,	2 03.8	450 00	80 00	530 00		35 00
9	9	Chatham.	1 94.8	1200 00	-	-	616	600 00
11	10	Wellfleet,	1 42.9	1000 00	-	-	700	480 00
10	11	Truro,	1 36.1	875 00	- 1	-	650	-
12		Dennis,	1 31.6	1200 00	-	-	912	-
	13	Harwich,	1 25.8	1300 00	-	-	1033	750 00

GRADUATED TABLES.

DUKES COUNTY.

For 1847-48.	For 1848-49.	TOWNS.	Sum appropriated by towns for each child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.	Income of Burplus Revenue appropri- ated to schools.	TOTAL.	No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.
1	1	EDGARTOWN,	\$2 69.1 2 64.9	\$1200 00	-	-	446	•
2	2	Chilmark,	2 64.9	400 00	-	-	151	-
3	3	Tisbury,	1 81.5	900 00	-	-	496	-

NANTUCKET COUNTY.

1 1 NANTUCKET,	5 16.6	9267 06	-	-	1794	-
	<u> </u>			<u></u>	<u> </u>	

A GRADUATED TABLE,

Showing the Comparative Amount of money appropriated by the different Counties in the State, for the education of each child, between the ages of 4 and 16 years, in each County.

For 1847-48.	For 1848-49.	COUNTIES.	Sum appropriated by counties for ea. child between 4 and 16 yrs. of age.	Amount raised by taxes for the sup- port of schools.		Income of Surplu Revenue appropri-	ated to schools.	TOTAL.		No. of children between 4 and 16 years of age.	Amount contrib- uted for board and fuel.	
1	1	SUFFOLK,	\$ 10 32	\$240,050	00	-		-		23,257	-	_
2	2	Nantucket,	5 17	9,267	06	-		-		.1,794	-	
3	3	Middlesex,	4 34	143,183	27	\$322	64	\$ 143,505 9	91	33,063	\$204	01
4	4	Norfolk,	3 93	64,989	27	696	35	65,685	62	16,728	168	00
7	5	Plymouth,	3 05	40,297	05	476	20	40,773 2	25	13,358	2268	91
5	6	Essex,	3 03	87,821	75	1226	13	89,047 8	38	29,393	52	00
6	7	Bristol,	2 97	54,765	89	551	5 9	55,317	18	18,604	3110	00
10	8	Hampden,	2 83	30,902	00	246	7 0	31,148	70	11,016	6108	00
8	9	Worcester,	2 61	75,682	46	223	4 9	75,915 9	95	29,032	744	51
9	10	Hampshire,	2 45	20,484	00	420	04	20,904 (04	8,549	4378	25
11	11	Dukes,	2 29	2,500	00	-		-		1,093	-	
12	12	Franklin,	2 17	17,911	2 8	119	0 0	18,030 2	28	8,325	5169	31
13	13	Barnstable,	2 10	19,333	33	776	03	20,109 8	36	9,582	2625	22
14	14	Berkshire,	1 96	23,389	97	425	19	23,815	16	12,132	10,453	43

AGGREGATE OF THE STATE.

14	Counties,	3 87	830,577 33	5483 36	836,070 69	215,926	35,281	6 4

The principle on which the following Table is constructed is as follows:---

The first column indicates, in a numerical order, the precedence of the towns,—the more meritorious, in regard to attendance, standing before the less.

The second consists of the names of the towns.

The third shows the No. of children in each town between the ages of 4 and 16 years.

The fourth shows the MEAN average attendance upon the schools for both the summer and winter terms. This is found by adding together the average attendance for both summer and winter, and dividing the sum by 2.

The fifth exhibits, IN DECIMALS, the ratio which the mean average attendance bears to the whole number of children in the town between 4 and 16. The decimals are continued to four figures, the first two of which are separated from the last two by a point, as only the two former are essential to denote the real per cent. Yet the ratios of many towns are so nearly equal, or the difference is so small a fraction, that the first two decimals, with the appropriate mathematical sign appended, indicate no distinction. The continuation of the decimals, therefore, is simply to indicate a priority in cases, where, without such continuation, the ratios would appear to be precisely similar.

The mean average attendance upon school being compared with the whole number of children between 4 and 16 years of age, it is possible that the result may be more than 100 per cent., because the attendance of children, under 4 or over 16 years of age, MAY more than compensate for the absence of children between those ages; also, because children may attend successive schools and be registered in each, and consequently the same children may be included several times in the total average attendance as returned. In the latter case, as the returns give merely the sum of the averages of all the several schools, and may not furnish the means of obtaining a true mean average for the year, the result obtained by applying the general rule mentioned above will be inaccurate and too large. And this explains the reason why the first place in the Tables has been assigned to Burlington for two years past, while this town has had no real precedence over many other towns.

A GRADUATED TABLE,

In which all the towns in the State are numerically arranged, according to the AVERAGE ATTENDANCE of their children upon the Public Schools, for the year 1848-9.

	TOWNS.	No. of children between 4 and 16 years of age in each town	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.
1	BOXBOROUGH	67	82	1.22-38	42	Otis,	289	220	.76-12
2	Carlisle,	124		1.01-61	43	Boxford,	234	178	.76-07
3	Royalston,	414	394	.95-17	44	Bedford,	245	186	.75-92
4	Acton,	325	303	.93-23	45	Townsend,	472	358	.75-85
5	Hardwick,	380	332	.87-37	46	Monroe,	78	59	.75-64
6	Hatfield,	214	185	.86-45	47	Petersham,	400	302	.75-50
7	Littleton,	224	188	.83-93	48	Holden,	503	379	.75-35
8	New Braintree,	171	143	.83-63	49	Sherburne,	247	186	
9	Methuen,	520	428	.82-31	50	Ashby,	295	222	.75-25
10		875	720		51	Hawley,	299	225	.75-25
11	Medway,	525	430	.81-90	52	Ludlow,	315	237	.75-24
12	Warwick,	278	226		53	Marlborough,	643	483	.75-12
13	Holliston,	500	406	.81-20	54	Chelmsford,	505	378	.74-85
14	Phillipston,	218	177	.81-19	55	Middlefield,	197	147	.74-62
15	Ashburnham,	491	397	.80-86	56	Essex,	373	278	.74-53
16	North Chelsea,	176	142	.80-68	57	Shutesbury,	267	199	.74-53
17	Dracut,	653	524	.80-25	58	Leyden,	200	149	.74-50
18	Concord,	465 160	372	.80-00	59 60	Gill,	219 386	163	.74-43
19		260	128 207	.80-00 .79-62	61	Billerica,	244	287 181	.74-35
20	Eastham,	422	335	79-38	62	Sharon,	480	356	.74-10
21 22	Northfield,	217	172	.79-36	63	Natick,	546	405	.74-17
23	Plainfield,	446	353	.79-26	64	Westminster,	166	123	.74-09
24	Sterling, Bolton,	290	229		65	Paxton, Oakham,	285	211	.74-03
25		275	217	.78-91	66	Barre,	664	491	.73-95
26	Brighton,	496	390	.78-63	67	Provincetown,	617	456	.73-91
27	Brookfield,	383	301	.78-59	68	Shirley,	241	178	.73-86
28	Heath,	252	197	.78-17	69	Templeton,	520	384	.73-85
29	Greenwich,	214	167	.78-03	70	Northborough,	336	248	.73-81
30	Warren,	394	307	.77-93	71	Upton,	428	315	.73-60
31	Orange,	456	354	.77-63	72	Malden,	785	577	.73-50
32	Milford,	664	514	.77-41	73	Rutland,	343	252	.73-47
33		303	234	.77-22	74	Tyngsborough,	218	160	.73-39
34		327	252	.77-07	75	Tewksbury,	235	172	.73-19
35		139	107	.76-98	76	Charlton,	465	340	.73-12
36		375	288	.76-80	77	Princeton,	407	297	.72-97
37	Rowe,	189	145	.76-71	78	Becket,	281	205	.72-95
38	Sunderland,	208	159	.76-44	79	Chilmark,	151	110	.72-85
39	Hopkinton,	525	401	.76-38	80	West Boylston,	390	284	.72-82
40		210	160	.76-19	81	Walpole,	426	310	.72-77
41	Medfield,	201	153	.76-12	82	Sudbury,	389	283	

						1		
TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in declinals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attendance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.
Worthington, Orleans, Dalton, N. Brookfield, New Salem, Conway, W. Brookfield, Westborough, Westborough, Westborough, Westborough, Coleraine, Hubbardston, Pepperell, Canton, Somerville, Gardner, Pelham, Auburn, Montague,	421 311 539 275 441 371 424 280 461 167 557 517 414 544 544 392 286 204 379 408	306 226 391 199 268 306 202 332 140 371 297 390 281 205 146 271	72-68 72-67 72-54 72-33 72-24 72-17 72-14 72-02 71-86 71-76 71-76 71-68 71-68 71-68 71-50 71-50 71-50	135 136 137 138 139 140 141 142 143 144 145 146 147 148 149 150 151 152 153 154	Berlin, Needham, Greenfield, Norwich, Scituate,	697 379 394 218	475 258 268 148	.68-15 .68-07 .68-07 .67-89 .67-81 .67-57 .67-52 .67-72 .67-18 .67-09 .67-01 .67-09 .66-94 .66-89 .66-84 .66-67 .66-63
Spencer, Middleborough, Palmer, Sutton, Kingston, Whately,	497 1218 838 547 335 272	354 867 596 389 238 193	.71-23 .71-18 .71-12 .71-11 .71-04 .70-96	155 156 157 158 159 160	Swanzey, Goshen, Halifax, Medford, Stoughton, Richmond,	320 133 180 696 751 180	212 88 118 456 489 117	.66-25 .66-16 .65-56 .65-52 .65-11 .65-00
E. Bridgewater, Bernardston, Manchester, Raynham, Winchendon, Longmeadow, Sandisfield,	548 280 412 397 541 335 370	388 198 290 279 380 235 259	.70-80 .70-71 .70-39 .70-27 .70-24 .70-15 .70-00	162 163 164 165 166 167 168	Charlestown, Weston, Wayland, Chesterfield, Hamilton, Bellingham, Danvers,	3675 256 267 274 204 309 1817	2369 165 172 176 131 198 1164	.64-46 .64-45 .64-42 .64-23 .64-22 .64-08
Lincoln, Wrentham, Erving, W. Cambridge, Holland, South Reading,	205 811 107	143 561 74 296 69 317	.69-83 .69-76 .69-17 .69-16 .69-00 .68-91 .68-79	169 170 171 172 173 174 175 176	Westport, Hanson, Lynn, Dudley, Hanover, Leicester,	564 750 297 3107 346 440 540 135	361 480 190 1985 221 281 344 86	.64-01 .64-00 .63-97 .63-89 .63-86 .63-70 .63-70
Southborough, Leverett, Wilbraham, Buckland, Pembroke, Wilmington, Dover, Wellfleet, Leominster,	284 248 536 286 330 212 120 700 595	195 170 369 196 226 145 82 478 406	.68-55 .68-54 .68-53 .68-48 .68-39 .68-33 .68-29 .68-23	179 180 181 182 183 184 185	Douglas, Topsfield, Grafton, Falmouth, Mendon, Blanford, Berkley, Northampton, Reading,	473 269 927 710 303 395 223 1180 654	301 171 588 450 192 250 141 746 413	.63-63 .63-57 .63-43 .63-38 .63-36 .63-29 .63-23 .63-22 .63-15 .63-01
	Foxborough, Worthington, Orleans, Dalton, N. Brookfield, New Salem, Conway, W. Brookfield, Westborough, Westborough, Westhampton, Coleraine, Hubbardston, Pepperell, Canton, Somerville, Gardner, Pelham, Auburn, Montague, Lexington, Spencer, Middleborough, Palmer, Sutton, Kingston, Whately, Plympton, E. Bridgewater, Bernardston, Manchester, Raynham, Winchendon, Longmeadow, Sandiefield, Westford, Lincoln, Wrentham, Erving, W. Cambridge, Holland, South Reading, Sturbridge,	Foxborough, Worthington, Orleans, Dalton, N. Brookfield, New Salem, Conway, W. Brookfield, Westborough, Westborough, Westborough, Westborough, Coleraine, Hubbardston, Pepperell, Canton, 544 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, Pelham, 204 (Gardner, 204 (Gardner, 204 (Gardner, 205 (Gardner, 206 (Gardner, 206 (Gardner, 206 (Gardner, 207 (G	Foxborough, Worthington, Orleans, Somerville, Gardner, Pelham, 286 205 207 207 207 207 207 207 207 207 207 207	Foxborough, Worthington, Orleans, Dalton, N. Brookfield, New Salem, Conway, Westborough, Westborough, Westborough, Coleraine, Hubbardston, Pepperell, Canton, Somerville, Gardner, 294 (14 (17) (17) (17) (17) (17) (17) (17) (17)	Foxborough, Worthington, Orleans, Dalton, Ronokfield, Westborough, Westhampton, Coleraine, Hubbardston, Pepperell, Canton, Samaisfield, Rough, Surbridge, Suthborough, Plympton, E. Bridgewater, Raynham, Manchester, Raynham, Manchester, Raynham, Mestford, Longmeadow, Sandisfield, Westford, Longmeadow, Sandisfield, Westford, Longmeadow, Sandisfield, Westford, Longmeadow, Sandisfield, Westford, Longmeadow, Southborough, Leverett, Worthlam, Sturbridge, Southborough, Leverett, Worthlam, Southborough, Leverett, Westford, Longmeadow, Sandisfield, Sandis	Foxborough, Vorthington, Orleans, Dalton, N. Brookfield, New Salem, Conway, Westhampton, 167 120 71-86 144 Chelsea, 72-17 141 Athol, Westborough, Westhampton, 167 120 71-86 144 Chelsea, 72-17 141 Athol, Westborough, 167 120 71-86 144 Chelsea, 72-17 141 Athol, Westhampton, 167 120 71-86 144 Chelsea, 71-76 146 Monterey, Pepperell, Canton, Somerville, 544 390 71-86 144 Chelsea, 71-76 146 Monterey, Pelham, 286 205 71-86 151 Greenfield, Auburn, 204 146 71-57 152 Norwich, Spencer, 497 354 71-32 154 Waltham, 297 171-30 153 Scituate, Westborough, 1218 867 71-18 156 Goshen, Palmer, Sutton, Kingston, 216 153 70-83 161 N. Bridgewater, Bernardston, Manchester, Raynham, Wrentham, Etring, Sutubridge, Southborough, 107 74 69-16 172 Lynn, Wrentham, Enranged, 107 74 69-16 173 Dudley, Holland, 296 196 68-53 189 Watertown, 107 74 69-16 173 Dudley, Holland, 296 196 68-54 179 Grafton, Sutubroade, 286 196 68-54 179 Grafton, Sutubraham, Buckland, 296 196 68-54 179 Grafton, Dover, Wellfieet, 200 478 68-23 185 Reading, Wellfieet, 200 478 68-23 185 Reading, Dover, Wellfieet, 700 478 68-23 185 Reading, Strubridge, Southborough, 291 145 68-39 182 Blanford, Dover, Wellfieet, 700 478 68-23 185 Reading, Strubridge, Southborough, 292 145 68-39 182 Blanford, Dover, Wellfieet, 700 478 68-23 185 Reading, Flamouth, Dover, Wellfieet, 700 478 68-23 185 Reading, Strubridge, Southborough, 292 193 68-23 189 Blanford, Dover, Wellfieet, 700 478 68-23 185 Reading, Reading, Strubridge, Southborough, 296 196 68-54 179 Grafton, Dover, Wellfieet, 700 478 68-23 185 Reading, Reading, Strubridge, Southborough, 296 196 68-54 179 Grafton, Dover, Wellfieet, 700 478 68-23 185 Reading, Reading, Strubridge, Southborough, 296 196 68-54 179 Grafton, Dover, Wellfieet, 700 478 68-23 185 Reading, Reading, Reading, Reading, Strubridge, Southborough, 296 196 68-23 180 Reading, Reading, Strubridge, Southborough, 296 196 68-54 179 Grafton, Reading, Strubridge, Southborough, 296 196 68-83 180 Reading, Reading, Strubridge, Southborough, 296 196 68-83 180 Reading, Reading, Strub	Foxborough, Worthington, Orleans, Dalton, N. Brookfield, New Salem, Conway, Westborough, Westborough, Coleraine, Hubbardston, Pepperell, Canton, Somerville, Gardner, Sexpencer, Montague, Auburn, Montague, Tephan, Somerville, Sexpencer, Montague, Tephan, Sexpencer, Tephan, Sexpencer, Montague, Tephan, Sexpencer, Tephan, Sexpencer, Tephan, Sexpencer, Tephan, Tephan, Sexpencer, Tephan, Tephan, Tephan, Sexpencer, Tephan,	Foxborough, 421 306 .72-68 135 Belchertown, 607 475 136 Williamsburg, 72-54 137 Cohasset, 24 306 .72-67 136 Williamsburg, 72-54 137 Cohasset, 24 306 .72-67 138 Besthampton, 814 319 .72-33 139 Boston, 72-54 141 Athol, 407 275 199 .72-36 138 Easthampton, 826 .72-24 140 Harvard, 407 275 199 .72-36 138 Easthampton, 826 .72-24 140 Harvard, 407 275 190 .72-17 141 Athol, 407 275 190 .72-18 142 Marshfield, 472 318 Westhorough, 401 332 .72-02 143 Rehoboth, 494 332 .72-02 143 Rehoboth, 494 332 .72-17 141 Marshfield, 472 318 Moston, 71-81 145 Wales, 1148 Monterey, 191 128 Montague, 309 .71-69 148 Hadley, 503 337 192 Somerville, 544 390 .71-68 149 Halley, 503 337 192 Somerville, 544 390 .71-68 149 Halley, 503 337 192 Somerville, 544 390 .71-69 149 Berlin, 245 164 Gardner, 266 205 .71-68 151 Greenfield, 402 229 17.1-50 153 Scituate, 547 389 .71-13 155 Norwich, 213 142 Montague, 379 271 .71-50 153 Scituate, 547 389 .71-11 158 Medford, 781 188 189 Sof .71-12 157 Hallifax, 180 118 Sof .71-18 156 Goshen, 133 88 596 .71-11 158 Medford, 781 189 170 Montague, 272 193 .70-96 160 Richmond, 180 117 Sunton, 335 235 .70-35 160 Wayland, 267 172 Kaynham, 372 279 .70-24 166 Hamilton, 204 131 167 Norwich, 204 161 150 Norwich, 204 161 15

	TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decinals.
187	Amberst,	700	441	.63-00	239	Clarksburg,	129	75	.58-14
188	Dighton,	385	242	.62-86	240	Weymouth,	1161	671	.57-79
189	Rowley,	218	137	.62-84	241	Chatham,	616	355	.57-63
190	man a de	680	427	.62-79	242	Blackstone,	876	503	.57-42
191	Hinsdale,	320	200	.62-50	243	Dennis,	912	522	.57-24
192	Montgomery,	80	50	.62-50	244	Yarmouth,	672	384	.57-14
193	Springfield,	2146	1340	.62-44	245	Franklin,	480	274	.57-08
194	Wareham,	749	467	.62-35	246	Newton,	1146	654	.57-07
195 196	Dana,	215 280	134 174	.62-32	247	Pittsfield,	1167	666	.57-07
197	Wenham, W.Bridgewater,		215	.61-96	248 249	Saugus, Alford,	361 130	206	.57-06
198	Fitchburg,	1054	653	.61-95	250	Washington,	255	145	.56-88
199	Seekonk,	504	312	.61-90	251	Nantucket,	1794	1015	.56-58
200	Ashland,	310	191	.61-61	252	Boylston,	267	151	.56-55
201	Roxbury.	3655	2247	.61-47	253	Mt. Washingt'n,	115	65	.56-52
202	Plymouth,	1522	935	.61-43	254	Woburn,	947	533	.56-28
203	Shelburne,	343	210	.61-21	255	Middleton,	207	116	
204	Westfield,	932	570	.61-16	256		673	377	.56-02
205	Braintree,	709	433	.61-07	257	Lancaster,	802	449	.55-98
206	Cheshire,	280	171	.61-07	258		1046	585	.55-93
207	Cummington,	374	228	.60-96	259	Milton,	459	255	.55-55
208		583	355	.60-89	260	Savoy,	279	154	.55-20
209		794	482	.60-71	261	Andover,	1860	1010	.54-30
210	Southampton,	280	170	.60-71	262	Carver,	319	173	.54-23
211	Rockport,	900	546	.60-67	263	Beverly,	1356	734	.54-13
212	Lowell,	6318	3828	.60-59	264	Newburyport,	1972	$\frac{1063}{2024}$.53-90
213	Tyringham,	182	110	.60-44	265 266	New Bedford, Granville,	3755	188	.53-87
$\frac{214}{215}$	Easton,	647 581	391 350	.60-45	267	Somerset,	244	131	.53-69
216		221	133	.60-13	268	Bradford,	715	379	.53-01
217	Wendell, Lawrence,	1089	650	.59-69	269	Granby,	318	168	.52-83
218			267	.59-60	270	Abington,	1159	612	.52-80
219	The second secon	521	310	.59-50	271	Attleborough,	943	497	.52-70
220		809	481	.59-45	272	Harwich,	1033	543	.52-57
221	Chicopee,	1698	1008	.59-36	273	Northbridge,	479	251	.52-40
222	Fairhaven,	1205	715	.59-34	274	Millbury,	657	343	.52-21
223		735	436	.59-32	275	Adams,	1575	822	.52-19
224	Duxbury,	700	414	.59-14	276	Brewster,	390	203	.52-05
225		538	317	.58-92	277	Freetown,	434	224	.51-61
226		491	289	.58-85	278	Salem,	4347	2227	.51-23
227	Worcester,	3214	1890	.58-80	279	Monson,	521 1026	266 523	.51-06
228	Brimfield,	426	250 132	.58-68	280 281	Newbury, Hingham,	864	440	.50-93
229	Windsor,	225	man	.58-58	100	Hancock,	236	120	
230		396 1135	664	.58-50		Sandwich,	1261	640	
$\frac{231}{232}$	Quincy, Tolland,	130	76	.58-46	284		560	284	.50-71
233		207	121	.58-45	285		1936	978	
234		60	35	.58-33		Stockbridge,	510	257	.50-39
235		1357	791	.58-29	287	W. Springfield,		677	.50-22
236		958	558	.58-25		Lenox,	340	170	
237		3320	1933	.58-22	289		760	380	.50-00
000	Dorchester,	1659		.58-17		Truro,	650	325	.50-00

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	TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.
292 We 293 Geo 294 W.1 295 Rar 296 Paw 297 Bar 298 Che 299 Fal 300 Lee 301 Roo	hester, inton,	433 515 516 426 984 1024 1222 440 2834 705 1144 2512 370	214 254 254 209 482 497 581 209 1337 328 529 1129 166	.49-06 .48-98 .48-53 .47-55 .47-50 .47-28 .46-52 .46-24 .44-94	304 305 306 307 308 309 310 311 312 313 314	Marblehead, Russell, Williamstown, Salisbury, Lanesborough, W. Newbury, Amesbury, Edgartown, Tisbury,	125 1512 112 760 709 318 450 701 446 496 51 356	55 656 48 324 302 135 190 291 162 174 16 221	.42-86 .42-63 .42-59 .42-45 .42-22 .41-51 .36-32 .35-08

*In the Appendices to the Eleventh and Twelfth Annual Reports of the Board of Education, the "Mean Average Attendance," in Burlington, was stated to be, for

But this estimate, though obtained by the same process of calculation as in all the other towns, was apparently excessive; and the error now proves to have arisen from a peculiarity in the method of keeping the schools in Burlington which was passed unnoticed in their Annual Returns. The town is not districted; and the schools are not all kept simultaneously in any given season, (as everywhere else in the Commonwealth,) but successively. In 1846-7, there were two successions of schools, both summer and winter. In 1847-8, and 1848-9, at the commencement of each summer term a school was begun in the centre of the place, which was followed by two others, and these again by two others, in the outskirts of the town. And the like may be said of the winter schools; two were commenced at the beginning of the winter term in different parts of the town, which were succeeded by two others in opposite quarters. In consequence of this arrangement there have been three successions of schools there in the summer of each of the two years last mentioned, and two in the winter, and the schools keeping at any one time have ever been open alike to all the children in the town. Hence, in many instances the same children have attended and been registered in four and even five different schools in the course of one year, which accounts, in part, for the excess of the mean average attendance upon school, in Burlington, for the years 1846-7 and 1847-8, (as published in the aforenamed Annual Reports of the Board,) above the whole number of children between 4 and 16 years of age in the place.

In the last Annual Report from Burlington, the peculiarity just referred to has been particularly described, and the proper way for ascertaining the mean annual average attendance upon school there, in view of it, has been suggested, viz., to divide the sum of the average attendance upon all the summer schools by the number of successions of those schools, for the mean average attendance in summer; the sum of the average attendance upon all the winter schools, by the number of successions, for the mean average attendance in winter; and the sum of the mean average attendance for both seasons by two, for the mean average attendance for the year. By this rule we obtain the following results, viz., for

```
1846—7, Mean average attendance for the year, 64.75; Ratio of Attendance, .54—
1847—8, " " " .57.915; " " .51.7
1848—9, " " " .55.; " .44.
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GRADUATED TABLES,

In which all the towns, in the respective Counties in the State, are numerically arranged, according to the mean average attendance of their children upon the Public Schools, for the year 1848-49.

[For an explanation of the principle on which these Tables are constructed, see ante, p. liv.]

SUFFOLK COUNTY.

	TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.
1 2	N. CHELSEA, Boston,	176 21853	142 14818	.80-68 .67-81	3	Chelsea,	1228	825	.67.18

ESSEX COUNTY.

-		7							
1	METHUEN,	520	428	.82-31	16	Saugus,	361	206	.57-06
2	Lynnfield,	210	160	.76-19	17	Middleton,	207	116	.56-04
3	Boxford,	234	178	.76-07	18	Andover,	1860	1010	.54-30
4	Essex.	373	278	.74-53	19	Beverly,	1356		.54-13
5	Manchester,	412	290	.70-39	20	Newburyport,	1972	1063	.53-90
6	Hamilton,	204	131	.64-22	21	Bradford,	715	379	.53-01
7	Danvers,	1817	1164	.64-06	22	Salem,	4347		.51-23
8	Lynn,	3107	1985	.63-89	23	Newbury,	1026	523	.50-97
9	Topsfield,	269	171	.63-57	24	Gloucester,	1936		.50-52
10		218	137	.62-84	25		516	254	.49-22
11		280	174	.62-14	26		1512		.43-39
12	Rockport,	900	54 6	.60-67	27	Salisbury,	709	302	.42-59
13	Lawrence,	1089	650	.59-69	28	West Newbury,	450		.42-22
	Ipswich,	735	436	.59-32	29	Amesbury,	701	291	.41-51
15	Haverhill,	1357	791	.58-29		•			

MIDDLESEX COUNTY.

BOXBOROUGH Carlisle, Acton, Littleton, Dracut, Concord, Stow,	124 126 1.01-61 325 283 .87-08 224 188 .83-93 500 406 .81-20 653 524 .80-25 465 372 .80-00	9 Brighton, 10 Dunstable, 11 Hopkinton, 12 Bedford, 13 Townsend, 14 Sherburne, 15 Ashby, 16 Marlborough,	496 390 .78-6 139 107 .76-9 525 401 .76-3 245 186 .75-8 472 358 .75-8 247 186 .75-3 295 222 .75-2 643 483 .75-1
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	TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.
17	Chelmsford,	505	378		33		771	513	.66-54
18	Billerica,	386	287	.74-35	34		696	456	.65-52
19	Natick,	480	356		35	Charlestown,	3675	2369	.64-46
20	Shirley,	241	178	.73-86	36 37	Weston,	256	165	.64-45
21	Malden,	785	577	.73-50	37	Wayland,	267	172	.64-42
22	Tyngsborough, Tewksbury,	218	160	.73-39	38	Watertown,	564	361	.64-01
23	Tewksbury,	235	172	.73-19	39	Reading,	654	413	.63-15
24	Sudbury,	389	283	.72-75	40		680	427	.62-79
24 25 26	Pepperell,	414	283 297	.71-74	41	Ashland,	310	191	.61-61
26	Somerville,	544	390	.71-69	42	Lowell,		3828	.60-59
27	Lexington,	408	291	.71-32	43	Framingham,	958	558	.58- 25
28	Westford,	401	280		44	Cambridge,	3320	1933	.58-22
29	Lincoln,	205	143	.69-76	45	Newton,	1146	654	.57-07
30	W. Cambridge,	428	296		46		947	533	.56-28
31	South Reading,		317	.68-91	47	Stoneham,	370	166	.44-86
32	Wilmington,	212	145	.68-39	48	Burlington,	125	55	.44-00

WORCESTER COUNTY.

=									
1	ROYALSTON	414	394	.95-17	30	Auburn,	204	146	.71-57
2	Hardwick,	380	332	.87-37	31	Spencer,	497	354	.71-23
3	New Braintree,	171	143	.83-63	32	Sutton,	547	389	.71-11
4	Phillipston,	21 8	177	.81-19	33	Winchendon,	541	380	.70-24
5	Ashburnham,	491	397	.80-86	34	Sturbridge,	580	399	.68-79
6	Sterling,	446	353	.79-14	35	Southborough,	284	195	.68-66
7	Bolton,	290	229	.78-96	36	Leominster,	595	406	.68-23
8	Brookfield,	383	301	.78-59	37	Harvard,	407	275	.67-57
9	Warren,	394	307	.77-93	38	Athol,	548	370	.67-52
10	Milford,	664	514	.77-41	39	Shrewsbury,	400	268	.67-00
11	Lunenburg,	327	252	.77-07	40		245	164	.66-94
12	Petersham,	400	302	.75-50	41	Dudley,	346	221	.63-87
13	Holden,	503	379	.75-35	42	Leicester,	540	344	.63-70
14	Westminster,	54 6	405	.74-17	43	Douglas,	473	301	.63-63
15	Paxton,	166	123	.74-09	44		927	588	.63-43
16	Oakham,	285	211	.74-04	45	Mendon,	303	192	.63-36
17	Barre,	664	491	.73-95	46	Dana,	215	134	.62 - 32
18	Templeton,	520	384	.73-85	47	Fitchburg,	1054	653	.61-95
19	Northborough,	336	248	.73-81	48		583	355	.60-89
20	Upton,	428	315	.73-60	49	Uxbridge,	538	317	.58-92
21	Rutland,	34 3	252	.73-47	50	Worcester,	3214	1890	.58-80
22	Charlton,	465	340	.73-12	51	Blackstone,	876	503	.57-42
23	Princeton,	407	297	.72-97	52	Boylston,	267	151	.56-55
24	West Boylston,	390	284	.72-82	53	Southbridge,	673	377	.56-02
25	N. Brookfield,	441	319	.72-33	54	Lancaster,	802	449	.55-98
26		280	202	.72-14	55	Northbridge,	479	251	.52-40
27	Westborough,	461	332	.72-02	56	Millbury,	657	343	.52 - 21
28	Hubbardston,	517	371	.71-76	57		515	254	.49-32
29	Gardner,	392	281	.71-68		•	1	1	

HAMPSHIRE COUNTY.

	TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.
2 P 3 G 4 S 5 M 7 W 8 P 9 E 10 B 11 W	ATFIELD, lainfield, reenwich, outh Hadley, liddlefield, Vorthington, Vesthampton, elham, nfield, elchertown, villiamsburg, asthampton,	214 217 214 375 197 311 167 286 283 697 379 218	185 172 167 288 147 226 120 205 193 475 258 148	.78-03 .76-80 .74-62 .72-67 .71-86 .71-68 .68-19 .68-15 .68-07	13 14 15 16 17 18 19 20 21 22 23	Norwich, Goshen, Chesterfield, Northampton, Amherst, Cummington, Southampton, Ware, Prescott,	503 213 133 274 1180 700 374 280 809 207 318	337 142 88 176 746 441 228 170 481 121 168	.66-99 .66-67 .66-16 .64-23 .63-22 .63-00 .60-96 .60-71 .59-45 .58-45

HAMPDEN COUNTY.

1 LUDLOW, 2 Palmer, 3 Longmeadow, 4 Holland, 5 Wilbraham, 6 Wales, 7 Blandford, 8 Montgomery,	315 838 335 100 536 158 395 80	237 596 235 69 369 106 250	.70-15 .69-00 .68-54 .67-09 .63-29 .62-50	13 14 15 16 17	Brimfield, Tolland, Granville, Monson, W. Springfield, Chester, Russell,	440 112	1008 250 76 188 266 677 209 48	.59-36 .58-68 .58-46 .53-87 .51-06 .50-22 .47-50
9 Springfield, 10 Westfield,		1340 570	.62-44	18	Southwick,*	356	221	.62-86 .62-08

FRANKLIN COUNTY.

=					===				
1	WARWICK,	278	226	.81-29		Conway,	424	306	.72-17
2	Northfield,	422	335	.79-38	15	Coleraine,	557	400	.71-81
3	Heath,	252	197	.78-17	16	Montague,	379	271	.71-50
4	Orange,	456	354	.77-63	17	Whately,	272	193	.70-96
5	Charlemont,	303	234		18		280	198	.70-71
6	Rowe,	189	145	.76-71	19	Erving,	107	74	.69-16
7	Sunderland,	208	159	.76-44	20	Leverett,	248	170	.68-55
8	Monroe,	78	59	.75-64	21	Buckland,	286	196	.68-53
9	Hawley,	299	225	.75-25	22	Greenfield,	585	391	.66-84
10		267	199	.74-53	23	Shelburne,	343	210	.61-22
11		200	149	.74-50	24	Wendell,	221	133	.60-13
12		219	163	.74-43	25	Deerfield,	521	310	.59-50
	New Salem,	371	268	.72-24	26	Ashfield,	560	284	.50-71

^{*} No Returns. From last year's Abstract.

GRADUATED TABLES.

BERKSHIRE COUNTY.

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	TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean sverage attend- ance upon school.	Ratio of attendance to the whole No. of chil- drun between 4 and 16, expressed in decimals.
1	FLORIDA,	160	128	.80-00	17	Pittsfield.	1167	666	.57-07
2	Otis,	289	220		18	Alford,	130	74	.56-92
3	Becket.	281	205		19	Washington,	255	145	.56-88
4	Dalton,	275	199		20	Mt. Washingt'n.	115	65	.56-52
5	Sandisfield,	370	259		21	Savoy,	279	154	.55-20
6	Monterey,	191	128		22	Adams,	1575	822	.52-19
7	Richmond,	180	117		23	Hancock,	236	120	.50-85
8	Peru,	135	86	.63-70	24	Stockbridge,	510	257	.50-39
9	Egremont,	246	155		25	Lenox.	340	170	.50-00
10	Hinsdale,	320	200		26	Sheffield,	760	380	.50-00
11	Cheshire,	280	171	.61-07	27	W.Stockbridge,	426	209	.49-06
12	Gt. Barrington,	794	482	.60-71	28	Lee,	705	328	.46-52
13	Tyringham,	182	110		29	Williamstown,	760	324	.42-63
14	N.Marlborough.	448	267	.59-60	30	Lanesborough,	318	135	.42-45
15	Windsor,	225	132		31	New Ashford,	51	16	.31-37
16	Clarksburg,	129	75	.58-14]	,	l		
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NORFOLK COUNTY.

=							7		
1	DEDHAM,	875	720	-82-29	12	Stoughton,	751	489	.65-11
2		525	430	.81-90	13		309	198	.64-08
3	Medfield.	201	153	.76-12	14		3655	2247	.61-47
4	Sharon,	244	181	.74-18	15	Braintree.	709	433	.61-07
5	Walpole,	426	310	.72.77	16		1135	664	.58-50
6	Foxborough,	421	306	72-68	17		1659	965	.58-17
7	Canton,	544	390		18	Weymouth,	1161	671	.57-79
8	Wrentham.	811	561	.69-17	19		480	274	.57-08
9	Dover,	120	82	.68-33	20		459	255	.55-55
10		394	268	.68.02	21		433	214	.49-42
11	Needham,	432	289	.66-89	$\tilde{2}\tilde{2}$		984	482	.48-98

BRISTOL COUNTY.

=		7					T		
1	RAYNHAM,	397	279	.70-27	11	Mansfield,	396	232	.58-58
2		494	332	.67-20		Dartmouth,	1046	585	.55-93
3	Swanzey,	320	212	.66-25		New Bedford,	3755	2024	.53-90
4	Westport.	750	480	.64-00	14	Somerset,	244	131	.53-69
5	Berkley,	223	141	.63-23	15	Attleborough,	943	497	.52-70
6	Dighton,	385	242	.62-86		Freetown,	434	224	.51-61
7	Seekonk,	504	312	.61-90	17	Pawtncket,	1024	497	.48-53
8	Easton,	647	391	.60-43	18	Fall River,	2834	1337	.47-28
9		1205	715	.59-34	19	Taunton,	2512	1129	.44-94
10	Norton,	491	289	.58-85	i	'	i	1 1	

PLYMOUTH COUNTY.

	TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.		TOWNS.	No. of children between 4 and 16 years of age in each town.	Mean average attend- ance upon school.	Ratio of attendance to the whole No. of chil- dren between 4 and 16, expressed in decimals.
1	MIDDLEBORO'	1218	867	.71-18	12	Wareham,	749	467	.62-35
2	Kingston,	335	238	.71-04	13	W. Bridgewater	347	215	.61-96
3	Plympton.	216	153	.70-83	14	Plymouth,	1522	935	.61-43
4	E. Bridgewater,	548	388 226	.70-80	15	Bridgewater,	581	350	.60-24
4 5	Pembroke,	330	226	.68-48	16	Duxbury,	700	414	.59-14
6	Marshfield,	472	318	.67-37	17	Hull,	60	35	.58-33
7	Scituate,	986	657	.66-63	18	Carver,	319	173	.54-23
8 9	Halifax,	180	118	.65-56	19	Abington,	1159	612	.52-80
9	N. Bridgewater,	891	576		20	Hingham,	864	440	.50-93
10	Hanson,	297	190	.63-97	21	Rochester,	1144	529	.46-24
11	Hanover,	440	281	.63-86					

BARNSTABLE COUNTY.

1 EASTHAM, 2 Provincetown, 3 Orleans, 4 Wellfleet, 5 Falmouth, 6 Chatham, 7 Dennis,	260 617 539 700 710 616 912	207 456 391 478 450 355 522	.79-62 .73-91 .72-54 .68-29 .63-38 .57-63 .57-24	10 11 12	Yarmouth, Harwich, Brewster, Sandwich, Truro, Barnstable,	672 1033 390 1261 650 1222	384 543 203 640 325 581	.57-14 .52-57 .52-05 .50-75 .50-00 .47-55
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DUKES COUNTY.

1 CHILMARK, 151 110 .72-85 2 Edgartown, 446 162 .36-32	3	Tisbury,	496	174	.35-08
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NANTUCKET COUNTY.

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1 1 1 1	
ALBY A BYDTY CITZ TOTAL 1POALSONE CE EQ. EQ.	
1 NANTUCKET 1794 1015 .56-58	
1 1 1 1	

MEAN AVERAGE ATTENDANCE FOR THE STATE.

No. of children between 4	and 16	year	s of	age in	the i	State,	-	-	
Mean average attendance u									134,734
Ratio of attendance to the	whole	No.	of o	children	bet	ween 4	and	16,	
expressed in decimals,	-	-	-	-	<i>-</i>	-	-	-	.69+

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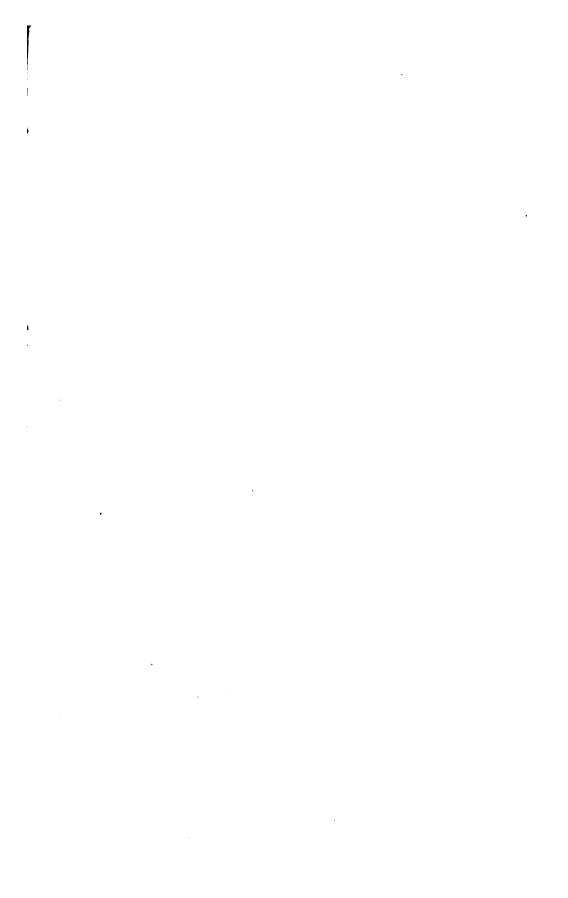
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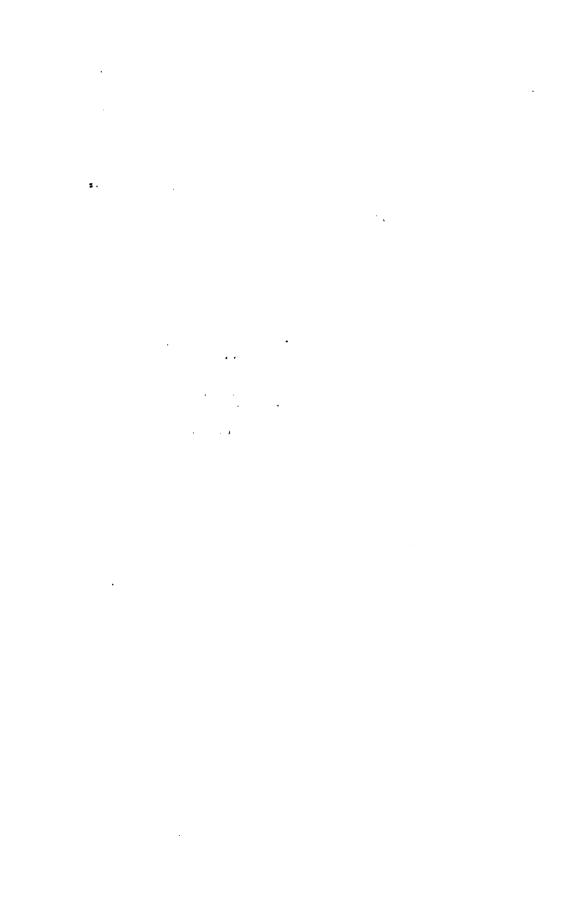
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